# Successor Agency Instructions for Prior Period Adjustments Form

#### INTRODUCTION

Pursuant to Health and Safety Code section 34186 (c), successor agencies (agencies) must report the differences between the estimated obligations on past Recognized Obligation Payment Schedules (ROPS) and the actual expenditures.

Agencies must report the actual expenditures that were expended three years earlier than the upcoming annual ROPS period. For example, if the upcoming annual ROPS period is 2025-26, then the Agency would report the actual expenditures from ROPS 2022-23. See Table 1 for additional examples.

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Upcoming	PPA
Annual ROPS	Reporting
Period	Period
2026-27	2023-24
2027-28	2024-25

Table 1: PPA Reporting Pattern

The differences are reported using the Prior Period Adjustment (PPA) Form, which is accessed using the Redevelopment Agency Dissolution Application (RAD App). The PPA form is separate and distinct from the ROPS template and does not require an Oversight Board approval prior to submission to the County Auditor-Controller (CAC) for review.

Pursuant to HSC section 34186 (a), agencies are required to complete and submit their PPA Form to the CAC no later than October 1.

Agencies must submit their PPA Form to the CAC through the RAD App. The PPA Form is located in the RAD App. The CACs will also use the RAD App to submit the reviewed PPA Form to Finance.

The California Department of Finance (Finance) interprets the PPA requirement as applicable for agencies submitting an Annual ROPS as defined in HSC section 34177 (o). The PPA requirement for Agencies with an approved Last and Final ROPS, as defined in HSC section 34191.6, is different from the Annual ROPS requirement. Therefore, if an agency is on an approved Last and Final ROPS, Finance does not believe an annual PPA is required. As such, these agencies will not be able to access a PPA Form from the RAD App.

Figure 1: PPA Process Timeline.



#### **REPORTING METHOD**

# **PPA Form**

The PPA form is based on a fiscal year and combines the ROPS A and B periods. Although it includes all funding sources, the PPA calculation is based on the Redevelopment Property Tax Trust Fund (RPTTF).

For all funding sources, Finance has prepopulated the following:

- Item number
- Project name
- Authorized amount of RPTTF per line item.
- Authorized amount of Admin RPTTF as an aggregate amount in the "Total" row.

The Agencies are responsible for entering the available amount of RPTTF based on the distribution from the CAC and the actual expenditures.

# **RPTTF**

The Agencies should report the actual expenditures made, not accrued. Agencies are only authorized to spend amounts approved by Finance through the ROPS process. Therefore, the RPTTF PPA is calculated on a line-item basis. Overspending of RPTTF (or any other funding source) for one item is prohibited and should not be used to offset another line item where actual expenditures were less than authorized.

#### **Admin RPTTF**

The Admin RPTTF PPA is calculated on an aggregate basis. Reporting actual expenditures on a line-item basis is not supported in the RAD App. The agency is required to enter total "Available" and total "Actual" expenditures in the "Total" row. The "Lesser" and "Difference" will automatically be calculated and do not require agency action. See Figure 2 for an example.

Figure 2: Entering Admin RPTTF



#### PPA FORM COLUMNS

	Non-RPTTF Expenditures					RPTTF Expenditures												
		Bond Proceeds Reserve Balance			Other Fo	ınds	RPTTF			Admin RPTTF				PPA				
																		Total
ltem #	Name	Authorized	Actual	Authorized	Actual	Authorized	Actual	Authorized	Available	Lesser	Actual	Difference	Authorized	Available	Lesser	Actual	Difference	Difference

#### Item #

The column has been prepopulated using prior ROPS information. If applicable, Finance has corrected the numbering of line items to reflect a sequential and numerical order.

# **PROJECT NAME**

The column has been prepopulated using prior ROPS information.

Non-RPTTF Expenditures (Bond Proceeds, Reserve Balance, and Other Funds)

# **Authorized**

The columns have been prepopulated using prior ROPS information. The Agency should not alter the prepopulated authorized amounts unless the oversight board has approved a change of funding source pursuant to HSC section 34177 (a) (4). If the authorized funding source has received prior approval, report only the newly authorized funding source amount.

#### Actual

Total expenditures should not exceed Finance authorized amounts.

# RPTTF Expenditures (RPTTF and Admin RPTTF)

#### **Authorized**

The column has been prepopulated using prior ROPS information. If the agency received RPTTF as a reserve for the next bond payment or AB 471 authorized funding, report the encumbered amount as an actual expenditure.

For Admin RPTTF, the authorized amount is generated on an aggregate basis.

Additionally, should the total RPTTF distributed by the CAC be less than the amount approved by Finance, HSC section 34183 (a) lists the priority in which obligations are to be paid. As a result, the agency is required to fund all of its non-administrative line items prior to funding any administrative costs.

#### **Available**

For line items funded by RPTTF, the Available column should report the RPTTF distributed by the CAC plus the previous PPA adjustment, if any.

Available = CAC Distribution + PPA

For Admin RPTTF, the column should report the available RPTTF distributed by the CAC on an aggregate basis.

Available RPTTF should only be less than authorized, if the CAC distributed less than what was approved on the ROPS.

Column totals should be equal to the ROPS actual RPTTF distributed by the CAC plus all other funding available, such as, but not limited to, previous PPAs.

# Calculating RPTTF Available and Admin Available

The first step is to review the ROPS letter table from the PPA period currently under review to determine if the Agency had a PPA.

# Agency does NOT have a PPA

- If there was sufficient tax increment, then the CAC distributed the Total RPTTF
  Approved for Distribution (Approved) amounts as shown on the ROPS letter
  table. As a result, the RPTTF and Admin RPTTF Available (Available) amounts on
  the PPA form should equal the Approved amounts.
- If there was insufficient tax increment, then the CAC distributed less than the Approved amounts on the ROPS letter table. As a result, the Available amounts on the PPA form should equal the amounts distributed by the CAC. When this happens, the Agency has to decide which line items will not be fully funded, and then some or all of the Available amounts will be less than Approved.

Example: In this case, the letter table shows a PPA of \$0. In addition, the table shows that RPTTF Authorized equals \$1,151,682, and Administrative RPTTF Authorized equals \$250,000 (**Authorized**).

Assuming the CAC distributed the full Approved amounts, then the Authorized, Approved, and Available amounts are all equal. See the letter table and PPA forms below.

Approved RPTTF Distribution For the period of July 1, 2019 through June 30, 2020									
	ROF	S A Period	ROP	S B Period	ROPS 19-20 Total				
RPTTF Requested	\$	580,691	\$	570,991	\$	1,151,682			
Administrative RPTTF Requested		200,000		50,000		250,000			
Total RPTTF Requested		780,691		620,991		1,401,682			
RPTTF Authorized		580,691		570,991		1,151,682			
Administrative RPTTF Authorized		200,000		50,000		250,000			
Total RPTTF Authorized for Obligations		780,691		620,991		1,401,682			
Prior Period Adjustment		0		0		0			
Total RPTTF Approved for Distribution	\$	780,691	\$	620,991	\$	1,401,682			

On the PPA form, the Agency should enter the individual line item Available amounts that equal the total RPTTF and Admin RPTTF Authorized amounts, so the PPA form totals trace and agree to the letter table.

		RPTTF		Ad	lmin RPTTF		
Authorized	Available	Lesser of Authorized / Available	Actual	Difference	Authorized	Available	Lesser of Authorized / Available
1,151,682	1,151,682	1,151,682	1,147,080	4,602	250,000	250,000	250,000

# Agency has a PPA

- If there is *sufficient* tax increment, then the CAC distributes the Approved amounts. As a result, the Available amounts on the PPA form equal the Approved amounts **plus** the PPA.
- If there is insufficient tax increment, then the CAC distributed less than the Approved amounts. As a result, the Available amounts on the PPA form equal the amounts distributed by the CAC **plus** the PPA. When this happens, the Agency has to decide which line items will not be fully funded, and then some or all of the Available amounts will be less than Approved.

# Example:

Assume the CAC distributed the full Approved amounts to the successor agency.

In this example, the letter table shows a PPA of \$713,020. Since the Agency has \$713,020 available for use from ROPS XX-XX, the CAC distributed the Approved amounts, which are \$713,020 less than \$29,533,252 (\$28,663,640 RPTTF Authorized + \$869,612 Administrative RPTTF Authorized).

# ROPS letter table:

Total Authorized RPTTF = \$28,663,640 and total Admin RPTTF = \$869,612.

Approved RPTTF Distribution For the period of July 1, 2019 through June 30, 2020									
	R	OPS A Period	R	ROPS 19-20 Total					
RPTTF Requested	\$	4,607,907	\$	24,161,283	\$	28,769,190			
Administrative RPTTF Requested		434,806		434,806		869,612			
Total RPTTF Requested		5,042,713		24,596,089		29,638,802			
RPTTF Requested		4,607,907		24,161,283		28,769,190			
Adjustment									
Item No. 385		(52,775)		(52,775)		(105,550)			
RPTTF Authorized		4,555,132		24,108,508		28,663,640			
Administrative RPTTF Authorized		434,806		434,806		869,612			
Total RPTTF Authorized for Obligations		4,989,938		24,543,314		29,533,252			
Prior Period Adjustment		(713,020)		0		(713,020)			
Total RPTTF Approved for Distribution	\$	4,276,918	\$	24,543,314	\$	28,820,232			

To calculate the Available amounts on the PPA form, add the CAC distribution amounts and the PPA. If the distribution amount is not short, then Available equals Authorized.

		RPTTF		Ad	dmin RPTTF		
Authorized	Available	Lesser of Authorized / Available	Actual	Difference	Authorized	Available	Lesser of Authorized / Available
28,663,640	28,663,640	28,663,640	29,545,143	118,497	869,612	869,612	869,612

# Lesser of Authorized/Available

Applicable to RPTTF and Admin RPPTF. No entry is required. This column will automatically populate the cell with the lesser of the Authorized or Available amount.

#### Actual

For items funded by RPTTF, report the actual expenditures by line item.

Report Admin RPTTF on an aggregate basis.

Total expenditures should not exceed Finance authorized amounts.

#### **Difference**

No entry is required. This column will automatically calculate the difference between the Lesser of Authorized or Available amounts.

If the actual expenditure is greater than the lesser of the authorized or available amount, then the calculated difference will be zero (i.e. expenditures exceed the lesser of the allowable amount). Otherwise, it will calculate the actual difference.

# PPA (Total Difference)

The PPA total difference will be calculated by adding the total difference for RPTTF and Admin RPTTF. This amount will be used to offset the current ROPS period's RPTTF requested funding. No entry is required.

# **REMINDERS**

# **Notes**

If the Agency determines an entry is unclear, or an adjustment is necessary, please include a brief note explaining the situation in the appropriate line item(s). This will be helpful for both the CAC and Finance.

# **Agencies Reporting Zero PPA**

Finance believes the law requires a PPA Form to be submitted, regardless of whether or not the PPA is a zero-dollar amount. Therefore, agencies that indicate they have no PPA amount are still required to complete the PPA Form and submit it to the CAC.

# **Bond Refunding**

Bonds are occasionally refunded after Finance has approved an agency's annual ROPS. In these situations, Finance authorizes agencies to apply funding requested for the original bonds toward the new, refunded bonds. Therefore, agencies should not add a new line item to the PPA Form for these refunded bonds. Rather, agencies are directed to report the actual expenditures for refunded bonds in the line item(s) for the original bonds. To the extent an agency did not use all of the originally authorized amounts to pay the refunded bonds, these unspent funds should be included in the PPA amount.

#### **Bond Reserves**

Finance often approves RPTTF for bonds to be held as reserves for future debt service payments (B for the A period). Under this scenario, agencies should report the encumbered amounts as an actual expenditure on the PPA form as the funds should have been remitted to the bond trustee upon receipt.

Sometimes, an Agency has excess bond reserves required by the bond indenture, and the bond trustee uses those funds to make a portion of the bond payment instead of the RPTTF authorized on the ROPS. On both the PPA and Cash Balance Form, the Agency should change the funding source from the authorized RPTTF to Bond Proceeds. The difference in RPTTF will be included in the PPA.

# **Funding Source Change**

HSC section 34177 (a) (4) allows agencies to make payments for enforceable obligations from sources other than those listed in the ROPS with approval from the OB. The PPA Forms are pre-populated with amounts approved by Finance in the Annual ROPS and will not include changes to funding sources per Finance's approval of an OB Resolution. Agencies should have included comments in the PPA Form to explain any deviation from the originally authorized funding amounts. However, the CAC may need to seek clarification from the agency if this situation applies.

#### **Meet and Confer**

Pursuant to HSC section 34177 (o) (1), agencies can request additional review by Finance and an opportunity to meet and confer on disputed ROPS determinations. Finance interprets this to include an adjustment due to the PPA review. In accordance with HSC 34186 (a) (1), the CAC's review of the PPA is subject to Finance's review and approval. Therefore, Finance may need to work with the CAC during the Annual ROPS review process and, if necessary, the meet and confer process to resolve any discrepancies.