# Statewide Fiscal Management Training



Presented by the Department of Finance March 2024

# Introduction

- > Welcome
- Agenda
- > Objectives

# Agenda

### **Topics**

#### Statewide Fiscal Management Training

- 1. Expectations of Agencies/Departments and Fiscal Managers (Pages 5-13)
- 2. Audits and Evaluations (Pages 14-36)
- 3. Financial Information System for California FI\$Cal (Pages 37-43)
- 4. Budgets (Pages 44-60)
- 5. Accounting (Pages 61-67)
- 6. Reporting (Pages 68-83)
- 7. Key Takeaways (Page 84)
- 8. Contact Information (Pages 85-87)

#### **Questions**

# **Objectives**

- Become familiar with the expectations of fiscal managers
- Establishing and maintaining effective systems of internal control
- Provide high-level information about the statewide fiscal system, budgets, accounting, and reporting
- The responsibility to provide accurate and consistent data to Finance and SCO.

#### State Leadership Accountability Act

- > The State Leadership Accountability Act was enacted to reduce the waste of resources and strengthen internal control.
- ➤ Government Code Sections 13400 13407:

https://leginfo.legislature.ca.gov/faces/codes\_displayText.xhtml?lawCode=GOV&division=3.&title=e=2.&part=3.&chapter=5.&article=

#### Management Responsibility

- > Establishing and maintaining a system or systems of internal control and ongoing monitoring
- ➤ Report on the adequacy of the entity's internal control and monitoring practices by Dec 31st of each odd numbered year
- > Provide a plan for correcting identified inadequacies and weaknesses every six months until all weaknesses are corrected

- Manage, control, and ensure public funds are spent and used appropriately
- > Focus on departmental controls both administrative and programmatic
- > Establish and communicate clear expectations lead by example
- Ensure the appropriate stewardship of state resources the public's money
- Communication during planning, preparation, oversight, and implementation

#### Department of Finance's Expectations of Departments

#### All Departments

#### Communication

- Proactively work with the Department of Finance to avoid or resolve problems and issues and discuss potential solutions.
- Clearly define and document any need or problem.
- Provide analysis of problem or proposal and offer a recommendation and viable alternatives.
- Clearly state assumptions and methodology.
- Be creative in proposing the solution. Be prepared to provide data and other evidence that illustrates the problem and supports the solution.
- Be clear and succinct.
- Target material to appropriate audience.
- Appropriately involve parties other than Department of Finance in communication (e.g., control agencies, potentially impacted departments).
- Keep Finance informed of changes, including those which could commit the state to a higher level of expenditure or to a major change in program.
- Be timely and ensure quality, completeness, and accuracy for all information, materials, reports, etc.
- Provide Finance an opportunity to review proposed responses to external budget related questions (especially LAO and legislative staff) before they are provided.

#### **Budget Planning and Preparation**

- Understand statewide fiscal constraints and submit only the proposals that fit within guidance provided by the Department of Finance. Provide all potential fiscal impacts for critical proposals, including state operations and local assistance, including multi-year projections for outyear expenditures.
- Subscribe to <u>Department of Finance Mailing Lists</u>: Budget Operations, Fiscal Training, FI\$Cal Resources for Accounting, Office of State Audits and Evaluations, State Leadership Accountability Act, and Statewide Cost Allocation.
- Follow all instructions, including those provided through Budget Letters and email instructions sent by Finance Budget Analysts.
- Strive to meet deadlines. Inform and work with your Finance Budget analyst in advance when a deadline is likely to slip for due cause and as a unique exception.
- Coordinate with staff from departmental programs, accounting, budgeting, and other units within your department (as necessary) to ensure accuracy and accountability.
- Coordinate with other departments (when applicable).
- Maintain confidentiality of budget discussions and decisions until budget or other product is released.

#### Fiscal (Budgeting and Accounting)

- Establish proper fiscal internal controls including a system of policies and procedures adequate to provide compliance with applicable laws, criteria, standards, and other requirements.
- Ensure that fiscal staff are involved in decision-making with fiscal impacts.
- Staff fiscal offices (budgeting and accounting offices) with qualified personnel.
- Ensure fiscal staff receive adequate training. The Department of Finance offers training for various budgeting and accounting processes which may be found on Finance's website.
- Fulfill fund administrator's and fund user's responsibilities.
- Prepare timely, accurate, and complete financial reports.
- Review and reconcile budget documents with accounting's year-end financial reports submitted to the State Controller's Office.

#### **Program Oversight and Implementation**

- Implement programs in the most fiscally efficient and effective manner.
- Collaborate with other entities to achieve maximum results with limited resources.
- Administer budget in accordance with all laws, budget control provisions, statewide policies in the State Administrative Manual, and the Governor's policies.
- Make available qualified managers and staff who can represent the department officially (make commitments, testify in front of the Legislature during hearings) and can answer Finance questions (know the program and numbers).

#### **Departments within the Administration**

- Comply with and advocate for the Administration's mission, decisions, and policies.
- Work as a team and prevent wasteful duplication and maximize efficiencies among departments.
- Work with Agency before communicating with Finance (when appropriate).
- Don't work with legislative staff on budget related matters independent of Agency and Finance.
- Make sure to keep Agency and Finance representatives involved in any discussions with the federal government that have fiscal ramifications.

### > Fiscal Cycle



#### Finance website

Office of State Audits and Evaluations: <a href="https://dof.ca.gov/programs/osae/state-leadership-accountability-act-slaa/">https://dof.ca.gov/programs/osae/state-leadership-accountability-act-slaa/</a>

- State Leadership Accountability Act Overview
- Resources and References
- Frequently Asked Questions

Department of Finance's Expectations of Departments: <a href="https://dof.ca.gov/wp-content/uploads/sites/352/budget/budget-analyst-guide/ExpectationsofDepartments.pdf">https://dof.ca.gov/wp-content/uploads/sites/352/budget/budget-analyst-guide/ExpectationsofDepartments.pdf</a>

# Office of State Audits and Evaluations

# Our Mission and Vision

Mission: to assist and support the Department of Finance in its role and responsibility as the Governor's chief fiscal policy advisor.

> OSAE sets the "PACE"

Premier

Auditing

Consulting

**E**valuating



# **OSAE** Responsibilities

- Audits and Evaluations
  - Financial Statement and Financial-Related Audits
  - Compliance Reviews
  - Performance Audits/Program Evaluations
  - Consulting, Technical Advice, and Guidance

# OSAE Responsibilities (cont.)

- Bond Accountability
- > Redevelopment Agency Dissolution
- > Single Audit
- > State Leadership Accountability Act (SLAA)

# Making the Headlines



contrary to state law and budgetary and legislative directives." In support of its conclusions, the Department of Finance pointed to a number of issues, including:

. The BOE had difficulty providing complete and accurate documentation in response to evaluation inquiries.





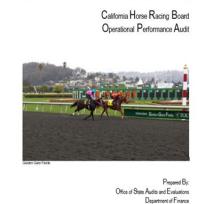
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Department of Finance Audits California Coastal

Audit ordered after Coastal Commission ran out of money and couldn't pay June 2016 payroll, Commission

rent and other expenses. By Emily Sawicki / emily@malibutimes.com Jan 4. 2017 🗣 0

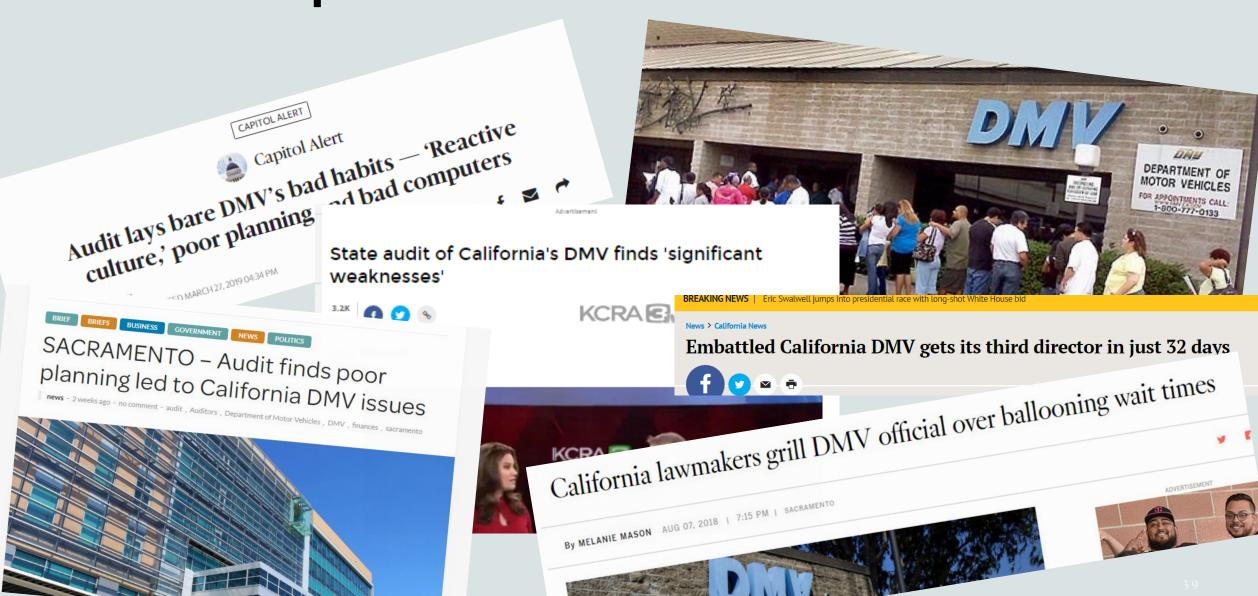


November 2014

# **Board of Equalization**



# Department of Motor Vehicles

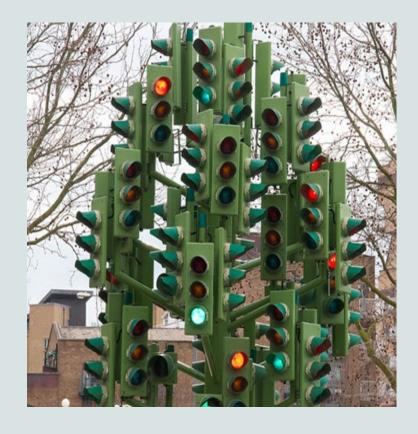


# COVID-19 State and Local Fiscal Recovery Funds



# Traffic Light Synchronization Program





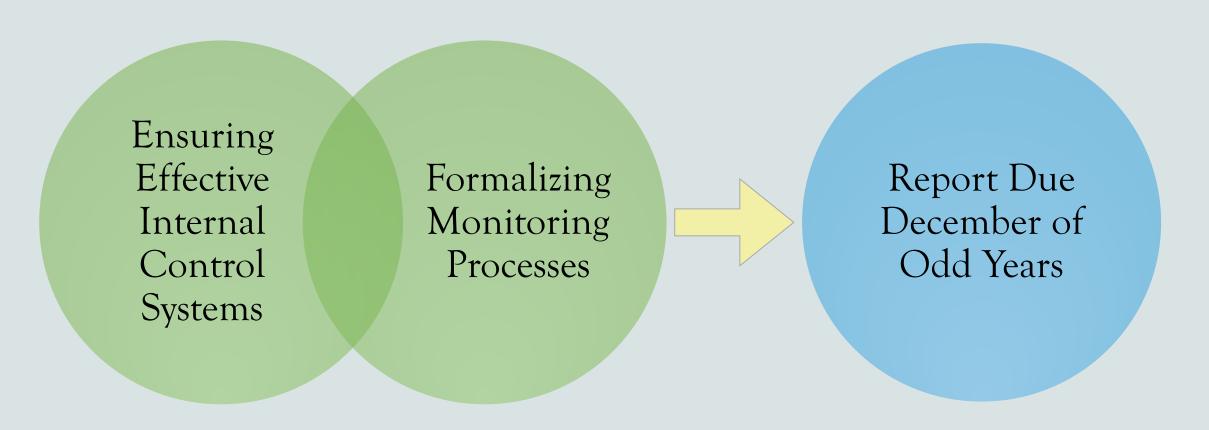
# State Leadership Accountability Act

# State Leadership Accountability Act (SLAA)

- All levels of management must be involved in evaluating and strengthening internal controls.
- Each state agency must maintain effective systems of internal control.
- Controls must be evaluated and monitored on an ongoing basis and any detected weaknesses (risks) must be promptly corrected.

Government Code Sections 13400-13407

# Reporting Requirements



#### BENEFITS OF LEADERSHIP ACCOUNTABILITY REPORTING









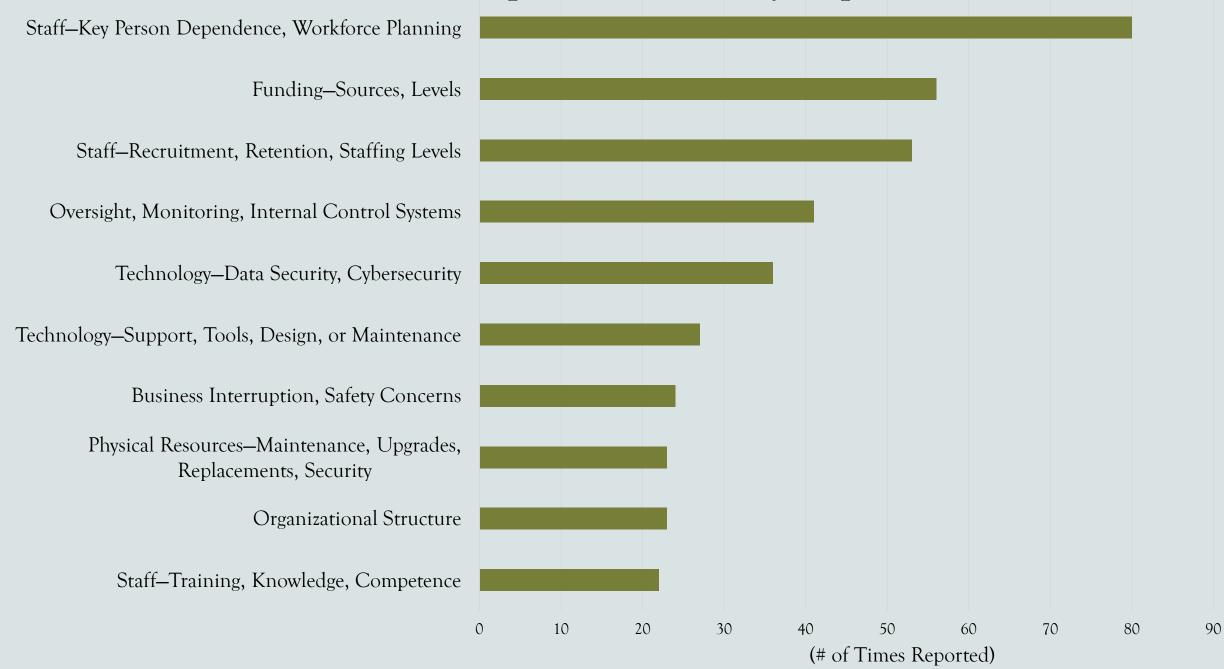
**RESOURCE** 

**CONVERSATION** 

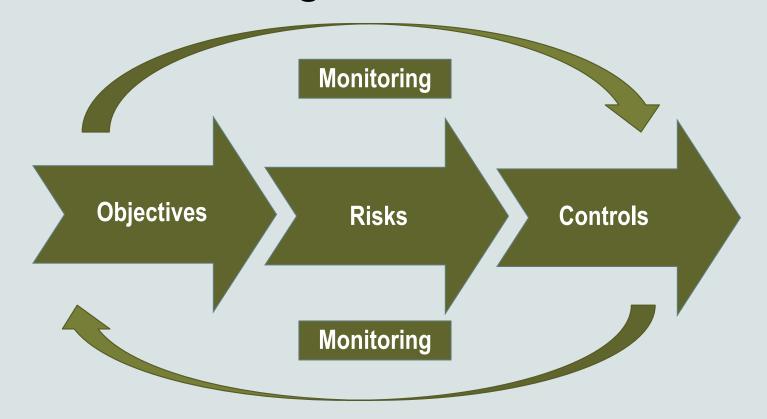
GOVERNANCE

**CHALLENGES** 

# 2023 Leadership Accountability Top Ten Risks



## Risk Management Process



- 1. Objectives What are you aiming to accomplish?
- 2. Risks What can stop you from achieving your goal?
- 3. <u>Controls</u> What will you do to ensure success?
- 4. Monitoring How do you know if it's working?

# **Internal Controls**

- Internal Control influences activity or behavior, methods to overcome risks.
- > Types of Internal Controls
  - Preventative prevents something from happening
  - Detective finds problem once it has occurred
  - Corrective repairs or restores resources and capabilities to their prior state

# Single Audit Act

# Single Audit Requirement

- Non-federal entities that expend \$750,000 or more in federal awards must undergo an annual audit.
- > Audit must be conducted by an independent auditor.
  - California is one non-federal entity.
  - California state entities are automatically subject to an annual audit regardless if the entity spent less than \$750,000.

# Single Audit Framework

- Finance Responsible for federal audit coordination
- California State Auditor (CSA) Responsible for conducting the State of California Single Audit
- External Auditor Subcontracted by CSA to assist with conducting the federal compliance portion of the Single Audit
- State Entities Provide accurate and timely information to the above entities for the Single Audit.

# Single Audit

CSA and the External Auditor determines which federal program/Assistance Listing (AL) number will be audited.

Entities participating in the statewide Single Audit may be selected for further testing even if expenditures are less than \$750,000.



# Resources

- > OSAE
  - \* Hotline: OSAEHotline@dof.ca.gov
  - Webpage: <a href="https://dof.ca.gov/programs/osae/">https://dof.ca.gov/programs/osae/</a>
  - Audit Reports, Memos, and Letters: <a href="https://dof.ca.gov/programs/osae/audit-reports-memos-and-letters/">https://dof.ca.gov/programs/osae/audit-reports-memos-and-letters/</a>
- Single Audit Resources:
  - \* Hotline: OSAESingleAudit@dof.ca.gov
  - Webpage: Single Audit Act | Department of Finance (ca.gov)
  - Reports: <a href="https://dof.ca.gov/programs/osae/california-single-audit-and-state-leadership-accountability-reports/">https://dof.ca.gov/programs/osae/california-single-audit-and-state-leadership-accountability-reports/</a>

# Resources (cont.)

- SLAA Resources:
  - \* Hotline: <u>SLAAHotline@dof.ca.gov</u>
  - Webpage: <u>State Leadership Accountability Act (SLAA)</u> | <u>Department of Finance (ca.gov)</u>

- > Financial Information System for California
  - Budgeting
  - Procurement
  - Cash Management
  - Accounting
  - Reporting



> Open FI\$Cal - California's financial transparency portal

Open FI\$Cal

California's Spending Data



- > FI\$Cal Partner Agencies
  - Department of Finance



State Controller's Office



• State Treasurer's Office



• Department of General Services Department of General Services



- Budgets
- Planning
- Reporting
- Forecasting



- Accounting
- Procurement
- Budget Control
- Reporting



- > FI\$Cal Service Center
  - <u>FiscalServiceCenter@fiscal.ca.gov</u> (855)FISCALO (347-2250) (Toll Free)
- > FI\$Cal Learning Center
  - FiscalLearningCenter@fiscal.ca.gov
- Cal eProcure Resources
  - Procurement Training
- > FI\$Cal Subscriptions
  - www.fiscal.ca.gov/user-support/fiscal-subscriptions/
  - Job Aid Subscription List
  - News and Information Subscription List
  - FI\$CaITV Subscription List

- > Finance FI\$Cal Resources for Accounting
  - Month-End Reconciliation and Year-End Training
  - eLearning Courses
  - Queries and Reports
  - Chart of Accounts (COA) Information
- > Finance FI\$Cal Resources for Budgets
  - "How To" Files
  - FI\$Cal Related Budget Letters

## **Budgets**

#### What is a budget?

AN EXPENDITURE PLAN
FOR A SPECIFIED PERIOD OF TIME
EXPRESSED IN FINANCIAL TERMS.

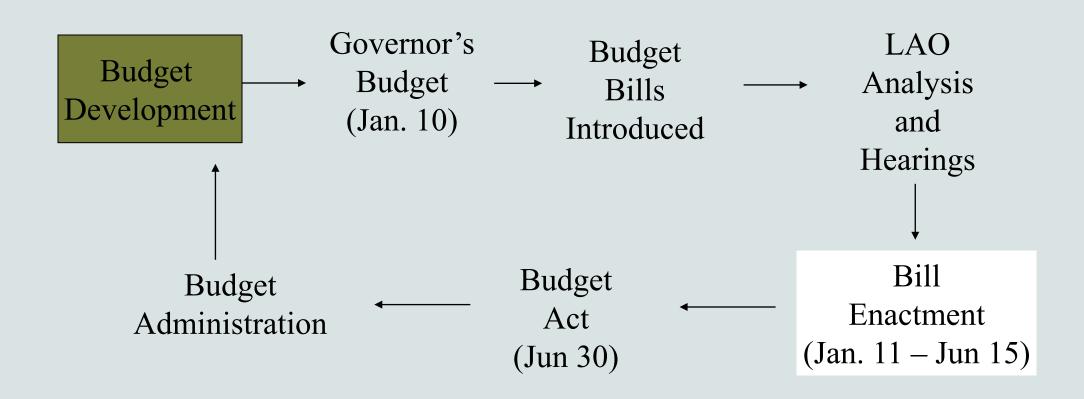
### Types of Governmental Budgets

- > Operating show organization's plan of activities for given period (usually one year)
- Capital shows plan for financing purchase of capital assets (e.g., land, buildings)
- Cash plan of actual cash flow receipts and expenditures

### **Budget Act Items**

- Line Item/Program Budget Authority
  - The state budget provides the amount each department is authorized to spend by item and by program.
  - State provides budgets authority to spend at the program level.
- Departmental Budgets generally break the program authority into operating categories, such as salaries & wages, postage, consultants, etc.

### **Annual Budget Cycle**



## Department/Agency Budget Development Steps

- Data collection
- > Internal discussions
- Budget policies, priorities & goals
- Baseline adjustments
- > Changes or additions
- Decisions

# Budget Development Departments

- Prepare baseline budgets to maintain existing services
- Prepare Budget Change Proposals to change service levels

## Budget Development Department of Finance

- > Analyzes baseline budgets and BCPs
- > Focuses on fiscal impact of proposals
- > Checks consistency with policies of the Governor
- > Conducts internal briefings

### The Governor's Budget

- Constitution requires Governor to release a balanced budget to the Legislature by January 10, including multi-year projections.
- > State of the State Address sets forth policy goals for the upcoming fiscal year

#### Two Identical Budget Bills

- The Chair of each house's Budget Committee introduces the Budget Bill.
- Each house's Budget Bill is heard concurrently, and differing amendments made between the two.

### Independent Consideration

Legislative Analyst's Office (LAO) prepares "Analysis of the Budget Bill"

Both Houses hold Subcommittees Hearings

> DOF, LAO, departments, public testify

#### Differences Between the Two Bills

- > Joint Hearings to discuss the differences.
- > Assembly and Senate attempt to reach majority vote agreement.

### Final Budget Package

- If majority vote in each House, the Budget is submitted to the Governor for signature
- Governor may reduce or eliminate any appropriation through the line-item veto
- > The Budget Package includes Trailer Bills and Budget Bill Juniors.

#### The Budget is Approved

DOF & departments administer, change, oversee Budget on an ongoing basis.

- Joint Legislative Budget
   Committee (JLBC)
   coordinates the two houses
   and oversees the LAO
  - involved in ongoing budget administration, reviews requests for changes

#### **Budget Administration**

- Set up accounting records (appropriations, allocations, allotments)
- > Track expenditures, encumbrances
- Current Year Adjustments (BRs/EOs)
- > Reports
- Data collection for next budget!

#### **Budget Documents**

- Budget Act 2023
  - Bill Text SB-101 Budget Act of 2023
  - Bill Text AB 102 BB Jr 1
  - <u>Bill Text SB 104 BB Jr 2</u>
  - <u>Bill Text SB 105 BB Jr 3</u>
- More Details
  - Budget | Department of Finance (ca.gov)
- eBudget
  - <u>eBudget (ca.gov)</u>
- > Trailer Bills

### **Budget Instructions**

- > Other Resources for Departments
  - Budget Letters
  - Budget Analyst Guide, Forms, Templates, Trainings
  - FI\$Cal Resources for Budget

- Current Year Expenditure Freeze
  - BL 23-27
  - BL 24-01

- Functions and Responsibilities (Government Code sections 13310 & 13344)
  - Set Statewide Fiscal and Accounting Policies and Procedures
  - Provide Fiscal and Accounting Guidance
  - Provide Special Training to State Agencies and Departments
  - Conduct the State Fund Accounting Course
  - Budgetary/Legal Accounting Overview Course

- Additional Functions and Responsibilities (Government Code sections 13310 & 13344)
  - Maintain the State Administrative Manual (SAM) Sections (7000-8491, 8493-8535, 8538-8778, and 8785-19000)
  - Maintain the Uniform Codes Manual (UCM) and the Manual of State Funds

- Additional Functions and Responsibilities (Government Code sections 13310 & 13344)
  - Prepare the Statewide Cost Allocation Plan (Pro Rata/SWCAP) –
     Government Code sections 11010 & 11270, SAM Chapter 9200
  - Review Indirect Cost Rate Proposals
  - Cash Management Improvement Act (CMIA)

- Additional Functions and Responsibilities (Government Code sections 13310 & 13344)
  - FI\$Cal Resources for Accounting
  - Fund Balance Reconciliation

- Annual Accounting Related Budget Letters (BLs)
  - Year-End Financial Reporting Requirements (BL 23-02)
  - Past Year Budget Adjustments and Fund Balance Reconciliation for the Annual Budget Cycle (BL 23-07)
  - General Administrative Costs and Statewide Cost Allocation Plan (BL 23-09)
  - Late Payment Penalty Rates (BL 23-10)

- Available Accounting Resources
  - FSCU Hotline
  - Departmental Training
  - Documents, Forms, and Templates

> Federal Reporting Requirements

• Report of Expenditures of Federal Funds, Report No. 13 – provides expenditures and encumbrance balances for each federal award.

• Single Audit Reporting, Expenditures of Federal Awards – reports all federal expenditures on a cash basis.

> State Reporting Requirements

- Reconciliation of the Department's Account
  - Balances with SCO Balances
    - Agency Reconciliation Report
    - Fund Reconciliation Report
    - Cash in State Treasury Account Reconciliation

Revolving Fund Reconciliation

• Bank Reconciliation

Plan of Financial Adjustment Reconciliation

Accounts Receivable Reconciliation

Property Reconciliation (Asset)

Encumbrance Reconciliation

> Year-End Reporting Requirements

Budgetary/Legal Basis Reporting

Year-End Financial Reports

Year-End expectations

Generally Accepted Accounting Principles (GAAP) Basis
 Reporting

Annual Comprehensive Financial Report (ACFR)

GAAP adjustment

Year-end expectations

Fund Balance Reconciliation – required under Government Code sections 12460, 13031, and 13344.

- Detailed Fund Balance Report, Form DF-303/DF-304
- Accounting and Budget Staff Responsibilities
- Fund Administrator's Authority and Responsibilities
- Fund User's Responsibilities
- Certification
- Submission Requirements

- > Detailed Fund Balance Report (DFB), Form DF-303/DF-304
  - The DFB report will assist departmental accounting and budget staff to reconcile year-end financial reports to budget schedules and prepare the past year portion of the FCS.
  - The DFB report will provide financial data in a format that mirrors the FCS.
  - The DFB report will provide fund details using data from year-end financial reports.

#### Accounting

Prepare DFB using year-end financial reports

Reference year-end reports to DFB report

Submit DFB report to Budgets

#### Budgets

Review the DFB report and supporting year-end reports

Prepare the past year portion of the FCS and Past Year Hyperion Entries

### Accounting and Budgets Staff

- Work together to reconcile and resolve differences between financial data and budgetary data.
- If year-end financial reports are revised, accounting will inform budget staff to update the FCS and Hyperion entries, if necessary.
- Budgets submit the Fund Reconciliation Packet and corresponding Hyperion entries to their Finance Budget Analyst.

#### Fund User

#### Fund Administrator

Prepare DFB, reference year-end reports

Submit DFB, year-end reports, supporting reports, and certification to Fund Administrator Prepare DFB (for your dept.), reference year-end reports

Receive DFB information from Fund Users. Prepare Consolidated DFB & Fund Condition Statement

Submit Fund Reconciliation packet to Finance

> Certification, Form DF-117

• Departments must certify that information provided to Finance reconciles to year-end financial reports submitted to SCO.



- Non-Shared Funds the fund administrator will submit 6 essential documents in the Fund Reconciliation Packet to their Finance Budget analyst.
  - 1. Cover memo from the department.
  - 2. Certification Form, DF-117.
  - 3. DFB report, Form DF-303.
  - 4. Supporting year-end financial reports. Data on year-end reports must be clearly annotated to the DFB report.
  - 5. Fund Condition Statement.
  - 6. Hyperion past year budget entries to match DF-303 report.



- **Shared Funds** the fund administrator will submit 7 essential documents in the Fund Reconciliation Packet to the Finance Budget Analyst who is responsible for the Shared Fund.
  - 1. Cover memo from department.
  - 2. Certification Form, DF-117 signed by the Fund Administrator.
  - 3. DFB Consolidation Worksheet.
  - 4. Certification Form, DF-117 signed by Fund Users.
  - 5. DFB report, Form DF-303 from fund users and for fund administrator.
  - 6. Supporting year-end financial reports. Data on year-end reports must be clearly annotated to the DFB reports.
  - 7. Fund Condition Statement.

### > Important Reminders:

- Ensure past years accounting and budget information has been reconciled in compliance with state law, and the information is accurate and reconciles between budget and accounting information.
- The budget and accounting information provided to Finance reconciles to the year-end financial reports submitted to the SCO.
- Cash reconciliations must be completed for all funds before preparing the DFB report.
- The department should respond to Finance, SCO, and California State Auditor timely for corrections or questions.
- Revised year-end financial reports should be submitted to both SCO and Finance to help prevent differences in the fund balance.

## **Key Takeaways**

- > Expectations
- > Communication

- > Oversight
- > Transparency

### Finance Contact Information

- Department of Finance Website www.dof.ca.gov
- FSCU Hotline <u>FSCUHotline@dof.ca.gov</u> / (916) 324-0385
- Department of Finance Subscription Lists <u>dof.ca.gov/department-</u> <u>mailing-lists/</u>
- Finance Budget Analyst please contact your department budget analyst for current assignment and contact information.
- Finance Chart of Responsibilities <a href="https://dof.ca.gov/wp-content/uploads/sites/352/About\_Us/ChartofResponsibilities.pdf">https://dof.ca.gov/wp-content/uploads/sites/352/About\_Us/ChartofResponsibilities.pdf</a>

### **SCO Contact Information**

- State Controller's Office Website www.sco.ca.gov
- SCO Emails and Newsletters Subscription Lists –
   <a href="http://www.sco.ca.gov/eo\_about\_email\_directory.html">http://www.sco.ca.gov/eo\_about\_email\_directory.html</a>
- State/FI\$Cal Accounting Section Budget Act items, Reversions, Re-appropriations, Budget
   Revisions (BR), Plan of Financial Adjustments (PFA), Federal Trust Funds, transaction requests, etc. –
   SARDBAAcctg@sco.ca.gov & FiscalAccounting@sco.ca.gov
- Consulting Section Non-Budget Act items (special legislation, such as California Codes, bills, and propositions), Executive Orders, Budget Act Control Sections, interfund and cashflow loans, funds/subfunds, business units and re-organizations, revenue receipt codes, etc. –
   SARDNBAAcctg@sco.ca.gov
- Fiscal Control Section CalATERS expenditures, Office Revolving Fund (ORF), direct transfers, audit confirmations, etc. <a href="mailto:FiscalControl@sco.ca.gov">FiscalControl@sco.ca.gov</a>
- Payroll Fiscal Consulting Section Payroll headers, UCM Agency (Org Codes), Payroll accounting transactions, employee account receivable (half sheet), etc. <a href="mailto:PayrollAccounting@sco.ca.gov">PayrollAccounting@sco.ca.gov</a>

### State Treasurer's Contact Information

- California State Treasurer Website www.treasurer.ca.gov
- Investments Pooled Money Investment Account (PMIB), Time Deposit Program, Local Agency Investment Fund (LAIF) (916) 653-3147
- Public Finance Division (PFD) manages the State's debt portfolio, overseeing the issuance of debt, and monitors and services the State's outstanding debt (916) 653-3451
- Centralized Treasury and Securities Management Division (CTSMD) Electronic Check Image and Deposit Programs, Agency Dishonored Check Reporting, Collateral Requirements/Report 14 - (916) 653-3601
  - Inquiries regarding Stop Payments/Paid Checks/Forgeries (916) 653-0060
  - Inquiries regarding Accounts Outside the State Treasury System/Filing Report 14 (916) 653-2886
  - Inquiries regarding Reporting Deposits/TC-30, TC-31, and Direct Deposit Forms/Federal LCs/Automated Clearing House (ACH) Enrollment/Wire Transfers (916) 653-2917