

BUDGET LETTER

SUBJECT: 2019-20 PRICE LETTER	NUMBER: BL 18-28
REFERENCES: BUDGET LETTERS 18-07, 18-15, AND 18-13 GOVERNMENT CODE SECTION 11019.10	DATE ISSUED: September 5, 2018
	SUPERSEDES: BL 17-26

TO: Agency Secretaries
Department Directors
Departmental Budget and Accounting Officers
Department of Finance Budget and Accounting Staff

FROM: DEPARTMENT OF FINANCE

Chapter 12 of the 2009-10 Fourth Extraordinary Session adds Section 11019.10 to the Government Code, specifying that “except as provided in the Budget Act and implementing statutes, no automatic increases shall be provided to the University of California, California State University, the state courts, or to state agency operations, including, but not limited to, annual price increases to state departments and agencies.” Therefore, no automatic baseline adjustments to departmental operating budgets for price increases will be made.

Consistent with the 2019-20 Budget Policy and to improve budget accuracy, transparency, and accountability, departments are expected to adjust their budgets to reflect the most realistic assessment of their own expenditures for personal services, staff benefits, and operating expenses and equipment. Departments should use information provided in this Budget Letter and knowledge of their own contractual commitments and cost drivers to estimate costs in 2019-20. If the adjusted line item expenses cannot be funded with the total funding allowed, departments must make adjustments to their expenditure plans to bring them in line with available funding. This may involve creating efficiencies, negotiating price reductions, or reducing activities and operations, including changes in departmental program responsibilities and staffing. Instructions for baseline budget adjustments are provided in BL 18-13. Departments are responsible for creating effective plans to do this while achieving the department’s most important core missions and documenting the plans as part of the base budget development process. The price adjustment factors included in Attachment 1 are provided for departments’ planning and detailed budget-building purposes only. The population projections on Attachment 2 are based on May Revision estimates; updated population data will be available by January 2019.

The Price Letter does not cover the price of goods and services that are included in the Department of General Services’ (DGS) annual **Price Book and Directory of Services**, which is available from the Office of Fiscal Services’ website at <http://www.dgs.ca.gov/ofs/Pricebook.aspx>. The Price Book and Directory of Services reflecting the rates for the current year and proposed rates for the budget year will be posted by DGS on its website once available. If you have any questions regarding the Price Book, please contact DGS, Office of Fiscal Services, Budget and Planning Section, 707 3rd Street, West Sacramento, CA 95605, or call Jerianne Brennan at (916) 376-5133.

/s/Irena Asmundson

Irena Asmundson
Program Budget Manager

Attachment

PRICE LETTER STANDARDS
2019-20

PRICE ADJUSTMENT FACTOR SUMMARY
(See following text for specific instructions)

AC Code	Line-Item Object	2018-19	2019-20
Personal Services			
5150500	OASDI	6.2% of wages. Ceiling of \$130,350 ^a	6.2% of wages. Ceiling of \$134,250 ^a
5150450	Medicare	1.45% of wages. No ceiling.	1.45% of wages. No ceiling.
5150350	Health Benefits-Public Employees	CalPERS average rates will increase by 1.16% on January 1, 2019.	
5150600	Retirement-Public Employees	0.896% ^b	0.896% ^b
Operating Expenses			
		2018-19^c	2019-20^c
5304700	Telephone	d, f	f
5306100	Postage	f	f
5320230	In-State Travel Per Diem	e	e
5326100	Electricity	f	f
5326400	Natural Gas ^g	-2.8%	-12.8%
5326300	Liquid Petroleum Gas ^g	3.2%	6.7%
5340310	Attorney General Services	f	f
5344000	Data Center Services	f	f
5390150	Clothing and Personal Supplies ^f	3.1%	2.1%
5340290	Medical Care ^f	3.0%	5.7%
5390250	Foodstuffs ^f	2.8%	5.6%

^a The tax base for the calendar year 2018 is \$128,400. While official wage bases for the coming years were not finalized by the Social Security Administration at the time this letter was prepared, estimated wage bases of \$132,300 and \$136,200 are used for calendar years 2019 and 2020, respectively, for planning purposes. These numbers reflect a fiscal year equivalent of calendar year estimates.

^b This is the average change for all plans. Instructions for this item are provided in Budget Letter 18-24.

^c Percentage change over 2017-18 unless specified otherwise.

^d Budget at current rates.

^e See the In-State Travel Per Diem section.

^f See following text for detail.

^g Prices do not include transportation charges, which are based on mileage. See following text for detail.

AC Code	Line-Item Object	2018-19 ^c	2019-20 ^c
	Operating Expenses		
5390350	Laundry ^g		
	General Linen	\$0.445/lb.	f
	Personal Clothing	\$0.495/lb.	f
	Special Handling	\$0.545/lb.	f
	California Consumer Price Index - All Urban Consumers	3.2%	5.9%

OPERATING EXPENSES

TELEPHONE

The Department of Technology provides a full range of telecommunications services at competitive rates through its CALNET 3 Master Service Agreement. Product descriptions and pricing information are available on the CALNET 3 website at <https://cdt.ca.gov/services/calnet/>.

POSTAGE

The latest postal rates, which went into effect on January 21, 2018, are available at most post office branches, as well as the United States Postal Service’s own website at <http://www.usps.com/>.

Current major postage rates, effective since January 21, 2018, are as follows:

First-Class letter:	
1 oz.	50 cents
Postcard	35 cents
Priority Mail (Flat Rate Envelope):	\$6.70
Priority Mail Express (Flat Rate Envelope):	\$24.70

IN-STATE TRAVEL PER DIEM

For 2018-19 and 2019-20, the reimbursement for lodging, meals and incidentals, and mileage for Rank and File and all non-represented employees should be budgeted as follows:

Short Term Lodging Rate

^c Percentage change over 2017-18, unless specified otherwise.

^f See following text for detail.

^g Prices do not include transportation charges, which are based on mileage. See following text for detail.

- **All counties/cities located in California** (except noted below):
Actual lodging expense, *supported by a receipt*, up to **\$90/night**, plus tax.
- **Napa, Riverside, and Sacramento Counties**
Actual lodging expense, *supported by a receipt*, up to **\$95/night**, plus tax.
- **Marin County**
Actual lodging expense, *supported by a receipt*, up to **\$110/night**, plus tax.
- **Los Angeles, Orange, and Ventura Counties and Edwards AFB**, excluding the city of Santa Monica. Actual lodging expense, *supported by a receipt*, up to **\$120/night**, plus tax.
- **San Diego and Monterey Counties**
Actual lodging expense, *supported by a receipt*, up to **\$125/night**, plus tax.
- **Alameda, San Mateo, and Santa Clara Counties**
Actual lodging expense, *supported by a receipt*, up to **\$140/night**, plus tax.
- **City of Santa Monica**
Actual lodging expense, *supported by a receipt*, up to **\$150/night**, plus tax.
- **San Francisco City and County**
Actual lodging expense, *supported by a receipt*, up to **\$250/night**, plus tax.

Meals and Incidentals

- up to \$7.00 for breakfast
- up to \$11.00 for lunch
- up to \$23.00 for dinner
- up to \$5.00 for incidentals

Mileage

54.50 cents per mile

Actual rates are determined by collective bargaining agreements and may vary by bargaining unit. Departments are advised to use the above rates for budgeting purposes but should also monitor related notifications from the California Department of Human Resources for changes resulting from collective bargaining.

ELECTRICITY

All the major electric utilities have several rate schedules, which are based upon the customer's maximum kilowatt demand and tend to increase costs to the customer as maximum demand increases. Departments should verify that they are being billed on the correct schedule and make every reasonable effort to reduce their maximum demand. The utilities are willing and able to offer advice in this area.

The overall electrical rates charged by major investor-owned and municipal utilities are expected to change over 2017-18 as follows:

	2018-19	2019-20
Pacific Gas & Electric Company	-7.7%	-4.2%
Southern California Edison	1.4%	2.3%
San Diego Gas and Electric Company	-3.3%	4.3%
Los Angeles Dept. of Water & Power	4.7%	7.3%
Sacramento Municipal Utility District	1.0%	2.0%

NATURAL GAS

Natural gas should be budgeted for 2018-19 and 2019-20 assuming price decreases of 2.8 percent and 12.8 percent, respectively, below 2017-18 actual prices. Prices for 2017-18 decreased 5.1 percent from 2016-17 prices, while 2016-17 prices increased 27.8 percent from 2015-16 levels.

LIQUID PETROLEUM GAS

Departments are advised to budget liquefied petroleum gas in 2018-19 and 2019-20 assuming price increases of 3.2 percent and 6.7 percent above 2017-18 actual prices, respectively. Departments should budget fuel oil at current market rates. Prices for 2017-18 increased 24.3 percent from 2016-17 levels, while 2016-17 prices increased by 22.1 percent from 2015-16 levels.

ATTORNEY GENERAL SERVICES

State departments receiving legal services from the Department of Justice are advised to budget Attorney Services and Paralegal Services at \$170 per hour and \$120 per hour, respectively, for 2018-19. If rate changes are needed for 2019-20, departments will be notified of the change in a subsequent Budget Letter.

DEPARTMENT OF TECHNOLOGY SERVICES

The Department of Technology services billing rate schedule can be found on the Department of Technology website at <https://cdt.ca.gov/services/rates/>.

In addition, the Department of Technology, Rates and Cost Recovery Branch personnel are available to assist with cost estimates associated with Department of Technology services. For more information, departments may contact Natividad Nevarez at (916) 431-4286 or natividad.nevarez@state.ca.gov. Please note: Departments that have significant changes in the utilization of Department of Technology services need to submit budget change proposals to address their needs.

As a result of Chapter 404, Statutes of 2010 (AB 2408), which became effective January 1, 2011, the Department of Technology will no longer require an executed Inter-Agency Agreement (IAA) from state entities to process the direct transfer payment for services rendered (this also includes CALSTARS). All other invoicing processes will remain the same. Electronic invoices through CalTABS will be published online 10 business days after the end of each billing period, and an electronic file to the State Controller's Office (SCO) for the direct transfer process will occur 1-3 business days following the release of the invoices.

SCO will provide departmental accounting units with a journal entry upon completion of the direct transfer transaction. Departments electing to continue to process an IAA for the purpose of encumbering funds may do so by downloading the Department of Technology's IAA template at its website, <https://cdt.ca.gov/services/service-agreements/>. For additional information regarding IAAs, departments may contact Mr. Darren Wilder at (916) 431-5089 or darren.wilder@state.ca.gov.

For estimate amounts and additional information regarding CALSTARS billing, please contact Anne Wong of the Department of Finance at (916) 445-0211 Ext. 2842 or anne.wong@dof.gov.

CLOTHING AND PERSONAL SUPPLIES

Clothing and personal supplies should be budgeted for 2018-19 and 2019-20 at 3.1 percent and 2.1 percent above 2017-18 actual expenditures, respectively.

MEDICAL CARE

Departments should budget contract items at current prices. Budget the remaining items for 2018-19 and 2019-20 at 3.0 percent and 5.7 percent, respectively, above 2017-18 actual expenditures.

FOODSTUFFS

Budget feeding costs for 2018-19 and 2019-20 at 2.8 percent and 5.6 percent, respectively, above 2017-18 actual expenditures.

LAUNDRY

Laundry prices for departments served by state correctional institutions should be budgeted as follows:

Service	2018-19
General Linen	\$0.445/lb.
Personal Clothing	\$0.495/lb.
Special Handling	\$0.545/lb.

These prices do not include mileage-based transportation costs and stop fees, which are as follows:

Transportation rates: \$4.00 per mile (applies to round trip mileage).

Stop fees: \$55 for locations with one pick-up point; \$95 for locations with multiple pick-up points.

At the time this letter was prepared, the Prison Industry Authority did not have the estimated increases for 2019-20 available.

CONSUMER PRICE INFLATION

The Economic Research Unit of the Department of Finance forecasts the California Consumer Price Index for all urban consumers (CPI-U) and several other price indexes in May and January. The most current California CPI-U forecast predicts that overall consumer prices will rise by 3.2 percent and 5.9 percent in 2018-19 and 2019-20, respectively, over 2017-18. However, departments are advised that while the CPI-U is believed to represent overall consumer prices, this index may be inappropriate for use in predicting the inflation trends for certain types of purchases. As an alternative, the US state and local government implicit deflator may be used. This index is estimated to increase by 2.4 percent in 2018-19 and 2.9 percent in 2019-20. Furthermore, it is suggested that departments wishing to use CPIs to help forecast their expenditures contact the Economic Research Unit at (916) 322-2263 for the most recent available forecast.

POPULATION

California's total population on July 1, 2018 is projected at 39,955,285 – an increase of 339,464 over the number residing in the state on the same date last year. The civilian population on July 1, 2018 – the essential figure for most budget computations – is projected to reach 39,794,238. Current projections for mid-year 2019 anticipate a growth rate of 0.9 percent overall for the civilian population. The total population as of July 1, 2019 is expected to be 40,298,154, of which 40,137,107 are civilians. These data are summarized in Table 1.

1-Jul	Total Population	Civilian Population	One Year Change	
			Total	Civilian
2013	38,373	38,211	331	322
2014	38,739	38,576	366	365
2015	39,059	38,901	320	325
2016	39,320	39,164	261	263
2017	39,615	39,454	295	290
2018	39,955	39,794	340	340
2019	40,298	40,137	343	343
2020	40,642	40,481	344	344

Table 2 shows the civilian population for the years 2013-2020 distributed by five-year age groups. This distribution is based upon the results of the April 1, 2010 decennial census and the most recent Department of Finance estimates and projection series.

Age in Years	7/1/2013	7/1/2014	7/1/2015	7/1/2016	7/1/2017	7/1/2018	7/1/2019	7/1/2020
0-4	2,504	2,509	2,510	2,486	2,476	2,468	2,460	2,452
5-9	2,560	2,555	2,545	2,539	2,519	2,510	2,501	2,492
10-14	2,529	2,529	2,521	2,523	2,548	2,517	2,526	2,535
15-19	2,650	2,611	2,591	2,573	2,555	2,579	2,564	2,549
20-24	2,867	2,864	2,819	2,758	2,713	2,775	2,703	2,659
25-29	2,807	2,879	2,960	3,043	3,098	3,178	3,260	3,327
30-34	2,737	2,788	2,818	2,852	2,879	2,912	2,946	2,981
35-39	2,521	2,550	2,598	2,649	2,705	2,722	2,780	2,839
40-44	2,621	2,592	2,550	2,509	2,506	2,480	2,463	2,430
45-49	2,584	2,567	2,583	2,605	2,608	2,612	2,602	2,583
50-54	2,635	2,650	2,630	2,593	2,558	2,531	2,505	2,478
55-59	2,409	2,449	2,492	2,521	2,533	2,485	2,517	2,548
60-64	2,003	2,061	2,121	2,177	2,238	2,303	2,370	2,439
65+	4,784	4,973	5,163	5,336	5,516	5,719	5,939	6,168
Total	38,211	38,576	38,901	39,164	39,454	39,794	40,137	40,481