

# EXPENDITURE REPORT

## 2011-12



I.

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#### INTRODUCTION

The Department of Finance has been required to provide a tax expenditure report to the Legislature since 1971. Chapter 1762, Statutes of 1971, required that a biennial report be submitted to the Legislature. Chapter 268, Statutes of 1984, increased the reporting frequency from once every two years to once a year. Chapter 49, Statutes of 2006, required the report to include each of the following:

- A comprehensive list of tax expenditures exceeding \$5 million.
- The statutory authority for each provision.
- A description of the legislative intent of each, if specified in the enacting legislation.
- The sunset date of each provision.
- The beneficiaries of the provision.
- An estimate of the state and local revenue loss for the current and two subsequent fiscal years.
- For personal income tax expenditures, the number of taxpayers and returns affected for the most recent tax year.
- For corporation and sales tax expenditures, the number of returns or businesses affected for the most recent year for which data is available.
- A listing of any comparable federal benefit.
- A description of any tax expenditure evaluation or compilation of information completed by any state agency since the last tax expenditure report by the Department of Finance.

This report fulfills the Department's statutory requirement pursuant to Government Code Section 13305.

#### Definitions

There is no absolute rule for defining tax expenditures, and the concept of a "tax expenditure" can be defined in several different ways. Section 13305 defines tax expenditure as "a credit, deduction, exclusion, exemption, or any other tax benefit as provided for by the state." Although broad, this definition does exclude several provisions of the tax law from classification as tax expenditures.

Because the basic structure of each tax is used as the starting point for determining what constitutes a tax expenditure, elements of the basic tax structure that exempt certain groups are not considered tax expenditures. For example, the sales tax is imposed on retailers for the privilege of selling tangible personal property at retail. According to its basic definition, California's sales tax does not apply to sales or leases of real property, sales of services, wholesale transactions, or sales of securities and insurance. These exemptions are therefore not considered tax expenditures.



- The net operating loss (NOL) deduction levels the playing field for firms with volatile and steady income, and is also not considered a tax expenditure for this report. For example, consider two firms, one with a \$100 loss in year one and a \$300 gain in year two, the second with a \$100 gain in each year. Without a NOL deduction, over the two years, the first firm would report \$300 taxable income, while the second would report \$200, even though each had \$200 net income.
- Across-the-board tax rate reductions do not represent tax expenditures. Tax expenditures resulting from changes in the rate structure only exist if different sets of rates are applied to a similar base.
- Progressive rate structures do not constitute tax expenditures. The basic structure of California's income tax is progressive. For that reason, application of different tax rates to different income levels is a basic characteristic of the tax and does not represent a tax expenditure.
- Exemptions or exclusions required by the U.S. Constitution, the California Constitution, or federal laws are not considered tax expenditures.
- Changes in tax law that alter penalties or interest or that accelerate or defer tax payments are generally not considered tax expenditures unless they are very narrowly targeted.

However, the definition of "tax expenditure" is subject to debate, and there is no single rule for determining what constitutes an element of the basic tax structure. For this reason, this report may exclude items that are included in other tax expenditure reports and vice versa.

Tax expenditures that have expired even though carry forwards from old credits can still be used, such as the Manufacturers' Investment Credit, are not included in this report.

#### Why Adopt Tax Expenditures

Tax expenditures may be classified into the following four broad groups:

- Those which conform California tax law to federal provisions.
- Those intended to remove perceived inequities in the basic tax structure.
- Those intended to ease tax administration.
- Those which grant targeted tax reductions through exemptions, credits, deductions, or exclusions.

There are several differences between tax expenditures and direct expenditures (those authorized through the budget process). First, tax expenditures are reviewed less frequently than direct expenditures once they are in place. This can offer taxpayers more certainty than if tax expenditures were subject to annual review, but can also result in tax expenditures remaining in the tax code long after outliving usefulness.

In general, there is also no control over the amount of foregone revenue that results from a tax expenditure once that provision has become part of the tax code. Finally, the vote



requirements for tax expenditures and direct expenditures may be different. Tax expenditures that are adopted legislatively (except those adopted as urgency measures) require approval by a simple majority of both houses of the Legislature. A two-thirds vote is required for General Fund appropriations outside the Budget.

#### **Revenue Estimates**

The estimates listed in this report are intended as a general indication of revenue losses from tax expenditure programs. In general, revenue estimates for the Personal Income Tax and Corporation Tax Laws are easier to quantify than those for the Sales and Use Tax Law. Personal income and corporation tax returns contain significant detail regarding different sources of income and types of exemptions, exclusions, deductions, and credits claimed. Thus, tax return data are often available when estimating the fiscal impact of various income and corporation tax expenditure programs. In contrast, returns filed by taxpayers under the Sales and Use Tax Law contain little specific information regarding items purchased from individual retailers. For this reason, independent data sources must be used when estimating the revenue impacts of various sales tax expenditure programs, and the precision of these estimates can be lower than those for the Personal Income Tax and Corporation Tax Laws.

In addition, certain estimates under *all* of the tax laws for which tax expenditure costs are cited can be subject to significant margins of error due to data limitations. Other factors complicating this report's estimates include the effects of tax law interactions and taxpayer reactions to changes in tax law. For example, a change in tax law could lead to economic activity that would not have occurred without the tax expenditure. These revenue estimates reflect direct behavioral changes, but keep economic aggregates unchanged. Therefore, while the report displays the total value of the major identified expenditures within each major tax, these figures are best viewed as illustrative only. The fiscal impact of individual tax expenditures cannot be summed to generate the total fiscal impact of all tax expenditures due to the complicating factors of tax law interactions and taxpayer behavioral responses.

With the exception of the deduction for charitable contributions, the revenue loss for tax expenditures that are included in both Corporate and Personal Income Tax Laws are shown under the tax with the greatest revenue loss. For Subchapter S corporation treatment, the revenue gain under the personal income tax is netted against the loss for the corporation tax and the result is shown under the corporation tax.

#### State General Fund Revenue Losses

**Personal Income Tax** The Personal Income Tax Law includes the vast majority of all tax expenditure programs approved to date. It is estimated that tax expenditures will reduce 2011-12 Personal Income Tax revenues by approximately \$29 billion.

**Sales and Use Tax** The Sales and Use Tax Law contains separately identifiable state tax expenditures worth about \$9 billion in 2011-12. Examples of these include food; prescription medicines; gas, electricity, and water delivered through mains; farm



equipment; fuel sold to common carriers; and rental of linen supplies.

**Corporation Tax** Fiscal year 2011-12 tax expenditures in the corporation category amount to about \$5 billion. Examples of these expenditures include provisions for S corporations, water's edge election, provisions for research and development, and special treatment for Enterprise zones and similar areas.

**Other Taxes** Remaining tax expenditure programs are estimated to reduce revenues in the range of \$100 million annually. Much of this revenue loss results from aircraft jet fuel used by common carriers and the armed services, sales of cigarettes to governmental agencies, and diesel fuel used by transit districts and schools.

#### Local Revenue Losses

The revenue losses to local governments are also shown for the sales tax and the property tax. Property taxes are local taxes, and the legislative exemptions or preferential provisions do not constitute state tax expenditures. Nonetheless, they impact state finances because local tax exemptions reduce property tax allocations to schools. Under school finance law, the state is generally required to provide the difference in funding between local property tax allocations and school districts' revenue limits. Consequently, each dollar of property tax revenue foregone by schools results in additional state funding through the school apportionment process. Passage of Proposition 98 in November 1988 further impacts state school financing by establishing minimum funding levels for public schools and community colleges, based on both property taxes and state funding under what are known as the Test 2 and 3 formulas. However, under Test 1, property taxes allocated to schools and community colleges are not part of the guaranteed funding level.

Local government revenue losses from identifiable property tax exemptions are estimated to be in excess of \$100 million, while losses from sales tax expenditures are estimated to be in the range of \$9 billion.

#### **Unidentifiable Revenue Loss Areas**

It is not always possible to quantify the revenue loss of a particular tax expenditure. Fortunately, in most instances, those tax expenditures whose revenue impact cannot be estimated represent unique situations and probably do not result in significant revenue losses. Some examples of tax expenditures for which revenue losses cannot be quantified include sales tax exemptions for livestock and for meals furnished by institutions, and property tax exemptions for intangibles and air carrier ground time.

#### **Legislative Intent**

This report includes the legislative intent of the tax expenditure when that intent was specified in the enacting or amending legislation.



#### **Other Tax Expenditure Reports**

The Franchise Tax Board released an update of their report, *California Income Tax Expenditures, Compendium of Individual Provisions,* covering personal income tax and corporation tax expenditures in December 2010. This report can be accessed on the Internet at <u>www.ftb.ca.gov</u> under "About Us" in "Reports, Plans & Statistics."

The Board of Equalization released its Publication 61 in June of 2010 Sales and *Use Taxes: Exemptions and Exclusions*. This report can be accessed on the Internet at www.boe.ca. gov in "Forms and Publications."

The California Senate Office of Oversight and Outcomes released a report entitled *Bleeding Cash: Over a Decade, Ten Tax Breaks Cost California* \$6.3 *Billion More than Anticipated* in September 2011. This report can be accessed on the Internet at http://sooo. senate.ca.gov/reports1.



Anue Loss           2012-13*           4,400           4,400           1,500           1,500           1,500           1,100           1,100           1,100           3,70           850           370           850           370           1100           1	Major Identifiable Tax Expenditures of \$5 Million or More (Dollars in Millions)	res of \$5 N ions)	Aillion or M	lore		
State General Fund Revenue Loss           State General Fund Revenue Loss           2009-10 <sup>16</sup> 2010-11 <sup>16</sup> 2011-12 <sup>16</sup> 2012-13 <sup>16</sup> 3,000         3,100         3,500         4,400           3,000         3,100         3,500         4,400           3,100         3,100         3,500         4,400           3,100         3,100         3,500         4,000           3,100         3,100         3,500         4,000           3,100         3,100         3,200         2,600           1,400         1,100         1,100         1,100           1,100         1,100         1,100         1,100           1,100         1,100         1,100         1,100           1,100         1,100         1,100         1,100           330         550         550         560           550         550         560         370           550         550         560         270           1100         1,100         1,100         1,100         1,100           270         550         550         560         270           330         250         550	Personal Income Tax					
2009-10 <sup>16</sup> 2011-11 <sup>16</sup> 2011-12 <sup>16</sup> 2012-13 <sup>16</sup> 3,000         3,100         3,500         4,400           3,100         3,100         3,500         4,000           3,100         3,100         3,500         4,000           3,100         3,100         3,500         4,000           3,100         3,100         3,200         2,600           2,200         2,300         2,400         2,600           1,400         1,400         1,500         1,500           1,100         1,100         1,100         1,100           1,100         1,100         1,100         1,100           1,100         1,100         1,100         1,100           1,100         1,100         1,100         1,100           950         550         550         550           550         550         550         550           550         550         550         200           2010         150         140         140           1100         150         150         270           200         550         550         550         270           1100         150			State Genei	ral Fund Rev	enue Loss	
$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	Provision	2009-10 <sup>/e</sup>	2010-11 <sup>/e</sup>	2011-12 <sup>/e</sup>	2012-13 <sup>/e</sup>	2013-14 <sup>/e</sup>
3,000     3,100     3,500       3,100     3,100     3,500       3,100     3,100     3,200       2,200     2,300     2,500       2,200     2,300     2,400       1,400     1,500     1,500       1,100     1,100     1,100       1,100     1,100     1,100       950     1,100     1,100       950     550     550       550     550     550       270     260     1400       160     150     140       150     150     150       150     150     150       150     150     150       150     150     150	Home mortgage interest deduction	4,700	4,400	4,300	4,400	4,500
3,100     3,100     3,200       2,200     2,300     2,500       2,200     2,300     2,500       2,200     2,300     2,500       1,400     1,400     1,500       1,100     1,100     1,100       1,100     1,100     1,100       1,100     1,100     1,100       950     550     550       550     550     550       2330     320     310       160     150     1400       150     150     150       150     150     150       150     150     150       150     150     150       150     150     150	Exclusion of employer pension contributions	3,000	3,100	3,500	4,000	4,200
2,200       2,300       2,500         2,200       2,300       2,400         1,600       1,500       1,500         1,100       1,100       1,100         1,100       1,100       1,100         1,100       1,100       1,100         250       550       550         550       550       550         570       550       550         750       180       160         150       150       160         150       150       150         150       150       150         150       150       150         150       150       150         150       150       150         150       150       150         150       150       150         150       150       150         150       150       150         150       150       150         150       150       150         150       150       150         150       150       150	Exclusion of employer contributions to health plans	3,100	3,100	3,200	3,600	4,000
2,200     2,300     2,400       1,600     1,500     1,500       1,100     1,100     1,100       1,100     1,100     1,100       1,100     1,100     1,100       250     550     560       330     550     560       270     260     1400       1100     1,100     1,100       11100     1,100     1,100       11100     1,100     1,100       250     550     580       570     550     580       750     180     180       180     180     180       150     150     150       150     150     150       140     80     150	Basis step-up on inherited property	2,200	2,300	2,500	2,800	3,000
1,600     1,500     1,500       1,400     1,400     1,500       1,100     1,100     1,100       1,100     1,100     1,100       950     1,100     1,100       950     800     750       950     550     580       550     550     580       750     1,100     1,100       1100     1,100     1,100       900     800     750       550     550     580       750     550     580       750     160     1,100       180     180     180       150     150     160       150     150     150       150     150     150       140     80     40	Exclusion of social security benefits	2,200	2,300	2,400	2,600	2,700
1,400     1,400     1,500       1,100     1,100     1,100       1,100     1,100     1,100       1,100     1,100     1,100       950     1,100     1,100       950     1,100     1,100       950     550     580       550     550     560       750     550     560       750     550     560       180     180     180       150     150     140       150     150     150       140     80     150	Real estate, personal property and other tax deduction	1,600	1,500	1,500	1,500	1,500
y contracts 1,100 1,100 1,100 1,100 1,100 1,100 1,100 1,100 1,100 1,100 1,100 1,100 1,100 950 1,100 1,100 1,100 750 950 650 650 650 650 650 650 650 650 1100 1,100	Charitable contributions deduction <sup>/1</sup>	1,400	1,400	1,500	1,600	1,700
1,100     1,000     1,100       uity contracts     1,100     1,000     1,000       950     1,100     1,000     1,000       950     550     550     580       550     550     550     580       570     550     550     560       290     650     550     560       750     550     550     560       750     260     180     180       160     150     150     150       150     150     150     150       150     150     150     150	Employee business and miscellaneous expenses deduction	1,100	1,100	1,100		1,100
uity contracts     1,100     1,000     1,000       950     1,100     1,100     1,100       950     800     750       950     650     550       550     550     550       570     550     550       290     650     550       180     180     180       160     150     150       150     150     150       150     150     150       150     150     150	Exclusion of benefits provided under cafeteria plans	1,100	1,000	1,100		1,300
950     1,100     1,100       900     800     750       900     550     550       550     550     550       330     320     310       290     650     560       180     180     180       150     150     150       140     150     150       140     150     150	Exclusion of investment income on life insurance and annuity contracts	1,100	1,000	1,000	1,000	1,000
900         800         750           550         650         550           500         330         550         580           330         550         550         580           290         650         550         580           290         650         550         560           180         180         180         180           150         150         140         80           140         80         150         150	Exclusion of capital gains on sale of principal residence	950	1,100	1,100	1,100	1,200
550     650     580       500     550     550       330     320     550       330     320     550       290     650     600       270     260     260       180     180     180       150     150     140       140     80     40	Head-of-household and qualifying widower filing status	006	800	750	850	850
500     550     550       330     320     550       330     320     650       290     650     600       180     180     180       150     150     140       140     80     40	Exclusion of unemployment insurance benefits	550	650	580	370	240
330     320       330     320       290     650       270     260       180     180       160     150       150     150       140     80       40	Contributions to self-employed retirement plans deduction	500	550	550	600	600
290     650     600       270     260     260       180     180     180       160     150     140       150     150     150       140     80     40	Medical and dental expenses deduction	330	320	310	320	330
270     260     260       180     180     180       160     150     140       150     150     150       140     80     40	Contributions to IRAs deduction	290	650	600	800	950
180     180     180       160     150     140       150     150     150       140     80     40	Exclusion of miscellaneous fringe benefits	270	260	260	270	280
160         150         140           150         150         150           140         80         40	Exemption for senior citizens	180	180	180	190	190
150         150         150           150         150         150           140         80         40	Renters' credit	160	150	140	140	130
150 150 150 150 150 140 80 40	Deduction of health insurance paid by self-employed	150	150	150	160	180
140 80 40	Exclusion of transportation-related fringe benefits	150	150	150	150	160
	Child and dependent care credit	140	80	40	40	40
Exclusion of non-resident military pay 95 95 100	Exclusion of non-resident military pay	95	95	95	100	100

table 1

Personal Income Tax (cont.)					
		State Gener	State General Fund Revenue Los	enue Loss	
Provision	2009-10 <sup>/e</sup>	2010-11 <sup>/e</sup>	2011-12 <sup>/e</sup>	2012-13 <sup>/e</sup>	2013-14 <sup>/e</sup>
Exclusion of scholarship/fellowship income	80	80	80	85	06
Exclusion of employer contributions to life insurance plans	60	60	60	60	09
Exclusion of compensation for injuries or sickness	60	55	55	55	55
Exclusion of employee child care benefits	50	42	36	36	36
Exclusion of meals and lodgings furnished by non-military employers	40	39	37	39	40
Exclusion of state lottery winnings	38	40	41	41	42
Exclusion for cancellation of mortgage debt	38	49	44	26	4
Exclusion of employer-provided educational assistance	34	32	30	31	
Student loan interest deduction	34	33	28	21	
Exclusion of housing for clergy	24	24	23	23	23
Medical savings account	21	22	22	23	
Housing credit 2009: new home credit	20	20	18	N/A	
Exclusion of foster care payment	19	14	13	13	
Exclusion of income earned on Section 529 (Scholarshare) plans	18	21	23	26	29
Casualty losses deduction	18	18	18	20	21
Moving expense deduction	15	15	15	16	17
Exclusion of capital gain on small business stock	6	20	30	28	25
Housing credit 2010: first-time buyer and new home credits	5	60	58	47	0
Limited partnerships investment source rules	4	5	7	7	2
Exclusion of earnings on Coverdell education savings accounts	4	4	4	9	2
Dependent exemption in excess of personal exemption credit	0	600	1,100	1,200	1,200
Total	\$26.756	\$27,588	\$28.747	\$30.693	\$31.996

TABLE 1 (CONTINUED)



<sup>e/</sup>Estimated <sup>1/</sup>This includes only personal income tax amounts; corporate tax amounts are separately reported.





tion Tax         State General Fund Revenue Loss           Provision         State General Fund Revenue Loss         State General Fund Revenue Loss           and development credit <sup>1</sup> 1,200         1,200         1,200         1,200           and development credit <sup>1</sup> 1,200         1,200         1,200         1,200           and development credit <sup>1</sup> 1,200         1,200         1,200         1,200           adge election         550         600         650         700           deg hed sales factor         380         380         370         320           deighted sales factor         140         150         170         190           deighted sales factor         120         130         140         150         200           e contributions deduction <sup>2</sup> 55         50         50         50         50           e contributions deduction <sup>2</sup> 55         56         60         65         57           e contributions deduction <sup>2</sup> 55         55         56         60         65           e tock ownership plans <sup>1</sup> 55         56         60         65         57           e depletion of mineral and other natural resources	Major Identifiable Tax Expenditures of \$5 Million or More (Dollars in Millions)	iditures of \$ 1 Millions)	5 Million o	r More		
State General Fund Revenue Loss           2009-10 <sup>(e</sup> 2010-11 <sup>(e)</sup> 2011-12 <sup>(e)</sup> 2012-13 <sup>(e)</sup> 700         500         550         600         600         600           600         600         600         600         600         600         600           700         1,200         1,200         1,200         1,200         1,200         1,200           700         500         550         600         600         600         500         370           701         280         280         290         270         370         370         370           701         190         1,200         1,700         1,700         1,700         1,90         230           701         190         290         200         200         230         270         230           702         280         290         210         120         120         120         120           702         55         50         50         50         50         50         55           703         270         280         8         8         8         8         8         8         8         8	Corporation Tax					
2009-10 <sup>16</sup> 2010-11 <sup>16</sup> 2011-12 <sup>16</sup> 2012-13 <sup>16</sup> 1,200       1,200       1,200       1,200         500       550       650       600         600       600       650       700         380       380       370       370         380       380       370       370         380       380       370       370         380       380       370       370         380       380       370       370         380       380       370       370         380       380       370       370         380       380       370       370         380       380       290       170         1120       1130       170       150         55       50       50       50         55       54       24       28         8       8       8       8         8       8       9       9         N/A       55       160       1,300         N/A       55       160       1,300         1,300       1,000       1,300       1,300			State Gene	ral Fund Rev		
1,200     1,200     1,200       500     550     600       600     600     650       600     600     650       600     600     650       380     370     370       380     380     370       380     380     370       380     380     370       380     380     370       380     380     370       380     380     370       140     150     170       120     130     140       55     50     50       56     55     56       29     41     48       29     24     26       8     8     8       8     8     8       8     8     8       N/A     55     160       N/A     55     160	Provision	2009-10 <sup>/e</sup>	2010-11 <sup>/e</sup>	2011-12 <sup>/e</sup>	2012-13 <sup>/e</sup>	2013-14 <sup>/e</sup>
550 560 560 560 560 560 560 560	Research and development credit <sup>/1</sup>	1,200	1,200	1,200	1,200	1,300
600 600 600 650 800 370 380 370 380 370 380 370 580 290 270 140 150 1140 150 1140 150 210 120 210 220 2210 220 2210 220 2210 120 220 2	Enterprise zones and similar areas <sup>/1</sup>	500	550	600	600	650
380 370 380 370 370 370 140 150 170 140 150 270 270 270 270 270 270 270 270 270 27	Water's edge election	600	600	650		750
<sup>1</sup> 280 290 290 290 290 290 200 210 140 120 120 130 140 20 20 20 20 20 20 20 20 20 20 20 20 20	Subchapter S corporations	380	380	370		390
190       200       210         140       150       170         120       130       140         55       50       50         55       50       80         55       50       80         20       24       24         24       24       24         8       8       8         N/A       290       1,000         N/A       55       1,000	Accelerated depreciation of research and experimental costs <sup>/1</sup>	280	290	270		370
140       150       170         120       130       170         55       50       50         55       50       80         55       55       60         29       41       48         8       8       8         N/A       290       1,000         N/A       290       1,000         N/A       55       1,000	Double-weighted sales factor	190	200	210		250
120 130 140 55 50 50 50 55 50 80 80 80 29 41 48 24 24 24 28 8	Tax-exempt status for qualifying corporations	140	150	170		210
55 70 55 55 55 55 55 55 60 80 80 80 80 80 80 80 80 80 8	Like-kind exchanges <sup>/1</sup>	120	130	140		150
70 80 80 55 55 60 29 41 48 24 24 48 8 8 8 8 8 8 8 8 8 8 8 9 N/A 290 1,000 N/A 290 1,000	Employee stock ownership plans <sup>/1</sup>	55	50	50	50	50
55 55 60 29 41 48 24 24 28 8 8 8 8 N/A 290 1,000 N/A 290 1,000	Charitable contributions deduction <sup>/2</sup>	70	80	80		06
29 41 48 28 44 24 26 24 26 24 26 8 8 8 8 9 9 8 8 9 01,000 1,	Low-income housing credit <sup>1</sup>	55	55	60		20
24 26 26 26 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8	Hiring credit <sup>/1</sup>	29	41	48		60
10 8 8 8 8 8 8 8 8 8 8 9 9 9 9 9 9 9 9 9	Percentage depletion of mineral and other natural resources	24	24	26		28
8 8 9 000 1,000 1,000 1,000 000 000 000 000 0	Expensing of timber growing costs <sup>/1</sup>	10	8	8	8	2
N/A 290 1,000 N/A 55 160	Credit union treatment	8	8	6	6	10
N/A 55 160	Single Sales Factor election	N/A	290	1,000		1,200
	Film credit <sup>/1</sup>	N/A	55	160	110	06
	Total	\$3,661	\$4,112	\$5,050	\$5,474	\$5,675

e/Estimated

<sup>1/</sup>This item includes personal income tax amounts. <sup>2/</sup>This includes only corporate tax amounts; personal income tax amounts are separately reported.

TABLE 2



ТАВІ	_Е З	

Id Use Taxes         201-11 Revenue Loss				Major Id	Major Identifiable Tax Expenditures of \$5 Million or More (Dollars in Millions)	Tax Exp (Dollar	IX Expenditures (Dollars in Millions)	s of \$5 M s)	illion or	More						
2009-10 Revenue Loss         2010-11 Revenue Loss         2011-12 Revenue Loss         2011-13 Revenue Loss         2011-13 Revenue Loss         2011-13 Revenue Loss         State         Fiscal         Field	Sales and Use Taxes															
State         Fixed         Fixed         State         Fixed         State         Fixed         Fixed <th< th=""><th></th><th>2009-10</th><th>Revenue</th><th>Loss</th><th>2010-1</th><th>Revenue</th><th>Loss</th><th>2011-1</th><th>2 Revenu</th><th>e Loss</th><th>2012-</th><th><b>13 Revenue</b></th><th>Loss</th><th>2013-1</th><th>4 Revenue</th><th>Loss</th></th<>		2009-10	Revenue	Loss	2010-1	Revenue	Loss	2011-1	2 Revenu	e Loss	2012-	<b>13 Revenue</b>	Loss	2013-1	4 Revenue	Loss
State         Fiscal         State         State         State         State         Stat				State			State			State			State			State
General         Recovery         General         Recovery         General         Fund         Local         Fund         Local <thlund< th=""> <thlund< th="">         Local<th></th><th>State</th><th></th><th>Fiscal</th><th>State</th><th></th><th>Fiscal</th><th>State</th><th></th><th>Fiscal</th><th>State</th><th></th><th>Fiscal</th><th>State</th><th></th><th>Fiscal</th></thlund<></thlund<>		State		Fiscal	State		Fiscal	State		Fiscal	State		Fiscal	State		Fiscal
Fund         Local         Fund         Local <t< th=""><th></th><th>General</th><th>-</th><th>Recovery</th><th>General</th><th>-</th><th>Recovery</th><th>General</th><th></th><th>Recovery</th><th>General</th><th></th><th>Recovery</th><th>General</th><th>_</th><th>Recovery</th></t<>		General	-	Recovery	General	-	Recovery	General		Recovery	General		Recovery	General	_	Recovery
5,026         2,387         209         5,389         2,569         225         3,814         3,755         24,114         4,004         261         4,377         4,3           2,157         1,497         131         3,378         1,610         141         2,391         2,379         1,562         1694         1,665         164         2,618         169         1,917         1,802         1,7         1,802         1,7         2,744         2,71         2,744         2,7         1,95         107         1,95         107         1,95         107         1,904         2,613         107         1,904         2,74         2,74         2,74         2,74         2,74         2,74         2,74         2,74         2,74         2,74         2,74         2,74         2,74	Provision	Fund	Local	Fund	Fund	Local	Fund	Fund	Local	Fund	Fund	Local	Fund	Fund	Local	Fund
3,151       1,497       131       3,378       1,610       141       2,391       2,379       152       2,579       2,566       164       2,744       2,7         2,0069       933       86       2,218       1,007       92       1,552       100       1,684       1,685       107       1,802       1,7         177       25       5       26       31       555       532       34       577       574       37       613       6       702       1,702       1,7       1,802       1,712       1,	Food products	5,026	2,387	209	5,389	2,569	225	3,814	3,795	242	4,114	4,094	261	4,377	4,354	278
2,069       983       86       2,218       1,057       92       1,570       1,562       100       1,694       1,685       107       1,802       1,7         704       335       29       755       360       31       535       532       34       577       574       37       613       6         117       56       5       126       60       5       89       88       6       95       6       102       1       102       1       102       1       102       1       102       1	Gas, electricity, water, and steam	3,151	1,497	131	3,378	1,610	141	2,391	2,379	152	2,579	2,566	164	2,744	2,730	174
704         335         29         755         360         31         535         532         34         577         574         37         613         6           117         56         5         126         60         5         89         88         6         96         5         103         1           37         17         56         5         126         60         5         89         88         6         96         95         6         102         1           37         17         10         174         174         11         188         187         122         200         1         2         36         6         102         1         102         1	Prescription medicines	2,069	983	86	2,218	1,057	92	1,570	1,562	100	1,694	1,685	107	1,802	1,793	114
704         335         529         755         360         31         535         532         34         577         574         37         613         66           117         5         5         126         5         26         5         26         55         36         514         37         613         66           37         17         5         10         10         246         117         10         174         174         11         188         187         122         20         37         54         37         514         37         613         66         5         33         13         14         14         14         12         109         12         35         37         12         200         11         14         12         35         37         12         200         11         14         11         18         11         11         13         11         14         13         11         14         13         11         14         14         14         14         14         14         14         14         14         14         14         14         14         14         14 <td>Candy, confectionery, snack foods, and bottled</td> <td></td>	Candy, confectionery, snack foods, and bottled															
125       -       5       134       -       6       95       -       6       102       -       6       109       -       6       109       -       6       109       -       6       100       -       -       6       100       -       -       6       100       -       -       6       109       -       -       6       109       -       -       6       100       -       -       6       100       -       -       6       100       -       -       6       100       -       -       6       102       -       6       102       -       5       33       -       -       2       33       -       -       2       33       -       -       2       33       -       -       2       33       -       -       2       37       -       17       11       13       -       1       141<	water	704	335	29	755	360	31	535	532	34	577	574	37	613	610	39
117       56       5       126       60       5       89       88       6       96       95       6       102       1         37       17       17       10       17       10       17       10       17       12       230       19       2       32       17       12       230       17       12       232       17       12       232       17       12       232       17       12       232       17       12       232       17       11       13       14       44       3       47       47       2       37       2       37       2       37       2       37       2       37       2       37       2       37       2       37       2       37       2       37       2       37       2       37       2       37       2       37       2       37       37       1       14       17       18       11       11       12       12       11       14       1       14       14       1       14       14       14       14       14       14       14       14       14       14       14       14       14	Exemption for farm equipment	125		5	134		9	95		9	102	'	9	109	'	7
37       17       17       17       12       28       28       28       28       13       30       30       22       32       32       32       33       31       13       13       13       13       13       12       32 <td< td=""><td>Fuel sold to common carriers</td><td>117</td><td>56</td><td>5</td><td>126</td><td>60</td><td>5</td><td>89</td><td>88</td><td>9</td><td>96</td><td>95</td><td>9</td><td>102</td><td>101</td><td>9</td></td<>	Fuel sold to common carriers	117	56	5	126	60	5	89	88	9	96	95	9	102	101	9
230       109       100       101       246       117       10       174       174       111       188       187       122       200       1         43       2.6       2.5       5.8       2       33       -       2       33       -       2       37       -       2       37       -       2       37       -       2       37       -       2       37       -       2       37       -       2       37       -       2       37       -       2       37       -       2       37       -       2       37       -       2       37       -       2       37       -       2       37       -       2       37       -       2       37       -       1       14       17       11       117       11       117       11       112       11       113       11       113       11       114       -       1       14       1       14       1       14       1       14       1       14       1       14       1       14       1       14       1       14       1       14       1       14       14       14	Rental of linen supplies	37	17	2	39	19	2	28	28	2	30	30	2	32	32	2
53       -       2       33       -       2       35       -       2       37       -         17       -       1       18       -       1       14       -       2       37       -       2       37       -       2       37       -       2       37       -       2       37       -       2       37       -       2       37       -       2       37       -       2       37       -       2       37       -       2       37       -       2       37       -       2       37       -       1       11       14       1       11	Custom computer programs	230	109	10	246	117	10	174	174	11	188	187	12	200	199	13
54       26       28       28       28       28       28       28       24       41       3       44       44       3       47         17       -       -       1       17       8       1       12       12       11       13       13       13       13       13       11       14       14       15       -       1       14       15       -       1       14       14       15       -       1       14       14       15       -       1       13       13       11       14       14       14       14       14       14       14       15       -       1       13       13       11       14       <	Diesel fuel used in farming and processing	43		2	46	,	2	33		2	35	,	2	37	,	2
17       -       1       18       -       1       13       -       1       15       -       1       15       -       1       15       -       1       15       -       1       15       -       1       15       -       1       15       -       1       15       -       1       15       -       1       15       1       15       1       15       1       15       1       14       15       1       14       15       1       14       1       13       13       11       14       14       14       14       1       14       14       1       14       15       1       14       15       1       14       14       1       14       14       1       14       14       1       14       14       1       14       14       1       14       14       1       14       14       1       14       14       1       14 <td>Water common carriers</td> <td>54</td> <td>26</td> <td>2</td> <td>58</td> <td>28</td> <td>0</td> <td>41</td> <td>4</td> <td>e S</td> <td>44</td> <td>44</td> <td>n</td> <td>47</td> <td>47</td> <td>e</td>	Water common carriers	54	26	2	58	28	0	41	4	e S	44	44	n	47	47	e
16         8         1         17         8         1         12         12         12         13         13         13         13         14           -         -         -         -         17         8         1         12         12         1         13         13         1         14           -         -         -         -         17         8         1         12         12         1         13         13         1         14           NA         NA <td>Teleproduction and post production equipment</td> <td>17</td> <td></td> <td>~</td> <td>18</td> <td>,</td> <td>-</td> <td>13</td> <td></td> <td>-</td> <td>14</td> <td>,</td> <td>-</td> <td>15</td> <td>,</td> <td>-</td>	Teleproduction and post production equipment	17		~	18	,	-	13		-	14	,	-	15	,	-
	Food products sold through vending machines	16	8	~	17	8	-	12	12	-	13	13	-	14	14	-
NA         NA<	Alternative energy	'	'	'	17	8	-	12	12	-	13	13	-	14	13	-
NA         NA<	Animal life, feed, seeds, plants, fertilizer, drugs,															
NA         NA<	medicines	AN	NA	AN	AN	AA	AN	ΝA	NA	AN		AN	AN		ΝA	ΝA
NA N	Meals furnished by institutions	AN	NA	NA	ΝA	NA	NA	NA	NA	NA		AN	AN		ΝA	NA
NA         NA<	Aircraft and component parts sales: common															
NA N	carriers, foreign, governments, nonresidents	AN	NA	NA	ΝA	NA	NA	NA	NA	NA		AN	AN		ΝA	NA
NA         NA<	Leases of motion picture and television films and															
Uction services         NA	tapes	AN	NA	NA	AN	AA	AN	NA	NA	NA		AN	AN		ΝA	NA
NA         NA<	Motion picture production services	AN	NA	NA	AN	NA	NA	NA	NA	AN		AN	AN		ΝA	NA
NA N	Printed advertising	AN	NA	AN	AN	AA	AN	ΝA	NA	AN		AN	AN		ΝA	ΝA
S 11.590 S5.417 S 483 S 12.442 S 5.836 S 5.181 S 8.807 S 8.623 S 559 S 9.500 S 9.301 S 603 S 10.105 S	Subscription periodicals	NA	NA	NA	NA	NA	NA	NA	NA	NA		NA	NA		NA	NA
	Total	\$ 11,590	\$5,417	\$ 483	\$ 12,442	\$ 5,836	\$ 518	\$ 8,807	\$ 8,623	\$ 559	\$ 9,500	\$ 9,301	\$ 603	\$ 10,105	\$ 9,894	\$ 641



	Major Identi	Major Identifiable Tax Expenditures of \$5 Million or More (Dollars in Millions)	s of \$5 Million or More s)		
Other Taxes					
	2009-10 Revenue Loss	2010-11 Revenue Loss	2011-12 Revenue Loss	2012-13 Revenue Loss	2013-14 Revenue Loss
	State State	State State	State State	State State	State State
	General Special	General Special	General Special	General Special	General Special
Provision	Fund Fund Local		Fund	Fund Fund Local	Fund Fund Local
Fuel Tax Aircraft let fuel used by common carriers and military Diesel and use fuel used by transit dist. and schools Total	- \$62 - \$11 <b>\$74</b>	<b>5</b> 81 <b>5</b> 81 <b>5</b> 81 <b>5</b> 81 <b>5</b> 81 <b>5</b> 81	- \$70 - 13 - <b>\$83</b>	. 571 . 13 <b>584</b>	. \$67 12 <b>\$79</b>
Cigarette Tax Sales to government agencies	\$2 \$11 -	\$2 \$13	- \$2 \$13 -	\$2 \$13 -	\$2 \$12

TABLE 4



Major Identifiable Tax Expenditures of \$5 Million or More (Dollars in Millions)	ıf \$5 Millio	n or More			
Property Tax					
Provision	2009-10	2009-10 2010-11	2011-12	2012-13	2013-14
Computer programs Fixtures on the supplemental roll	NA <sup>/</sup> \$18	NA <sup>*</sup> \$19	NA <sup>^</sup> \$19	NA <sup>^</sup> \$19	NA <sup>′</sup> * \$19

 $^{*}$ In excess of \$100 million.

TABLE 5



#### Home Mortgage Interest Deduction

#### **Description:**

Taxpayers may generally deduct a limited amount of interest paid or accrued within the taxable year for acquiring, constructing, substantially improving, or refinancing their principal and one other residence.

#### **Statutory Authority:**

Revenue and Taxation Code Section 17201 which conforms to Internal Revenue Code Section 163

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

## Number of Taxpayers/Number of Returns:

For the 2008 tax year, 4.7 million returns claimed a deduction for home mortgage interest expenses. This represented 7.7 million taxpayers.

#### **Comparable Federal Benefit:**

This provision conforms to federal law.

## Personal Income Tax

## Exclusion of Employer Pension Contributions

#### **Description:**

Employer contributions to qualified retirement plans are generally excluded from employees' income, subject to annual limits.

#### **Statutory Authority:**

Revenue and Taxation Code Section 17501, which conforms to Internal Revenue Code Section 401

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not available

#### **Comparable Federal Benefit:**

California generally conforms to federal law concerning employers' deductions for pension contributions.



#### Exclusion of Employer Contributions to Health Plans

#### Description:

Contributions by employers to provide accident and health benefits are excluded from the income of employees.

#### **Statutory Authority:**

Revenue and Taxation Code Section 17131 in conformity with Internal Revenue Code Section 106

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not available

#### **Comparable Federal Benefit:**

This provision conforms to federal law.

## **Personal Income Tax**

#### **Basis Step-Up on Inherited Property**

#### **Description:**

The basis of property acquired by bequest or inheritance is the fair market value at the date of death. Therefore, appreciation that occurred prior to the death is not taxed.

#### Statutory Authority:

Revenue and Taxation Code Sections 18031, 18035.6, 18036.6 in conformity with Internal Revenue Code Section 1014

#### Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not available



## Exclusion of Social Security Benefits

#### **Description:**

Social Security and federal railroad retirement benefits are not subject to tax.

#### **Statutory Authority:**

Revenue and Taxation Code Section 17087

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

## Number of Taxpayers/Number of Returns:

For 2008, 1.4 million tax returns claimed this exclusion, which represented 2.3 million taxpayers.

#### **Comparable Federal Benefit:**

Under federal law, these benefits are partially taxed.

### Personal Income Tax

## Real Estate, Personal Property, and Other Taxes Deduction

#### **Description:**

Individual taxpayers may deduct certain taxes as an itemized deduction. This includes property taxes, personal property taxes including vehicle license fees, onehalf of self-employment taxes, and other state, local, and foreign taxes relating to a trade or business or property held for the production of income.

#### **Statutory Authority:**

Revenue and Taxation Code Sections 17201, 17220, 17222 which conforms to Internal Revenue Code Section 164

#### Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

## Number of Taxpayers/Number of Returns:

For the 2008 tax year, 5.6 million tax returns, representing 9.2 million taxpayers, claimed the deduction for real estate taxes, personal property and other taxes.

#### **Comparable Federal Benefit:**

This provision conforms to federal law.



### **Charitable Contribution Deduction**

#### **Description:**

A deduction is allowed for cash or certain non-cash contributions to qualifying nonprofit or governmental entities. For personal income taxpayers, the deduction is only available to those who itemize their deductions. The deduction amount is limited depending upon the type of contribution and recipient, but in no case may exceed 50 percent of adjusted gross income. For corporate taxpayers, the limit is 10 percent of taxable income. Contributions in excess of these amounts may be carried forward for up to five years.

#### Statutory Authority:

Revenue and Taxation Code Sections 17201, 17275.5, 24357-24359.1 in conformity with Internal Revenue Code Section 170

#### Sunset Date:

None

Legislative Intent: Not specified

#### **Beneficiaries:**

Individuals and incorporated and unincorporated businesses

## Number of Taxpayers/Number of Returns:

For the 2008 tax year, 4.8 million personal income tax returns claimed this deduction, representing 7.7 million taxpayers. Under the corporate tax, 162,000 returns claimed this deduction.

#### **Comparable Federal Benefit:**

This section conforms to federal law.

### **Personal Income Tax**

### Employee Business and Miscellaneous Expenses Deduction

#### **Description:**

Certain unreimbursed employee expenses, expenses of producing income, and other qualifying expenses may be deducted as a miscellaneous itemized deduction. Amounts for meals and entertainment are limited to 50 percent of the expense. The deduction is limited; only the amount in excess of 2 percent of the taxpayer's federal adjusted gross income may be deducted.

#### Statutory Authority:

Revenue and Taxation Code Sections 17072, 17076, 17201 which generally conform to Internal Revenue Code Sections 62(a), 67, 68, 162, 274

#### Sunset Date: None

Legislative Intent: Not specified

#### Beneficiaries: Individuals

## Number of Taxpayers/Number of Returns:

For the 2008 tax year, 2.2 million returns, representing 3.3 million taxpayers, claimed this deduction.

#### **Comparable Federal Benefit:**

This provision is in general conformity with federal law.



### Exclusion of Benefits Provided Under Cafeteria Plans

#### **Description:**

The value of benefits received from an employer-sponsored cafeteria plan is not subject to tax. Cafeteria plans allow employees to choose between monetary compensation and qualified benefits, such as health insurance, life insurance, and dependent care benefits. If monetary compensation rather than benefits is selected, the amount is subject to tax.

#### **Statutory Authority:**

Revenue and Taxation Code Section 17131 which conforms to Internal Revenue Code Section 125

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not available

**Comparable Federal Benefit:** This provision conforms to federal law

## Personal Income Tax

#### Exclusion of Investment Income on Life Insurance and Annuity Contracts

#### Description:

The proceeds of a life insurance policy of a deceased person are generally excluded from the income of the beneficiary. Amounts received from a "living benefits" contract are also excluded from income, as are certain survivor benefits paid as an annuity to the beneficiary of a public safety officer killed in the line of duty.

#### Statutory Authority:

Revenue and Taxation Code Sections 17131, 17132.5, 24302, and 24305 which conform to Internal Revenue Code Section 101

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not available



## Exclusion of Capital Gain on Sale of a Principal Residence

#### Description:

An individual may exclude up to \$250,000 of gain realized on the sale of a principal residence. For joint returns, the exclusion is \$500,000.

#### Statutory Authority:

Revenue and Taxation Code Section 17131 and 17152 in conformity with Internal Revenue Code Section 121

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not available

#### **Comparable Federal Benefit:**

This provision conforms to federal law.

## **Personal Income Tax**

#### Head-of-Household and Qualifying Widow(er) Filing Status

#### **Description:**

Individuals who provide a home for a qualifying relative are eligible for lower tax rates than are available for single persons or a married person filing separately.

A qualifying widow(er) may claim a larger personal exemption in addition to the lower tax rates provided to heads-of-households. A qualifying widow(er) is an individual whose spouse died within the two prior years and has not remarried, and who provides the main home for an eligible dependent.

#### **Statutory Authority:**

Revenue and Taxation Code Section 18521 which is in partial conformity with Internal Revenue Code Section 2

#### Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

## Number of Taxpayers/Number of Returns:

For the 2008 tax year, 2.2 million returns, representing 2.2 million taxpayers, used the head-of-household or qualifying widow filing status.

#### **Comparable Federal Benefit:**

This provision is in partial conformity with federal law.



## Exclusion of Unemployment Insurance Benefits

#### **Description:**

Benefits received from the state's unemployment insurance program are excluded from income for tax purposes. For privately-provided unemployment compensation, benefits up to the amount of prior contributions are not taxable, but benefits in excess of this amount are taxable.

#### **Statutory Authority:**

Revenue and Taxation Code Section 17083

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: In 2008, 1.2 million returns, representing

1.8 million taxpayers, claimed this exclusion.

**Comparable Federal Benefit:** None

## Personal Income Tax

#### Contributions to Self-Employed Retirement Plans Deduction

#### **Description:**

Self-employed persons are allowed a limited deduction when computing adjusted gross income for contributions to a self-employed retirement plan. Income generated by these contributions is also excluded from taxation until the assets are withdrawn.

#### Statutory Authority:

Revenue and Taxation Code Sections 17501, 17504, 17506, and 17507 which generally conform to Internal Revenue Code Sections 219, 401-404, 408, and 415

### Sunset Date:

None

Legislative Intent: Not specified

Beneficiaries: Self-employed Individuals

Number of Taxpayers/Number of Returns: Not available



#### Medical and Dental Expenses Deduction

#### **Description:**

Taxpayers may take an itemized deduction for qualified medical and dental expenses incurred on behalf of the taxpayer, the taxpayer's spouse, and/or the taxpayer's dependents. Only unreimbursed expenditures that exceed 7.5 percent of federal adjusted gross income are deductible.

#### **Statutory Authority:**

Revenue and Taxation Code Section 17201 which conforms to Internal Revenue Code Section 213

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

#### Number of Taxpayers/Number of **Returns:**

For the 2008 tax year, 1.3 million returns, representing 2.0 million taxpayers, claimed this deduction.

#### **Comparable Federal Benefit:**

This provision conforms to federal law.

### **Personal Income Tax**

#### Contributions to IRAs Deduction

#### **Description:**

Taxpayers who receive compensation that is included in gross income and who are under 70-1/2 years of age may be allowed a deduction in computing adjusted gross income for contributions to their Individual Retirement Account (IRA). Earnings in IRAs are excluded from income until they are distributed to the taxpayer.

#### **Statutory Authority:**

**Revenue and Taxation Code Sections** 17201, 17203, 17501, 17504-09, 17551, 17563.5 in conformity to Internal Revenue Code Section 219

#### Sunset Date: None

Legislative Intent: Not specified

**Beneficiaries:** Individuals

#### Number of Taxpayers/Number of Returns: Not available

#### **Comparable Federal Benefit:**

This provision conforms to federal law.



## Exclusion of Miscellaneous Fringe Benefits

#### **Description:**

Certain fringe benefits are excluded from the income of the employees who receive them. This includes free special services such as free stand-by flights provided to airline employees, employee discounts for the purchase of company products, use of company equipment such as a company car, and "de minimis" fringe benefits such as the use of a work-site gym.

#### **Statutory Authority:**

Revenue and Taxation Code Section 17131, which partially conforms to Internal Revenue Code Section 132

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not available

**Comparable Federal Benefit:** This provision conforms to federal law.

### Personal Income Tax

#### **Exemption for Senior Citizens**

#### **Description:**

Individuals over the age of 65 are eligible for an additional personal exemption credit.

#### Statutory Authority:

Revenue and Taxation Code Sections 17054 and 17054.1

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

## Number of Taxpayers/Number of Returns:

For the 2008 tax year, 2.1 million returns, representing 2.7 million taxpayers, claimed this exemption.

#### Comparable Federal Benefit:

Federal law allows taxpayers over the age of 65 to claim an additional standard deduction amount.



#### **Renters' Credit**

#### **Description:**

Low-income individuals who rent their principal residence are eligible for a credit of \$60 if they are single, or \$120 if married filing jointly or a head of household. In order to be eligible, the taxpayer's income cannot exceed specified levels.

#### Statutory Authority:

Revenue and Taxation Code Section 17053.5

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

## Number of Taxpayers/Number of Returns:

For the 2008 tax year, 1.4 million returns, representing 1.7 million taxpayers, claimed this credit.

#### **Comparable Federal Benefit:** None

## **Personal Income Tax**

## Deduction of Health Insurance Paid by Self-Employed

#### **Description:**

Self-employed individuals are allowed to deduct the cost of premiums paid for health insurance for themselves and their families. The deduction is limited to the taxpayer's net income earned from the trade or business for which the plan was established. This deduction can be taken regardless of whether the taxpayer itemizes their deductions.

#### **Statutory Authority:**

Revenue and Taxation Code Sections 17201, 17203, 17273 which generally conform to Internal Revenue Code Section 162

#### Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

## Number of Taxpayers/Number of Returns:

In 2008, 494,000 returns, representing 803,000 taxpayers, claimed this deduction.

#### **Comparable Federal Benefit:**

This provision generally conforms to federal law.



#### Exclusion of Transportation-Related Fringe Benefits

#### **Description:**

Employees are allowed to exclude qualified compensation for employerprovided transportation benefits from income. These benefits include up to a specified amount for parking, transit passes, and ridesharing programs. The exclusion is limited to the fair market value of the benefits received.

#### **Statutory Authority:**

Revenue and Taxation Code Sections17090 and 17149 which generally conform to Internal Revenue Code Section 132

#### Sunset Date:

None

#### Legislative Intent:

This exclusion was intended to encourage ridesharing and transit use.

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not available

#### **Comparable Federal Benefit:**

This provision generally conforms to federal law.

## Personal Income Tax

#### **Child and Dependent Care Credit**

#### **Description:**

A credit is allowed for a portion of qualifying child or dependent care expenses paid for the purpose of allowing the taxpayer to be gainfully employed. The credit is a percentage of a parallel federal credit. The percentage decreases as income increases and is eliminated for taxpayers with AGI greater than \$100,000. Chapter 14, Statutes of 2011 (SB 86) repealed the refundable portion of the Child and Dependent Care credit, effective January 1, 2011.

#### **Statutory Authority:**

Revenue and Taxation Code Section 17052.6 which generally conforms to Internal Revenue Code Section 21

#### Sunset Date: None

None

Legislative Intent: Not specified

#### Beneficiaries: Individuals

## Number of Taxpayers/Number of Returns:

In 2008, 470,000 returns (representing 672,000 taxpayers) claimed this credit.

#### **Comparable Federal Benefit:**

This provision generally conforms to federal law; however under federal law this credit does not have an income limit.



## Exclusion of Nonresident Military Pay

#### **Description:**

The military compensation of a person who is not domiciled or taxable in California, but attributable to a resident spouse because of community property laws is exempt from tax.

#### Statutory Authority:

Revenue and Taxation Code Sections 17140.5

Sunset Date: None

#### Legislative Intent:

This provision was intended to ease administration and provide tax relief to military personnel.

#### **Beneficiaries:**

Individuals

Number of Taxpayers/Number of Returns: Not available

Not available

**Comparable Federal Benefit:** 

This is a state-only issue.

### **Personal Income Tax**

## Exclusion of Scholarship/Fellowship Income

#### **Description:**

Individuals may exclude from income any qualifying scholarships, fellowships, and tuition grants or reductions they receive that are used for qualified educational expenses.

#### **Statutory Authority:**

Revenue and Taxation Code Section 17131 which conforms to Internal Revenue Code Section 117

## Sunset Date:

None

#### Legislative Intent: Not specified

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not available



Exclusion of Employer Contributions to Life Insurance Plans

#### **Description:**

An employer's contribution to an employee's group term life insurance policy is exempted from the employee's gross income for the first \$50,000 of coverage.

#### **Statutory Authority:**

Revenue and Taxation Code Section 17081 which conforms to Internal Revenue Code Section 79

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not available

**Comparable Federal Benefit:** This provision conforms to federal law

### Personal Income Tax

#### Exclusion of Compensation for Injuries or Sickness

#### **Description:**

Taxpayers may exclude from income the compensation received from workers' compensation, accident insurance, state disability insurance, and health insurance for injuries or illness. This also includes compensatory damages awarded in court settlements for injury or sickness, but not punitive damages. Also, employer reimbursement for expenses incurred for the care of an employee, an employee's spouse or dependents is excluded from tax.

#### **Statutory Authority:**

Revenue and Taxation Code Section 17131 which conforms to Internal Revenue Code Section 104

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not available



## Exclusion of Employee Child Care Benefits

#### Description:

Employees may exclude the amount of child and dependent care benefits received through an employer-sponsored payroll deduction program. The exclusion is the lesser of \$5,000 per year, the amount of the taxpayer's earned income, or the amount of the taxpayer's spouse's earned income.

#### **Statutory Authority:**

Revenue and Taxation Code Section 17131 which conforms to Internal Revenue Code Section 129

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not available

#### **Comparable Federal Benefit:**

This provision conforms to federal law.

### **Personal Income Tax**

Exclusion of Meals and Lodging Furnished by Non-Military Employers

#### Description:

The value of meals and lodging furnished by non-military employers to an employee, spouse, or dependent is excluded from the income of the employee. The meals and lodging must be provided at the employer's place of business, for the convenience of the employer, and a precondition for employment.

#### Statutory Authority:

Revenue and Taxation Code Section 17131 which conforms to Internal Revenue Code Section 119

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not available



#### Exclusion of State Lottery Winnings

#### **Description:**

Winnings from the California State Lottery are exempt from tax.

#### **Statutory Authority:**

Government Code Section 8880.68

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

## Number of Taxpayers/Number of Returns:

For the 2008 tax year, 14,000 returns claimed this exclusion, which represented 21,000 taxpayers.

## Comparable Federal Benefit:

None

## **Personal Income Tax**

#### Exclusion for Cancellation of Mortgage Debt

#### **Description:**

Income from the cancellation of debt (COD) arising from the discharge of a loan for the acquisition, construction, or substantial improvement of the principal residence of an individual taxpayer is generally included in gross income. This provision allows taxpayers to exclude from gross income discharge of a loan from an acquisition debt up to: (a) \$250,000 (\$125,000 for married filing separate) for discharges that occurred in 2007 and 2008, and (b) \$500,000 (\$250,000 for married filing separate) for discharges that occur in years 2009 through 2012. The maximum amount of the loan eligible for exclusion is \$800,000 (\$400,000 married filing separate), and the exclusion is phased-out for discharged loans exceeding those amounts. The COD must occur on or after January 1, 2007 and before January 1, 2013.

#### **Statutory Authority:**

Revenue and Taxation Code Section 17144.5, which generally conforms to Section 108 of the Internal Revenue Code.

Sunset Date: January 1, 2013

Legislative Intent: None Specified

Beneficiaries: Individuals

Number of Taxpayers/ Number of Returns Not Available

**Comparable Federal Benefit:** Conforms to in concept but is more restrictive than federal law.



## Exclusion of Employer-Provided Educational Assistance

#### Description:

Individuals may exclude from income up to \$5,250 of qualified educational assistance contributions made by their employer.

#### **Statutory Authority:**

Revenue and Taxation Code Section 17151 which partially conforms to Internal Revenue Code Section 127

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not available

#### **Comparable Federal Benefit:**

This provision generally conforms to federal law.

## **Personal Income Tax**

#### **Student Loan Interest Deduction**

#### Description:

Taxpayers may deduct interest paid on qualified education loans up to a maximum amount. This deduction is phased out for taxpayers above a specified income level.

#### Statutory Authority:

Revenue and Taxation Code Section 17204 which conforms to Internal Revenue Code Section 221

Sunset Date: None

**Legislative Intent:** The intent of this provision was to make the expenses of higher education more affordable.

Beneficiaries: Individuals

## Number of Taxpayers/Number of Returns:

In 2008, 757,000 tax returns used this deduction. This represented 1.1 million taxpayers.

**Comparable Federal Benefit:** None



#### **Exclusion of Housing for Clergy**

#### **Description:**

The rental value of a minister's dwelling is exempt from tax. Also, state-employed members of the clergy may allocate up to 50 percent of their gross salary to either the rental value of a home furnished to them or to the rental allowance paid to them to rent a home.

#### **Statutory Authority:**

Revenue and Taxation Code Sections 17131 and 17131.6, which partially conform to Internal Revenue Code Section 107

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not available

#### **Comparable Federal Benefit:**

This provision partially conforms to federal law.

## Personal Income Tax

#### **Medical Savings Account**

#### **Description:**

This provision allows taxpayers to deduct from income contributions made to Medical Savings Accounts (MSAs). In addition, any earnings accumulated in the MSAs are taxfree, if used for qualified medical expenses.

Contributions include those from both employers and employees. In general, employer or employee contributions are limited to 65 percent of the annual health insurance deductible for taxpayers with individual insurance coverage and to 75 percent with family coverage. Contributions to and earnings from this account may be withdrawn for medical purposes without penalty or tax. Other withdrawals may be subject to tax as well as penalty.

#### **Statutory Authority:**

Revenue and Taxation Code Section 17215 which generally conforms to Internal Revenue Code Section 220.

## Sunset Date:

None

Legislative Intent: Not specified

Beneficiaries: Individuals

## Number of Taxpayers/Number of Returns:

In tax year 2008, 80,000 tax returns representing 136,000 taxpayers claimed this deduction.

#### **Comparable Federal Benefit:**

This provision conforms to federal law.



## Housing Credit 2009 New Home Credit

#### **Description:**

Under the Personal Income Tax Law, a taxpayer is allowed a tax credit equal to the lesser of \$10,000 or 5 percent of the purchase price for qualified purchases. In 2009, the credit applied to new-home purchases only. It was available for purchases made on or after March 1, 2009, and before March 1, 2010. The tax credit was capped at \$100 million, and this limit was reached on August 31, 2009. The credit must be claimed in equal amounts over three tax years. Unused credits may not be carried forward.

#### Statutory Authority:

Revenue and Taxation Code Section 17059

## Sunset Date:

Not specified

Legislative Intent: Not specified

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not available

## Comparable Federal Benefit:

Similar benefit but does not conform

### **Personal Income Tax**

#### **Exclusion of Foster Care Payments**

#### **Description:**

Payments received from state and local governments, as well as tax-exempt foster care placement agencies, as reimbursements for the costs of caring for a foster child are excluded from income. The foster child must live in the taxpayer's home for the exclusion to apply.

#### **Statutory Authority:**

Revenue and Taxation Code Section 17131 which conforms to Internal Revenue Code Section 131

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not available

#### **Comparable Federal Benefit:**

This provision conforms to federal law.



#### Exclusion of Income Earned on Section 529 (Scholarshare) Plans

#### **Description:**

Individuals may exclude earnings of Section 529 educational savings accounts (such as California's Scholarshare program) from income, provided that, upon withdrawal, the money from the accounts is used for qualified educational expenses.

#### **Statutory Authority:**

Revenue and Taxation Code Section 17140 which conforms to Internal Revenue Code Section 529

#### Sunset Date:

None

#### Legislative Intent:

This provision was intended to encourage taxpayers to invest for future higher education expenses in order to make the attainment of higher education possible for the greatest number of citizens of California.

#### Beneficiaries: Individuals

Number of Taxpayers/Number of Returns:

Not available

#### **Comparable Federal Benefit:**

This provision generally conforms to federal law.

### Personal Income Tax

#### **Casualty Loss Deduction**

#### **Description:**

Taxpayers may deduct from gross income qualified casualty losses for which they were not compensated by insurance or other means. Casualty losses are losses caused by sudden, unexpected, or unusual events, such as floods, fires, storms, earthquakes, vandalism, theft, etc. Casualty losses are limited to losses that are greater than \$100 per loss and where the sum of all casualty losses during a year is greater than 10 percent of federal adjusted gross income.

#### **Statutory Authority:**

Revenue and Taxation Code Sections 17131, 17207, and 24347.5 which generally conform to Internal Revenue Code Section 165.

#### Sunset Date:

None

#### Legislative Intent: Not specified

Beneficiaries: Individuals, incorporated and unincorporated businesses

## Number of Taxpayers/Number of Returns:

For 2008, 13,000 tax returns, representing 19,000 taxpayers, claimed this deduction.

#### **Comparable Federal Benefit:**

This provision generally conforms to federal law except that it is limited to losses sustained in California.



## Personal Income Tax

## Moving Expense Deduction

### **Description:**

An above-the-line deduction is allowed for certain unreimbursed moving expenses that are required to start a new job. The deduction is limited to the cost of transportation of household goods and personal effects, and travel (including lodging, but not meals) to the new residence.

## Statutory Authority:

Revenue and Taxation Code Sections 17072 and 17076, which conform to Internal Revenue Code Section 217

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

## Number of Taxpayers/Number of Returns:

For 2008, 76,000 tax returns, representing 106,000 taxpayers, claimed this deduction.

## **Comparable Federal Benefit:**

This provision conforms to federal law.

## **Personal Income Tax**

# Exclusion of Capital Gain on Small Business Stock

## **Description:**

Fifty percent of the gain from the sale of qualified small business stock that is held for at least five years is excluded from income. For married couples, the exclusion is limited to \$10 million or ten times the stock's basis. The limit for single persons is less.

## **Statutory Authority:**

Revenue and Taxation Code Section 18152.5 which partially conforms to Internal Revenue Code Section 1202

#### Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

## Number of Taxpayers/Number of Returns:

Not available

## Comparable Federal Benefit:

This provision generally conforms to federal law except for California purposes 80 percent of the corporation's payroll must be attributable to California and 80 percent of the corporation's assets have to be used in the active conduct of a trade or business in California for substantially all of the taxpayer's holding period.



## **Personal Income Tax**

## Housing Credit 2010 First-time Buyer, and New Home Credits

#### **Description:**

Under the Personal Income Tax Law, a taxpayer is allowed a tax credit equal to the lesser of \$10,000 or 5 percent of the purchase price for qualified purchases of single-family residences. The credit must be claimed in equal amounts over three tax years. Unused credits may not be carried forward. In 2010, two credits are available: One for new-home purchases and one for first-time home buyers. The credits apply to purchases made on or after May 1, 2010, and before August 1, 2011. The new-home purchase credit can only be used for enforceable contracts executed on or before December 31, 2010. The credits are capped at \$100 million each.

### **Statutory Authority:**

Revenue and Taxation Code Section 17059.1

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not available

**Comparable Federal Benefit:** Similar but does not conform

## Personal Income Tax

## Limited Partnerships Investment Source Rules

## **Description:**

The dividends, interest, or gains and losses from qualified investment securities of members of limited partnerships are exempted from taxation if the members reside outside California, and their only contact with this state is through a security dealer, broker, or an investment advisor located in this state.

#### **Statutory Authority:**

Revenue and Taxation Code Section 17955

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not available

**Comparable Federal Benefit:** This is a state-only issue.



## Personal Income Tax

# Exclusion of Earnings on Coverdell Education Savings Accounts

### Description:

Allows taxpayers to exclude from income earnings in Coverdell Education Savings Accounts, if these earnings are spent on qualified educational expenses.

### **Statutory Authority:**

Revenue and Taxation Code Section 23712 which conforms to Internal Revenue Code Section 530

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not Available

#### **Comparable Federal Benefit:**

This provision conforms to federal law.

## **Personal Income Tax**

# Dependent Exemption in Excess of Personal Exemption Credit

### **Description:**

A nonrefundable personal exemption credit is allowed for all taxpayers and their dependents. The exemption credit for dependents is over three times greater than the exemption allowed for the taxpayer or their spouse. A temporary reduction of the dependent credit to the level of the personal credit was instituted for the 2009 and 2010 tax years.

### **Statutory Authority:**

Revenue and Taxation Code Sections 17054, 17054.1, 17056, and 17733

#### Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

## Number of Taxpayers/Number of Returns:

In 2008, 6.1 million tax returns, representing 9.5 million taxpayers, claimed this credit.

### **Comparable Federal Benefit:**

Federal law allows a personal exemption deduction, rather than a credit. The deduction amount for dependents is the same as that for taxpayers. Federal law also allows a child tax credit of \$1,000 per child.



## **Research and Development Credit**

#### **Description:**

Businesses are allowed a credit for increased research expenditures over a four-year base period.

#### **Statutory Authority:**

Revenue and Taxation Code Sections 17052.12 and 23609 in partial conformity with Internal Revenue Code Section 41

#### Sunset Date:

None

Legislative Intent: Not specified

#### **Beneficiaries:**

Incorporated and unincorporated businesses

## Number of Taxpayers/Number of Returns:

For 2008, 3,600 personal income tax returns and 2,500 corporate tax returns claimed this credit.

### **Comparable Federal Benefit:**

This provision partially conforms to federal law.

## **Corporation Tax**

## **Enterprise Zones and Similar Areas**

## **Description:**

Several tax incentives are available for certain types of expenditures or income earned in economically depressed areas of the state. These include areas designated as Enterprise Zones (EZs), Local Agency Military Base Recovery Areas (LAMBRAs), Targeted Tax Areas (TTAs), and Manufacturing Enhancement Areas (MEAs).

(1) Employers in these areas may be allowed a credit for a portion of the wages paid to qualified individuals.

(2) Employers may be eligible for a credit for the amount of sales and use taxes paid on certain purchases of machinery or part.

(3) Employees in these designated areas may be eligible for an income tax credit of five percent of their qualified wages.

(4) Taxpayers may exclude the net interest from certain investments or loans to businesses in economically distressed areas.

(5) Businesses in designated areas are allowed to expense part of the costs of business equipment beyond normal expensing limits.

## **Statutory Authority:**

Chapter 12.8 of the Government Code, and Revenue and Taxation Code Sections 17053.33 17053.34, 17053.45, 17053.46, 17053.47, 17053.7, 17053.74, 17053.75, 17268, 17276.2, 23612.2, 23622.7, 23622.8, 23633, 23634, 23645, 23646

## Sunset Date:

None



## Legislative Intent:

These provisions were intended to help attract business and industry to the state, and more specifically to selected areas meeting various criteria, to help retain and expand existing state business and industry, and to create increased job opportunities for all Californians.

#### **Beneficiaries:**

Individuals and incorporated and unincorporated businesses

## Number of Taxpayers/Number of Returns:

In 2008, 23,000 personal income tax returns, and 6,700 corporate returns claimed these tax incentives.

#### **Comparable Federal Benefit:**

These provisions do not conform to federal law; however federal law does provide similar tax incentives for designated empowerment zones and renewal communities.

## **Corporation Tax**

## Water's Edge Election

### Description:

Unitary multinational corporations are allowed the option of computing the income attributable to California on the basis of a water's-edge (domestic) combined report, as opposed to a worldwide combined report. Under the water's edge provision, a business may elect to compute its California tax by reference to only the income and factors of a limited number of entities. In general, these entities include United States incorporated entities, the United State activities of foreign incorporated entities. and the activities of various foreign entities that are included in the federal consolidated return. The election is generally for a seven-year period.

### Statutory Authority:

Revenue and Taxation Code Sections 25110-25113

#### Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Corporations

## Number of Taxpayers/Number of Returns:

For 2008, 9,800 returns elected the water's edge method.

### **Comparable Federal Benefit:**

Federal law uses a different method of determining income subject to tax, but it relies on the same information as the water's edge method.



#### **Subchapter S Corporations**

#### **Description:**

Corporations that meet specified criteria are allowed to elect Subchapter S corporation status for tax purposes. S corporations pay tax on corporate income at a reduced rate of 1.5 percent, except for financial institutions, which are subject to a 3.5 percent rate. S corporations are not subject to the Alternative Minimum Tax but are subject to the applicable corporate minimum tax. Individual shareholders of an S corporation pay personal income taxes on their pro rata share of corporate income.

### **Statutory Authority:**

Revenue and Taxation Code Sections 17087.5, 18006, and 23800-23813, which partially conform to Internal Revenue Code Sections 1361-1379

## Sunset Date:

None

Legislative Intent: Not specified

Beneficiaries: Individuals and businesses

Number of Taxpayers/Number of Returns: For the 2008 tax year, there were 389,000 S corporation returns reporting some income/losses.

### **Comparable Federal Benefit:**

This provision generally conforms to federal law; however no entity-level tax is imposed at the federal level.

## **Corporation Tax**

## Accelerated Depreciation of Research and Experimental Costs

#### **Description:**

Research and experimental expenditures may be deducted currently, or may be amortized over a 60-month period at the election of the taxpayer.

#### **Statutory Authority:**

Revenue and Taxation Code Sections 17201 and 24365, which conform to Internal Revenue Code Sections 59 and 174

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Incorporated and unincorporated businesses

Number of Taxpayers/Number of Returns: Not available

**Comparable Federal Benefit:** This provision conforms to federal law



## **Double-Weighted Sales Factor**

## **Description:**

Corporations with income derived from sources both within and outside California must apportion income using a formula that takes into account payroll, property, and sales factors. Prior to January 1, 1993, California applied a three-factor formula in which the payroll, property, and sales factors were equally weighted. After that date, California adopted a formula in which the sales factor is double-weighted. Corporations engaged in gualified agricultural, extractive, and financial business activities are exempted from the double-weighted sales formula, and must continue using the equally weighted threefactor formula to apportion their worldwide income.

### Statutory Authority:

Revenue and Taxation Code Section 25128

### Sunset Date:

Election to use a "Single Sales Factor" for tax years beginning on or after January 1, 2011. (See p. 42).

Legislative Intent: Not specified

Beneficiaries: Corporations

## Number of Taxpayers/Number of Returns:

In 2008, 80,000 returns applied the double weighted sales formula.

**Comparable Federal Benefit:** None

## **Corporation Tax**

# Tax-Exempt Status for Qualifying Corporations

## **Description:**

A minimum tax of \$800 is generally imposed on corporations subject to the corporation franchise tax. However, corporations in their first year of business are generally not subject to the minimum tax.

## **Statutory Authority:**

Revenue and Taxation Code Section 23153

## Sunset Date:

None

#### Legislative Intent: Not specified

## Beneficiaries:

Corporations

## Number of Taxpayers/Number of Returns:

In 2008, 193,000 returns claimed this exemption.



## Like-Kind Exchanges

### **Description:**

No gain or loss is recognized when business or investment property is exchanged solely for like-kind property. If, as part of the exchange, other (not likekind) property or money is received, gain is recognized to the extent of the other property and money received, but a loss is not recognized.

### **Statutory Authority:**

Revenue and Taxation Code sections 18031 and 24941, which conform to Internal Revenue Code section 1031.

Sunset Date: None

Legislative Intent: Not specified

#### **Beneficiaries:**

Individuals, incorporated and unincorporated businesses

Number of Taxpayers/Number of Returns: Not available

## Comparable Federal Benefit:

This provision conforms to federal law.

## **Corporation Tax**

## Employee Stock Ownership Plans (ESOP)

## **Description:**

Employers that provide employee stock ownership plans are allowed a deduction for dividends paid to an ESOP, when those dividends are paid by the ESOP to participants or are used to retire ESOP debt. Also, capital gains on the sale of stock to an ESOP are deferred if the proceeds are used to acquire a similar type of security.

### **Statutory Authority:**

Revenue and Taxation Code Sections 18042 and 24601-24612, which generally conform to Internal Revenue Code Sections 401-424 and 1042

## Sunset Date:

None

### Legislative Intent:

This provision was intended to broaden employee ownership of California businesses, as well as prevent undue recordkeeping burdens and costs of compliance by being out of conformity with federal law.

### **Beneficiaries:**

Incorporated and unincorporated businesses

Number of Taxpayers/Number of Returns: Not available

**Comparable Federal Benefit:** This provision conforms to federal law.



## Low-Income Housing Credit

## **Description:**

A tax credit is allowed for a portion of the costs of investing in qualified low-income rental housing. The aggregate amount of the credit is capped, and specific credits are allocated to applicants by the California Tax Credit Allocation Committee. Credits are allocated to developers who, in turn, sell them to investors in exchange for project funding. All projects receiving the California credit must also receive the parallel federal credit.

## **Statutory Authority:**

Revenue and Taxation Code Sections 17058 and 23610.5 in conformity with Internal Revenue Code Section 42

Sunset Date: None

Legislative Intent: Not specified

### **Beneficiaries:**

Individuals, unincorporated and incorporated businesses

## Number of Taxpayers/Number of Returns:

For the 2008 tax year, 400 returns claimed this credit.

## Comparable Federal Benefit:

This provision conforms to federal law.

## **Corporation Tax**

## **Hiring Credit**

## **Description:**

Provides that a qualified employer can take a credit against their tax of \$3,000 for each increase in qualified full-time employees during the tax year. The total allowable credits for all tax years is \$400 million.

## **Statutory Authority:**

Revenue and Taxation Code Sections 17053.80 & 23623

## Sunset Date:

Remains in effect until December 1 of the calendar year after the year in which the cumulative credit limit of \$400 million has been reached.

#### Legislative Intent: None Specified

Beneficiaries: Small businesses

## Number of Taxpayers/Number of Returns: Not Available



## Percentage Depletion of Mineral and Other Resources

#### **Description:**

Taxpayers may deduct a fixed percentage of gross income for resource depletion, which is generally more than the deduction that would be allowed under the normal cost-depletion method. The percentage depends upon the type of resource, and the depletion allowance cannot be more than 50 percent of the taxpayer's related net income prior to the depletion deduction, or more than 100 percent for oil and gas properties.

#### **Statutory Authority:**

Revenue and Taxation Code Sections 17681 and 24831

Sunset Date:

None

Legislative Intent: Not specified

#### **Beneficiaries:**

Incorporated and unincorporated businesses

Number of Taxpayers/Number of Returns: Not available

### **Comparable Federal Benefit:**

This provision conforms to federal law.

## **Corporation Tax**

## **Expensing of Timber Growing Costs**

## **Description:**

Expenses of growing timber fall into three categories. Some must be capitalized and recovered through cost depletion as the timber is cut. Some are fully deductible. Others may be used only to offset the proceeds of sale.

<u>A. Capitalized costs</u> – Preparation of the site including brush removal, cost of seedlings, and labor and tool expense, including depreciation of equipment used in planting, are capital expenditures and are added to the basis of the timber. These costs are recovered under cost depletion as the timber is cut.

<u>B. Fully deductible</u> – Expenditures incurred for silvicultural practices, such as weeding, cleaning, or noncommercial thinning, are currently deductible business expenses. Reforestation expenses (on property located in California) of up to \$10,000 on any one timber property may be expensed in any year, and the balance of reforestation expenses above this amount may be amortized for 84 months.

<u>C. Offset proceeds of sale</u> –The cost of land improvements, such as road grading, ditching, and firebreaks, are capitalized into the basis of the land; they are not added to the basis of the timber and are recovered as an offset against the sales proceeds when the land is sold. Expenses related to the sale of the timber must be offset against the sales proceeds.



### **Statutory Authority:**

Revenue and Taxation Code Sections 17201, 17278.5, 17681, 24343, 24373.2, and 24831 which conform to Internal Revenue Code Sections 162, 194, and 611.

## Sunset Date:

None

Legislative Intent: Not specified

Beneficiaries: Incorporated and unincorporated businesses

Number of Taxpayers/Number of Returns: Not available

### Comparable Federal Benefit:

This provision conforms to federal law.

## **Corporation Tax**

## **Credit Union Treatment**

### **Description:**

Credit unions are exempt from state income and franchise taxes. Since credit unions are nonprofit, membership organizations, only their "nonmember" income (such as investment income on excess deposits or miscellaneous sources of income, such as ATM fees charged to nonmembers) would be taxed in the absence of this exemption.

## Statutory Authority:

Revenue and Taxation Code Section 23153

### Sunset Date: None

Legislative Intent: Not specified

**Beneficiaries:** Non-profit cooperative associations

## Number of Taxpayers/Number of Returns: Not available



## **Single Sales Factor Election**

#### **Description:**

An apportioning business which utilizes the four factor formula for allocating net income which includes property, payroll, and sales, with sales being double weighted, is allowed to elect to allocate net income for California tax purposes based on a single factor, 100 percent sales, starting with tax years beginning on or after January 1, 2011.

## **Statutory Authority:**

Revenue and Taxation Code Sections 25128.5, 25135, and 25136

Sunset Date: None

Legislative Intent: None Specified

Beneficiaries: Apportioning Businesses

Number of Taxpayers/Number of Returns: Not Available

**Comparable Federal Benefit:** None

## **Corporation Tax**

## **Film Credit**

## **Description:**

Provides a nonrefundable franchise or personal income tax credit to qualified taxpayers who produce a motion picture in California or relocate a television series or independent film to California. The credits are allocated and certified by the California Film Commission. The annual allocation of credits is capped at \$100 million.

### **Statutory Authority:**

Revenue and Taxation Code Sections 17053.85 and 23685

Sunset Date: July 1, 2014

Legislative Intent: None Specified

Beneficiaries: Corporations and Individuals

Number of Taxpayers/Number of Returns: Not Available



Food

## **Description:**

Sales of food for human consumption are not generally subject to the sales and use taxes. However, this exemption does not generally include hot prepared food, food sold and consumed at or on the seller's facility, or food sold for consumption where there is an admission charge.

### Statutory Authority:

Revenue and Taxation Code Section 6359

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not available

**Comparable Federal Benefit:** None

## Sales and Use Taxes

## Gas, Electricity, Water

## Description:

Gas, electricity, and water delivered through mains, lines, or pipes are exempt from tax. Water sold in bulk quantities of 50 gallons or more and liquefied petroleum gas delivered for use in a residence is also exempt.

### **Statutory Authority:**

Revenue and Taxation Code Section 6353

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals and businesses

Number of Taxpayers/Number of Returns: Not available



## **Prescription Medicine**

#### **Description:**

Medicine that is prescribed for a human being and furnished by a registered pharmacist is exempt from tax. This exemption also includes such things as orthotic and prosthetic devices and parts.

#### **Statutory Authority:**

Revenue and Taxation Code Sections 6369 and 6369.1

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not available

**Comparable Federal Benefit:** None

## Sales and Use Taxes

# Candy, Confectionery, Snack Foods, and Bottled Water

### **Description:**

Candy, gum, confectionery, snack foods, and bottled water are not subject to the sales and use taxes.

**Statutory Authority:** Revenue and Taxation Code Section 6359

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not available



## Farm Equipment and Machinery

## **Description:**

Sales of farm equipment, machinery, and their parts are exempt from the 5 percent state sales and use tax when sold to qualified persons engaged in the business of producing and harvesting agricultural products.

## Statutory Authority:

Revenue and Taxation Code 6356.5

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Businesses

## Number of Taxpayers/Number of Returns:

In 2009-10, 14,000 returns claimed this exemption.

**Comparable Federal Benefit:** None

## Sales and Use Taxes

## **Fuel Sold to Common Carriers**

## Description:

Sales of fuel and petroleum products to air common carriers for international flights are exempt from tax.

## **Statutory Authority:**

Revenue and Taxation Code Section 6357.5

Sunset Date: None

## Legislative Intent:

This provision was intended to allow domestic fuel producers to compete equally with foreign producers, who are exempt under federal law from state sales taxes on airline fuel used in international travel.

## Beneficiaries:

Businesses

# Number of Taxpayers/Number of Returns:

Not available



## **Rental of Linen Supplies**

#### **Description:**

A person leasing linen supplies and similar articles who furnishes the recurring service of laundering or cleaning such linen supplies is the consumer of the property provided and tax applies to the purchase of the items.

#### **Statutory Authority:**

Revenue and Taxation Code Section 6006 and 6010

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Businesses

Number of Taxpayers/Number of Returns: Not available

**Comparable Federal Benefit:** None

## Sales and Use Taxes

## **Custom Computer Programs**

## **Description:**

The transfer of custom computer programs, other than a basic operational program, and separate charges for custom modifications to existing prewritten programs are excluded from the definition of "sale."

**Statutory Authority:** Revenue and Taxation Code 6010.9

Sunset Date: None

**Legislative Intent:** This provision was intended to provide an incentive for the development and utilization of computer software.

## Beneficiaries:

Businesses

Number of Taxpayers/Number of Returns: Not available



# Diesel Fuel Used in Farming and Processing

### Description:

Sales of diesel fuel are exempt from the 5 percent state sales and use tax when that fuel is consumed during the activities of a farming or food processing business. Farming business includes transporting farm products to the marketplace.

## Statutory Authority:

Revenue and Taxation Code 6357.1

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Businesses

# Number of Taxpayers/Number of Returns:

In 2009-10, 1,300 returns claimed this exemption.

**Comparable Federal Benefit:** None

## Sales and Use Taxes

## Water Common Carriers

## **Description:**

The sale of fuel and petroleum products is exempt when sold to a water common carrier for immediate shipment outside this state.

**Statutory Authority:** Revenue and Taxation Code Section 6385

Sunset Date: January 1, 2014

Legislative Intent: Not specified

Beneficiaries: Businesses

Number of Taxpayers/Number of Returns: Not available



## Teleproduction and Post Production Equipment

### **Description:**

Sales of teleproduction and post production equipment to businesses primarily engaged in teleproduction and post production activities is exempt from the 5 percent state sales and use tax when that property is used 50 percent or more in those activities.

Statutory Authority: Revenue and Taxation Code Section 6378

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Businesses

Number of Taxpayers/Number of Returns: In 2009-10, 2,200 returns claimed this exemption.

Comparable Federal Benefit: None

## Sales and Use Taxes

## **Treatment of Vending Machine Sales**

## **Description:**

Sales through vending machines are subject to tax on 33 percent of the sales price. Also, vending machine operators are considered the consumer of food products sold below a specified price through a vending machine.

### **Statutory Authority:**

Revenue and Taxation Code Sections 6359.2 and 6359.4

Sunset Date: None

### Legislative Intent:

This provision was designed to simplify tax auditing procedures and provide uniformity in the taxation of vending machine sales. The percentage was set at 33 percent because that was deemed the average statewide percentage of vending machine sales that were subject to tax.

Beneficiaries: Businesses

Number of Taxpayers/Number of Returns: Not available



## **Alternative Energy**

## **Description:**

Authorizes the California and Advanced Transportation Financing Authority to approve a sales and use tax exemption on the purchase of tangible personal property that is used for the design, manufacture, production, or assembly of advanced transportation technologies or alternative energy products.

## **Statutory Authority:**

Public Resources Code Section 26003

Sunset Date: January 1, 2021

Legislative Intent: Not specified

Beneficiaries:

Businesses

# Number of Taxpayers/Number of Returns:

Not available

**Comparable Federal Benefit:** None

## Sales and Use Taxes

# Animal Life, Feed, Seeds, Plants, Fertilizer, Drugs, and Medicines

## **Description:**

Sales of animals which are generally used for human food, as well as the feed and drugs used for those animals is exempt from tax. Also, seeds and plants that are normally used for human food and fertilizer for those plants are exempt from tax.

## Statutory Authority:

Revenue and Taxation Code Section 6358

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals and businesses

Number of Taxpayers/Number of Returns: Not available



## Meals Furnished by Institutions

#### **Description:**

Meals furnished by institutions such as health facilities, residential care facilities for the elderly, drug treatment facilities, community care facilities, and alcohol recovery facilities are not subject to tax.

## **Statutory Authority:**

Revenue and Taxation Code Section 6363.6

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals and businesses

Number of Taxpayers/Number of Returns: Not available

**Comparable Federal Benefit:** None

## Sales and Use Taxes

## **Aircraft and Component Parts Sales**

## **Description:**

The sale of aircraft and component parts to common carriers, foreign governments, or nonresidents is not subject to tax.

**Statutory Authority:** Revenue and Taxation Code Section 6366

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals, businesses, foreign governments

Number of Taxpayers/Number of Returns: Not available



# Leases of Motion Picture and Television Films and Tapes

## Description:

Leases of motion pictures, animated motion pictures, and television films and tapes are not considered sales. The lessor is considered the consumer of such tangible personal property it leases.

### Statutory Authority:

Revenue and Taxation Code Section 6006 and 6010

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Businesses

Number of Taxpayers/Number of Returns: Not available

**Comparable Federal Benefit:** None

## Sales and Use Taxes

## **Motion Picture Production Services**

## **Description:**

Transfers of any qualified motion picture or any interest or rights therein prior to the date that the qualified motion picture is exhibited or broadcast to its general audience and the performance of qualified motion picture production services is not subject to tax.

## **Statutory Authority:**

Revenue and Taxation Code Section 6010.6

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Businesses

Number of Taxpayers/Number of Returns: Not available



## Periodicals

#### **Description:**

Sales of periodicals that appear at stated intervals of at least 4 times per year but not more than 60 times per year, and their ingredient and component parts are exempt from the sales and use taxes when the periodical is sold by subscription and delivered by mail or common carrier.

#### **Statutory Authority:**

Revenue and Taxation Code Section 6362.7

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Individuals and businesses

Number of Taxpayers/Number of Returns: Not available

**Comparable Federal Benefit:** None

## Sales and Use Taxes

## **Printed Advertising**

### **Description:**

Sales of printed material which is substantially advertisements for good and services are exempt from tax if the material is (1) printed to the special order of the purchaser, (2) mailed or delivered by the seller, the seller's agent, or a mailing house, and (3) delivered to another person at no cost to that person.

#### Statutory Authority:

Revenue and Taxation Code 6379.5

Sunset Date: None

## Legislative Intent:

This provision appears to have been intended to assist the California printing industry increase its share of the direct mail and catalog market.

Beneficiaries: Businesses

Number of Taxpayers/Number of Returns: Not available



## Cigarette and Tobacco Products Tax

## Sales to Government Agencies

### **Description:**

Sales of cigarettes and tobacco products by or through the United States military exchanges, commissaries, ship's stores, or the United States Veterans' Administration are not subject to the cigarette tax. Deliveries of cigarettes or tobacco products to a veterans' home of this state or a hospital or domiciliary facility of the United States Veterans' Administration for the use of the veterans are also not subject to tax.

## **Statutory Authority:**

Revenue and Taxation Code Sections 30102 and 30105.5

## Sunset Date:

The exemption for sales by or through military installations will sunset on the first calendar day beginning more than 60 days after federal law is changed to allow state taxation of military sales.

## Legislative Intent:

This exemption was intended to provide a tax incentive for the United States Armed Forces and the United States Veterans' Administration to purchase cigarettes or tobacco products in this state, as opposed to purchasing cigarettes outside this state for purposes of avoiding the tax. The exemption was also intended to provide tax relief to various members of the United States Armed Forces by enabling them to acquire their cigarettes and tobacco products at reduced costs.

Beneficiaries: Individuals

Number of Taxpayers/Number of Returns: Not available

Comparable Federal Benefit:

This conforms to federal law.



## **Fuel Taxes**

# Aircraft Jet Fuel Used by Common Carriers

#### **Description:**

Air common carriers engaged in the business of transporting persons or property for compensation under certification of public necessity by the state, national, or any foreign government, persons engaged in the business of constructing or reconstructing aircraft, and the United States armed forces are exempt from the tax on aircraft jet fuel.

**Statutory Authority:** Revenue and Taxation Code Section 7389

Sunset Date: None

Legislative Intent: Not specified

**Beneficiaries:** Businesses and U.S. government

Number of Taxpayers/Number of Returns: Not available

**Comparable Federal Benefit:** This provision conforms to federal law.

## **Fuel Taxes**

## Fuel Used by Transit Districts and Schools

## **Description:**

Diesel fuel purchased by certain public transit agencies, school districts, and common carriers is taxed at a reduced rate of 1-cent-per-gallon.

## Statutory Authority:

Revenue and Taxation Code Sections 8655, 60039, and 60502.2

Sunset Date: None

Legislative Intent: Not specified

**Beneficiaries:** Government agencies and businesses

Number of Taxpayers/Number of Returns: Not available

**Comparable Federal Benefit:** Federal law exempts these sales.



## **Property Tax**

## **Computer Programs**

## **Description:**

Computer programs other than basic operational programs which are necessary for the fundamental functioning of the computer are exempt from tax. The storage media for the programs are, however, taxable.

**Statutory Authority:** Revenue and Taxation Code 995

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Businesses

Number of Taxpayers/Number of Returns: Not available

**Comparable Federal Benefit:** None

## **Property Tax**

# Fixtures Excluded From the Supplemental Roll

## Description:

Fixtures that are valued as a separate appraisal unit from the structure on the property are exempt from supplemental property tax assessment. Fixtures are personal property such as equipment that are affixed to and incorporated into real property.

**Statutory Authority:** Revenue and Taxation Code Section 75.5

Sunset Date: None

Legislative Intent: Not specified

Beneficiaries: Businesses

Number of Taxpayers/Number of Returns: Not available

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