915 L STREET ■ SACRAMENTO CA ■ 95814-3706 ■ WWW.DOF.CA.GOV

Transmitted via e-mail

October 7, 2014

Mr. Samuel P. Schuchat, Executive Officer State Coastal Conservancy 1330 Broadway, 13th Floor Oakland, CA 94612 Mr. John Donnelly, Executive Director Wildlife Conservation Board 1807 13th Street, Suite 103 Sacramento, CA 95811

Dear Mr. Schuchat and Mr. Donnelly:

Final Report—Golden Gate National Parks Conservancy, Propositions 40 and 84 Grant Audits

The Department of Finance, Office of State Audits and Evaluations, has completed its audits of the Golden Gate National Parks Conservancy's (Conservancy) grants awarded by the State Coastal Conservancy (SCC) and the Wildlife Conservation Board (WCB):

| <u>Grantor</u> | <u>Agreement Number</u> | Award Amount |
|----------------|-------------------------|--------------|
| SCC | 07-078 | \$500,000 |
| SCC | 07-093 | \$120,000 |
| SCC | 07-206 | \$385,000 |
| SCC | 09-068 | \$1,000,000 |
| WCB | WC-1091TC | \$1,260,000 |

The enclosed report is for your information and use. Because there were no audit observations requiring a response, we are issuing the report as final. This report will be placed on our website.

We appreciate the assistance and cooperation of the Conservancy. If you have any questions regarding this report, please contact Susan Botkin, Manager, or Rebecca McAllister, Supervisor, at (916) 322-2985.

Sincerely,

Original signed by:

Richard R. Sierra, CPA Chief, Office of State Audits and Evaluations

Enclosure

cc: Ms. Mary Small, Deputy Executive Officer, State Coastal Conservancy

Ms. Nadine Peterson, Deputy Executive Officer, State Coastal Conservancy

Ms. Regine Serrano, Chief of Administrative Services, State Coastal Conservancy

Mr. Peter Perrine, Assistant Executive Director, Wildlife Conservation Board

Mr. Patrick Kemp, Assistant Secretary for Administration and Finance, California Natural Resources Agency

Ms. Julie Alvis, Deputy Assistant Secretary, California Natural Resources Agency

Mr. Bryan Cash, Deputy Assistant Secretary, California Natural Resources Agency

Mr. Nicolas Elsishans, Executive Vice President and Chief Operating Officer, Golden Gate National Parks Conservancy

Golden Gate National Parks Conservancy Proposition 40 and 84 Bond Programs Grant Agreements 07-078, 07-093, 07-206, 09-068, and WC-1091TC



Redwood Creek Post Phase 3 Construction, November 2011 Source: Golden Gate National Parks Conservancy

Prepared By:
Office of State Audits and Evaluations
Department of Finance

143760110 September 2014

MEMBERS OF THE TEAM

Susan M. Botkin, CGFM Manager

Rebecca McAllister, CPA Supervisor

Staff Jedediah Thompson

Final reports are available on our website at http://www.dof.ca.gov

You can contact our office at:

Department of Finance Office of State Audits and Evaluations 915 L Street, 6th Floor Sacramento, CA 95814 (916) 322-2985

Background, Scope, Methodology and Results

BACKGROUND

California voters approved the California Clean Water, Clean Air, Safe Neighborhood Parks, and Coastal Protection Act of 2002 (Proposition 40), and the Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bond Act of 2006 (Proposition 84), for \$2.6 billion and \$5.4 billion, respectively. The bond proceeds finance a variety of natural resource programs.

The Golden Gate National Parks Conservancy (Conservancy) is a non-profit conservation organization established in 1981. The Conservancy's mission is to preserve the Golden Gate National Parks, enhance visitor experience, and build a community dedicated to conserving the parks for the future. The Conservancy received the following grant awards from the State Coastal Conservancy (SCC) and the Wildlife Conservation Board (WCB):

- Grant 07-078—Proposition 40 grant totaling \$500,000 to fund construction of the California Coastal Trail and connecting trails on the National Park Service's Mori Point property.
- Grant 07-093—Proposition 84 grant totaling \$120,000 to fund coordination of volunteers to conduct restoration activities in the Redwood Creek watershed, and for trail construction and maintenance in the Presidio of San Francisco.
- Grant 07-206—Proposition 40 grant totaling \$385,000 to fund improvement of public access and habitat restoration to the Dias Ridge Trail in Marin County. The project's total cost is estimated at \$1,165,369.
- Grant 09-068—Proposition 84 grant for \$1,000,000 to restore the natural function to 2,500 linear feet of the Redwood Creek and 31 acres of the adjacent floodplain. The grant also included an additional \$992,000 in federal funds for a total grant award of \$1,992,000.
- Grant WC-1091TC-Proposition 40 grant totaling \$1,260,000 to fund restoration
 of the natural creek alignment and function of the lower Redwood Creek,
 upstream from Muir Beach in Marin County

-

¹ Grant application and excerpts from www.parksconservancy.org

SCOPE

In accordance with the Department of Finance's bond oversight responsibilities, we audited the following grants:

| Grant Agreement | Audit Period |
|-----------------|---|
| 07-078 | April 9, 2008 through January 25, 2010 |
| 07-093 | March 7, 2008 through December 31, 2011 |
| 07-206 | June 27, 2008 through March 15, 2010 |
| 09-068 | June 21, 2010 through March 30, 2014 |
| WC-1091TC | June 2, 2011 through December 31, 2012 |

The audit objectives were to determine whether the Conservancy's grant expenditures claimed were in compliance with applicable laws, regulations, and grant requirements; and to determine whether the grant deliverables were completed as required. We did not assess the efficiency or effectiveness of program operations.

Conservancy management is responsible for ensuring accurate financial reporting and compliance with applicable laws, regulations, and grant requirements. SCC, WCB, and the California Natural Resources Agency are responsible for the state-level administration of the bond program(s).

METHODOLOGY

To determine whether grant expenditures were in compliance with applicable laws, regulations, and the grant requirements; and if the grant deliverables were completed, we performed the following procedures:

- Examined the grant files, the grant agreements, and applicable policies and procedures.
- Reviewed the grantee's accounting records, vendor invoices, and contractor work plans.
- Selected a sample of claimed expenditures and determined whether they were allowable, grant-related, incurred within the grant period, supported by accounting records, and properly recorded.
- Evaluated whether other revenue sources were used to reimburse expenditures claimed for reimbursement under the grant agreements.
- Evaluated whether grant deliverables were met by reviewing supporting documentation, photographs, final project reports, National Park Service letters of acceptance, and grantor project completion audits.

We conducted these audits in accordance with generally accepted government performance auditing standards. Those standards require that we plan and perform the audits to obtain sufficient, appropriate evidence to provide a reasonable basis for our observations and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our observations and conclusions based on our audit objectives.

Additionally, in conducting our audits, we obtained an understanding of the Conservancy's internal controls, including any information systems controls, as they relate to and that we considered significant within the context of our audit objectives. We assessed whether those controls were properly designed and implemented. Any deficiencies in internal control that were identified during the conduct of our audit and determined to be significant within the context of our audit objectives are included in this report.

RESULTS

The results of the audits are based on our review of documentation, other information made available to us, and interviews with staff directly responsible for administering grant funds.

Based on the procedures performed, the grant expenditures claimed complied with the grant requirements. Additionally, the grant deliverables were completed as specified in the grant agreements. The Schedules of Claimed Amounts are presented below.

Schedules of Claimed Amounts

| Grant Agreement 07-078 | | |
|--|------------|--|
| Task | Claimed | |
| Construction of Mori Point Coastal Trail and West Bowl | | |
| Trail | \$ 500,000 | |
| Total Grant Funds | \$ 500,000 | |

| Grant Agreement 07-093 | | |
|---|------------|--|
| Task | Claimed | |
| Redwood Creek: Nursery Supplies, Materials, and Tools | \$ 6,401 | |
| Redwood Creek: Volunteer Training and Management of | | |
| Re-Vegetation | 48,213 | |
| Presidio Trail: Propagate Native Plants at the Presidio | | |
| Native Nursery | 41,356 | |
| Presidio Trail: Install and Maintain Native Plants | 24,030 | |
| Total Grant Funds | \$ 120,000 | |

| Grant Agreement 07-206 | | |
|---|--------------|--|
| Task | Claimed | |
| Construct New Multi-Use Trail Alignment | \$ 385,000 | |
| Total Grant Funds | 385,000 | |
| | | |
| Matching Funds | 780,369 | |
| Total Project Expenditures | \$ 1,165,369 | |

| Grant Agreement 09-068 | | |
|--|--------------|--|
| Task | Claimed | |
| Personnel | \$ 228,775 | |
| Contract Services | 1,760,013 | |
| Materials, Supplies, Travel, Vehicle, Etc. | 3,212 | |
| Total Grant Funds | \$ 1,992,000 | |

| Grant Agreement WC-1091TC | | |
|-------------------------------------|--------------|--|
| Task | Claimed | |
| Mobilization/Demobilization | \$ 103,260 | |
| Site Preparation | 150,772 | |
| Earthmoving | 578,513 | |
| Gravel and Rock | 107,250 | |
| Planting | 10,353 | |
| Winterization and Erosion Control | 93,280 | |
| Project and Construction Management | 52,244 | |
| Contingencies | 164,328 | |
| Total Grant Funds | \$ 1,260,000 | |