Department of Finance Fiscal Systems and Consulting Unit

Pro Rata/SWCAP Training for Central Service Agencies

2024-25 Plan



Agenda

- Central Service Agency/Functions
- Central Service Costs Allocation
- Definition of Workload
- Definition of Expenditures
- Workload and Expenditure Spreadsheets
- Data Analysis
- Transmittal Instructions

Course Objectives

To understand:

- Cost Allocation Plan Development
- How to complete workload and expenditure spreadsheets
- CSA/FSCU analysis
- Due dates

What is a Central Service Agency (CSA) Cost?



Central Service Agency Costs

State Administrative Manual (SAM) 9215

Central service costs are those amounts expended by central service departments and the Legislature for the overall administration of state government and for providing centralized services to state agencies/departments. These functions are necessary for state operations and are centralized to provide efficient and consistent statewide policies and services.

Function Code	Central Service	Workload Unit	Source						
Department	Department of Finance (DOF)								
004	Audits	Hours	DOF						
005	Budgets	Hours	DOF						
011	O11 Fiscal Systems & Consulting State Option Unit (State Option 1)		Governor's Budget (GB)						
105	CA Dept. of Technology	State Ops Dollars	GB						
115	Department of FISCal	Unique User Count	FISCal						
150	DGS, Contracted Fiscal Services (CFS)	Hours	DGS						
State Contro	oller's Office (SCO)								
201	Accounting & Reporting	Records	SCO						
202	Claim Audits	Warrants	SCO						
203	Payroll Disbursements	Warrants	SCO						
204 General Disbursements		Warrants	SCO						

Function Code	Central Service	Workload Unit	Source
State Contro	oller's Office (SCO) - continu	ied	
205	Field Audits	Hours	SCO
211	Personnel/Payroll Services Division and Information Systems Division	Positions	sco
212	California State Payroll Pos System (CSPS) Project		SCO
State Treasu	irer's Office		
301	Investment (Pro Rata Only)	SMIF Interest	SCO
302	Item Processing	Warrants	SCO
303	Centralized Treasury/Security Mgmt./Public Finance Division	State Ops Dollars	GB
400	State Personnel Board (SPB)	Positions	SCO
405	SPB, Compliance Review Unit	Hours	SPB
410 California Human Resources (CalHR)		Positions	SCO

Function Code	Central Service Workload Unit		Source
510	Office of Admin Law (OAL)	Review Hours	OAL
520	CA State Library	State Ops Dollars	GB
600	Health Benefits (HB) for Annuitants (Retired Employees)	HB Costs for Active Employees	SCO/CalPERS
601	Dental Benefits (DB) for Annuitants' (Retired Employees)	DB Costs for Active Employees	SCO/CalPERS/ CalHR
602	Health Benefits (HB) for CA State Universities (Retired Employees)	HB Costs for Active Employees	SCO/CalPERS
Departmo	ent of Justice (DOJ)		
605	Legal Costs (SWCAP Only)	Hours	DOJ
607	07 Tort Liability (SWCAP Only) Hours		DOJ
700	Secretary for CA Health & Human S (Weighted avg. of State Ops for Ag	GB	

Function Code	Central Service	Workload Unit	Source
799	California State Auditor	Hours	State Auditor
800	Legislature (Pro Rata Only)	Dollars*	DOF
805	Legislative Counsel Bureau (Pro Rata Only)	Dollars*	DOF
810	Governor's Office (Pro Rata Only)	Dollars*	DOF
815	Office of Planning & Research (Pro Rata Only)	Dollars*	DOF

^{*}Past Year Actual Workload: Sum of Past Year Actual Costs for Functions 004-799
Budget Year Estimate Workload: Sum of Budget Year Estimate Costs for Functions 004-799



Central Service Costs Allocation

Pro Rata and SWCAP Plans

Central service agency costs are allocated through

- Pro Rata for recovery from special funds
- SWCAP for recovery from federal funds

Pro Rata and SWCAP Plans Department Allocation

- The Plan distributes CSA costs to each state department based on workload.
- The total allocation for each department is calculated using the formula below. PY is prior year and BY is budget year.

PY Actual – PY Estimate = Roll-Forward + BY Estimate = Total Allocation

Pro Rata and SWCAP Plans

Fund Allocation

Pro Rata – further allocates proportionately to all funds in the department based on each fund's percentage of total departmental funding.

SWCAP – allocates proportionately to the federal fund based on its percentage of total departmental funding.

Pro Rata and SWCAP Plans

Fund Classification

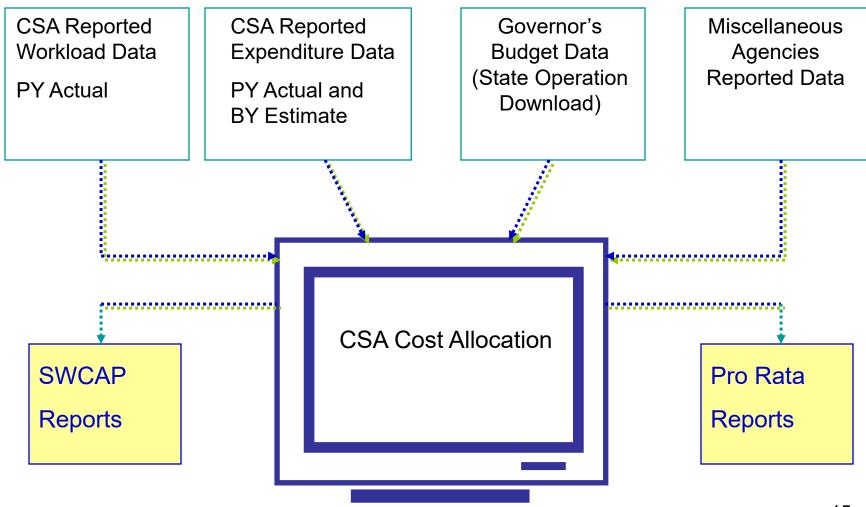
Funds are classified as billable or non-billable

For Pro Rata:

- Billable funds:
 - Funded by special revenue sources such as fees, licenses, penalties, assessments, interests, etc.
- Nonbillable funds:
 - General Fund
 - Federal Funds
 - Special Deposit Fund

For SWCAP, only federal funds are billable.

Pro Rata /SWCAP Reports





What is Workload?

Workload



Each function code represents a specific type of workload.



Workload is obtained from various sources and can be from multiple CSAs.

Hours

Transactions

Records

Warrants

Workload Metrics

Positions

State Operations

Interest earned

Users

Other



What are Expenditures?

Expenditure Data

Actual Expenditures (State Operation only):

- General Fund (GF)
- Central Service Cost Recovery Fund (CSCRF)

Expenditures excluded in plan development:

- Reimbursements
- Non-CSA Expenditures/Other Funds
- Unallowable costs (Title 2 Code of Federal Regulations, Part 200)

Expenditure Data

Reductions

Reimbursed CSA expenditures are excluded because it represents services the CSA provided for which they have received reimbursement.

Unallowable CSA expenditures are identified in federal regulation (Title 2 Code of Federal Regulations, Part 200)
Some examples:

Fines, Penalties
Cost of Assets \$5,000 and up
Lawsuits against the federal government

Expenditure Data

Calculation

Actual Expenditures

\$XXX

Less:

Reimbursements

Non-CSA Expenditures/ \$XX

Other Funds XX

Unallowable Costs* XX XXX

Adjusted Actual Expenditures**

\$XXX

- * SWCAP only
- ** SWCAP: distributed CSA costs
- ** Pro Rata: distributed CSA costs plus Unallowable Costs



Workload Spreadsheets

Workload Requirements

What you need:

Workload Checklist

Workload Spreadsheets

Crossover Table



Workload Checklist

EPA Rav.	E OF CALIFORNIA RTMENT OF FINANCE 06/10)					DEPARTMEN T OF FINANCE	
Voi	kload Data Checklist					Date received	
	Plan Year: Date Submitted: Due Date:						
	2024-25	July 14, 2023					
1.	Department/Agency Name:	Department/Agency Code:	Functi	ion:			
2.	Contact Name:	Phone:					
3.	Contact E-mail Address:						
4.	Alternate Name:	Phone:					
5.	Alternate E-mail Address:						
	se answer the questions below and provid- luly 14, 2023. If you have any questions, s			. V o	rkload	data is due	
6.	Is the workload data on worksheets complete	and accurate?			T		
7.	· · · · · · · · · · · · · · · · · · ·		+				
	Were appropriate workload adjustments and c	orrections made?	+ -		 		
	Are all workloads and adjustments entered on		+ -		+		
	Does the actual workload data agree with the		+		_		
11.	Were state agency codes and corresponding vitable and the Uniform Codes Manual (UCM)?	vorkload data verified to the crossover					
	Are there any new state agency codes with wor						
13.	Were all subtotals amounts checked and inco workload schedules?	rporated into each of the supporting					
14.	Are all support schedules cross-referenced to	the spreadsheet?					
15.	For workload that was distributed, is the metho	od for distributing the workload included?					
16.	Is the distribution method reasonable, equitable disproportionate share?	e, with no state agency receiving a					
17.	Is the distribution method the same as last yea	ır?					
18.	Is all supporting documentation included?		\top				
19.	Are there any new functions/activities?		\top				
	Are new functions/activities a central service f	unction/activity?					
	Is a new schedule for this workload included?						
	Does a new workload schedule need to be dev	reloped?					
	What is the workload unit measurement? Hours						
	Dooking at the Comparison tabs, is the difference between the Prior Year Worksheet Total amount and the Past Year Worksheet Total amount more than +/- 10 percent? If						
20.	ues, please provide an explanation in box 21.				1		

DEPARTMENT OF FINANCE WORKLOAD DATA FOR 2024-25 PRO RATA/SWCAP PLANS 9999 CSA Name Function ### - Function Name Past Year 2022-23

BUSINESS		NON-REIMBURSED	REIMBURSED'	TOTAL
UNIT	DEPARTMENT NAME	HOURS	HOURS	HOURS
509	Governor's Office of Business and Economic Development			0.00
511	Secty for Government Operations			0.00
515	Secty for Business, Consumer Services, Housing			0.00
531	Office of System Integration			0.00
552	Office of Inspector General			0.00
855	CA Gambling Control Comm.			0.00
870	Office of Tax Appeals			0.00
8260	CA Arts Council			0.00
8620	Fair Political Practices Comm			0.00
8780	Comm on CA St Gov Org & Econ (Little Hoo			0.00
8820	Comm on Status of Women			0.00
8825	Commission of Asian American Pacific Islander and			0.00
	SUBTOTAL	0.00	0.00	0.00

Workload

0025	Commission of Asian Ameri	can Pacific Islander and		İ	0.00
		SUBTOT	AL 0.00	0.00	
OTHER E	NTITIES				
ENTITY					
CODE	ENTITY NAME				
					0.00
					0.00
					0.00
		SUBTOT	AL 0.00	0.00	0.00
		WORKSHEET TOT	TAL 0.00	0.00	0.00
Preparer:				Return completed	spreadsheet to:
Job title:				fiproswp@dof.ca.	gov
Dept:					-
Phone No:				Phone numbers:	
Email:				Pro Rata Analyst	445-3434, Ext. 2180
Date:					445-3434, Ext. 2169
4 1	Workload Data Checklist	Workload - Actual	Workload - Estimate	Comp (+) :	1
· ·	WOLKIOAU DATA CHECKIST	Workload - Actual	WOLKIOAU " ESTITIATE	Comp (+)	· · · · · · · · · · · · · · · · · · ·

Workload Comparison: Non-Reimbursed

				_					
		PARTMENT		_					
WORKLOAD DATA FOR 2024-25 PRO RATA/SWCAP PLANS									
9999 CSA Name									
Function ### - Function Name									
	Cor	mparison of Non-F	Reimbursed Hour	s					
	Ī	Pre-populated with	PRIOR YEAR	PAST YEAR	Populated by A				
	Į.	Prior Year Actual dat	a. 2021-22	2022-23	Past Year data Workload tab.	from			
BUSINESS			NON-REIMBURSED	NON-REIMBURSED	DIFFERE	NCE			
UNIT	DEPARTMENT NAME		HOURS	HOURS	AMOUNT		Expl		
509	Governor's Office of Business and I	Economic Developme	nt	0.00	0.00	0%			
511	Secty for Government Operations			0.00	0.00	0%			
515	Secty for Business, Consumer Ser	vices, Housing		0.00	0.00	0%			
531	Office of System Integration			0.00	0.00	0%			
552	Office of Inspector General			0.00	0.00	0%			
855	CA Gambling Control Comm.			0.00	0.00	0%			
870	Office of Tax Appeals			0.00	0.00	0%			
8260	CA Arts Council			0.00	0.00	0%			
	Fair Political Practices Comm			0.00	0.00	0%			
8780	Comm on CA St Gov Org & Econ (Little Hoo		0.00	0.00	0%			
8820 8825	Comm on Status of Women Commission of Asian American Pa	oific Iolandar and		0.00 0.00	0.00	0% 0%			
0025	Commission of Asian American Pa	SUBTOTAL	0.00	·	0.00	0%			
		JUDITUTAL	0.00	0.00	0.00	0 70			
THER EN	ITITIES					-			
NTITY	IIIIES								
ODE	ENTITY NAME								
ODE	LIVITITIVANIE		0.00	0.00	0.00	0%			
			0.00	0.00	0.00	0%			
			0.00	0.00	0.00	0%			
<u> </u>		SUBTOTAL	0.00	0.00	0.00	0%			
		000101112	0.00	0.00	0.00	0,0			
	WOR	KSHEET TOTAL	0.00	0.00	0.00	0%			
				,,,,,					
Preparer:				Return completed s	spreadsheet to:				
Job title:				fiproswp@dof.ca.g					
Dept:				, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,					
Phone No:				Phone numbers:					
Email:				Pro Rata Analyst	445-3434, Ext. 21	80			
Date:				SWCAP Analyst					
·	Workload - Actual Comparison	n Actual NonReimb	Comparison Actu	ual Reimb Cc	(+) : [4]				

Workload Comparison: Reimbursed

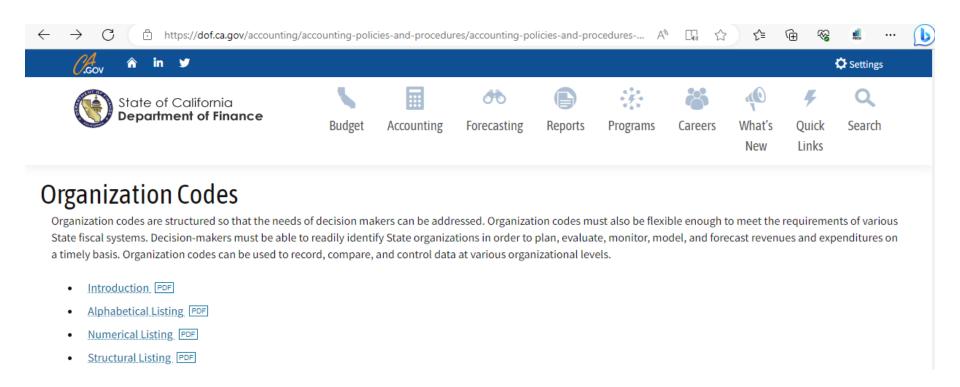
		DEPARTMENT	OF FINAN	CE			
	WORKI	OAD DATA FOR 2024					
	WORK		A Name	WCAF FLANS			
		Function ### -					
		Comparison of R	eimbursed Hours	5			
		Pre-populated with	PRIOR YEAR	PAST YEAR	Populated by		
		Prior Year Actual data		2022-23	Past Year data Workload tab	a from	
					WOI KIOAU CAD		
USINESS			REIMBURSED	REIMBURSED	DIFFERE	NCE	
UNIT	DEPARTMENT NAME		HOURS	HOURS	AMOUNT		Explain
509		siness and Economic Devel	lopment	0.00	0.00	0%	
511	Secty for Government C	perations		0.00	0.00	0%	
515		perations nsumer Services, Housing			0.00	0%	
531	Office of System Integra	ation		0.00	0.00	0%	
552	Office of Inspector Gene	eral		0.00	0.00	0%	
855	CA Gambling Control C	omm.		0.00	0.00	0%	
870	Office of Tax Appeals	<u> </u>		0.00	0.00	0%	
8260	CA Arts Council			0.00	0.00	0%	
	Fair Political Practices	Comm		0.00	0.00	0%	
8780	Comm on CA St Gov O	rg & Econ (Little Hoo		0.00	0.00	0%	
	Comm on Status of Wo			0.00	0.00	0%	
8825	Commission of Asian A	merican Pacific Islander an		0.00	0.00	0%	
		SUBTOTAL	0.00	0.00	0.00	0%	
THER E	NTITIES						
ITITY							
DDE	ENTITY NAME						
			0.00	0.00	0.00	0%	
			0.00	0.00	0.00	0%	
			0.00	0.00	0.00	0%	
		SUBTOTAL	0.00	0.00	0.00	0%	
	v	VORKSHEET TOTAL	0.00	0.00	0.00	0%	
				Datum asmulated	d-b		
reparer: Job title:				Return completed fiproswp@dof.ca.	•		
Dept:				iiproswp@dof.ca.	gov		
none No:				Phone numbers:			
Email:				Pro Rata Analyst	44E 2424 Est 2	190	
Eman:							
Date:				SWCAP Analyst	446 3434 Est 9	160	

	DEPARTMENT OF FINANCE WORKLOAD DATA FOR 2024-25 PRO RATA/SWCAP PLANS 9999 CSA Name Function ### - Audit Hours Past Year 2022-23							
	EXECUTIVE DIVISION	ADMINISTRATION	RECRUITMENT	STAFF WORK	TRAINING	ABSENCES	OTHER	TOTALS
								-
								_
								-
								-
					:		: :	
	·····							-
TOTALS		-	-		-	-	-	
	Prepared by:				Return completed s	preadsheet to:		
	Job title:				fiproswp@dof.	ca.gov		
	Department:							
	Phone number:				Phone numbers:			
	Email:					st 445-3434, Ext. 2		
	Date:				SWCAP Analys	t 445-3434, Ext. 21	169	

Workload: Department Hours

Uniform Codes Manual (UCM)

The UCM is available on Finance's website in alphabetical and numerical order.



Crossover Table

- Workload is summarized into approximately 200 primary agencies/departments for budgeting purposes.
- The crossover table is used to consolidate the workload into the primary organization code.

Crossover

Web Crossover Table					
M	ar-23				
Original	Assigned				
BU	BU				
0001	0000				
0002	0000				
0003	0000				
0010	0020				
0020	0020				
0100	0020				
0110	0020				
0120	0020				
0130	0020				
0150	7900				
0155	8855				
0157	0000				
0160	0160				
0170	8830				

Crossover Example

Consumer A	Affairs Boards/Bureaus	CDCR Facilities		
Crossover	Original	Crossover	Original	
1111	1110	5225	0550	
1111	1111	5225	5165	
1111	1120	5225	5225	
1111	1130	5225	5226	
1111	1140	5225	5230	
1111	1150	5225	5231	
1111	1160	5225	5232	
1111	1165	5225	5233	
1111	1170	5225	5234	
1111	1180	5225	5236	
1111	1190	5225	5237	
1111	1200	5225	5238	
1111	1210	5225	5239	
1111	1220	5225	5240	

Crossover to 0000

Original Org	Pro Rata	UCM Title
3882	0000	General Obligation Bonds – Resources - DOF USE ONLY
3884	0000	State Mandated Local Costs – Resources - DOF USE ONLY
9633	0000	Payment of Interest on PMIA Loans - DO NOT USE
9890	0000	Reserve for Economic Uncertainties
9991	0000	Administrative Control Accounts – STO/SCO USE ONLY

Crossover Table

If a state organization is not listed on the crossover table or workload spreadsheet:

- Check if the code is correct
- Research organization code and name
- Contact us using the FIPROSWP email
- Place in "other entity" if no information is available

Description Verification

- Along with your workload spreadsheets you will receive a Description Verification document.
- Function descriptions are required in the SWCAP package that is submitted annually to the federal government.

Description Verification - continued

Please verify that the following function title and description are correct:

STATE CONTROLLER

The State Controller's Office provides sound fiscal control over receipts, disbursements, and balances of all state funds, reports the financial condition of the state on a monthly and annual basis, and makes certain that money due the state is collected.

State Accounting and Reporting Division (SARD) (Function 201)

SARD establishes the Budget Act in the SCO Legacy system and maintains uniform and systematic control accounts of all receipts and disbursements; including payroll, loans, bonds, appropriation authority and cash balances in all state funds. SARD monitors the cash flow of the General Fund and reports on the financial condition of the state, including GAAP adjustments.

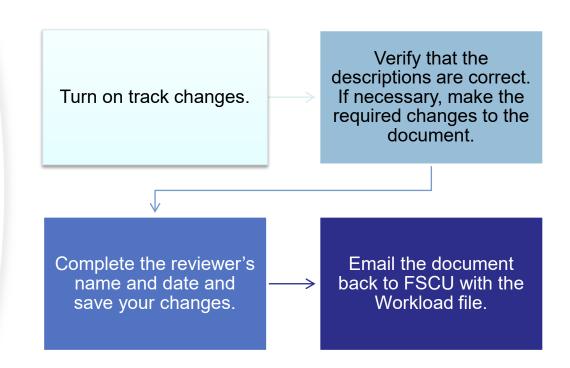
Costs are allocated on the basis of records processed; such as, warrants issued, accounting transactions, interest earnings calculations and claim schedules paid.

Division of Audits-Claim/Vouchers Audits (Function 202)

The Division of Audits performs audits of all manual (paper) claims and FI\$Cal vouchers submitted to the State Controller before payment is made from the State Treasury under specific authority provided in GC section 925.6. Auditors audit all claims/vouchers for correctness, legality, and availability of funds. Claims/vouchers are verified for compliance with California's Constitution and various other statutes, appropriations, court decisions, legal opinions, administrative rules and regulations, executive orders, and other applicable laws and regulations.

Costs are allocated on the basis of warrants issued.

Description Verification continued



Expenditure Spreadsheets



What You Need

- Expenditure Data Checklist
- Expenditure spreadsheets (Actual and Estimated)
- Expenditure support schedules



Expenditure Spreadsheets

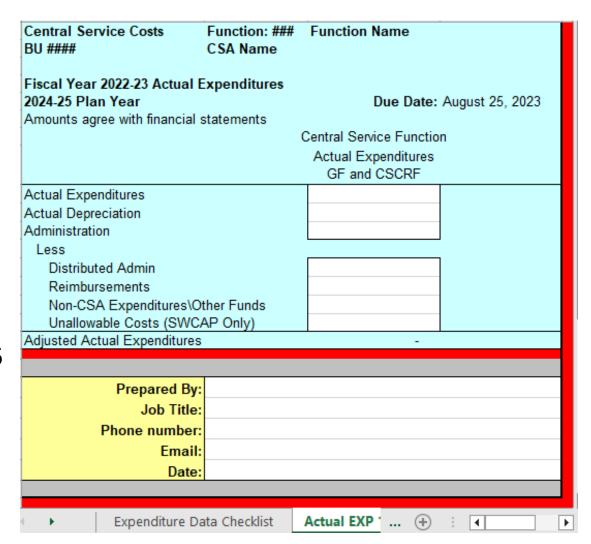
- Expenditure Data Checklist
- Actual Expenditures*
 (must agree with the year-end financial statements)
- Estimated Expenditures*
 (do not include BCP costs unless approved by Legislature)
- Comparison tabs

*enter data in white cells only

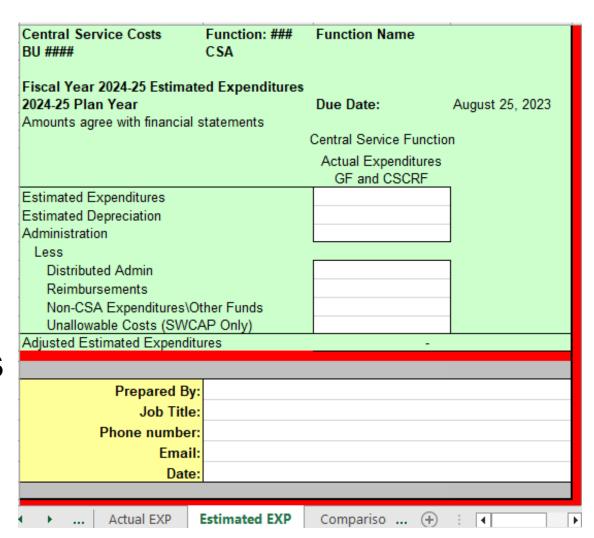
Expenditure Checklist

PAR	огсацговніа тнент оглінансе илі enditure Dat	a Checklist						DEPARTMEN T OF FINANCE USE
-P	Plan Year:	Date Submitted:		Date Due:				Date received:
	2024-25			August 25, 2023				
1.	Department/A	gency Name:		Department/Agency Code:	Func	tion:		
2.	Contact Name:			Phone:				
3.	Contact E-ma	il Address:		<u> </u>				
4.	Alternate Contact Name:			Phone:				
5.	Alternate E-m	ail Address:		<u> </u>				
				planation in box number 20 i				
	use by ne	y LJ, LJEO. 11 YOU		seed as chair to libit		No	N/A	
6.	Are the expend	ditures complete and ac	curate?					
7.	Were expendit	ures analyzed and verifie	ed?					
8.	Were all expen	diture adjustments and	corrections mad	ie?				
9.	Are all expenditures and adjustments entered on the spreadsheet correctly? Were FSCU Assessments included? (FSCU Assessments should not be removed.)							
0.	Does the actual expenditure data agree with the financial statements and support? If no, please explain.							
l1.	schedule?	·		and identified in an attached				
		e expenditures for other funds identified on the spreadsheets correctly?						
	spreadsheets:							
4.	For expenditur included?	or expenditures that were distributed, is the method for distributing expenditures accluded?						
5.		ion method the same as						
		oursed General Fund exp						
7.	Are the Comparison Expenditure tabs completed with explanations? Explanations are needed for differences between the Prior Year amount and Past Year amount of more than +1-10 percent.							
8.	Have support SWCAP analy		the federal gove	rnment been sent to the				
9.	Have all subsi- verified?	diary schedules, agency	totals, grand to	als, and formulas been				
	Explanations:	Γ						
Оер	t Budget Officer)		_		D <mark>at</mark> e			_

Actual Expenditures



Estimated Expenditures



Comparison Tab

- The comparison tab compares expenditure data from the prior year.
- Ten percent or less is an acceptable growth rate.
- Please explain changes (+/-) beyond 10 percent for actual and estimated expenditures.

Comparison

Central Service Costs BU ####	Function: ### Function Name CSA				
Fiscal Year 2020-21 Actual Expenditure 2022-23 Plan Year Amounts agree with financial statements	s			Date Due:	August 25, 2023
	FY 2022-23 A Total Expend		2021-22 Act Exp al Expenditures	DIFFERENCE %	EXPLANATION (for changes +/- 10%)
Actual Expenditures Depreciation Expense Administration			9,854,226	-100% 0% 0%	
Less Distributed Admin			1,315,557	-100%	
Reimbursements Non CSA Expenditures/Other Funds Unallowable Costs (SWCAP Only)			3,405,698	-100% 0% 0%	
Adjusted Actual Expenditures		-	5,132,971	-100%	
Prepared By: Phone number: Email: Date:					
	KP Comparis	on_Actual Exp	Comparison_E	Estimated Exp	(+) : [1]

Federal Requirement (Support Schedule)

- Certain CSAs must complete additional financial statements to support the actual expenditures.
- Expenditure schedules provide a breakdown of cost items reported in the SWCAP plan.



Adjustments for Assets

- Tangible and intangible assets of at least \$5,000 are treated as an Unallowable Cost subtracted from CSA expenditures
- Straight-line depreciation method applied to assets at least \$5,000 and added to CSA expenditures.

Your Responsibility

Check Check for accuracy Explain Explain variances Send Send support documentation, if required Contact FSCU immediately if the workload or expenditure data submitted needs to be Call revised

Transmittal Instructions

- The workload and expenditure worksheets must be reviewed and approved by the departmental budget officer.
- Departmental budget officer must email the completed workload spreadsheet(s) and expenditure spreadsheet(s) by the specified deadlines.
 - To: fiproswp@dof.ca.gov
 - Email subject line must include:

 Function code, "Workload" or
 "Expenditure" and the four-digit department/agency code
 e.g., F204 Workload 0840 (SCO)

Questions?

 Please email us at: fiproswp@dof.ca.gov

ProRata/SWCAP Information:

https://dof.ca.gov/accounting/accounting-Statewide-Cost-Allocation/

