## APR 012010

Honorable Denise Moreno Ducheny, Chair Senate Budget and Fiscal Review Committee

Attention: Ms. Keely Bosler, Staff Director (2)

Honorable Bob Blumenfield, Chair
Assembly Budget Committee
Attention: Mr. Christian Griffith, Chief Consultant (2)

## Amendment to Budget Bill Item 4120-101-0001 and Reimbursements, Local Assistance, Emergency Medical Services Authority

Federal Reimbursements for the California Poison Control System (Issue 002)-It is requested that Item $4120-101-0001$ be amended by increasing Reimbursements by $\$ 5,380,000$. This adjustment is necessary due to the availability of new federal funds for the California Poison Control System (CPCS), passed through the Managed Risk Medical insurance Board (MRMIB). The federal Centers for Medicare and Medicaid Services approved funding for the CPSC retroactive to July 1,2009 . The related current year increase was previously requested by MRMIB in a Section 28.00 notification letter dated March 2, 20 色.

The effect of my requested action is reflected on the attachment.
If you have any questions or need additional information regarding this matter, please call Jay Kapoor, Principal Program Budget Analyst, at (916) 445-6423.

ANA J. MATOSANTOS
Director
By:


TODD JERUE
Chief Deputy Director
Attachment
cc: On following page
cc: Honorable Christine Kehoe, Chair, Senate Appropriations Committee
Attention: Mr. Bob Franzoia, Staff Director
Honorable Bob Dutton, Vice Chair, Senate Budget and Fiscal Review Committee
Attention: Mr. Seren Taylor, Staff Director
Honorable Felipe Fuentes, Chair, Assembly Appropriations Committee
Attention: Mr. Geoff Long, Chief Consultant
Honorable Jim Nielsen, Vice Chair, Assembly Budget Committee
Attention: Mr. Peter Schaafsma, Staff Director
Honorable Mark Leno, Chair, Senate Budget and Fiscal Review Subcommittee No. 3
Honorable Dave Jones, Chair, Assembly Budget Subcommittee No. 1
Mr. Mac Taylor, Legislative Analyst (4)
Mr. Craig Cornett, Senate President pro Tempore's Office (2)
Mr. Christopher W. Woods, Assembly Speaker's Office (2)
Ms. Christine Robertson, Chief of Staff, Assembly Republican Leader's Office
Mr. Michael Wilkening, Undersecretary, Health and Human Services Agency
Ms. Suanne Buggy, Assistant Secretary, Health and Human Services Agency
Mr. Dan Smiley, Chief Deputy Director, Emergency Medical Services Authority
Mr. Rick Trussell, Chief of Administration, Emergency Medical Services Authority


## Amendment to Various Budget Bill Items, Support, Office of Statewide Health Planning and Development

Fund Staffing for Data Requests (SB X5 2) (Issue 101)-It is requested that Item 4140-001-0143 be increased by $\$ 144,000$ from the Health Data and Planning Fund and that Item 4140-001-0121 be amended to reflect this change. The funds will be used to address the anticipated workload increase resulting from the enactment of Chapter 1, Statutes of 2010, Fifth Extraordinary Session (SB 2), which expanded the number of institutions eligible to receive health care data to include "nonprofit entities." The proposed increase will enable the Office of Statewide Health Planning and Development to fund 2.0 existing vacant positions that will be assigned to this workload. The funding will come from available fund reserves and will not raise fees.

Augment Mental Health Loan Assumption Program (Issue 102)—It is requested that Item 4140-001-3085 be increased by \$2,543,000 from the Mental Health Service Fund (Mental Health Service Act, Proposition 63) and that Item 4140-001-0121 be amended to reflect this change. The funds will be used in the Mental Health Loan Assumption Program to increase the number of awards ( $\$ 2.5$ million) and to cover related administrative costs ( $\$ 64,000$ for supporting student assistants). The goal is to encourage mental health service providers to practice in the public mental health system by authorizing repayment of their educational loans. The Department of Mental Health has provided a letter of support and identified the proposed funding for this purpose.

The effect of my requested action is reflected on the attachment.

If you have any questions or need additional information regarding this matter, please call Tom Williams, Principal Program Budget Analyst, at (916) 445-6423.

ANA J. MATOSANTOS
Director
By:
Tore Guv
TODD JERUE
Chief Deputy Director
Attachment
cc: Honorable Christine Kehoe, Chair, Senate Appropriations Committee
Attention: Mr. Bob Franzoia, Staff Director
Honorable Bob Button, Vice Chair, Senate Budget and Fiscal Review Committee
Attention: Mr. Seren Taylor, Staff Director
Honorable Felipe Fuentes, Chair, Assembly Appropriations Committee
Attention: Mr. Feoff Long, Chief Consultant
Honorable Jim Nielsen, Vice Chair, Assembly Budget Committee
Attention: Mr. Peter Schaafsma, Staff Director
Honorable Mark Leno, Chair, Senate Budget and Fiscal Review Subcommittee No. 3
Honorable Dave Jones, Chair, Assembly Budget Subcommittee No. 1
Mr. Mac Taylor, Legislative Analyst (4)
Mr. Craig Cornett, Senate President pro Tempore's Office (2)
Mr. Christopher W. Woods, Assembly Speaker's Office (2)
Ms. Christine Robertson, Chief of Staff, Assembly Republican Leader's Office
Mr. Mike Wilkening, Undersecretary, Health and Human Services Agency
Mr. Peter Barth, Assistant Secretary, California Health and Human Services Agency
Ms. Stephanie Clendenin, Acting Chief Deputy Director, Office of Statewide Health Planning and
Development
Ms. Karen Miskanis, Acting Deputy Director of Administration, Office of Statewide Health Planning and Development
Ms. Jody Lusby, Budget Officer, Office of Statewide Health Planning and Development
CBS3I3R
UNITDATABASE
(BUFF)
DEPARTMENT OF FINANCE
2010-11 CHANGE BOOK
WORKSHEET - Finance Letters

WORKSHEET - Finance Letters

DEPT: Statewide Health Planning \& Development

ITEM TITLE:
001 Budget Act appropriation
 4140-001-0121 1010 S 촟ORG-REF-FUND YOA YOB**

ISSUE: 101 P98: N
P98 ISSUE:

DATE SIGNED:
APR 012010
ISSUE: 101 Fund Staffing for Data Request (SBX5 2)
---DETAIL CHANGES---• POS/PY TYPE/LANG

Increase the amount of Health Data and
Planning funds to address increased
workload resulting from enactment of
Chapter 1, statutes of 2010 (SBX5 2)
The funds from available reserves will
support existing vacant positions
redirected to this workload.
Authorized Positions:
Research Program Specialist I
Office Technician (Typing)
Salary Savings
Staff Benefits
Operating Expenses and Equipment

TOTAL FINANCE. LETTER CHANEES
0.0

64, 000
36,000
$-5,000$
35,000
14,000
$\qquad$

TOTAL DETAIL CHANGES
0.0

144,000 *
144,000
---SCHEDULE CHANGES---

---IMPACT TO SUBSIDIARIES---

| 4140-001-0143 | S |  | 144,000 |
| :---: | :---: | :---: | :---: |
| TOTAL FINANCE | LETTER | CHANGES | 144,000 |
| TOTAL NET | IMPACT | TO SUBSIDIARIES | 144,000 |

* DEPT OF FINANCE LETTER

HOUSE=F1 YOB=2010 DOF=560

| CBS313R | DEPARTMENT OF FINANCE | PAGE: |
| :---: | :---: | :---: |
| UNIT DATABASE | 2010-11 CHANGE BOOK | DATE: 03/24/10 |
| ( BUFF | WORKSHEET - Finance Letters | TIME: 19:10:04 |

DEPT: Statewide Health Planning \& Development STATE OPERATIONS

ITEM TITLE:
001 Budget Act appropriation

4140-001-0121 10 10 S ***ORG-REF-FUND YOA YOB**

ISSUE: 101 P98: N
P98 ISSUE:

APR 012010
DATE.SIGNED:
ISSUE: 101 Fund Staffing for Data Request (SBX5 2)


* DEPT OF FINANCE LETTER

HOUSE-F1 YOB=2010 DOF=560


* DEPT OF FINANCE LETTER

HOUSE=F1 YOB=2010 DOF=560

APR 012010

Honorable Denise Moreno Ducheny, Chair
Senate Budget and Fiscal Review Committee
Attention: Ms. Keely Bosler, Staff Director (2)
Honorable Bob Blumenfield, Chair
Assembly Budget Committee
Attention: Mr. Christian Griffith, Chief Consultant (2)

## Amendment to Budget Bill Items 4170-101-0001 and 4170-101-0890, Local Assistance, California Department of Aging

It is requested that Item 4170-101-0890 be increased by $\$ 3,392,000$ on a one-time basis in fiscal year 2010-11, and that Item 4170-101-0001 be amended to reflect this change. The California Department of Aging (CDA) received a one-time supplemental federal grant from the U.S. Department of Labor for California's Senior Community Service Employment Program. The total grant award is for $\$ 4,240,000$ and supplements the original funding for the annual grant. A Section 28.00 application was sent on March 2, 2010 that included the $\$ 848,000$ that CDA anticipates can be expended in 2009-10. This Finance Letter is for the remaining $\$ 3,392,000$.

The CDA administers the program through a contract with local agencies on aging that will provide the matching funds for this grant. The program provides part-time subsidized work-based training in community service facilities for low-income persons, 55 years of age and older. The goal of the program is to transition participants into unsubsidized employment. This supplemental grant will be used at the local level to provide an estimated 312 additional training slots.

The effect of my requested action is reflected on the attachment.
If you have any questions or need additional information regarding this matter, please call Tom Williams, Principal Program Budget Analyst, at (916) 445-6423.

ANA J. MATOSANTOS
Director
By:


Chief Deputy Director
Attachment
cc: On following page
cc: Honorable Christine Kehoe, Chair, Senate Appropriations Committee Attention: Mr. Bob Franzoia, Staff Director
Honorable Bob Dutton, Vice Chair, Senate Budget and Fiscal Review Committee
Attention: Mr. Seren Tayior, Staff Director
Honorable Felipe Fuentes, Chair, Assembly Appropriations Committee
Attention: Mr. Geoff Long, Chief Consultant
Honorable Jim Nielsen, Vice Chair, Assembly Budget Committee
Attention: Mr. Peter Schaafsma, Staff Director
Honorable Mark Leno, Chair, Senate Budget and Fiscal Review Subcommittee No. 3
Honorable Dave Jones, Chair, Assembly Budget Subcommittee No. 1
Mr. Mac Taylor, Legislative Analyst (4)
Mr. Craig Cornett, Senate President pro Tempore's Office (2)
Mr. Christopher W. Woods, Assembly Speaker's Office (2)
Ms. Christine Robertson, Chief of Staff, Assembly Republican Leader's Office
Mr. Michael Wilkening, Undersecretary, Health and Human Services Agency
Ms. Megan Juring, Assistant Secretary, Health and Human Services Agency
Ms. Diane Paulsen, Deputy Director, Administration, Department of Aging
Ms. Crystal Goto, Fiscal Branch Manager, Department of Aging



* DEPT OF FINANCE LETTER

HOUSE=F1 YOB=2010 ITEM=417010100011010
ISSUE= 102
ISSUE-STATUS-L
MULTI-DOF $=$

FINANERE

APR 012010

Honorable Denise Moreno Ducheny, Chair
Senate Budget and Fiscal Review Committee
Attention: Ms. Keely Bosler, Staff Director (2)
Honorable Bob Blumenfield, Chair
Assembly Budget Committee

## Attention: Mr. Christian Griffith, Chief Consultant (2)

## Amendment to Budget Bill Items 4260-001-0001 and 4260-001-0890, Support, Department ${ }^{\text {* }}$ of Health Care Services

It is requested that Item 4260-001-0001 be increased by $\$ 44,000$ and Item 4260-001-0890 be increased by $\$ 125,000$ to fill an existing position to help develop and maintain reimbursement policy and systems for physician administered drugs. After incurring substantial support reductions during the economic slowdown, further redirections of staff are not feasible without incurring compliance problems (such as processing treatment authorization requests for prescription drugs), or reducing budgeted savings in other areas. Additionally, furloughs are scheduled to end before this funding would go into effect.

A federal lawsuit settlement against First Data Bank requires Department of Health Care Services to change its reimbursement rate for physician administered drugs. The Governor's Budget implements the federal policy by proposing a trailer bill that would develop the physician administered drug reimbursement rate consistent with the settlement. Medi-Cal pays physicians, clinics, and other outpatient medical facilities for drugs that are administered or dispensed by those providers. The current rate of reimbursement is the Average Wholesale Price minus 5 percent. The proposed legislation would instead require Medi-Cal to use either the Average Wholesale Price minus 17 percent or the Average Sale Price plus 6 percent (Medicare rate), whichever is lower. The November 2009 Medi-Cal Estimate contains $\$ 11.6$ million General Fund savings from this policy.

The effect of my requested action is reflected on the attachment.

If you have any questions or need additional information regarding this matter, please call Jon Wunderlich, Principal Program Budget Analyst, at (916).445-6423.

## ANA J. MATOSANTOS

Director
By:
Tode fure
Chief Deputy Director
Attachment
cc: Honorable Christine Kehoe, Chair, Senate Appropriations Committee
Attention: Mr. Bob Franzoia, Staff Director
Honorable Bob Dutton, Vice Chair, Senate Budget and Fiscal Review Committee
Attention: Mr. Seren Taylor, Staff Director
Honorable Felipe Fuentes, Chair, Assembly Appropriations Committee
Attention: Mr. Geoff Long, Chief Consultant
Honorable Jim Nielsen, Vice Chair, Assembly Budget Committee
Attention: Mr. Peter Schaafsma, Staff Director
Honorable Mark Leno, Chair, Senate Budget and Fiscal Review Subcommittee No. 3
Honorable Dave Jones, Chair, Assembly Budget Subcommittee No. 1
Mr . Mac Taylor, Legislative Analyst (4)
Mr. Craig Cornett, Senate President pro Tempore's Office (2)
Mr. Christopher W. Woods, Assembly Speaker's Office (2)
Ms. Christine Robertson, Chief of Staff, Assembly Republican Leader's Office
Mr. Michael Wilkening, Undersecretary, Health and Human Services Agency
Ms. Katie Marcellus, Assistant Secretary, Health and Human Services Agency
Mr. Toby Douglas, Chief Deputy Director, Health Care Programs, Department of Health Care Services
Ms. Karen Johnson, Chief Deputy Director, Policy \& Program Support, Department of Health Care Services
Mr. John Eastman, Deputy Director, Administration, Department of Health Care Services
Ms. Loretta Wallis, Chief, Fiscal Forecasting and Data Management Branch, Department of Health Care Services


| $\quad--$ SCHEDULE CHANGES--- |  |
| :--- | ---: |
| 20.00 .000 .000 Health Care Services | $169,000 *$ |
| 00.00 .901 .890Amt payable from Federal <br> (Item $4260-001-0890)$ |  |
| NET IMPACT TO $4260-001-0001$ |  |

    ---IMPACT TO SUBSIDIARIES---
    | 4260-001-0890 $F$ | $125,000 *$ |
| :--- | :--- |
| TOTAL FINANCE LETTER CHANGES. | $125,000 *$ |
| TOTAL NET IMPACT TO SUBSIDIARIES | 125,000 |


| POSITION CHANGES FOR | ISSUE NUMBER | AMOUNT | \|ASM | CONSULTANT: | ALM |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| REG/ON-GOING POS | 0.0 | 118,000 | SEN | CONSULTANT: | DVM |  |
| PART YR ADJ PY | 0.0 | 0 | DOF | ANALYST: | Yang | Lee |
| TEMP HELP PY | 0.0 | 0 | LAO | DIRECTOR: | S. M | ARTIN |
| OVERTIME | 0.0 | 0 |  |  |  |  |
| SALARY SAVINGS PY | 0.0 | -6,000 | RUN | DATE: 03/20 | 4/10 | 15:40:22 |
| -TOTAL- | 0.0 | 112,000 | UPDT | TIME: 03 | 4/10 | 15:36:02 |

* DEPT OF FINANCE LETTER

HOUSE=Fl YOB=2010 ITEM=426000100011010
ISSUEe 250
ISSUE-STATUS=L
MULTI-DOF=

# APR 012010 

Honorable Denise Moreno Ducheny, Chair
Senate Budget and Fiscal Review Committee

Attention: Ms. Keely Bosler, Staff Director (2)<br>Honorable Bob Blumenfield, Chair<br>Assembly Budget Committee

Attention: Mr. Christian Griffith, Chief Consultant (2)

Amendment to and Addition of Various Budget Bill Items, Support and Local Assistance, Department of Public Health

## State Operations

Resources to Address AB 32 Workload (Issue 001)—It is requested that Item 4265-001-0115 be added in the amount of \$299,000 Air Pollution Control Fund and Item 4265-001-0001 be amended to reflect this change. These funds will be used to provide expertise and assistance to ensure that public health concerns are adequately addressed in the implementation of Chapter 488, Statutes of 2006 (AB 32)—the Global Warming Solutions Act of 2006. The requested resources will enable the Department of Public Health (DPH) to fund existing vacant positions to manage this effort. Proposed Budget Bill language is included in Attachment I.

Federal Stimulus: Funding for Obesity Prevention and Tobacco Cessation Programs (Issue 004)-It is requested that Item 4265-001-0890 be increased by $\$ 430,000$ and Item 4265-001-0001 be amended to reflect this change. This increase is necessary to expend federal stimulus grant funds awarded by the Centers for Disease Control and Prevention and available for expenditure until February 3, 2012. The requested resources will enable the DPH to temporarily fund existing vacant positions to assist in the expansion of statewide obesity prevention and tobacco cessation activities. The related current year increase was previously requested in a Section 28.00 notification letter dated March 3, 2010. (See Item 4265-111-0001, Issue 003 for related local assistance issue.)

## Funding to Develop a Revenue Bond Program for the Safe Drinking Water State Revolving Fund Program (Issue 005)-Increase expenditures from the Administration

 Account (Fund 0625) by $\$ 110,000$ on a one-time basis. This funding will be used to develop and design a revenue bond program for the Safe Drinking Water State Revolving Fund (SDWSRF) program. Currently, Proposition 50 and Proposition 84 bond funds are available to meet federal SDWSRF matching requirements. However, these funds could be depleted as early as 2012-13 due to a change in the federal SDWSRF allocation formula and increased funding for the program nationally. A revenue bond program is a viable alternative financing mechanism to generate the required state matching funds. This proposal requires trailer bill language.The one-time increase in the federally-funded Administration Account will be used to secure the appropriate contract services to assist in developing an SDWSRF revenue bond program. Health and Safety Code Section 116760.42(b) (3) provides for the continuous appropriation of the Administration Account as allowed by federal law.

Maternal, Child, and Adolescent Health: Umbilical Cord Blood Banking (Issue 021)—It is requested that Item 4265-001-1017 be added in the amount of $\$ 471,000$ Umbilical Cord Blood Collection Program Fund (UCBCPF) and Item 4265-001-0001 be amended to reflect this change. These one-time federal funds will support activities related to the collection and storage of donated umbilical cord blood. Health and Safety Code Section 1628 requires that funding made available for cord blood collection activities be transferred to and expended from the UCBCPF. Proposed Budget Bill language is included in Attachment l. (See related Issue 021 in Item 4265-004-0890.)

## Transfer Federal Funds to the Umbilical Cord Blood Collection Program Fund

(Issue 021)-It is requested that Item 4265-004-0890 be added in the amount of $\$ 471,000$ to authorize the transfer of these federal funds to the UCBCPF. These one-time federal grant funds were awarded to the DPH to support the implementation of a Public Cord Blood Banking Program in California. The transfer of funds is required by Health and Safety Code Section 1628. Proposed Budget Bill language is included in Attachment I. (See related Issue 021 in Item 4265-001-0001.)

## Local Assistance

Federal Stimulus: Funding for Obesity Prevention and Tobacco Cessation Programs (Issue 003)-It is requested that Item 4265-111-0890 be increased by $\$ 2,044,000$ and Item 4265-111-0001 be amended to reflect this change. This increase is necessary to expend federal stimulus grant funds awarded by the Centers for Disease Control and Prevention and available for expenditure until February 3, 2012. The funds will be used to provide various local assistance grants to expand current statewide obesity prevention and tobacco cessation activities. The related current year increase was previously requested in a Section 28.00 notification letter dated March 3, 2010. (See Item 4265-001-0001, Issue 004 for related state operations issue.)

## Other Issue

Reappropriation: Safe Drinking Water and Water Quality Projects (Proposition 84) (Issue 008)—It is requested that Item 4265-490 be added to reappropriate, through June 30, 2014, unspent Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Act of 2006 (Proposition 84) bond funds. These funds were previously appropriated by Chapter 1, Statutes of 2008, Second Extraordinary Session (SB 1) and available for encumbrance until June 30, 2010. Of the $\$ 100.4$ million Proposition 84 bond funds appropriated by this Chapter for small community dŕinking water infrastructure improvements and groundwater contamination projects, the DPH estimates approximately $\$ 20.4$ million will be expended or encumbered by June 30,2010 . Therefore, reappropriation authority through June 30, 2014, is necessary to fully expend the balance of the original appropriation. Proposed Budget Bill language is included in Attachment I.

The effect of my requested action is reflected on the attachment.

If you have any questions or need additional information regarding this matter, please call Jay Kapoor, Principal Program Budget Analyst, at (916) 445-6423.

## ANA J. MATOSANTOS

Director
By:
Tred Gum
TODD JERUE
Chief Deputy Director
Attachment
cc: Honorable Christine Kehoe, Chair, Senate Appropriations Committee
Attention: Mr. Bob Franzoia, Staff Director
Honorable Bob Dutton, Vice Chair, Senate Budget and Fiscal Review Committee Attention: Mr. Seren Taylor, Staff Director
Honorable Felipe Fuentes, Chair, Assembly Appropriations Committee
Attention: Mr. Geoff Long, Chief Consultant
Honorable Jim Nielsen, Vice Chair, Assembly Budget Committee
Attention: Mr. Peter Schaafsma, Staff Director
Honorable Mark Leno, Chair, Senate Budget and Fiscal Review Subcommittee No. 3
Honorable Dave Jones, Chair, Assembly Budget Subcommittee No. 1
Mr. Mac Taylor, Legislative Analyst (4)
Mr. Craig Cornett, Senate President pro Tempore's Office (2)
Mr. Christopher W. Woods, Assembly Speaker's Office (2)
Ms. Christine Robertson, Chief of Staff, Assembly Republican Leader's Office
Mr. Michael Wilkening, Undersecretary, Health and Human Services Agency
Ms. Suanne Buggy, Assistant Secretary, Health and Human Services Agency
Mr. Jose Ortiz, Chief Deputy Director, Operations, Department of Public Health
Mr. Kevin Reilly, Chief Deputy Director, Policy and Programs, Department of Public Health

Amend Item 4265-001-0001 by adding the following schedules:
(19.5) Amount payable from the Air Pollution Control Fund (Item 4265-001-0115)
$-299,000$
(37.5) Amount payable from the Umbilical Cord Blood Collection Program Fund (Item 4265-001-1017) $-471,000$

Add the following subsidiary items:
4265-001-0115-For support of Department of Public Health, for payment to Item 4265-001-0001, payable from the Air Pollution Control Fund......... 299,000

4265-001-1017-For support of Department of Public Health, for payment to Item 4265-001-0001, payable from the Umbilical Cord Blood Collection Program Fund

471,000

Add Item 4265-004-0890:
4265-004-0890-For transfer from the Federal Trust Fund to the Umbilical Cord Blood Collection Program Fund 471,000

Add Item 4265-490:
4265-490-Reappropriation, Department of Public Health. The balances of the appropriations provided in the following citations are reappropriated for the purposes provided for in those appropriations and shall be available for encumbrance or expenditure until June 30, 2014: 6051-Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Fund of 2006
(1) Water Code Section 83002(b)(1), as added by Section 6, Chapter 1, Stats. 2008, Second Extraordinary Session
(2) Water Code Section 83002(b)(2), as added by Section 6, Chapter 1, Stats. 2008, Second Extraordinary Session


001 Budget Act appropriation
date signed: APR 012010
ISSUE: 001 Resources to Address $A B 32$ Workload

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---DETAIL CHANGES--- POS/PY TYPE/LANG
```

```
Increase funding to support existing
vacant positions to provide public
health expertise and assistance in the
implementation of the Global Warming
Solutions Act of 2006 (AB 32).
Authorized Positions:
Research Scientist III-Epidemiology
Health Program Specialist I
Associate Governmental Program Analyst
Salary Savings
Staff Benefits
Operating Expenses and Equipment
total finANCE LETTER CHANGES
    TOTAL DETAIL CHANGES
```

| Increase funding to support existing |  |  | * |
| :---: | :---: | :---: | :---: |
| vacant positions to provide public health expertise and assistance in the |  |  | * |
|  |  |  | * |
| implementation of the Global Warming |  |  | * |
| Solutions Act of 2006 (AB 32). |  |  | * |
| Authorized Positions: |  |  | * |
| Research Scientist III-Epidemiology | R | 77,000 | * |
| Health Program Specialist I | R | 64,000 | * |
| Associate Governmental Program Analyst | R | 59,000 | * |
| Salary Savings | S | -20,000 | * |
| Staff Benefits |  | 66,000 | * |
| Operating Expenses and Equipment |  | 53,000 | * |
| TOTAL FINANCE LETTER CHANGES 0.0 |  | 299,000 | * |
| TOTAL DETAIL CHANGES 0.0 |  | 299,000 |  |
| ---SCHEDULE CHANGES--- |  |  |  |
| 20.00.000.000 Public and Environmental Health |  | 299,000 | * |
| 00.00.901.115 Amt payable from Air Pollution Control Fund (Item 4265-001-0115) |  | -299,000 | * |
| NET IMPACT TO 4265-001-0001 |  | 0 | * |
| TOTAL NET IMPACT TO 4265-001-0001 |  | 0 |  |
| ---IMPACT TO SUBSIDIARIES--- |  |  |  |
| 4265-001-0115 S |  | 299,000 | * |
| TOTAL FINANCE LETTER CHANGES |  | 299,000 | * |
| TOTAL NET IMPACT TO SUBSIDIARIES |  | 299,000 |  |



* DEPT OF FINANCE LETTER
HOUSE=F1 YOB=2010 ORG=4265 CHAR=5
ISSUE-STATUS=L


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* DEPT OF FINANCE LETTER
HOUSE=F1 YOB=2010 ORG=4265 CHAR=5
```

ISSUE-STATUS=L




[^0]ISSUE-STATUS=L



* DEPT OF FINANCE LETTER

HOUSE=Fl YOB=2010 ORG=4265 CHAR=5
ISSUE-STATUS=L



```
* DEPT OF FINANCE LETTER
HOUSE=F1 YOB=2010 ITEM=426500408901010
ISSUE= 021
ISSUE-STATUS=L
MULTI-DOF=
```



crease funding for statewide obesity
DATE SIGNED:
APR 012010

ISSUE: $003 \quad$| Federal Stimulus: Funding for Obesity |
| :--- |
| Prevention and Tobacco Cessation Prgms |

---DETAIL CHANGES-... POS/PY TYPE/LANG

| Increase funding for statewide obesity prevention and smoking cessation activities due to the receipt of federal stimulus grant awards. |  |  |
| :---: | :---: | :---: |
| (X-ref Item 4265-001-0001, Issue 004.) |  |  |
| Grants and subventions |  | 2,044,000 |
| TOTAL FINANCE LETTER CHANGES | 0.0 | 2,044,000 |
| TOTAL DETAIL CHANGES | 0.0 | 2,044,000 |

---SCHEDULE CHANGES---

| 20.10.000.000 | Chronic Disease Prevention and Health Promotion | 2,044,000 |
| :---: | :---: | :---: |
| 00.00.910.890 | Amt pay from Federal Trust Fd (Item 4265-111-0890) | -2,044,000 |
| NET IMPACT TO | 4265-111-0001 | 0 |
| total net | IMPACT TO 4265-111-0001 | 0 |

---IMPACT TO SUBSIDIARIES---

| 4265-111-0890 F | $2,044,000 *$ |
| :--- | :--- |
| TOTAL FINANCE LETTER CHANGES | $2,044,000 *$ |



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* DEPT OF FINANCE LETTER
HOUSE=F1 YOB=2010 ITEM=426511100011010
ISSUE= 003
ISSUE-STATUS=L
MULTI-DOF=
```



| POSITION CHANGES FOR | ISSUE NUMBER | AMOUNT | IASM | CONSULTANT: | ALM |
| :---: | :---: | :---: | :---: | :---: | :---: |
| REG/ON-GOING POS | 0.0 | 0 | \| SEN | CONSULTANT: | DVM |
| PART YR ADJ PY | 0.0 | 0 | DOF | ANALYST: | Lawana Welch |
| TEMP HELP PY | 0.0 | 0 | LAO | DIRECTOR: | S. MARTIN |
| OVERTIME - | 0.0 | 0 |  |  |  |
| SALARY SAVINGS PY | 0.0 | 0 | RUN | DATE: 03/ | 24/10 12:37:04 |
| - TOTAL - | 0.0 | 0 | IUPDT | TIME: 03/ | 24/10 12:35:12 |



APR 012010

Honorable Denise Moreno Ducheny, Chair Senate Budget and Fiscal Review Committee

Attention: Ms. Keely Bosler, Staff Director (2)

Honorable Bob Blumenfield, Chair
Assembly Budget Committee
Attention: Mr. Christian Griffith, Chief Consultant (2)

## Closure of Lanterman Developmental Center, Department of Developmental Services

It is requested that the attached plan (see Attachment 1) be approved to allow the proposed closure of Lanterman Developmental Center (LDC) to proceed. It is anticipated the closure process will require at least two years. Closure will only occur when necessary services and supports are in place and each resident has transitioned. The Department of Developmental Services will pursue legislation to implement certain activities related to the closure.

The LDC, located in Pomona, currently serves just under 400 consumers and employs approximately 1,300 staff. Due to its declining population, and the fixed expenses necessary to operate the facility, the LDC has the highest per-resident cost among the developmental centers. Furthermore, the facility's infrastructure is aging and anticipated repairs to both the water and sewer systems are expected to be costly.

If you have any questions or need additional information regarding this matter, please call Carla Castañeda, Principal Program Budget Analyst, at (916) 445-6423.

## ANA J. MATOSANTOS

Director
By:
Mode fum
TODD JERE
Chief Deputy Director

## Attachment

cc: On following page
cc: Honorable Christine Kehoe, Chair, Senate Appropriations Committee
Attention: Mr. Bob Franzoia, Staff Director
Honorable Bob Dutton, Vice Chair, Senate Budget and Fiscal Review Committee
Attention: Mr. Seren Taylor, Staff Director
Honorable Felipe Fuentes, Chair, Assembly Appropriations Committee
Attention: Mr. Geoff Long, Chief Consultant
Honorable Jim Nielsen, Vice Chair, Assembly Budget Committee
Attention: Mr. Peter Schaafsma, Staff Director
Honorable Mark Leno, Chair, Senate Budget and Fiscal Review Subcommittee No. 3
Honorable Dave Jones, Chair, Assembly Budget Subcommittee No. 1
Mr. Mac Taylor, Legislative Analyst (4)
Mr. Craig Cornett, Senate President pro Tempore's Office (2)
Mr. Christopher W. Woods, Assembly Speaker's Office (2)
Ms. Christine Robertson, Chief of Staff, Assembly Republican Leader's Office
Mr. Michael Wilkening, Undersecretary, Health and Human Services Agency
Ms: Megan Juring, Assistant Secretary, Health and Human Services Agency
Ms. Terri Delgadillo, Director, Department of Developmental Services
Mr. Mark Hutchinson, Chief Deputy Director, Department of Developmental Services
Ms. Karyn Meyreles, Deputy Director, Administrative Services, Department of Developmental Services
Ms. Caroline Castaneda, Financial Services Branch Manager, Department of Developmental Services
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## DEPARTMENT OF DEVELOPMENTAL SERVICES

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April 1, 2010

## TO: MEMBERS OF THE LEGISLATURE and OTHER INTERESTED PARTIES

Enclosed is the "Plan for the Closure of Lanterman Developmental Center" (Plan), submitted by the Department of Developmental Services (Department) for consideration and approval by the Legislature pursuant to Welfare and Institutions Code section 4474.1. Under the statute, the Department is required to submit a detailed closure plan to the Legislature no later than April 1 immediately prior to the fiscal year in which the plan is to be implemented, and meet other stated requirements.

The Plan presents essential information concerning Lanterman Developmental Center (Lanterman), including the residents, the employees and the property. It describes the planning process for development of the Plan, the stakeholder involvement, and the impact closure will have on residents and their families, employees, the surrounding community, and regional center services. The Plan also incorporates successful policies and initiatives from the Agnews Developmental Center closure process, and identifies the key strategies and activities the Department will undertake, along with the anticipated timeline, to achieve a safe and successful closure of Lanterman.

The decision to recommend closure was not made lightly, as it will impact the many residents served, their families, and all of the employees who have worked hard to make Lanterman a caring and positive place to live. The Department is committed to the well-being of the residents and staff, and will work toward positive changes as described in the Plan. If this Plan is approved by the Legislature, it is just the first step in a collaborative and open process. Closure will occur only after appropriate services and supports are secured for each resident as identified through the individualized planning process.

If you have any questions, please contact me at (916) 654-1897, or Patricia Flannery, Deputy Director, Developmental Centers Division, at (916) 654-1963.

Sincerely,


Director

Enclosure

"Building Partnerships, Supporting Choices"

# California Health and Human Services Agency 

## Department of Developmental Services

## 3

## Plan for the Closure of

## LANTERMAN DEVELOPMENTAL CENTER



APRIL 1, 2010

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## 1.

## INTRODUCTION AND PLAN DEVELOPMENT PROCESS

This "Plan for the Closure of Lanterman Developmental Center" (Plan) is submitted by the Department of Developmental Services (Department or DDS) pursuant to Welfare and Institutions Code section 4474.1 (Attachment 1). The Plan identifies the essential policies and strategies that will be utilized to:

- Achieve a safe and successful transition of individuals with developmental disabilities from Lanterman Developmental Center (Lanterman or LDC) to other appropriate living arrangements as determined through the individualized planning process;
- Support employees with future employment options by generating or identifying job opportunities, providing assistance, counseling and information, and working closely with the affected bargaining units; and
- Address the disposition of, and other issues affecting, the Lanterman property.

Although a specific closure date for Lanterman has not been set, it is anticipated that the closure process will take at least two years. Closure will occur only when necessary services and supports are in place and each resident has transitioned.

## BACKGROUND

Pursuant to existing law (Welfare and Institutions Code, Divisions 4.1 and 4.5), DDS is responsible for providing services for persons with developmental disabilities through two primary programs. In the first program, DDS contracts with 21 private non-profit organizations called regional centers (RC) to develop, manage and coordinate services and resources for persons found to be eligible (consumers) under the Lanterman Developmental Disabilities Services Act (Lanterman Act). Services are provided to approximately 242,000 consumers in the community. Service needs are determined through a person-centered planning approach involving the consumer, the RC, and the parents or other appropriate family members or legal representatives. In the second program, DDS directly operates four developmental centers (DC) and one small community facility providing 24 -hour residential care and clinical services. Again, a person-centered planning approach, that additionally includes DC staff, is utilized to identify and meet service and treatment needs of the residents.

Up and until the late 1960's, services for individuals with developmental disabilities were primarily provided through state-operated facilities. In June 1968, California was operating eight state hospitals serving over 13,300 residents. The population of the DCs has since decreased, mirroring national trends. This decrease began in 1969 when the community-based system was initiated in California under the newly established Lanterman Mental Retardation Services Act, now the Lanterman Act. The

Lanterman Act promotes the provision of services in the least restrictive environment and emphasizes community settings as the preferred living option for most consumers. Then in 1999, the United States Supreme Court issued its ruling in Olmstead v. L. C. (1999) 527 U.S. 581 (Olmstead). As a result of this decision, the federal Department of Health and Human Services, Centers for Medicare and Medicaid Services, has required states to prepare comprehensive Olmstead plans to decrease dependency on institutional services.

Based on the principles in the Lanterman Act and the Olmstead decision, the total DC population has been declining dramatically as the community system expands, from a high of over 13,300 residents in 1968 to 2,130 residents as of March 3,2010 . Because of this decline, the Department has closed three DCs and one community facility.

Over the last 10 years alone, the total population served in DDS-operated facilities has decreased by more than 1,700 residents. Given the current population, the costs associated with operating four large facilities can no longer be justified.

As of March 3, 2010, Lanterman was the smallest DC, serving 393 residents, and continues to experience a steady decline in population, ranging from 29 to 47 residents each year since 2006. It has the highest per-resident cost among the DCs, which is rising based on the fixed expenses associated with operating the facility and the decreasing population. It is one of the oldest DCs' and is facing many infrastructure issues that will require a significant investment of state funds in the very near future. These factors, among others, were considered when making the decision to recommend the closure of Lanterman.

## PLAN DEVELOPMENT PROCESS

On January 29, 2010, the Department announced the difficult decision to recommend to the Legislature the closure of Lanterman. Letters that were sent to residents, employees and the Legislature are provided in Attachment 2. The announcement began a multi-faceted process to develop this Plan and, pursuant to law, submit it to the Legislature by April 1, 2010, so that legislatively-approved closure activities can begin in fiscal year 2010-2011. The Department, recognizing the time limitations of this planning process, made it a priority to expeditiously meet in person with as many stakeholders as possible to hear their concerns, perspectives and issues. Meetings were held with residents, families, employees, unions, advocates, regional centers, providers, local government officials, state legislative representatives, and other organizations. In addition, the Department corresponded with staff, families, the Legislature, state and local government, and the broad developmental services stakeholder community.

On February 24, 2010, a formal public hearing was held on the LDC campus. The hearing was well attended with 92 stakeholders providing testimony. In addition, DDS received written input from 276 stakeholders. The input received from the hearing and various meetings is summarized in Chapter VII, and the written correspondence is contained in Attachment 3 (a separately bound document).

The Department has coordinated with impacted state departments, managed care plans and the Association for Regional Center Agencies. The closure of Lanterman was an agenda item discussed at the Olmstead Advisory Committee and State Council on Developmental Disabilities meetings. The Department also participated in a California Disability Community Action Network (CDCAN) Town Hall telemeeting on the closure.
A detailed list of contacts has been compiled and is provided as Attachment 4.
The closure of Lanterman will significantly impact many lives, especially the residents who benefit from the care and services provided at Lanterman. The general sentiment communicated to the Department, predominantly by families, employees and unions, is that Lanterman should not close. Advocates and regional centers support closure and emphasize the need for individualized program planning and for the expansion of community resources.

As was the experience with the closure of Agnews Developmental Center (Agnews or ADC), the input received from stakeholders is the first essential phase of the planning process. If the Plan is approved, their input will also be critical as the closure process evolves. Efforts and activities require meaningful communication and coordination as progress is made, and the Department will rely heavily on continuing stakeholder involvement. As identified later in this Plan, DDS intends to establish three advisory groups for future input and guidance toward a smooth and successful closure.

## PLAN APPROACH

The Plan builds on several innovative strategies which contributed to the closure of Agnews in 2009. These strategies were developed to provide community opportunities to meet the specific needs of the Agnews residents and enable them to remain near their families. The Agnews closure included the establishment of new residential service options, including a licensure category for facilities to serve individuals with enduring medical needs; the enhancement of the community health care system to provide access to needed services; and a program for state employees to continue working with former residents in community settings. These new community services and supports provided meaningful choices and reliable services to consumers who transitioned from Agnews. This Plan incorporates those key service improvements.

The overriding priority for this Plan is to meet the individual needs of each resident while he or she continues to live at LDC, through every aspect of transition into another living arrangement, and ongoing thereafter. An individualized process is essential for proper planning and assessment of needs, and will include key persons in the resident's life. Efforts will focus on identifying-or developing services and supports to meet the specific needs of each resident, and ensuring the quality of those services through monitoring and oversight functions. Residents will not move from Lanterman until appropriate services and supports identified in the individual plan are available either in the community or at another DC.

The Department is also committed to the continued employment of Lanterman employees. They will be supported in a number of important ways aimed at generating and identifying future job opportunities. As a priority, the Department will concentrate on methods to retain employees within the developmental disabilities services system. Based on the successful program at Agnews, the Department will be seeking legislative authority for employees to be able to work in the community with residents who are transitioning from Lanterman. As evidenced in the Agnews closure, residents will benefit from the continuity of care and the experience of the employees. The Department will also communicate job information and assist employees with job-search preparation and endeavors. Throughout the closure process, the Department will work closely with the affected bargaining units and tailor assistance efforts to address employee circumstances and the local area job market.

The major implementation steps and timeline for this Plan are presented in Chapter VI.
Keeping the Lanterman residents and employees as the primary focus, and building on the successes of the Agnews closure, this Plan for the Closure of Lanterman Developmental Center is presented for consideration and approval by the Legislature.

## II. <br> LANTERMAN RESIDENTS

The highest priority of the Department in developing this Plan is to ensure the continued health and safety of the Lanterman residents during and following their successful transition to appropriate living arrangements identified through the individual planning process. The Plan is informed by significant data and information about the men and women who reside at Lanterman (Attachment 5) and important input received from meetings with residents, family members and employees; the public hearing; and extensive written correspondence (Attachment 3).

The following sections specifically identify the overall demographics of the population residing at Lanterman, the expected process to be used for each individual during closure and the recommended development of services based upon assessed need, stakeholder input and knowledge of the current community system in the Southern California region.

## DEMOGRAPHICS

Level-of-Care and Services Provided at Lanterman: Lanterman currently provides services to residents under three levels-of-care. The facility is licensed as a General Acute Care Hospital with distinct licenses for an Intermediate Care Facility (ICF) and Nursing Facility (NF). As of March 3, 2010, 393 people were in residence at the facility with 92 individuals (approximately $23 \%$ ) living on one of five NF residences and the remaining 301 (approximately $77 \%$ ) residing on one of the facility's 11 ICF residences. The third level-of-care is provided on the Acute Care unit where residents are transferred to receive short-term medical and nursing care when they experience an acute health care condition. The census on each of the NF or ICF units ranges from 17-35 residents with the Acute Care unit averaging 7 residents per day with an average length of stay of approximately 7 days per visit.

Regional Center Communities: Lanterman is primarily a resource to the Southern California area with over $99 \%$ of the individuals who reside at Lanterman being served by a Southern California RC. Of the 12 RCs actively involved with Lanterman, 81 residents ( $20 \%$ of Lanterman's population) are served by San Gabriel/Pomona RC, 71 (18\%) are served by North Los Angeles County RC, and 69 (17\%) are served by Frank D. Lanterman RC. The numbers of residents served by the remaining RCs are: 43 ( $11 \%$ ) by Eastern Los Angeles RC, 36 ( $9 \%$ ) by Inland RC, 35 ( $9 \%$ ) by South Central Los Angeles RC, 25 (7\%) by San Diego RC, 12 (3\%) by RC of Orange County, 10 (3\%) by Westside RC, and $8(2 \%)$ by Tri-Counties RC. Residents served by non-Southern California RCs are 2 served by San Andreas RC and 1 by Kern RC. The population by $R C$ is summarized in Attachment 6.

Length of Residence: The majority of residents have lived at Lanterman for many years with $59 \%$ having resided there for more than 30 years. The breakdown on the length of stay for the remaining residents shows $15 \%$ have made Lanterman their home for $21-30$ years, another $15 \%$ for $11-20$ years, $6.5 \%$ for $5-10$ years, and $4.5 \%$ for fewer than 5 years.

Age: Lanterman's population is older, with more than $80 \%$ of the residents over age 40. People who are 65 years of age or older make up $8.6 \%$ of the population with the oldest resident being 85 years of age. In contrast, there are no children under 18 years of age at Lanterman and only 7 are under 21 years of age.

Gender and Ethnicity: The resident population at Lanterman is diverse in both gender and ethnicity with $59 \%$ of the population male and $41 \%$ female. Seventy percent (70\%) of the population is Caucasian, $18 \%$ Hispanic, $8 \%$ African American, 4\% Asian and Pacific Islander, and the remaining small percentage identified as "Filipino" and "Other."

Developmental Disability: Section 4512(a) of the Lanterman Act defines developmental disability as a:
"... [d]isability that originates before an individual attains age 18, continues, or can be expected to continue, indefinitely, and constitutes a substantial disability for that individual. . . [T]his term shall include mental retardation, cerebral palsy, epilepsy, and autism. ... [and other] conditions found to be closely related to mental retardation or to require treatment similar to that required for individuals with mental retardation, but shall not include other handicapping conditions that are solely physical in nature."

Seventy-seven percent (77\%) of the consumers who reside at Lanterman have profound mental retardation and $13 \%$ have severe mental retardation. The remaining $10 \%$ are persons who have been assessed with mild and moderate levels of mental retardation. A majority of consumers have additional disabilities including 54\% of the population with epilepsy, 13\% have autism, and $10 \%$ have cerebral palsy. In addition, $74 \%$ of the residents have challenges with ambulation, $46 \%$ have vision difficulties, and $18 \%$ have a hearing impairment.

## Primary Service Needs

Residents at Lanterman require a variety of services and supports. The following defines five broad areas of service and identifies the number of consumers for whom that service is their primary need:

Significant Health Care Services: This includes the need for intermittent pressure breathing, inhalation assistive devices, tracheotomy care, or treatment for recurrent pneumonias or apnea. Significant nursing intervention and monitoring are required to effectively treat these individuals. One hundred (100) of Lanterman's residents (25\%) have significant health care needs as their primary service need.

Extensive Personal Care: This need refers to people who do not ambulate, require total assistance and care, and/or receive enteral (tube) feeding. Seventy-three (73) residents of Lanterman (19\%) require extensive personal care as their primary service need.

Significant Behavioral Support: This need addresses individuais who have challenging behaviors that may require intervention for the safety of themselves or others. Ninety-one (91) residents ( $23 \%$ ) have been identified as requiring significant behavioral support as their primary service need.

Protection and Safety: This refers to those individuals who need a highly structured setting because of a lack of safety awareness, a pattern of self-abuse or other behavior requiring constant supervision and ongoing intervention to prevent self-injury. One hundred twenty-five (125) of the residents (32\%) require highly structured services as their primary service need.

Low Structured Setting: This service need addresses those consumers who do not require significant behavioral support or intervention but do require careful supervision. Only four residents at Lanterman (1\%) are in this category.

## PLANNING FOR RESIDENT RELOCATION PERSON BY PERSON

Stakeholder input has been significant regarding the closure plan and more specifically as it relates to the men and women who live at Lanterman. The vast majority of input has come from families of Lanterman residents and facility employees. Overall, input received has raised concern and /or opposition to the closure. However, many have recommended that, should closure be approved, a number of issues should be addressed to ensure a safe and successful transition for residents. Based upon the lessons learned from the Agnews closure, and the recommendations shared by those providing input to the Department on this proposal, the following priorities have been included as primary foundations for this plan:

- Decisions will be based on individualized planning that ensures a safe transition for each individual. Closure will not occur until appropriate services, as identified in the individual plan, are available either in the community or at another developmental center and the resident has moved.
- Community resources, including residential and day services, will be developed.
- The necessary health and medical services will be arranged within the local communities.
- Behavioral and crisis support services must be available.
- Ongoing oversight and monitoring must occur to ensure that the quality of care and services continues to meet the needs of persons served after transition.


## Individualized Planning Process

The closure process will be designed to ensure a safe transition for each resident. The process begins with the already existing Individual Program Plan (IPP) as mandated in the Lanterman Act and continues as planning teams meet to identify each person's goals and objectives, and services and supports based upon the assessed needs, preferences and choices. The planning team includes the resident, identified staff from the developmental center, a regional center service coordinator, the legally authorized representative and family and/or advocates. Additional team members include staff that provide direct services including physicians, nursing staff, psychology staff and ancillary staff, as indicated based on their involvement with the individual.

An intensive person-centered IPP process will be utilized to initiate transition planning for each Lanterman resident. To help prepare each resident for maximum participation in this team discussion, the Department will arrange for peer informational sessions for residents at Lanterman to learn about the variety of living options available and the services and supports they provide. These sessions will also assist residents in identifying what issues are most important to them to help ensure they are raised for discussion at their IPP meeting.

For some residents the IPP will identify transfer to another DC as the appropriate living altermative, while most will become actively engaged in evaluating community options.

## Placement Planning Process

When a community option is identified that appears to meet the resident's needs and interests, an assessment and evaluation process will be initiated to determine the viability of the proposed option. The placement planning process will typically include visits to the prospective home, planned meetings between the proposed vendor and the resident, and opportunities for the resident to tour and spend time in the home, meet other individuals living in the home, and meet the staff. Each of these activities will be driven by the resident's interest and needs as outlined at the initial planning meeting.

Once the initial transition plan has been implemented and when members of the team are in agreement that the proposed arrangement will meet the resident's needs, and no less than 15 days prior to the planned move, a transition plan review meeting will be held. Participants in the transition plan review meeting will include the resident and other key members of the IPP planning team, such as family members, staff familiar with the individual, and primary service and support providers identified in the IPP. The purpose of this meeting is to review the results of the individual transition plan implementation, the response of the resident to the transition activities and to ensure all areas of concern or questions have been addressed.

## Individualized Health Transition Plan

Before a resident moves from Lanterman, an individualized health transition plan (IHTP) will be developed by the planning team. The IHTP will include the resident's health history and an evaluation by the resident's primary care physician and dentist of their
current health status. The resident, their family and/or representatives, as appropriate, will have an opportunity to participate in the development and review of the IHTP. The IHTP will provide specific information on how the individual's health needs will be met and the health transition services that will be provided. This document will assist the team in assuring all of the necessary health supports are in place prior to a move from Lanterman.

## Monitoring Resident Transition

During the process of developing the Plan, and in reviewing stakeholder input, many individuals communicated a concern over the process that will be used for transition from Lanterman. Specifically shared was the expressed interest in assuring each consumer continues to receive the services and supports necessary for a safe transition. While there is a transition process currently in place today at Lanterman, there were many practices learned from the Agnews closure that provided a smooth transition for all involved. As a result of the Agnews successes and the input received, the Department has determined the need for a Resident Transition Advisory Group to be established to evaluate the current transition process in place for residents at Lanterman and to make recommendations to the Department for enhancements to improve upon the process. Transition practices that worked well during the closure of Agnews will be shared with the Advisory Group to assist in their evaluation.

The Resident Transition Advisory Group will include membership from the Lanterman Resident Council and representation from parents and family members, the involved regional centers, and DDS.

The Department recognizes the importance of ensuring that residents continue to be well served by staff familiar with each person's needs throughout the closure process. It is also essential that each resident's transition planning team involve the participation of knowledgeable staff. As was learned during the Agnews closure process, due to an unexpected departure of knowledgeable employees, significant effort was required on the part of the Department to stabilize the care and services during the final months of closure. To ensure this circumstance does not repeat itself, and to maintain a quality level of services throughout closure, the Department is committed to providing diligent monitoring and progressive planning for the evolving needs of the residents and employee departures. The Department will convene an oversight team, consisting of representatives of DDS, including Lanterman management, and expert consultants to provide an ongoing evaluation of the facility's service needs, possible influence of closure activities, and employee attrition. This will enable the provision of guidance in strategic planning such as cross-training among facility programs, resource development, and contingency planning to anticipate and manage change throughout the closure process.

## COMMUNITY RESOURCE DEVELOPMENT

The Department has initiated discussions with all of the affected regional centers regarding the role of the Community Placement Plan (CPP) in the proposed closure
of Lanterman. Statutorily, the goal of the CPP is to provide supplemental funding to regional centers to enhance the capacity of the community service delivery system so that individuals with developmental disabilities are afforded the opportunity to live in the least restrictive living arrangement appropriate to their needs. Developing community capacity through the CPP process provides the necessary resources needed to prevent individuals from admission to a developmental center and services needed to assist in moving from developmental centers. CPP encompasses the full breadth of resource needs including, but not limited to, development of both residential and day services.

The CPP process will involve careful planning and collaborative efforts of the Department, Lanterman, regional centers, and the Regional Resource Development Projects (RRDP). The services and supports needed by each individual, including, but not limited to, living options, day services, health care services and other supports, will be identified through the planning team's development of the IPP.

If the closure of Lanterman is approved, a comprehensive assessment of the service and support needs of each person currently living at Lanterman will be conducted. Community options provided to each person will reflect living options where their individual support needs can best be met, and as close as possible to the community where his or her family resides. The characteristics of the people who reside at Lanterman, and of the communities in which their families live, are therefore key in determining the array of needed community-based services and supports.

The Department proposes to replicate elements of the successful closure of Agnews and, with the collaboration of the regional centers, will focus community resource development on efforts that reflect stable community residential arrangements. In addition to consideration of existing and successful community living options, such as supported living services, adult family homes and family teaching homes, and Intermediate Care Facilities, a specific focus will include the development of homes adapted to meet the unique and specialized medical, physical, and behavioral needs of Lanterman residents, expansion of the community care licensed residential option for adults with special health care needs, and assurance of access to health care services. Unfortunately, due to the economic downturn, the Department is unable to recommend the issuance of state housing bonds for this closure.

## Adult Residential Facilities for Persons with Special Health Care Needs (ARFPSHN)

As part of the plan for the closure of Agnews, legislation (SB 962 (Chesbro), Chapter 558, Statutes of 2005) was enacted to establish a pilot project designed to provide a new licensed community care facility option to support the special health care and intensive support needs for up to 120 Agnews residents within a homelike community-based setting. This new model of care, which includes: specific staffing requirements relative to $24 / 7$ licensed nursing (Registered Nurse, Licensed Vocational Nurse, Psychiatric Technician); DDS program certification; and mandatory safety features (fire sprinkler system and an alternative back-up power source), was necessary
to fill a critical gap in the existing state community living residential licensure categories. Under the ARFPSHN the consumers' health conditions must be predictable and stable at the time of admission, as determined by the individual health care plan team and stated in writing by a physician. In addition to 24/7 nursing supervision, the law requires:

- Development of an Individual Health Care Plan that lists the intensive health care and service supports for each consumer that is updated at least every six months;
- Examination by the consumer's primary care physician at least once every 60 days;
- At least monthly face-to-face visits with the consumer by a regional center nurse;
- DDS approval of the program plan and on-site visits to the homes at least every six months; and
- California Department of Social Services' licensure of the homes, which includes criminal background clearance, Administrator orientation, annual facility monitoring visits and complaint resolution.


## Evaluation of the Pilot Project

Statute requires evaluation of the pilot project by an independent contractor and a report to the Legislature. The University of California, Davis, Center for Human Services was selected to conduct the evaluation and the report is being finalized for submission. Preliminary findings indicate the following:

- Individual Health Care Plans are effective and are a key strength of the model;
- Most consumers and families appear to be satisfied with the homes;
- The types, qualifications, and sufficiency of staffing meet or exceed the minimum requirements;
- Administrators and Direct Service Professionals could benefit from additional training;
- Quality of health care provided through this residential model is good and meets generally accepted standards; and
- The model is cost-effective and the cost per consumer is less than private and public modalities of care (Acute Care, Sub Acute Care, DC, Skilled Nursing Facility) serving similar consumers.


## ARFPSHNs and the Closure of Lanterman

Many of the residents at Lanterman need enhanced licensed nursing care. Approximately $25 \%$ of the residents are served in the nursing facility and over $75 \%$ have special health care needs. The ARFPSHN model would provide an option for many of these people to move to a cost-efficient home-like community based setting. Without statutory change, this model of residential care will not be available for the Lanterman closure and many residents will require placement in a higher level of care at significant cost to the State.

The Department strongly recommends the extension of this model and has not identified any policy, programmatic or fiscal downsides to its use in the closure of Lanterman. The funding for these homes would come from the CPP resources included in the Department's budget each year. The Department intends to pursue legislation to make the statutory changes needed to expand the model for the Lanterman closure and delete the sunset date of the current pilot program.

## ACCESS TO HEALTH AND MEDICAL SERVICES

Lanterman provides the full range of medical, dental and behavioral services required by the resident. As was successfully accomplished during the closure of Agnews, close attention will be paid to ensuring there is capacity to provide required comprehensive health services in community settings and that a process is in place to assure access and a seamless transition. Southern California regional centers have established productive partnerships with local health plans that provide medical resources for consumers currently in the community. Additionally, almost all of Lanterman's residents are Medi-Cal eligible and over three-quarters are eligible for Medicare, allowing greater access to medical and health services.

Lanterman and the regional centers will work together to review the comprehensive, individualized medical and support plans in place for residents. DDS will work with the Department of Health Care Services (DHCS), health plans and RCs to assess and ensure the availability of needed health, dental and behavioral services in surrounding communities. If gaps are identified in services to meet the residents' needs, DDS will work with the RCs and the health care communities to ensure resources are available.

Similarly, the need and availability of community-based mental health services and supports for Lanterman residents to access upon transition will be evaluated. Regional centers have developed memorandums of understanding with their respective county mental health agencies which include crisis response plans to address mental health support services. Staff supporting the consumer in the community will be trained on the implementation of behavioral and mental health support plans, and Department staff will be available to provide consultation, further training, and assistance in the modification of plans to respond to emerging issues should the need arise.

The health care planning and development will ensure:

- Access to the full array of required services by qualified providers, including primary health and specialty medical care, optometry and ophthalmology, pharmacy, support services such as occupational and physical therapies, and the provision of medical equipment and supplies.
- Comprehensive case management is provided to each consumer which includes coordination and oversight of their individualized health services to assure the provision of all services identified as medically necessary by their primary care physician.
- Coordination among the regional center, the health plan and other health service providers to ensure efficient access to quality services.


## Outpatient Clinic Services

As an additional measure of bridging the transition from Lanterman into the community, and to ensure the continuity of medical care and services to Lanterman residents, the Department will operate an outpatient clinic at Lanterman. The outpatient clinic will provide medical, dental and behavioral services to former Lanterman residents to assist in stabilizing the person in their new setting while they are in the process of transferring care to a new healthcare provider. The clinic will operate until all residents have moved from Lanterman and their health care transition has been completed.

## QUALITY MANAGEMENT SYSTEM

Use of quality assurance systems to ensure a safe and successful transition from Lanterman is not only a commitment of the Department but has been widely stated as a need by many stakeholders who provided testimony in the public hearing and within other meetings. Over the past 10 years, California has moved steadily toward a more integrated, value-based quality management and improvement system that produces desired consumer outcomes. The quality management system (QMS) is based upon the Centers for Medicare and Medicaid Services' (CMS) Quality Framework. At the core of the model is the consumer and family; the central goal is "doing the right thing" for the people served by the system. Quality management starts with establishing clear expectations for performance (design), collecting and analyzing data to determine if the expectations are met (discovery), and finally, taking steps to correct deficiencies or improve processes and services (remediation and improvement).

Through action taken by the Administration and Legislature in July 2009 (ABX4 9, Chapter 9, Statutes of 2009), the Department consolidated the Life Quality Assessments and the Evaluation of People with Developmental Disabilities Moving from Developmental Centers into the Community Study into a single quality assessment tool and data collection effort. This effort is called the National Core Indicators and will provide quantifiable data to
better inform current quality assurance efforts, meet the expectations of CMS, and provide information for the DDS data-driven decision making.

Regional centers have a strong foundation in terms of quality assurance activities. For example, regional centers have active quality assurance departments whose staffs work to recruit, train, and monitor providers and work to improve service quality. Case managers meet with consumers in out-of-home living options at least quarterly; in licensed homes two of these visits are unannounced. Each regional center regularly reviews Special Incident Report information and implements actions to decrease risks to health and safety while honoring consumer choice, community integration and independence. Regular in-service trainings are provided to regional center staff. Regional centers train their staff and providers in specialty areas, such as positive behavioral supports. They develop, implement, and monitor Corrective Action Plans, when needed. Each regional center has a 24-hour response system wherein a duty officer can be reached after hours.

## Quality Assurance System Description

The QMS strategy for the Lanterman closure will build upon existing DDS and regional center quality assurance systems. The focus of this strategy will be on assuring that quality services and supports are available prior to, during, and after transition of each person leaving Lanterman. Enhancements to this foundation will be put in place to design, discover, remediate, and improve the services and supports needed by individuals moving from Lanterman. Features added to existing regional center quality assurance efforts will draw from the system established for the Agnews closure. The quality assurance system will include the development and monitoring of individual health transition plans for every Lanterman resident, regular follow up by RRDP staff, visits by RC health personnel where applicable, an additional year of regional center case management at a 1:45 caseload ratio and the establishment of a Quality Management Advisory Group. The Quality Management Advisory Group will guide the Department and regional centers in the refinement of the Lanterman Closure Quality Assurance system. On an ongoing basis, the Quality Management Advisory Group will inform the Department and regional centers on findings from their review of the data collected on the quality of services being provided to former Lanterman residents.

Representation on the Quality Management Advisory Group will include consumers, parents and family members of current Lanterman residents, regional centers, Area Board 10, the State Council on Developmental Disabilities, and Disability Rights California.

## Follow-up to Ensure Service Adequacy

The Department operates five RRDPs, including one at Lanterman (Lanterman Regional Project). Consistent with the closure of Agnews, RRDP staff will remain involved with residents moving from Lanterman into the community and will provide a core quality assurance function. After a consumer has moved to his or her new community-based home, the RRDP, in coordination with the regional center,
completes a number of face-to-face visits with the individual. These visits are scheduled to occur following movement from a DC at intervals of 5 days, 30 days, 60 days, 90 days, 6 months, and 12 months, but additional visits or assistance with follow up activities occur as necessary to assure a smooth transition.

In addition, the regional center is directly involved in the actual transition of the individual to his/her new home and conducts a face-to-face visit every 30 days for the first 90 days after a move from a DC and typically quarterly thereafter. Additional visits, supports, and training are provided to the individual and/or the service provider on an as-needed basis. Licensed community facilities also receive an annual regional center monitoring visit.

The Department further desires to maintain the Volunteer Advocacy Services (VAS) program until final closure. The VAS program, funded by the Department and implemented via local area boards, is designed to provide advocacy resources and assistance to persons living in state-operated facilities, including Lanterman, who have no legally appointed representative to assist them in making choices and decisions. In addition, at the request of legally appointed representatives, volunteer advocates will assist those representatives in advocacy efforts. Consumers accessing these services come both through their own requests as well as referral by the DC based upon their need for assistance and/or representation and the lack of other available resources. Services range from facilitation of consumer involvement in social and recreational activities, to attendance with the consumer at program planning and other meetings impacting services and supports for the consumer. When a consumer receiving services from VAS moves from Lanterman to the community, VAS continues to monitor the move and subsequent services and supports, and identifies advocacy assistance services for the consumer from community resources.

## III.

## LANTERMAN EMPLOYEES

It is the intent of the Department to help mitigate the impact on employees of the closure of Lanterman. In support of this commitment, employees will be:

- Kept up-to-date with accurate information to assist them in understanding their choices and rights before making decisions that could impact their futures.
- Encouraged to seek new opportunities to serve individuals with developmental disabilities within the DC or community service system.
- Offered assistance to help develop personal plans that support their objectives and maximize their expertise.
- Provided with opportunities to enhance their job skills.


## EMPLOYEE COMPOSITION

## Time Base and Years of Service

As of March 1,2010, there were 1,280 employees at Lanterman. Of these employees, $91 \%$ are full-time, $4 \%$ are part-time, and the status of the remaining $5 \%$ are intermittent, temporary, or limited-term.

Almost one-half of the employees, $48 \%$, have worked at Lanterman for 10 years or less. Thirty percent $(30 \%)$ of the staff has been employed at the facility between 11 and 20 years. The remaining $22 \%$ have worked at Lanterman for 20 years or more.

## Demographics

Sixty-five percent ( $65 \%$ ) of the workforce is made up of women. Forty-three percent $(43 \%)$ of the total workforce is 50 years of age or older and $24 \%$ of employees are between 43 and 50 years of age.

Employees at Lanterman are from diverse ethnic backgrounds. The number of employees who identify themselves as Hispanic and Caucasian is similar with each group representing $27 \%$ of the Lanterman workforce. The next most predominant group, representing $24 \%$ of the workforce, are employees who identify themselves as African-American followed in decreasing numbers by Asian employees who represent $10 \%$ of the workforce, Filipino employees representing $9 \%$, and the remaining $3 \%$ of staff identified themselves as "Other."

A chart is provided as Attachment 7 showing the characteristics of Lanterman employees.

## Classifications

A wide range of employees and classifications provide services to people residing at Lanterman, as reflected in Attachment 8. The classifications fall into one of the following three categories:

Direct Care Nursing: The direct care nursing staff makes up 50\% of the employee population and includes those employees who are assigned to shifts and fulfill required staffing minimums for providing direct care services to the men and women residing at Lanterman. These employees are primarily registered nurses, psychiatric technicians, psychiatric technician assistants, and trainees or students.

Level-of-Care Professional: The level-of-care professionals make up 10\% of the total employee population and include physicians, rehabilitation therapists, social workers, teachers, physical and occupational therapists, respiratory therapists, vocational trainers, and others who also provide a direct and specialized service for the consumers at Lanterman but are not in classifications included in the direct care nursing minimum staffing ratios.

Non-Level-of-Care and Administrative Support: The remaining $40 \%$ of the employee population includes those who are in non-level-of-care nursing positions but provide other direct services to consumers, and also administrative support. This includes dietary employees such as cooks and food service workers, plant operations staff, clerical support, personnel and fiscal services employees, health and safety office staff, quality assurance reviewers, and all facility supervisors and managers.

## Employee County of Residence

Lanterman employees primarily live in one of four counties near LDC. Forty-six percent (46\%) reside in San Bernardino County, $40 \%$ live in Los Angeles County, another $8 \%$ reside in Riverside County, and $5 \%$ live in Orange County. Only $1 \%$ of employees reside in a county other than one of the four identified above.

## PLANS FOR EMPLOYEES

The Department is committed to the establishment and implementation of employee supports that promote workforce stability and provide opportunities for employees to determine their future. Employee retention during the closure and transition process is, and will remain, a high priority to assure continuity of services and to protect our most valuable resource, the expertise and commitment of a dedicated workforce.

The Department has already conducted several employee forums to provide opportunities for staff to ask questions and provide input for consideration in the planning process. In addition, special meetings have been held between management and union representatives, specifically the American Federation of State, County, and Municipal Employees (AFSCME) Local 2620, AFL-CIO; the California Association of

Psychiatric Technicians (CAPT); the Service Employees International Union (SEIU) Local 1000; and the Union of American Physicians and Dentists (UAPD) Local 206, AFL-ClO. These meetings provided the opportunity for the unions and the Department to have initial communication on closure issues and the needs of employees to be considered in the planning process.

## EMPLOYEE CAREER CENTER

A Career Center will be established at Lanterman to provide personal support for each employee and to assist them as needed in identifying their future interests, and equipping them with the knowledge they need to successfully achieve their goals.

The Career Center will be accessible to staff on all shifts and provide activities that will include:

- Regional center presentations on various opportunities for serving individuals with developmental disabilities in community settings, and related requirements
- Individual and group career counseling and planning sessions
- Special speakers on topics of interest
- Training to support the development of new job skills and certifications such as Certified Nursing Assistant (CNA) and Direct Support Professional (DSP) training programs
- Workshops on topics such as interviewing techniques and resume writing
- Computer access for job searches and online application submission
- Up-to-date lists of job opportunities within the state, counties, cities, and regional center systems and geographic area surrounding Lanterman
- Informational sessions on finding and taking exams with other state agencies and navigating the state job market utilizing DROA, SROA and transfer and reemployment eligibility
- State of California layoff process and procedures
- Coordination of job fairs for prospective employers of Lanterman's employees
- Retirement and benefit workshops in collaboration with the California Public Employees' Retirement System (CaIPERS)
- Personnel-related Q\&A sessions

On behalf of Lanterman's employees, contact has already been made with the California Employment Development Department's Los Angeles County Rapid Response Coordinator and the Los Angeles Urban League Pomona WorkSource Center. These entities stand ready to provide the comprehensive services as specified in the Workforce Investment Act (WIA) and assist Lanterman in providing Career Center services that include education and information related to interview skills, resume preparation, unemployment benefits, the California Training Benefits program, credit counseling and Employee Assistance Program services.

If the Plan is approved by the Legislature, Lanterman employees will be surveyed to obtain information on their future employment interests, including relocation to another developmental center; and also to solicit from them the resources and assistance they believe they will need during the closure.

## OPPORTUNITIES IN THE DEVELOPMENTAL DISABILITIES SERVICES SYSTEM AND OTHER ORGANIZATIONS

The Department has initiated communication with other state departments, counties, cities and regional centers as part of a multi-faceted program that will address the placement of Lanterman staff. Contacts were focused on employers with similar occupational classifications in counties and cities where employees primarily reside. These contacts will continue and expand throughout the planning process as additional opportunities are identified to engage state and local entities on behalf of the employees of Lanterman.

If this Plan is approved, the Department and other state and local employers will share information on an ongoing basis through this employee placement program. Such exchange will include the classifications and numbers of employees, the anticipated staffing needs of the employers and the ability of Lanterman staff to meet their recruitment needs, advertised job openings for which Lanterman employees can apply, information on local recruitment events and training programs, and opportunities for employers to participate in Lanterman-sponsored job fairs:

In addition to efforts made on behalf of Lanterman employees as a group, there will be a number of individualized services offered with the Department's first priority being to assist employees in identifying alternatives that build upon their expertise and strengthen the developmental disabilities services system.

Employees at Lanterman, as well as at other developmental centers, have learned or developed a wide range of special skills that make them effective in providing services and supports to persons with developmental disabilities. In California, most employees have to complete a training program and/or pass a licensing exam administered by the State and in addition, these professionals have developed a repertoire of expertise beyond their formal education that is invaluable in working with persons with developmental disabilities. Because a great number of Lanterman's employees have committed many years of their lives to providing services and supports to this special
population, it is hoped that many of them will be interested in continuing their service to individuals with developmental disabilities in the years ahead.

Lanterman's employees will be apprised of all available options for their continued involvement in serving the current residents of Lanterman in their future settings. This continued involvement can take several forms and could include:

## State Staff in the Community

In the Agnews closure process, a State Staff in the Community program was established through legislation (AB 1378 (Lieber), Chapter 538, Statutes of 2005) in support of the Department's commitment to the residents and their families to expand quality services in the community to meet the needs of the residents. This legislation authorized the Department to utilize state employees in the community, thereby providing an opportunity for employees to support former residents of Agnews while retaining their state employee status. This program, still in place today with 88 employees, augments and enhances services for the former Agnews residents by bringing the unique expertise of Agnews' employees into the community-based service delivery system. Through this program, the specialized knowledge, skills and abilities of the state staff are shared with co-workers thereby enhancing service continuity. Also, it has been comforting for the consumers and family members to have familiar staff continue to provide services. In many instances, relatives were far more accepting of the transition and placement process as a result of the State Staff in the Community program.

State employees work through contracts between the developmental center and regional centers or service providers. The state employees maintain their salaries and benefits; however, the provider/regional center reimburses the State for the cost. The provider does not receive additional funds for hiring state employees and must pay the State within the established residential rate. This arrangement is cost neutral to the State.

The Department provided extensive staff training and orientation to prepare employees for transition to the community-based developmental disabilities services system. The State negotiated contracts with the three Bay Area regional centers to use state employees in the community and reached agreement concerning this program with AFSCME, CAPT, SEIU, and UAPD. The agreements cover the employee selection process, the provision of ongoing supervision, employee rights and representation, and the rights of those employees in the actual closure process.

DDS will seek legislation to expand the program to cover the Lanterman closure.

## Opportunities at Other Developmental Centers

Lanterman employees will be encouraged to fill critical vacancies at other developmental centers. Opportunities to transfer to developmental centers in other parts of the State will be facilitated through bargaining unit negotiations. The

Department will implement a Department Restriction of Appointment (DROA) process that will provide a hiring priority for Lanterman employees who apply for any advertised vacancies within DDS. An additional benefit derived from Lanterman employees transferring to other DDS employment is that it provides flexibility in setting employee transfer dates to ensure Lanterman retains adequate staffing levels during the closure.

## Private Sector Service Provider or Support Staff

Opportunities will be provided for interested Lanterman employees to learn about transferring to the community service system as non-state service providers. In partnership with local regional centers, the Department will sponsor meetings that provide Lanterman employees with information regarding service needs, resources, and vendorization for those employees who are interested in becoming community-based service providers. Additionally, opportunities will be shared to become a regional center employee.

## Voluntary Transfer to Other State Positions

It is expected that a number of Lanterman employees, especially those in non-nursing positions, will find opportunities for future employment by exploring positions in other state departments. Employees who wish to pursue these options will be assisted in the following ways:

## - Surplus Status

Following legislative approval of the Plan for the Closure of Lanterman Developmental Center and Department of Personnel Administration (DPA) approval of the Staff Reduction plan, Lanterman employees with permanent status become eligible for "surplus status," which will afford them many of the same benefits as the State Restriction of Appointments (SROA) program described below. With "surplus" status, a Lanterman employee has hiring priority when applying for advertised vacancies in any classification for which the employee is eligible for lateral transfer.

## - State Restriction of Appointments

Once the Department has submitted and received approval from DPA on a formal Staff Reduction plan related to the closure of Lanterman, employees will be eligible to participate in the SROA process. Any state department that receives applications for an advertised vacancy from SROA candidates who are either in that job classification or eligible for consideration as lateral transfers, is required to consider SROA candidates before promotional candidates or another candidate who does not have SROA status. Only in rare circumstances where specialized knowledge is required is approval granted by DPA to hire a non-SROA candidate over those eligible for consideration with SROA status. Employees are guaranteed a minimum of 120 days of SROA status but it may be longer with DPA approval.

## EMPLOYEE ACCESS TO INFORMATION

It is recognized that accurate and timely communication throughout the closure process is essential to maintaining stability in the workforce. Communications within all levels of the Lanterman organization will take place to ensure that employees are kept informed about progress on the closure and about available job opportunities. Key aspects of this communication include:

- Lanterman's Employee Newsletter: Lanterman's monthly employee newsletter will continue throughout the closure process and will include updates on the closure, expanded job listings, a Career Center calendar and announcements, a Q\&A column, and other related items of interest.
- General Employee Meetings: A consistent schedule of employee meetings at varied times that meet the needs of all shifts will be established to provide staff with regular access to LDC management for information sharing and support.
- Hot Line: Through their intranet access, Lanterman employees have been provided with a "Hotline" to directly submit their closure-related questions to Lanterman management. Questions are responded to as quickly as possible. Answers to questions that are of broad interest are made available to all employees.
- Website: A link has been established from the Lanterman page on the DDS Web site to provide all interested parties with access to notices and information regarding the proposal to close Lanterman.


## STAFF SUPPORT ADVISORY GROUP

The Department recognizes the importance of retaining experienced staff at the facility throughout the closure process. To support the Department's goal of ensuring adequate staffing and to assist Lanterman employees in developing personal plans for their future, the Department will convene a Staff Support Advisory Group. This advisory group will include representatives of Lanterman employee groups and management, DDS, and related bargaining units. The advisory group will help ensure continuity of staffing, that activities discussed in this section meet the needs of employees, and assist in identifying morale-boosting activities that encourage camaraderie among the staff as the closure process proceeds.

## FOSTER GRANDPARENTS AND SENIOR COMPANIONS

Important services are provided to residents of Lanterman through a federal grant from the Corporation for National and Community Service, National Senior Service Corps for the Foster Grandparent and Senior Companion Programs. One hundred eighteen (118) residents of Lanterman currently receive services from 55 Senior Companions and 4 Foster Grandparents. The Foster Grandparents and Senior Companions are
low-income senior citizens who are recruited from the community and paid a small stipend. They serve an average of four hours per day providing one-on-one service to one resident in the morning and to another resident in the afternoon. They provide companionship and personal assistance, take individuals on outings and to recreational events, help in the classroom, and serve as friends and mentors to the residents they are assigned to serve.

Although they are not state employees, the Foster Grandparents and Senior Companions are an integral part of the Lanterman community and will be kept informed on the status of the closure and future opportunities that may exist for them to serve in community settings. Upon closure, the Foster Grandparent and Senior Companion Programs at Agnews were transferred to San Andreas Regional Center to enable services to continue in community settings. A regional center sponsor for the Lanterman Foster Grandparent and Senior Companion Programs will also be explored as part of the Lanterman closure process.

## IV.

## LANTERMAN BUILDINGS AND LAND

## HISTORY

In 1915, state legislation established a committee to study the growing need to care for persons with developmental disabilities. Based on the priorities the committee identified, it recommended to the Legislature that a hospital for persons with mental retardation be built in the State's southern region. Guided by the committee's recommendations, legislative members adopted a bill in 1917 to construct Southern California's first facility specifically dedicated to the treatment of the "feeble minded." The Legislature appropriated $\$ 250,000$ for acquisition, construction and initial operation of the facility, a sum intended to cover the cost of buildings, land, and employees' salaries for two years. An 800-acre parcel of land, about 10 miles west of the current site, was purchased by the State in 1920. Another 200 -acre plot (approximately) was later purchased to supply the needed water to the site but the parcels were not adjacent and were separated by a privately owned 500 -acre parcel.

The new hospital, referred to as "Pacific Colony," opened on March 20, 1921 on the 800 -acre property and consisted of one building with a capacity to house 50 residents. Nineteen (19) patients transferred from Sonoma State Home, to alleviate crowding at that facility, and constituted the Pacific Colony's first occupants. Operation of the facility, however, was plagued by problems related to the lack of convenient access to a water supply and transportation routes. Of particular concern was the great expense involved in transporting water from the 200 -acre parcel across the 500 -acre non-state owned parcel to reach the facility. Unable to overcome these obstacles, the Pacific Colony closed on January 23, 1923 and the patients were moved to other facilities.

The Acting Superintendent promoted the idea of relocating the facility to the 200-acre parcel, which, in addition to having aquifers and an adequate water supply, was located in closer proximity to rail lines and major roads. In 1926, a bid for two residential buildings and a powerhouse was awarded and construction began on the 200-acre parcel, which is the site of Lanterman today. The structures, designed by the State Architect's Office, were completed in 1927 on grounds that also included vegetable gardens and a dairy herd. The new facility, officially established by the California State Legislature that year as the Pacific Colony, opened on May 12, 1927 with 27 patients transferred from the Los Angeles County Contenta School. A month later the population had quadrupled and with the water supply problem and other significant obstacles to operations now eliminated, state funding was made available for additional construction and expansion.

In 1949, an adjacent 240 acres (approximately) were acquired for expansion. Expansion continued at periodic intervals over the next six decades as the facility evolved and grew. The majority of Lanterman's buildings were constructed before 1955, and most of the remaining buildings were constructed in the 1970s. The newest
building, an audiology building, was constructed in 2006 with funds from the Alameda Corridor East (ACE) high-speed railroad project. The ACE project added two new tracks to the existing Union Pacific Railroad line that travels through the Lanterman campus. Constructing the new building was necessary as a mitigation measure, since the existing audiology building was located in close proximity to the railroad tracks and was negatively impacted by the increased noise and vibration from the expanded line.

In keeping with changes in the evolution of professional thinking and public perceptions concerning the care and treatment of persons with developmental disabilities, the name of the facility was changed several times over the years. In 1953, the facility became known as Pacific State Hospital; in 1979 it was re-named Lanterman State Hospital, in honor of Assembly Member Frank D. Lanterman; and finally, in 1985, it became known as the Lanterman Developmental Center. At its peak population in 1962, Lanterman's census was 3,058 residents.

## CURRENT PROPERTY DESCRIPTION

The Lanterman campus is an assemblage of properties acquired as early as 1919 through various transactions, including sale, purchase and condemnation. The Department of General Services (DGS) has informed DDS that a review by DGS of existing documents indicates there are no deed restrictions. However, due to the antiquity of the transfers, DGS believes an additional review of the archived documents, chain of title, preliminary title report, and court reports will be necessary to completely establish the State's unrestricted title to Lanterman.

The current campus is located in eastern Los Angeles County on the western end of the City of Pomona. It is also adjacent to the City of Diamond Bar on the east and south. The boundaries of the cities of Walnut and'Industry are nearby to the west and southwest. The campuses of California State Polytechnic University Pomona and Mt. San Antonio College in Walnut are also located nearby to the northwest and west. Three freeways are in the immediate vicinity: State Routes 57 and 60, and Interstate 10.

In 1971, there was a transfer of approximately 160 acres to California State Polytechnic University Pomona. The property today is comprised of three separate parcels of 128.83 acres, 141.66 acres, and 16.14 acres, for a total of 286.63 acres. The Union Pacific Railroad tracks and the South San Jose Storm Drain Channel parallel to it cross the property. Most of the campus, 271 acres, is on the east side of the railroad tracks, with just 16 acres located on the west side of the tracks leading to Pomona Boulevard.

The property has two points of access with the main entrance via the State Street/Highland Valley Road bridge overpass over the 57 Freeway to/from North Diamond Bar Boulevard to the east, and a secondary entrance off West Pomona Boulevard to the west. The campus is somewhat locked in with limited access due to the railroad tracks, storm drain channel, surrounding agricultural land and housing and commercial developments, steep terrain, and limited frontage on Pomona Boulevard.

Approximately seven acres, formerly part of the campus, was transferred by the State to the City of Pomona in 1974. Under the terms of the transfer, the city agreed to construct a fire station which would provide fire protection services to Lanterman. Today the parcel contains a fire station operated through a city contract with Los Angeles County Fire Department, and a training facility. It is adjacent to the campus, not included in Lanterman's acreage, and not part of any future sale or disposition when the facility is closed.

The Lanterman campus includes approximately 120 structures with approximately $1,088,601$ square feet of building space. Most of the early buildings are wood-framed cottages with Spanish Colonial Revival-style architecture, while later buildings constructed represent Modern-style architecture. Most of the structures are believed to have some historic significance because of their age and architecture. A resources assessment to identify historic structures which may be subject to historic preservation has been completed.

## LEASES

Lanterman currently has four active leases through which underutilized space is leased to other parties. Leases include a 2,500 square foot building to the Pacific Federal Credit Union; an 8,000 square foot building and adjacent play yard to the non-profit corporation, Here We Grow Learning Center, for a child care center; a 15,000 square foot building to the California Conservation Corps (CCC) for the operation of a CCC base center; and a 26 space parking lot to the California Department of Transportation (CalTrans) for the CalTrans Park and Ride Program. Lanterman also has informal agreements with ranchers for the use of unused hillsides for cattle and horse grazing. All of the leases will expire between 2010 and 2013 and when renewed, will be revised to continue on a month-to-month basis with short-term cancellation notices which can be exercised by either party.

## INFRASTRUCTURE AND ENVIRONMENTAL ISSUES

## Vanir Study

In 1996, DDS began developing Strategic Plans to help guide decisions involving the future of state developmental centers. To assist in developing strategic plan goals, the Department hired Vanir Construction Management, Inc., to conduct a system-wide Master Planning and Condition Assessment project. Under that effort, Lanterman, along with the other developmental centers, underwent thorough land, infrastructure, seismic, and facilities assessments. The study report was published in 1998 and included recommendations for corrections, by facility, along with cost estimates at that time. The report ended with a recommendation for system-wide renovations at a cost estimate of $\$ 986$ million. This cost was less than $\$ 1.469$ billion that was estimated for full system-wide facility replacement but only slightly more than the estimated cost for full code updates and corrections at $\$ 967$ million. The report concluded that

Lanterman's physical and functional condition, like the other developmental centers, was significantly inadequate to address the then-current codes and to meet the needs of the consumers it served. Lanterman's share of the recommended renovations totaled in excess of $\$ 200$ million in 1998 dollars.

While the report recommended very significant system-wide renovations to address code deficiencies, and some programmatic improvements, it concluded further that in light of the magnitude of the cost investment, it would be prudent to explore other options for service delivery outside the developmental centers. Faced with these cost estimates, along with the State's fiscal realities and the national trend away from the provision of services in congregate settings, funding became more readily available for increasing and strengthening the community service system, which has steadily decreased the population of developmental centers. As developmental center population has decreased, some of the older buildings needing the most expensive corrections have been closed. In addition, vacant areas have been made available for training and activity space, freeing up some of the congestion on residences and allowing for greater privacy and room for personal possessions.

The Department has followed a prudent plan for the past several years to use the limited funds available to fix only the most serious deficiencies that threaten consumer health and safety or impact major operations of facilities and has avoided large scale renovations or construction of new buildings except when required in rare cases, such as serving the forensic population at Porterville DC.

Some of the most significant findings of the Vanir Study as they relate to Lanterman that remain largely unaddressed today, include the following:

- Fire and Life Safety and Residential/Programmatic Deficiencies: Lanterman has a large number of waivers granted in the late 1970's and early 1980's for variances to the 1967 building and life safety codes. The understanding at the time was that gradually the waivered conditions would be remedied, either with building remodeling or replacement. Due to the cost of such work, Lanterman is still operating under these waivers today, many of which relate to fire suppression issues such as a lack of sprinklers and fully operational smoke detection and alarm systems; lack of required windows, exits and corridors; problems with corridor and door widths for evacuation; problems with heating, ventilation and air conditioning return air ducts; and corridors used as return air plenums. The Vanir estimate for renovations that would address the residential and programmatic deficiencies listed above and all of the fire and life safety code deficiencies was $\$ 202.1$ million in 1998. The cost to make these improvements today would be significantly higher.
- Seismic Safety Deficits: At Lanterman, 61 buildings totaling 302,000 square feet have not had a risk level assessment for seismic safety. Of the 103 buildings reviewed, 42 were assigned a risk rating of Level III, IV or V, indicating potential to serious problems in the event of an earthquake. To date, seismic retrofits have been completed only in the main kitchen. Funds have been unavailable to complete
risk assessments or undertake any further seismic work. While the hospital building has been considered most at risk, and funds were previously budgeted for retrofit, the funds are no longer available due to the State's fiscal crisis. Because of its mixed use for clinics, labs and residences, Lanterman's hospital building is not subject to the California hospital seismic retrofit compliance date of 2013 (SB 1953 Chapter 740, 1994 and SB 1661 Chapter 679, Statutes of 2006) because it is not technically categorized as a hospital; but it is still at risk and subject to Nursing Facility seismic requirements. The building would require mandatory seismic updating if there were to be any major renovation in the building that exceeded $25 \%$ of the replacement value of the building. While the Vanir Study estimated Lanterman seismic upgrades at a total cost of $\$ 1.2$ million in 1998 , the most recent DGS estimate for the cost of seismic retrofit of the hospital building alone was approximately $\$ 42.5$ million.
- Americans with Disabilities Act (ADA) Compliance: Lanterman was evaluated for ADA compliance as part of an assessment funded by the Department and conducted through DGS and its contractor, Carter Burgess, in 2002-2003. Carter Burgess worked with Lanterman to identify the scope of work necessary to achieve minimum compliance and developed a plan with phased projects that would be completed over three fiscal years, beginning in 2007. The total cost of the work was projected at approximately $\$ 20.6$ million in 2006 dollars. The construction project could never be funded and the major work remains unaddressed, although Lanterman has completed some curb cuts, ramps, sidewalk repairs and other small ADA upgrades using $\$ 102,429$ in special repair funding over the past five years.
- Kitchen and Food Service Deficiencies: The Vanir Study found that of the five developmental centers assessed, Lanterman's main kitchen was in need of the most structural modifications, equipment repairs, and equipment and structural replacements. Most of Lanterman's food service facilities and equipment were found to be antiquated and non-compliant with codes. Special constraints in some of the residence kitchens precluded adequate refrigeration and preparation of food products. The lack of air conditioning contributed to an unacceptable work environment and improper food temperatures. Walk-in refrigerators and freezers needed replacement and did not consistently maintain correct temperatures or meet code. Hot food equipment also did not consistently maintain proper temperatures. In addition, serious seismic issues were identified. While the seismic retrofits have been completed, the structural issues that negatively impact safety, sanitation, and proper food preparation, handling, and storage have not been corrected because of the unavailability of funds. Lanterman has replaced some equipment and worked to maintain sanitary conditions to the degree possible within existing funds, and has met federal certification requirements annually in this area but the 1948 kitchen is inadequate for today's needs and code requirements. While the Vanir Study estimated kitchen repairs at $\$ 2.9$ million in 1998, replacement of the kitchen and renovation of the satellite kitchens could cost in the neighborhood of $\$ 50$ million today, based on the Department's recent experience with similar projects.
- Residential and Programmatic Space: Bedrooms do not meet current code requirements for size and privacy, some have less than full-height walls and house up to four people per room. Many lack adequate storage space for clothing and personal belongings and have insufficient electrical outlets; and in medical units, lack nurse call systems and adequate space for mobility and medical equipment and supplies. Bathing areas are too small for staff to easily maneuver and transfer consumers, work around tubs and toilets, use lifts and specialized equipment, and to allow for storage of individual grooming and hygiene supplies. Space for separate simultaneous consumer activities is unavailable in living units, therefore requiring the transportation of consumers to activities and training in older vacant buildings that were designed for other purposes and are not optimally configured.


## Recent Property Assessment Study

RBF Consulting (RBF) has completed a report entitled "Property Assessment," an assessment of the Lanterman property for the DGS Real Estate Services Division (RESD). The assessment includes a current Infrastructure Capacity Assessment, which reviews sewers, water, gas, electricity and storm drainage systems; and a Phase 1 Environmental Site Assessment, which identifies areas of potential environmental concern such as the presence of hazardous materials and potential contamination sources. Odic Environmental, a sub-consultant for RBF, conducted the Phase 1 Environmental Site Assessment. Some of the recommendations from these studies include:

- Water System: The existing water storage system is 75 years old and consists of two aged ponds/reservoirs remotely located on the Lanterman campus, linked together with piping, valves, etc. The majority of recent pipeline failures indicate corrosion as the primary cause and the facility continues to maintain this old and deteriorating water system by replacing segments of lines and valves on the local and remotely located water lines. The Infrastructure Capacity Study report recommended that, due to its age, Lanterman should immediately begin a program of replacing the on-site water distribution system as the original steel pipelines are approaching the end of their service life, beginning with the replacement of pipelines smaller than 8 -inch diameter. The study also recommended that completion of fire sprinkler retrofits should be a top priority for water system modifications, as the fire flow capacity may not be adequate for most local fire departments nor meet water agency fire flow standards. The study also found that some buildings lack backflow prevention devices for the fire sprinkler systems, and recommended that backflow devices be added pursuant to California Department of Public Health requirements. Estimates for these projects are not available as a planning study would be needed to analyze the existing water piping, metering, and reservoirs to develop appropriate recommendations, including a new water reservoir. The funding of an engineering study alone for this purpose would cost $\$ 75,000$ to $\$ 100,000$. Lanterman has spent approximately $\$ 569,000$ in special repair funding plus an additional $\$ 29,887$ in facility operating funds over the past five years on water system improvements.
- Sewer System: Lanterman's sewer collection system connects at two points to a 27/30 inch Los Angeles County Sanitation District (LACSD) interceptor system located on the east side of the Union Pacific railroad tracks and the South San Jose Creek Channel. At one of the connection points, the Lanterman trunk sewer parallels the tracks on the east side and conveys the flow of sewage southerly through a 15 -inch trunk sewer, then crosses the tracks and flood control channel. The pipelines pre-date the construction of the two new railroad tracks and the flood control channel. Parts of the pipeline under the crossings are not encased in concrete and are exposed, with part of the pipeline running over the flood control channel creating potential structural failure issues as well as opportunities for rust and corrosion. The Infrastructure Capacity Study report recommends that Lanterman request permission from the LACSD to connect to LACSD's larger industrial trunk sewer interceptor on the east side of the tracks and flood control channel in the south portion of the site. This would allow abandonment of the Lanterman sewer crossing the tracks and channel and prevent potential costly failure. The report also identified potential problems with sewer pipe sags and a sub-standard slope that could produce odor issues and reduce system capacity; and potential capacity constraints at two specific locations. There are no estimates for these projects. Lanterman has spent approximately $\$ 655,000$ over the past five years in special repair funds plus an additional $\$ 18,056$ in facility operating funds to replace sewer lines and maintain the sewer system.
- Environmental Conditions: The Phase 1 Environmental Site Assessment report listed 15 recognized environmental conditions, some of which could require budgeting in the near term (1-5 years). The report calls for further soil sampling, testing and laboratory analysis for the presence of toxins and contaminants in several locations. It is not yet possible to estimate total costs because all assessments that may be indicated are not yet known, nor has it yet been determined whether there will be need for clean-up of any contamination. Odic Environmental's opinion of estimated costs to conduct the next phase of assessment or for minor improvements to the 15 items totals $\$ 38,100$. Odic has also estimated that if the next phase of assessment results in findings indicating further testing is needed of underground storage tanks, an additional \$20,000 to $\$ 55,000$ in costs may be incurred just in further testing for leakage contamination.


## Upcoming Needs and Mandates

- Nursing Facility Fire Sprinkler Installation: Federal Rule 42, Code of Federal Regulations 483.70, enacted in 2008 requires the installation of automatic fire sprinklers in residences identified as Nursing Facilities (NF) by August 2013. This federal rule also encompasses non-NF residences that may be attached or adjacent to NF residences in buildings with multiple units, and non-NF residences that serve as part of the evacuation route for residents of nursing facilities. Lanterman has identified 10 residences that appear to be subject to these requirements. DDS is conducting a study to determine estimated cost for fire sprinkler system installation system-wide and does not have an estimate for Lanterman at this time. .The study
will also look at other factors that may affect cost and installation, such as water pressure capacity, presence of backflow prevention devices, and electrical capacity. Additional funding will be needed for preliminary plans, working drawings and construction.
- Boilers: The South Coast Air Quality Management District (AQMD) Rule 1146 requires Lanterman to submit an application for permits to construct boilers that will meet new upcoming emission standards. Rule 1146 limits emission to no more than 9 parts per million by or before January 1, 2013 with construction required to be completed to meet full compliance of no more than 5 parts per million by January 2014. Lanterman's current boilers were built in approximately 1950 and will not comply with the strict standards of Rule 1146. At this time, two out of Lanterman's four boilers are operating at the currently allowable standard of 30 parts per million. The third boiler is already out of compliance and not in use and the fourth is out of order. The boilers are essential to the operations of the facility as they heat water and provide steam, the source of heat, to all areas. Facility failure to comply with Rule 1146's stricter standard of 5 parts per million limits by 2014 will require the boilers to be shut down. The total project cost of replacing three boilers has recently been estimated to be approximately $\$ 2.6$ million. Lanterman has already spent approximately $\$ 392,000$ in special repair funding for emergency boiler repairs over the past five years.
- Special Repairs: As Lanterman continues to age, the infrastructure will need a greater degree of maintenance at a greater cost to the overall system. The aging buildings will present escalating challenges for planning program services in the future. Lanterman has spent $\$ 3.7$ million in special repairs over the past five fiscal years and an additional $\$ 460,345$ over the same period from its internal operating budget for facility maintenance and repair. A special repair budget for Fiscal Year 2009-2010 has been identified for Lanterman; however, the projects to be addressed with this funding are being assessed pending adoption of this Plan.


## FUTURE OF THE LANTERMAN CAMPUS

In most circumstances surrounding the closure of a developmental center, the Department reports the property to DGS as excess land. DGS then determines if there is another state use for the property. If DGS determines that there is no state need, the property is included in the annual omnibus surplus property bill. After the Legislature has declared the property surplus, DGS takes the lead in determining the future use of the property and arranging for its sale, transfer, or disposition, in accordance with Government Code sections 11011 and 11011.1 concerning surplus state property, Attachment 9.

Upon posting of the surplus notification on the DGS web site, local governmental agencies have 90 days to notify DGS of their interest in acquiring the property. Following the 90 -day notice period, DGS then offers the property to the general public.

Excess acreage at Lanterman has previously received surplus authorization as noted in the 1996 state surplus property bill (SB 1500 (Mountjoy), Chapter 417, Statutes of 1996). The Director of DGS, with the approval of the State Public Works Board, has authority to dispose of excess acreage at Lanterman for specific parcels as determined through a study by DGS and DDS.

The DGS process for marketing high value surplus properties is defined as an asset enhancement process to assure that the State receives the highest and most certain return from the sale of the property. It is anticipated that the disposition of the Lanterman property will follow this process. Prior to offering the property for sale, DGS meets with the local jurisdiction to determine development entitlements that may be secured for the property, including rezoning, general plan amendments, and environmental compliance in order to reduce risk for prospective buyers. DGS will then issue a Request for Proposals (RFP) from interested buyers. Once a buyer(s) is selected for exclusive negotiation, DGS may condition the close of escrow upon the buyer receiving final entitlements from the local jurisdiction. The final disposition of the property may take several years to complete.

Consistent with GC section 11011(g), Attachment 9, the net proceeds from the disposition of surplus state property will be paid into the Deficit Recovery Bond Retirement Sinking Fund Subaccount, established pursuant to subdivision (f) of Section 20 of Article XVI of the California Constitution, as approved by the voters.

## V. IMPACT OF THE CLOSURE OF LANTERMAN

The closure of Lanterman will impact all who live or work at the DC as well as their families, friends, and the local community. The well-being of the residents and employees will remain the top priority for the Department throughout the closure process. While change will be difficult, the Department is committed to developing positive options for both the residents and employees, and supporting them in meaningful ways. Integral to this process is continuing to work closely with stakeholders to anticipate and address issues timely, and in a way that mitigates any adverse impact. As realized during the closures of Agnews and Sierra Vista Community Facility, closure also brings opportunities for improving people's lives.

There is not a single viewpoint as to how the closure will impact Lanterman residents and their families, employees, the community, and the regional center system. To ensure everyone's views are represented, all written correspondence received regarding the closure is provided in Attachment 3.

## Impact on Residents and Their Families

Each resident will participate in planning for his or her own personal future and will transition to an alternative living option that meets personal preferences, interests, and needs. While many individuals will move to locations in the community, others may need to transfer to another developmental center. Regardless of location, all will receive the services and supports identified in their IPP.

As is true for all persons with developmental disabilities served through the regional center system in California, residents moving out of Lanterman into the community will receive the full range of services, including person-centered planning, access to specialized services, service coordination and case management, and quality of service monitoring from employees of the local regional center. New service models, in particular the new residential facility licensure category for individuals with enduring medical needs, will provide greater opportunities for some residents to live in the community.

Residents who transfer to other developmental centers will receive the same highquality services that they received at Lanterman. The Department will ensure that services and supports are in place to meet their needs.

Impact of closure on residents of Lanterman and their family members is anticipated to vary, but the Department places great value on maintaining family contact and providing residential options in close proximity to family members.

The Lanterman Parents Coordinating Council is opposed to closure and concerned about the level of care available in the community. The Council's complete position statement is included at the beginning of Attachment 3.

## Impact on Employees

The impact of the closure of Lanterman on employees will be mitigated as much as possible through a multi-faceted program designed to help staff obtain alternate job opportunities. This program is discussed in detail in Chapter III of the Plan and includes a variety of services and outreach activities to be conducted and coordinated through the Lanterman Career Center. The Department will encourage Lanterman employees to voluntarily transfer to vacancies at other developmental centers. Through future legislation, the Department also plans to expand the State Staff in the Community program, first authorized at Agnews, to now include Lanterman employees. This program will create job opportunities in the local community where employees can apply their experience and skills, and continue providing services to former Lanterman residents. In addition, the Department will provide information and encouragement for Lanterman employees to consider movement into the private sector to become service providers for persons with developmental disabilities living in the community.

## Impact on the Community Surrounding Lanterman

The area around Lanterman is economically diverse. Upon closure of the facility, it is likely that alternative uses of the property will continue to support local businesses. The people who live and work at Lanterman come from all parts of Southern California. While many of the residents moving to the community will not live in the Pomona area, resources will be developed to serve those who stay locally. In addition, the Department's efforts to assist employees with identifying future job opportunities will minimize the economic impact of job losses on the local community.

## STATUTORILY REQUIRED STATEMENT OF IMPACT ON REGIONAL CENTER SERVICES

The statute governing closure requires the plan to address the impact on regional center services. Below are statements from the Association of Regional Center Agencies and the Southern California regional centers that serve all but three of the Lanterman residents:

## Association of Regional Center Agencies

"The Association of Regional Center Agencies (ARCA) and its member regional centers received your January 29, 2010, letter about the Department's intent to close Lanterman Developmental Center. ARCA supports the proposed closure of Lanterman Developmental Center and is prepared to work with the Department and others to develop necessary resources to ensure that the planning and closure activities result in positive outcomes for every affected consumer. The success of the recent Agnews Developmental Center closure is
an example of how well-planned, adequately funded, and collaborative efforts can achieve such outcomes.
"As you know, regional centers were established to develop local communitybased service systems as an alternative to costly state-operated institutions. A 1969 report to the Legislature about the first two pilot regional centers observed that "Over the years, approximately 2,000 to 3,000 California families at the point where they were no longer able to care for their retarded member applied annually for services from one of the four State hospitals for the mentally retarded. Until 1965, the State hospital and post-hospital leave programs were the only alternatives open to families, whether or not hospital care was needed by the individual or desired by his family. During the 1965 legislative session, the Regional Center program was established to answer the pleas of families who were eager to keep their mentally retarded family member home and/or in the community." Thus, from their inception, a primary regional-center function has been to deflect individuals from placement in state developmental centers (previously called "state hospitals") by creating community-based alternatives, and to transition those living in state developmental centers into the community.
"The regional-center "experiment" has, obviously, been very successful, as evidenced by the steady decline in the number of individuals living in institutions and the closure of three large state developmental centers since the mid-1990s. In 1968, there were 13,355 individuals living in state developmental centers and a legislative committee at that time reported "...that thousands of children are on waiting lists for State hospitals..." Today the developmental centers serve only about 2,100 individuals, despite the state's general population increase from 19.4 million in 1968 to about 38 million in 2009. Thus, since the establishment of the first regional centers, the number of individuals in California residing in developmental centers has been reduced from one in 1,453 of the general population to one in 18,327 today. However, the costs of placing and maintaining individuals with medical and/or behavioral characteristics in the community are not insignificant, although much less than serving these same individuals in state developmental centers.
"Section 4418.1 (a) of the Wel. \& Insti. Code states that "The Legislature recognizes that it has a special obligation to ensure the well-being of persons with developmental disabilities who are moved from state hospitals to the community." ARCA believes that the Department, all regional centers, family members, and the provider community share this same obligation. With this vital obligation in mind, ARCA and its member regional centers look forward to working with the Department in its planning to close Lanterman Developmental Center."

## Southern California Conference of Regional Center Directors

"The Southern California Conference of Regional Center Directors (SCCRCD) is in agreement with the Department of Developmental Services' (DDS) decision to close Lanterman Developmental Center (LDC). We recognize the decision to close LDC is extremely complex and will forever change the lives of the consumers who will be impacted by the closure. However, we believe that with careful person-centered planning and tailoring resources to the unique needs of each consumer, viable community living arrangements can be secured for each of them.
"To affect the successful closure of LDC, DDS needs to work proactively with the SCCRCD. Specifically, DDS needs to 1) enhance each regional center's resource development and case management activities associated with the closure, 2) support and fund the collaborative resource development and community placement activities among the Southern California Regional Centers via the Southern California Integrated Health and Living Project, 3) expand legislation to develop innovative housing options such as the 962 homes, 4) support permanent and affordable housing, and 5) seek an exemption from the Legislature of the $3 \%$ reduction in the payment of Purchase of Service for activities and placements directly linked to the closure of LDC.
"SCCRCD recognizes that the aforementioned support plan will require more details than covered in this letter. As such, we look forward to working with DDS to develop the comprehensive plan necessary to ensure consumers moving from LDC into the community can and will receive the appropriate residential, day and health services consistent with their individual needs.
"SCCRCD looks forward to working with DDS, LDC consumers and their families, as well as staff of LDC to affect a smooth transition of each consumer into the community."

## VI. <br> MAJOR IMPLEMENTATION STEPS AND TIMELINE

| ACTVFY, | DATES |
| :---: | :---: |
| The Department announces its proposal to close Lanterman | January 29, 2010 |
| Initial meetings with: <br> - Lanterman residents <br> - Family members of DC residents <br> - Employees and their bargaining unit reps <br> - Local officials/legislators <br> - Regional centers <br> - Community service providers <br> - Other stakeholder groups <br> - Local businesses <br> - Managed care health plans | February/March 2010 |
| Work with Regional Centers regarding Community Placement Plan (CPP) development and community capacity in regional center catchment areas | February 2010 - closure |
| Coordinate with DHCS, Agency, CDPH \& DSS | February 2010 - closure |
| Public Hearing on the proposed closure of Lanterman | February 24, 2010 |
| Implement a process to ensure timely notification to stakeholders and appropriate entities regarding closure activities, including development of a Web site | March 2010 |
| Work with local Managed Care Plans ensuring availability of health services | March 2010 - closure |
| Submission of the Lanterman Closure Plan to the Legislature | April 1, 2010 |
| Legislative Budget Hearings/Testimony | April 2010 - June 2010 |
| Submit legislation associated with Adult Residential Facilities for Persons with Special Health Care Needs and State Staff in the Community | April 2010 |
| Establish and convene Advisory Groups for: <br> - Resident Transition <br> - Quality Management <br> - Staff Support | April 2010 |
| Initiate individualized transition planning process | July 2010 |
| Develop and implement individual health care plans for residents | July 2010 - closure |
| Establish dental coordinator and health care consultant positions at identified regional centers | July 2010 |


| Assist Lanterman employees by providing information, <br> training opportunities, job fairs, and employment <br> announcements | July 2010-closure |
| :--- | :---: |
| Plan for the deployment of state employees to <br> community services and work with regional centers and <br> providers to determine numbers and types of state <br> employees who may be interested and for what <br> functions | 2010 |
| Transition of residents from Lanterman | 2010 - closure |
| Establish a LDC Business Management Team to <br> develop a plan for the administrative and physical plant <br> activities of closure | 2010 |
| Develop and open an outpatient clinic to provide <br> transition services as residents leave Lanterman | 2010 |
| Establish Lanterman consumer specific MOUs between <br> health plans and regional centers | 2010 |
| Official closure of Lanterman | After all residents have <br> moved |
| Post-closure clean-up activities at Lanterman | Initial months following <br> closure |
| Warm shutdown begins (if transfer of property does not <br> immediately occur) | Upon closure and until <br> property is transferred |

## VII. INPUT RECEIVED ON THE PLAN

## SUMMARY OF PUBLIC COMMENTS

As specified in Welfare and Institutions Code section 4474.1, the Department has welcomed public comment regarding the recommendation to close Lanterman for consideration and inclusion in the Plan. Many meetings occurred to obtain verbal and written input from key stakeholders. (Refer to Attachment 4 for the list of contacts.) A public hearing was held on February 24, 2010, and approximately 92 speakers provided verbal input. In addition, approximately 276 written submissions were received by DDS through March 22, 2010. (Attachment 3) Of the 276 written submissions, 4 are identified as residents at Lanterman, 80 are identified as family members of residents at Lanterman, 39 are identified as Lanterman staff, and 153 are other interested parties. Some individuals provided input multiple times using various methods of correspondence. Petitions indicating opposition to closure of Lanterman have been signed and submitted by approximately 746 individuals including family members, volunteers and members of the surrounding community.

The majority of public comments received from family members and employees stated the opinion that Lanterman should not close. The Lanterman Parents Coordinating Council is opposed to closure and concerned about the level of care available in the community. The Council's complete position statement is included at the beginning of Attachment 3. There were also requests to suspend the recommendation for closure and hold a re-hearing in 120 days. The longevity in years of residency; the age of residents; and the acuity of nursing, medical, and behavioral supports were the greatest areas of concern. There was emphasis on the significance of stability for consumers and their sensitivity to changes in the environment, staff support, and social groups. There were concerns about consumers experiencing multiple moves. The importance of all services in the community having experienced and knowledgeable care providers, diligent oversight by licensing, and financial stability was expressed by many interested parties with and without affiliation to the developmental center.

Public comments in favor and/or acceptance of the proposed closure viewed the closure as an opportunity to facilitate consumer involvement in communities beyond the developmental center. There were references to successful transitions into the community and the benefits of living in a less restrictive environment. There was interest in ensuring individualized transition planning; continuity of relationships with peers and staff; honoring consumer and family choices; ensuring standards of care and oversight for safe and secure environments; and access to transportation, nursing, medical, dental, psychiatric, behavioral, and social and recreational services. Some felt it was the Department's responsibility to ensure equality to the commitments made for the Agnews closure such as the development of specialized enduring medical care homes and the use of State Staff in the Community. In addition, there were requests for
concentrated resources dedicated to residents of Lanterman in the community such as specific certification requirements for homes and the exclusive use of all CPP funds.

The Department received a variety of proposals for alternatives to closure such as downsizing the facility while maintaining residential operations, developing transitional housing for residents, and converting the campus to a resource center that would provide access to specialized services for consumers living in the community. With apparent fears that Fairview Developmental Center (FDC) may also face a future closure, there were suggestions to consolidate the two developmental centers by either moving residents from Lanterman to FDC in mass to maintain peer and staff relationships, or by moving residents from FDC to Lanterman to preserve the older facility. There were requests for the Department to identify at least one developmental center that would remain open as an option for those who cannot be served in the community.

Additional input.from other venues referenced employee interests such as resources for career development, operation of homes in the community, and retirement workshops. A web-based network was suggested to maintain connections and interaction. There were comments regarding transportation of employees from Lanterman to Fairview, as well as recommendations to transfer some services that are unique to Lanterman to Fairview.

In addition to the public interest in the residents and employees of Lanterman, the comments included questions of cost-effectiveness of closure and the economic impact to the City of Pomona and the State of California. There were recommendations centered on the idea of selling or leasing portions of the property to generate funds for continued and/or expanded services for people with developmental disabilities, with objections to the proceeds going into the General Fund. There were references to redevelopment of the campus for dormitory style housing and apartment complexes for rehabilitation of veterans, consumers who are privately insured, individuals who are homeless, and potential opportunities for its use for individuals who are unemployed as a local training center and educational facility.

The anticipated length of time for the closure and the contents of the Plan were of great interest, and there were many statements urging legislative staff involvement with Lanterman prior to making the decision on closure.

## Consumer Input

As part of the Department's process to obtain input into the plan to close Lanterman, DDS prepared two easy-to-read PowerPoints, one for the community and another for the residents of LDC, discussing the planning process and requesting input on key elements of the plan. (Attachment 10) These were specifically designed to enhance the ability for people with developmental disabilities to provide input on the Plan.

The PowerPoint for the residents of Lanterman was presented at a meeting attended by 56 individuals from 14 residences. An additional seven consumers chose not to attend the meeting but their input was conveyed by others.

As the PowerPoint was presented, staff reiterated the questions for the group and . documented responses. Residents identified the events and activities that were most important, and school and work were among the highest priorities. Other events such as religious services, outings to McDonald's, eating at the canteen, shopping, visits with family, and dances were also referenced; and there is an interest in continuing those activities whether they live at Lanterman or in the community. One person indicated he would like to live alone, while several others stated their objection to moving to the community and referenced the importance of remaining connected to family. In addition to the responses above, there were statements of support to the proposed closure of Lanterman.

The PowerPoint for community input was posted on DDS's website and widely distributed to self-advocacy groups and regional center consumer advocates in the greater Los Angeles area, as well as the Area Board 10 office of the State Council on Developmental Disabilities.

Consumer responses indicated that people should be living in a group home or independent living and integrated into their community. They viewed preparation in advance of moving as essential. They emphasized a need for slow transitions, encouraging health education for wellness, and living skills training that will promote involvement in the community. According to input received, it is important that arrangements for a day program or a job are made before moving out of the facility, and there should be access to physicians in the community. There was an emphasis on ensuring a support system before, during, and after a move to the community, and that people should live close to family and friends. Regular communication should occur between Lanterman DC, regional centers, self-advocates, residents, and families. It was suggested that former residents of developmental centers and self-advocates could mentor, train; and present information about community living to residents and staff.
VIII.

DDS's budget currently includes funding to operate four DCs and one community facility. Included in this budget is $\$ 116.5$ million in funding to serve the 393 residents of Lanterman. The DDS budget also provides funding for regional center (RC) operations, purchase of services for consumers living in the community, and statutorily required Community Placement Program (CPP) plans to increase community capacity for deflecting consumers from entering a DC and providing opportunities for consumers to transition from a DC to a community-based living arrangement.

It is anticipated that opportunities will exist for many LDC residents to relocate to community-based living arrangements while some residents will continue to need care in a DC setting. The decision on where a resident will relocate will be made on an individual basis through the Individual Program Plan (IPP) development process. The Department, working with the regional centers, is currently anticipating the transition of approximately 100 residents to community living arrangements in the 2010-11. Fiscal Year, of which 37 transfers are already assumed in the Governor's proposed budget. Generally, the cost of transition of residents into community settings is covered by CPP funding and future savings in developmental center costs.

The Department believes it can manage the closure of LDC without requesting additional resources if its existing level of funding is maintained. However, DDS cannot accurately propose distribution of available resources between the DC and communitybased systems until resident needs and community capacity are more fully assessed. As was necessary in the closure of Agnews, flexibility will be required to move funding between items of appropriation within the Department's budget during the closure process.

The closure of the facility will occur after the last resident transitions to his or her new living situation.' To ensure the health and safety of individuals, transition will only occur after services and supports are available in his or her new residence. DDS anticipates it will take at least two years after legislative approval to achieve closure.

As indicated above, it is premature to provide a detailed distribution of the DDS budget between the DC and community program based on the proposed closure of LDC. Therefore, this plan, includes high-level assumptions that will be followed by a more detailed fiscal breakdown as soon as resident needs and community capacity are more fully assessed.

## DEVELOPMENTAL CENTER COSTS

To the extent LDC residents transition to another developmental center, the costs and appropriate funding will transfer accordingly. In addition, the DC budget will retain funding for costs associated with the following:

- Travel and moving costs associated with transporting residents to new living arrangements.
- Provision of peer informational sessions for residents at LDC.
- The establishment of a Career Center to assist interested employees in preparing for and securing alternative employment.
- Administrative staff temporarily needed after closure to ensure records are properly retained and stored, confidentiality is preserved, and essential historical documents are chronicled and maintained.
- The Department will be required to "cash out" accrued vacation, annual leave, personal leave, holiday credit, certified time off (CTO), and excess time for employees separating from state service due to retirement or layoff. It is anticipated that incremental employee layoffs will occur throughout the closure process. The need for layoff will depend on the resident population and the identification of excess positions by classification.
- The Department is responsible for maintaining the physical plant until the property is transferred through the state surplus property process. This period is often referred to as "warm shut-down."
- The Department will temporarily operate a clinic on campus to provide a safety net for medical, dental and behavioral services for residents as they transition to new living arrangements. The clinic will only operate until all residents have moved from LDC and their health care transition has been completed.
- The Regional Resource Development Project (RRDP) primarily associated with the LDC campus will be relocated, as necessary, to maintain support to the community currently served by this office.

It should be noted that the fiscal analysis does not include any assumptions associated with the disposition of the LDC property.

## REGIONAL CENTER/COMMUNITY COSTS

The Department is committed to ensuring the availability of necessary services and supports for LDC residents transitioning into the community. The RC costs will be
funded from regular CPP resources contained annually in the Department's budget and future year savings in developmental center costs. The Southern California RCs impacted by the closure of LDC currently receive approximately $55 \%$ of the available statewide CPP funding. The RC costs associated with the proposed closure of LDC include:

- Community resource development, including residential (e.g., ARFPSHN), day services and related RC staff resources;
- Purchase of Service funding for the ongoing provision of services in the community; and
- Staff resources to coordinate dental and health services in the community, enhanced case management, and quality assurance functions.


## FUNDING

As indicated previously, the Department believes it can manage the closure of LDC within existing levels of funding if flexibility is granted to move funding within the DDS budget. DDS cannot accurately distribute these resources between the DC and community-based systems until resident needs and community capacity are more fully assessed. The CPP funding for the Southern California RCs will be focused, to the extent possible, to achieve closure.

The Department is also working closely with the DHCS to access $75 \%$ to $100 \%$ federal funding under the "Money Follows the Person" (MFP) grant for staffing and consumer services costs in the community during the first year of transition. This use of the MFP grant will maximize federal funding in the closure process.

## IX. <br> LIST OF ATTACHMENTS

1 Statutory Requirements for the Closure of a Developmental Center: Welfare and Institutions Code section 4474.1.

3 Written Input Received (separately bound document)
4 Stakeholders/Organizations Contacted
5 Resident Characteristics
6 Lanterman Developmental Center Population by Regional Center
7 Characteristics of Lanterman Employees
8 LDC Classifications Identified by Bargaining Unit
$9 \quad$ Surplus State Property Process, Government Code sections 11011 and 11011.1
10 Surveys for Lanterman Resident and Community Input

## Attachment 1

## Welfare and Institutions Code § 4474.1. Closure of state developmental centers; closure plans; submission to legislature; legislative approval; modification; presubmission requirements; plan components

(a) Whenever the State Department of Developmental Services proposes the closure of a state developmental center, the department shall be required to submit a detailed plan to the Legislature not later than April 1 immediately prior to the fiscal year in which the plan is to be implemented, and as a part of the Governor's proposed budget. No plan submitted to the Legislature pursuant to this section, including any modifications made pursuant to subdivision (b), shall be implemented without the approval of the Legislature.
(b) A plan submitted on or before April 1 immediately prior to the fiscal year in which the plan is to be implemented may be subsequently modified during the legislative review process.
(c) Prior to submission of the plan to the Legislature, the department shall solicit input from the State Council on Developmental Disabilities, the Association of Regional Center Agencies, the protection and advocacy agency specified in Section 4901, the local area board on developmental disabilities, the local regional center, consumers living in the developmental center, parents, family members, guardians, and conservators of persons living in the developmental centers or their representative organizations, persons with developmental disabilities living in the community, developmental center employees and employee organizations, community care providers, the affected city and county governments, and business and civic organizations, as may be recommended by local state Senate and Assembly representatives.
(d) Prior to the submission of the plan to the Legislature, the department shall confer with the county in which the developmental center is located, the regional centers served by the developmental center, and other state departments using similar occupational classifications, to develop a program for the placement of staff of the developmental center planned for closure in other developmental centers, as positions become vacant, or in similar positions in programs operated by, or through contract with, the county, regional centers, or other state departments.
(e) Prior to the submission of the plan to the Legislature, the department shall hold at least one public hearing in the community in which the developmental center is located, with public comment from that hearing summarized in the plan.
(f) The plan submitted to the Legislature pursuant to this section shall include all of the following:
(1) A description of the land and buildings affected.
(2) A description of existing lease arrangements at the developmental center.
(3) The impact on residents and their families.
(4) Anticipated alternative placements for residents.
(5) The impact on regional center services.
(6) Where services will be obtained that, upon closure of the developmental center, will no longer be provided by that facility.
(7) Potential job opportunities for developmental center employees and other efforts made to mitigate the effect of the closure on employees.
(8) The fiscal impact of the closure.
(9) The timeframe in which closure will be accomplished.

## Attachment 2

# DEPARTMENT OF DEVELOPMENTAL SERVICES 

1600 NINTH STREET, Room 240, MS 2-13
SACRAMENTO, CA 95814
TDD 654-2054 (For the Hearing Impaired) (916) 654-1897

January 29, 2010

Dear Residents, Family Members, Employees and Other Interested Parties:

The Department of Developmental Services (Department) is strongly committed to ensuring the provision of quality care to the consumers residing in our state-operated facilities. As the population has decreased over the last several years, the system has been challenged to meet this commitment within existing resources. After careful evaluation, the Department has made the difficult decision to recommend to the Legislature the closure of Lanterman Developmental Center (Lanterman).

The decision to recommend closure was not made lightly, as it will impact the many consumers served, and all of who have worked hard to make Lanterman a caring and positive place to live. Please be assured that the well-being of the residents and staff at Lanterman is our utmost concern and priority as we move forward. An individualized planning process will be used for each resident so that they are able to move to the most appropriate setting that meets their needs. The Department will also work with labor unions and develop strategies to assist the many experienced and dedicated employees in finding future employment opportunities.

Currently, the Department operates four large developmental centers and one small community facility serving approximately 2,145 consumers. Lanterman serves the smallest population and has the highest per-consumer cost among the developmental centers. It is one of the oldest facilities, and its infrastructure is in need of major repairs and capital improvements, all of which would require a significant investment of state funds over the next few years.

The Department is just beginning the multi-phase planning process as specified in Welfare and Institutions Code section 4474.1, for closure of a developmental center. This law requires that the Department prepare and submit a detailed plan to the Legislature by April 1, 2010, and receive approval prior to beginning closure activities in Fiscal Year 2010-2011. The Department considers it essential that interested stakeholders have an opportunity to participate in planning for the closure, including consumers, their family members, employees, regional centers, advocates, service providers, public officials, representatives from the communities surrounding Lanterman, and other interested parties. The Department will convene various stakeholder meetings and at least one public hearing will be held in the Pomona area to obtain input during development of the plan.

## "Building Partnerships, Supporting Choices"

Lanterman Developmental Center Residents, Family Members, Employees and Other Interested Parties
January 29, 2010
Page two

The closure recommendation is viewed as a necessary step in preserving the quality of services throughout the developmental center system. Although a specific closure date has not been set, it is anticipated that the closure process will take approximately two years. Consumers will not move until appropriate services are available either in the community or at another developmental center.

If you have any questions, please contact the Developmental Centers Division at (916) 654-1963. Thank you for your understanding and support during these challenging times.

Sincerely,


TERRI DELGADILLO
Director

# DEPARTMENT OF DEVELOPMENTAL SERVICES 

1600 NINTH STREET, Room 240, MS 2-13
SACRAMENTO, CA 95814
TDD 654-2054 (For the Hearing Impaired)
(916) 654-1897

January 29, 2010

## TO: DEPARTMENT OF DEVELOPMENTAL SERVICES' ALL STAFF

The Department of Developmental Services (Department) is strongly committed to ensuring the provision of quality care to the consumers residing in our state-operated facilities. As the population has decreased over the last several years, the system has been challenged to meet this commitment within existing resources. After careful evaluation, the Department has made the difficult decision to recommend to the Legislature the closure of Lanterman Developmental Center (Lanterman).

The decision to recommend closure was not made lightly, as it will impact the many consumers served, and all of who have worked hard to make Lanterman a caring and positive place to live. Please be assured that the well-being of the residents and staff at Lanterman is our utmost concern and priority as we move forward.

Currently, the Department operates four large developmental centers and one small community facility serving approximately 2,145 consumers. Lanterman serves the smallest population and has the highest per-consumer cost among the developmental centers. It is one of the oldest facilities, and its infrastructure is in need of major repairs and capital improvements, all of which would require a significant investment of state funds over the next few years.

The Department is just beginning the multi-phase planning process as specified in Welfare and Institutions Code section 4474.1, for closure of a developmental center. This law requires that the Department prepare and submit a detailed plan to the Legislature by April 1, 2010, and receive approval prior to beginning closure activities in Fiscal Year 2010-2011. The Department considers it essential that interested stakeholders have an opportunity to participate in planning for the closure, including consumers, their family members, employees, regional centers, advocates, service providers, public officials, representatives from the communities surrounding Lanterman, and other interested parties. The Department will convene various stakeholder meetings and at least one public hearing will be held in the Pomona area to obtain input during development of the plan.

## "Building Partnerships, Supporting Choices"

DEPARTMENT OF DEVELOPMENTAL SERVICES' ALL STAFF January 29, 2010
Page two

The closure recommendation is viewed as a necessary step in preserving the quality of services throughout the developmental center system. Although a specific closure date has not been set, it is anticipated that the closure process will take approximately two years. Consumers will not move until appropriate services are available either in the community or at another developmental center.

Sincerely,


TERRI DELGADILLO
Director

## DEPARTMENT OF DEVELOPMENTAL SERVICES

1600 NINTH STREET, Room 240, MS 2-13
SACRAMENTO, CA 95814
TDD 654-2054 (For the Hearing Impaired)
(916) 654-1897

January 29, 2010

## TO: MEMBERS OF THE LEGISLATURE and OTHER INTERESTED PARTIES

The purpose of this letter is to notify the Legislature and other interested parties that the Department of Developmental Services (DDS) is initiating the process to plan for the closure of Lanterman Developmental Center (Lanterman), a DDS-operated facility located in Pomona, California, that provides 24-hour care and treatment to persons with developmental disabilities (consumers) pursuant to Division 4.1 of the Welfare and Institutions Code.

The decision to recommend closure of Lanterman was not made lightly, as it will impact the many consumers served, their families and representatives, and the staff, all of whom have worked hard to make Lanterman a caring and positive place to live. Please be assured that the well-being of all who live and work at Lanterman will be of our utmost concern and priority as we move forward.

As specified in Welfare and Institutions Code section 4474.1, the planning process for closure of a developmental center requires that DDS prepare and submit a detailed plan to the Legislature by April 1, 2010, and receive approval prior to beginning closure activities in Fiscal Year 2010-2011. The Department considers it essential that interested stakeholders have an opportunity to participate in planning for the closure, including consumers, their family members, employees, regional centers, advocates, service providers, public officials, representatives from the communities surrounding Lanterman, and other interested parties. The Department will convene various stakeholder meetings and at least one public hearing will be held in the Pomona area to obtain input during development of the plan.

DDS operates four large developmental centers and one small community facility serving approximately 2,145 consumers. Based on the State's obligation and commitment to provide opportunities for consumers to live in the least restrictive environment that can meet their needs (Olmstead v. L.C., 527 U.S. 581 (1999)), the developmental center population has been steadily decreasing as consumers have moved into community settings and admissions have stabilized. Lanterman has the smallest population and the highest per consumer cost among the developmental centers. In addition, it is one of the oldest facilities and the infrastructure is in need of major repairs and capital improvements, which will drive a significant investment of state funds during the next few years.

## "Building Partnerships, Supporting Choices"

Members of the Legislature and Other Interested Parties January 29, 2010
Page two

Lanterman Developmental Center is licensed and certified as a General Acute Care Hospital with services provided within a Skilled Nursing Facility and an Intermediate Care Facility. The campus is located in Pomona, California, on 302 acres of state-owned land. There are a total of 120 structures (the oldest of which is 104 years). The facility employs over 1,300 staff and has an annual budget of approximately $\$ 116$ million. Lanterman opened its doors to 61 consumers in 1927, and in 1962 the population was at an all time high of 3,050 . Today it serves 398 residents.

DDS will utilize the individualized planning process to achieve the least restrictive living environment appropriate to each resident's needs, either in the community or at another developmental center, and ensure a safe transition for all consumers to their new living options. DDS will also develop strategies and work with employee unions to assist employees in finding opportunities for future employment.

After engaging stakeholders in extensive dialog and comment about the closure, the details of the closure process and timeline will be described in the closure plan that will be submitted to the Legislature by April 1, 2010. While we anticipate that the closure process may take approximately two years, consumers will not move until appropriate services are available.

The recommendation to close Lanterman Developmental Center will be formally incorporated into the Governor's proposed budget through the upcoming Spring Finance Letter process.

If you need further information, please contact my office at (916) 654-1897.
Sincerely,


TERRI DELGADILLO

## Director

## Attachment 3

## WRITTEN INPUT RECEIVED REGARDING THE RECOMMENDATION TO CLOSE LANTERMAN DEVELOPMENTAL CENTER

After announcing the recommendation to close Lanterman Developmental Center on January 29, 2010, the Department of Developmental Services has received significant written input on the issue. All of the written input is contained in Attachment 3 to this Plan. Because of the volume, Attachment 3 is provided in a separately bound document.

## Attachment 4

## Attachment 4: STAKEHOLDERS/ORGANIZATIONS CONTACTED

Immediately following the announcement of the recommendation to close of Lanterman Developmental Center, the Department began a process of informing and seeking input from all interested and involved stakeholders. This process took place in the form of face to face meetings, open forums, phone contacts, a scheduled public hearing and via email to obtain as much input as possible in the development of the plan. Below is a listing of individuals, agencies and organizations who were contacted directly by Department representatives during development of the plan.

Consumer Organizations and Individuals including:

- Residents Council at Lanterman
- Consumers residing within the local Southern CA region
- People First of California, Inc.
- DDS Consumer Advisory Committee
- ARCA Consumer Advisory Committee

Parent Organizations and Individuals including:

- Lanterman Families
- California Association of State Hospital Parent Councils for the Retarded (CASH/PCR)
- Lanterman Parents Coordinating Council (PCC) Board Members

Employees and Employee Organizations including:

- Lanterman Employees
- California Association of Psychiatric Technicians
- American Federation of State, County and Municipal Employees
- Union of American Physicians and Dentists
- Service Employees International Union, Local 1000
- California Statewide Law Enforcement Association
- International Union of Operating Engineers
- Association of California State Supervisors
- Professional Engineers in California Government

Local, State and United States Government including:

- Congresswoman Grace Napolitano (staff)
- Senator Gloria Negrete McLeod
- Senator Bob Huff (staff)
- Assembly Member Norma J. Torres
- Assembly Member Anthony Adams (staff)
- Assembly Member Curt Hagman (staff)
- Los Angeles County Supervisor Gloria Molina (staff)
- Los Angeles County Chief Executive Officer
- Pomona Mayor Elliott Rothman
- Pomona City Councilman Tim Saunders
- Pomona City Manager

Attachment 4: STAKEHOLDERS/ORGANIZATIONS CONTACTED January 29, 2010 - March 22, 2010

| - Pomona Redevelopment Director <br> - Diamond Bar Councilman Jack Tanaka <br> - Pomona Chamber of Commerce <br> - San Gabriel Valley Regional Chamber of Commerce <br> - Orange County (staff) |
| :---: |
| Provider and Advocacy Organizations including: <br> - Disability Rights California <br> - State Council on Developmental Disabilities <br> - Area Board 10 <br> - Lanterman DC Advisory Board <br> - Olmstead Advisory Committee <br> - California Disability Community Action Network (CDCAN) <br> - The ARC of California <br> - California Supported Living Network <br> - ResCoalition <br> - USC Children's Hospital Los Angeles <br> - Respite Care Association <br> - Family Resource Centers Network of California <br> - Autism Society of California <br> - California Association of Health Services at Home <br> - California Disability Services Association <br> - Community Residential Care Association of California <br> - California Association of Health Facilities <br> - Society of California Care Home Operators, Inc. <br> - Developmental Services Network, Inc. <br> - Alliance of California Autism Organizations |
| Managed Care Plans located in Southern California including: <br> - Molina Health Care <br> - Healthnet <br> - Inland Empire Health Plan <br> - Kaiser <br> - LA Care <br> - Community Health Group |
| Regional Center Organizations including: <br> - Association of Regional Center Agencies (ARCA) Board of Directors <br> - Eastern Los Angeles Regional Center <br> - Harbor Regional Center <br> - Inland Regional Center <br> - Kern Regional Center <br> - Frank D. Lanterman Regional Center <br> - North Los Angeles Regional Center <br> - Regional Center of Orange County <br> - San Gabriel/Pomona Regional Center |

Attachment 4: STAKEHOLDERS/ORGANIZATIONS CONTACTED January 29, 2010 - March 22, 2010

- South Central Los Angeles Regional Center
- Regional Center Organizations (continued):
- Tri-Counties Regional Center
- Westside Regional Center
- San Diego Regional Center
- San Andreas Regional Center

State Departments including:

- Department of Mental Health
- Department of Social Services
- Department of Motor Vehicles
- Department of Veterans Affairs
- Department of Health Care Services
- Department of Public Health
- Department of Corrections and Rehabilitation
- Employment Development Department
- Department of Personnel Administration
- Department of General Services
- Department of Finance


## Attachment 5

Lanterman Developmental Center
Resident Characteristics

|  |  | \% of Population | Total \# clients |
| :---: | :---: | :---: | :---: |
| GENDER |  |  |  |
|  | MALE | 59\% | 230 |
|  | FEMALE | 41\% | 163 |
| ETHNICITY | ASIAN | 4\% | 17 |
|  | BLACK/AFRICAN AMERICAN | 7.60\% | 29 |
|  | FILIPINO | 0.25\% | 1 |
|  | HISPANIC | 18\% | 70 |
|  | OTHER | 0.50\% | 2 |
|  | WHITE | 70\% | 274 |
| AGE | 6-12 years | 0\% | 0 |
|  | 13-17 years | 0\% | 0 |
|  | 18-21 years | 2.50\% | 10 |
|  | 22-40 years | 17\% | 68 |
|  | $41-64$ years | 72\% | 281 |
|  | $65+$ years | 8.60\% | 34 |
| YEARS LIVING AT LANTERMAN | Less than 5 years | 4.30\% | 17 |
|  | 5-10 years | 6.50\% | 26 |
|  | 11-20 years | 15\% | 57 |
|  | 21-30 years | 15\% | 60 |
|  | Over 30 years | 59\% | 233 |
| PRIMARY LANGUAGE | English | 81\% | 318 |
| LEVEL OF RETARDATION | Mild | 2.70\% | 11 |
|  | Moderate | 7.30\% | 28 |
|  | Severe | 13\% | 51 |
|  | Profound | 77\% | 302 |
|  | Unspecified | 0.25\% | 1 |
| DIAGNOSED CONDITIONS | Epilepsy | 54\% | 214 |
|  | Cerebral Palsy | 9.60\% | 38 |
|  | Autism | 13\% | 53 |
|  | Dual Diagnosis | 59\% | 232 |
|  | Hearing Deficit | 18\% | 72 |
|  | Vision Deficit | 46\% | 183 |
|  | Ambulatory | 74\% | 293 |
| SERVICE NEEDS | Significant Health Needs | 25\% | 100 |
|  | Extensive Personal Care | 19\% | 73 |
|  | Significant Behavioral Issues | 23\% | 91 |
|  | Protection and Safety | 32\% | 125 |
|  | Low Support | 1\% | 4 |
| PRIORITY OF SERVICE NEEDS | Medical | 94\% | 373 |
|  | Work Program | 36\% | 141 |
|  | Day Program | 56\% | 220 |
|  | Community | 78\% | 307 |
|  | Family | 66\% | 261 |
|  | Safety | 49\% | 194 |
|  | Staff | 59\% | 232 |
|  | Stability | 75\% | 295 |
|  | Social | 79\% | 312 |
|  | Locked | 18\% | 73 |

## Attachment 6

## LANTERMAN DEVELOPMENTAL CENTER POPULATION BY REGIONAL CENTER <br> MARCH 3, 2010

| REGIONAL CENTERS | NURSING FACLITY | INTERMEDIATE CARE FACILITY | TOTALS |
| :---: | :---: | :---: | :---: |
| San Gabriel/ Pomona | 23 | 58 | $81$ |
| North Los Angeles County | 17 | 54 | 71 |
| Frank D. <br> Lanterman | 16 | 53 | 69 |
| East Los Angeles | 16 | 27 | $43$ |
| Inland | 5 | 31 | $36$ |
| South Central Los Angeles | 7 | 28 | $35$ |
| San Diego | 2 | 23 | $25$ |
| Orange County | 2 | 10 | $12,12$ |
| Westside | 4 | 6 | $10$ |
| Tri-Counties | 0 | 8 |  |
| San Andreas | 0 | 2 | 2vek, |
| Kern | 0 | 1 | Vivent |
| Total | $92$ | $\text { Y, } 301 \text {, }$ | ${ }^{3} 393$ |

## Attachment 7

## CHARACTERISTICS OF LANTERMAN EMPLOYEES

| PROFILE |  | \% OF STAFF |
| :---: | :---: | :---: |
| Gender | Male | 35\% |
|  | Female | 65\% |
| Ethnicity | Asian | 10\% |
|  | Black/African American | 24\% |
|  | Filipino | 9\% |
|  | Hispanic | 27\% |
|  | White | 27\% |
|  | Other | 3\% |
| Age | 43-50 | 24\% |
|  | 50+ | 43\% |
| Work Status | Permanent Full-Time | 91\% |
|  | Permanent Part-Time | 4\% |
|  | Permanent Intermittent | 3\% |
|  | Temporary/Limited-Term | 2\% |
| Classification | Direct Care Nursing | 50\% |
|  | Level-of-Care Professional | 10\% |
|  | Non-Level-of-Care/Administrative Support | 40\% |
| Years of Service | 10 Year of Less | 48\% |
|  | 11-20 Years | 30\% |
|  | 20+ Years | 22\% |
| Residency | San Bernardino | 46\% |
|  | Los Angeles | 40\% |
|  | Riverside | 8\% |
|  | Orange | 5\% |
|  | Other Counties | 1\% |

## Attachment 8

## LDC Classifications Identified by Bargaining Unit

Data as of March 1, 2010

| Baigaing |  |  |  |
| :---: | :---: | :---: | :---: |
| R01 | SEIU | A Info Systems Analyst | 1 |
|  |  | Accountant I/Specialist | 13 |
|  |  | Associate Governmental Program Analyst | 3 |
|  |  | Associate Personnel Analyst | 2 |
|  |  | Community Program Specialist I | 14 |
|  |  | Community Program Specialist II | 1 |
|  |  | Info Systems Technician | I |
|  |  | Management Service Technician | 6 |
|  |  | Personnel Specialist | 9 |
|  |  | State Info Systems Analyst/Specialist | 1 |
|  |  | Staff Services Analyst | 15 |
|  |  | Total 014 undex |  |
| R03 | SEIU | Sr. Library Specialist/RCC | 11 |
|  |  | Teacher State Hospital Adult Ed | 22 |
|  |  | Teacher State Hospital/SHDD | 17 |
|  |  | Teacher Orientation \& Mobility | 3 |
|  |  |  | 333635 |
| R04 | SEIU | Account Clerk II | 1 |
|  |  | Accounting Technician | 2 |
|  |  | Dispatcher Clerk | 5 |
|  |  | Health Record Technician I | 9 |
|  |  | Health Record Technician Specialist II | 3 |
|  |  | Key Data Operator | 1 |
|  |  | Office Assistant - General | 1 |
|  |  | Office Technician - Typing | 33 |
|  |  | Program Technician II | 2 |
|  |  | Property Controller II | 1 |
|  |  | Secretary | 1 |
|  |  | Stock Clerk | 2 |
|  |  | 110711704 |  |
| R07 | CSLEA | Fire Fighter | 1 |
|  |  | Peace Officer I-Dev. Ctr. | 6 |
|  |  | Special Investigator I | 1 |
|  |  | Special Investigator II | 2 |
|  |  | Hotallionese | 10. |
| R09 | PECG | Associate Architect | $1 \longrightarrow$ |
|  |  | Thallpo9\% | , |
| R11 |  | Lab Assitant | 3-7 |
|  |  | Med Supply Technician | , |
| 1..2. | 3\% W | Thaturitu | 5. |
| R 12 | IUOE | Auto Equipment Operator I | 12 |
|  |  | Auto Equipment Operator II | 1 |

## LDC Classifications Identified by Bargaining Unit

Data as of March 1, 2010

| Bargaingumi @qgaizaton Glasside tions, |  |  |  |
| :---: | :---: | :---: | :---: |
|  |  | Automobile Mechanic | 2 |
|  |  | Building Maintenance Worker | 16 |
|  |  | Carpenter I | 14 |
|  |  | Carpenter II | 1 |
|  |  | Electrician I | 3 |
|  |  | Electrician II | 11 |
|  |  | Electronics Tech | 1 |
|  |  | Groundskeeper | 14 |
|  |  | Heavy Equipment Mechanic | 1 |
|  |  | Locksmith I | 1 |
|  |  | Mason I | 1 |
|  |  | Material \& Stores Specialist | 14 |
|  |  | Painter I | [3 |
|  |  | Painter II | 1 |
|  |  | Pest Control Technician | 1 |
|  |  | Plumber I | 4 |
|  |  | Plumber II | 1 |
|  |  | Upholsterer | 1 |
|  |  | Warehouse Worker | 1 |
| 56xar |  |  | 54. |
| R13 | IUOE | Chief Engineer I | 1 |
|  |  | Stationary Engineer | 8 |
|  |  | Stationary Engineer A/FYP | 2 |
|  |  | Horallo | 716+ |
| R15 | SEIU | Barbershop Manager | 1 |
|  |  | Beauty Shop Manager | 1 |
|  |  | Cook Specialist II | 5 |
|  |  | Custodian | 39 |
|  |  | Facility Environmental Audit Technician | 2 |
|  |  | Food Service Technician I | 75 |
|  |  | Food Service Technician II | 25 |
|  |  | Hospital Worker | 8 |
|  |  | Laundry Worker | 2 |
|  |  | Seamer | 3 |
|  |  | Service Assistant - Custodian | 23 |
|  | 58x 6 N | Toxalleg ${ }^{\text {a }}$ | 1883 + , - |
| R16 | UAPD | Dentist | 2 |
|  |  | Physician \& Surgeon | 11 |
|  |  | Podiatrist | 1 |
|  | 12. | Thaliniow w | 根 |
| R17 | SEIU | Health Services Specialist | 19 |
|  |  | Nurse Consultant I | 1 |

## LDC Classifications Identified by Bargaining Unit

Data as of March 1, 2010


## LDC Classifications Identified by Bargaining Unit

Data as of March 1, 2010

| Baraining Unit Organzation | Massifcations | Number Employces |
| :---: | :---: | :---: |
|  | IAssistant Hospital Administrator | 12 |
|  | C.E.A. | 4 |
|  | Community Program Specialist IV | 11 |
|  | Hospital General Services Administrator I | 11 |
|  | Health \& Safety Officer | 1 |
|  | Office Technician - Typing | 11 |
|  | Personnel Supervisor I | 11 |
|  | Sr. Accountant | 1 |
|  | Staff Services Analyst | 11 |
|  | Staff Services Manager I | 12 |
|  | Staff Services Manager III | 1 |
|  | Standards Compliance Coordinator | 14 |
|  | Training Officer I | 1 |
|  | Dispatcher Clerk Supervisor | 11 |
|  | Executive Secretary I | 11 |
|  | Labor Relations Analyst | 12 |
|  | Health Record Technician III | 1 |
|  | Health Record Technician II Sup | 1 |
|  | Secretary | 1 |
|  | Sr. Medical Transcriber | 1 |
|  | Fire Chief | 11 |
|  | Peace Officer II | 1 |
|  | Supervisor Special Investigator II | 1 |
|  | Carpenter Supervisor | 1 |
|  | Chief of Plant Operations I | 1 |
|  | Chief of Plant Operations 1 II | 1 |
|  | Electrician Supervisor | 1 |
|  | Painter Supervisor | 1 |
|  | Supervisor Groundskeeper II | 11 |
|  | Warehouse Manager | 11 |
|  | Chief Engineer II | 1 |
|  | Clothing Center Manager | 11 |
|  | Custodian Supervisor III | 1 |
|  | Food Service Supervisor I | 4 |
|  | Laundry Supervisor I | 1 |
|  | Supervising Housekeeper II | 2 |
|  | Supervising Cook I | 2 |
|  | Supervising Cook II | 12 |
|  | Supervising Housekeeper I | 5 |
|  | Medical Director | 1 |
|  | Assistant Coordinator Nursing Services | 4 |
|  | Coordinator Nursing Services | 1 |

## LDC Classifications Identified by Bargaining Unit

Data as of March 1, 2010

| Bor |  |  | Namber impionecs |
| :---: | :---: | :---: | :---: |
|  |  | Nursing Coordinator | 14 |
|  |  | Psych Nursing Ed Director | 1 |
|  |  | Supervising Registered Nurse | 3 |
|  |  | Program Assistant | 18 |
|  |  | Program Director | 4 |
|  |  | Unit Supervisor | 18 |
|  |  | Assistant Director of Dietetics | 12 |
|  |  | Audiologist II | 11 |
|  |  | Director of Dietetics | 1 |
|  |  | Pharmacy Services Manager | 11 |
|  |  | Pharmacist II | 1 |
|  |  | Sr. Psychologist Supervisor | 1 |
|  |  | Supervisor Vocational Services | 1 |
|  |  | Assistive Technology Supervisor | 1 |
|  |  | Coordinator of Voluntary Services | 11 |
|  |  | Foster Grandparent/SCP Coordinator | 1 |
|  |  | Respiratory Care Supervisor | 1 |
|  |  | Supervisor Clinical Lab Tech | 1 |
|  | Exempt | Student Assistants | 9. |
|  |  | Totalk chacdranazers Superisoms \& Confaential (zisempt) | $8$ |
|  |  |  | 2802 |

## Attachment 9

## Government Code § 11011

## Proprietary state lands; review; report of excess; sale or other disposition

(a) On or before December 31 of each year, each state agency shall make a review of all proprietary state lands, other than tax-deeded land, land held for highway purposes, lands under the jurisdiction of the State Lands Commission, land that has escheated to the state or that has been distributed to the state by court decree in estates of deceased persons, and lands under the jurisdiction of the State Coastal Conservancy, over which it has jurisdiction to determine what, if any, land is in excess of its foreseeable needs and report thereon in writing to the Department of General Services. These lands shall include, but not be limited to, the following:
(1) Land not currently being utilized, or currently being underutilized, by the state agency for any existing or ongoing state program.
(2) Land for which the state agency has not identified any specific utilization relative to future programmatic needs.
(3) Land not identified by the state agency within its master plans for facility development.
(b) Jurisdiction of all land reported as excess shall be transferred to the Department of General Services, when requested by the director of that department, for sale or disposition under this section or as may be otherwise authorized by law.
(c) The Department of General Services shall report to the Legislature annually, the land declared excess and request authorization to dispose of the land by sale or otherwise.
(d) The Department of General Services shall review and consider reports submitted to the Director of General Services pursuant to Section 66907.12 of this code and Section 31104.3 of the Public Resources Code prior to recommending or taking any action on surplus land, and shall also circulate the reports to all agencies that are required to report excess land pursuant to this section. In recommending or determining the disposition of surplus lands, the Director of General Services may give priority to proposals by the state that involve the exchange of surplus lands for lands listed in those reports.
(e) Except as otherwise provided by any other law, whenever any land is reported as excess pursuant to this section, the Department of General Services shall determine whether or not the use of the land is needed by any other state agency. If the Department of General Services determines that any land is needed by any other state agency it may transfer the jurisdiction of this land to the other state agency upon the terms and conditions as it may deem to be for the best interests of the state.
(f) When authority is granted for the sale or other disposition of lands declared excess, and the Department of General Services has determined that the use of the land is not needed by any other state agency, the Department of General Services shall sell the land or otherwise dispose of the same pursuant to the authorization, upon any terms and conditions and subject to any reservations and exceptions as the Department of General Services may deem to be for the best interests of the state. The Department of General Services shall report to the Legislature annually, with respect to each parcel of land authorized to be sold under this section, giving the following information:
(1) A description or other identification of the property.
(2) The date of authorization.
(3) With regard to each parcel sold after the next preceding report, the date of sale and price received, or the value of the land received in exchange.
(4) The present status of the property, if not sold or otherwise disposed of at the time of the report.
(g) Except as otherwise specified by law, the net proceeds received from any real property disposition, including the sale, lease, exchange, or other means, that is received pursuant to this section shall be paid into the Deficit Recovery Bond Retirement Sinking Fund Subaccount, established pursuant to subdivision (f) of Section 20 of Article XVI of the California Constitution, until the time that the bonds issued pursuant to the Economic Recovery Bond Act (Title 18 (commencing with Section 99050)), approved by the voters at the March 2, 2004, statewide primary election, are retired. Thereafter, the net proceeds received pursuant to this section shall be deposited in the Special Fund for Economic Uncertainties.

For purposes of this section, net proceeds shall be defined as proceeds less any outstanding loans from the General Fund, or outstanding reimbursements due to the Property Acquisition Law Money Account for costs incurred prior to June 30, 2005, related to the management of the state's real property assets, including, but not limited to, surplus property identification, legal research, feasibility statistics, activities associated with land use, and due diligence.
(h) The Director of Finance may approve loans from the General Fund to the Property Acquisition Law Money Account, which is hereby created in the State Treasury, for the purposes of supporting the management of the state's real property assets.
(i) Any rentals or other revenues received by the department from real properties, the jurisdiction of which has been transferred to the Department of General Services under this section, shall be deposited in the Property Acquisition Law Money Account and shall be available for expenditure by the Department of General Services upon appropriation by the Legislature.
(j) Nothing contained in this section shall be construed to prohibit the sale, letting, or other disposition of any state lands pursuant to any law now or hereafter enacted authorizing the sale, letting, or disposition.
$(k)(1)$ The disposition of a parcel of surplus state real property, pursuant to Section 11011.1, made on an "as is" basis shall be exempt from Chapter 3 (commencing with Section 21100) to Chapter 6 (commencing with Section 21165), inclusive, of Division 13 of the Public Resources Code. Upon title to the parcel vesting in the purchaser or transferee of the property, the purchaser or transferee shall be subject to any local governmental land use entitlement approval requirements and to Chapter 3 (commencing with Section 21100) to Chapter 6 (commencing with Section 21165), inclusive, of Division 13 of the Public Resources Code.
(2) If the disposition of a parcel of surplus state real property, pursuant to Section 11011.1, is not made on an "as is" basis and close of escrow is contingent on the satisfaction of a local governmental land use entitlement approval requirement or compliance by the local government with Chapter 3 (commencing with Section 21100) to Chapter 6 (commencing with Section 21165), inclusive, of Division 13 of the Public

## Attachment 9: Surplus State Property Process

Resources Code, the execution of the purchase and sale agreement or of the exchange agreement by all parties to the agreement shall be exempt from Chapter 3 (commencing with Section 21100) to Chapter 6 (commencing with Section 21165), inclusive, of Division 13 of the Public Resources Code.
(3) For the purposes of this subdivision, "disposition" means the sale, exchange, sale combined with an exchange, or transfer of a parcel of surplus state property.

## Government Code § 11011.1

11011.1. (a) Notwithstanding any other provision of law, except Article 8.5 (commencing with Section 54235) of Chapter 5 of Part 1 of Division 2 of Title 5, the disposal of surplus state real property by the Department of General Services shall be subject to the requirements of this section. For purposes of this section, "surplus state real property" means real property declared surplus by the Legislature and directed to be disposed of by the Department of General Services, including any real property previously declared surplus by the Legislature but not yet disposed of by the Department of General Services prior to the enactment of this section.
(b) (1) The department may dispose of surplus state real property by sale, lease, exchange, a sale combined with an exchange, or other manner of disposition of property, as authorized by the Legislature, upon any terms and conditions and subject to any reservations and exceptions the department deems to be in the best interests of the state.
(2) (A) The Legislature finds and declares that the provision of decent housing for all Californians is a state goal of the highest priority. The disposal of surplus state real property is a direct and substantial public purpose of statewide concern and will serve an important public purpose, including mitigating the environmental effects of state activities. Therefore, it is the intent of the Legislature that priority be given, as specified in this section, to the disposal of surplus state real property to housing for persons and families of low or moderate income, where land is suitable for housing and there is a need for housing in the community.
(B) Surplus state real property that has been determined by the department not to be needed by any state agency shall be offered to any local agency, as defined in subdivision (a) of Section 54221, and then to nonprofit affordable housing sponsors, prior to being offered for sale to private entities or individuals. As used in this subdivision, "nonprofit affordable housing sponsor" means any of the following:
(i) A nonprofit corporation incorporated pursuant to Division 2 (commencing with Section 5000) of Title 1 of the Corporations Code.
(ii) A cooperative housing corporation which is a stock cooperative, as defined by Section 11003.2 of the Business and Professions Code.
(iii) A limited-dividend housing corporation.
(C) The department, subject to this section, shall maintain a list of surplus state real property in a conspicuous place on its Internet Web site. The department shall provide local agencies and, upon request, members of the public, with electronic notification of updates to the list of properties.
(D) To be considered as a potential priority buyer of the surplus state real property, a local agency or nonprofit affordable housing sponsor shall notify the department of its interest in the surplus state real property within 90 days of the department posting on its

Internet Web site the notice of the availability of the surplus state real property. The local agency or nonprofit affordable housing sponsor shall demonstrate, to the satisfaction of the department, that the surplus state real property, or portion of that surplus state real property, is to be used by the local agency or nonprofit affordable housing sponsor for open space, public parks, affordable housing projects, or development'of local government-owned facilities. When more than one local agency expresses an interest in the surplus state real property, priority shall be given to the local agency that intends to use the surplus state real property for affordable housing. If no agreement or transfer of title occurs, the priority shall next be given to the local agency that intends to use the surplus state real property for open space, public parks, or development of local government-owned facilities. The sales agreement shall be executed by the local agency or nonprofit affordable housing sponsor within 60 days after the director determines the local agency or nonprofit affordable housing sponsor is to receive the surplus state real property. The sale of the surplus state real property to a local agency or nonprofit affordable housing sponsor pursuant to this section shall be completed, and title transferred, within 60 days of the date the department executes the sales agreement, or, if required by law, no later than 60 days after the State Public Works Board has authorized the sale. If the sale of a surplus state real property to a local agency or nonprofit affordable housing sponsor is not completed within the timeframe specified in this subparagraph, then the department shall proceed with the process for disposal to other private entities or individuals.
(c) (1) If more than one local agency desires the surplus state real property for use as an open space, a public park, or the development of a local government-owned facility, the department shall transfer the surplus state real property to the local agency offering the highest price above fair market value. If more than one local agency desires the surplus state real property for use as an affordable housing project, the department shall transfer the surplus state real property to the local agency offering the greatest number of affordable housing units. If more than one nonprofit affordable housing sponsor desires the surplus state real property for use as an affordable housing project, the department shall transfer the surplus state real property to the nonprofit affordable housing sponsor offering the greatest number of affordable housing units.
(2) If no local agency or nonprofit affordable housing sponsor is interested, or an agreement, as provided above, is not reached, then the disposal of the surplus state real property to private entities or individuals shall be pursuant to a public bidding process designed to obtain the highest most certain return for the state from a responsible bidder, and any transaction based on such a bidding process shall be deemed to be the fair market value for the purposes of the reporting requirements pursuant to subdivision (d).
(3) Notwithstanding any other provision of law, the department may sell surplus state real property, or a portion of surplus state real property, to a local agency, or to a nonprofit affordable housing sponsor if no local agency is interested in the surplus state real property, for affordable housing projects at a sales price less than fair market value if the department determines that such a discount will enable the provision of housing for persons and families of low or moderate income. Nothing shall preclude a local agency that purchases the surplus state real property for affordable housing from

## Attachment 9: Surplus State Property Process

reconveying the surplus state real property to a nonprofit affordable housing sponsor for development of affordable housing.
Transfer of title to the surplus state real property or lease of the surplus state real property for affordable housing shall be conditioned upon continued use of the surplus state real property as housing for persons and families of low and moderate income for at least 40 years and the department shall record a regulatory agreement that imposes affordability covenants, conditions, and restrictions on the surplus state real property. The regulatory agreement shall be a first priority lien on the surplus state real property and last for a period of at least 40 years, and if another state agency is lending funds for a project, a combined regulatory agreement shall be utilized. Notwithstanding any other provision of law, the regulatory agreement shall not be subordinated to any other lien or encumbrance except for any federal loan program whose statutes or regulations require a first lien priority for that federal loan.
(4) Notwithstanding any other provision of law, the Director of General Services may transfer surplus state real property to a local agency for less than fair market value if the local agency uses the surplus state real property for parks or open-space purposes. The deed or other instrument of transfer shall provide that the surplus state real property would revert to the state if the use changed to a use other than parks or open-space purposes during the period of 25 years after the transfer date. For the purpose of this paragraph, "open-space purposes" means the use of land for public recreation, enjoyment of scenic beauty, or conservation or use of natural resources.
(d) Thirty days prior to executing a transaction for a sale, lease, exchange, a sale combined with an exchange, or other manner of disposition of the surplus state real property for less than fair market value or for affordable housing, or as authorized by the Legislature, the Director of General Services shall report to the chairpersons of the fiscal committees of the Legislature all of the following:
(1) The financial terms of the transaction.
(2) A comparison of fair market value for the surplus state real property and the terms listed in paragraph (1).
(3) The basis for agreeing to terms and conditions other than fair market value.
(e) As to surplus state real property sold and or exchanged pursuant to this section, the director shall except and reserve to the state all mineral deposits, as defined in Section 6407 of the Public Resources Code, together with the right to prospect for, mine, and remove the deposits. If, however, the director determines that there is little or no potential for mineral deposits, the reservation may be without surface right of entry above a depth of 500 feet, or the rights to prospect for, mine, and remove the deposits shall be limited to those areas of the surplus state real property conveyed that the director determines to be reasonably necessary for the removal of the deposits.
(f) The failure to comply with this section, except for subdivision (d), shall not invalidate the transfer or conveyance of surplus state real property to a purchaser for value.
(g) For purposes of this section, fair market value is established by an appraisal and economic evaluation conducted by the department or approved by the department.

## Attachment 10





LDC Resident Input

LDC Resident Input

ALL COMMENTS DUE BY MARCH 17, 2010
LDC Resident Input
LANTERMAN DEVELOPMENTAL CENTER
PROPOSED TO BE CLOSED


Places for people to move to.
Where people will get services.
Possible jobs for Lanterman employees.
The plan includes getting comments from:

Consumer Input
Center, what is important to you about:
A place to live?
What to do during the day (job, fun)?
Seeing family and friends?

Community Input

# DEPARTMENT OF DEVELOPMENTAL SERVICES 

## PLAN FOR THE CLOSURE OF

## LANTERMAN DEVELOPMENTAL CENTER

## Attachment 3

## WRITTEN INPUT RECEIVED

April 1, 2010

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## *P.O. Box 4408 , Dlamond Bar, CA 91765

Bus: (909) 444-7572 Fax: (909) 444-2047 E.Mall: LDCPCC@GMAlL.COM

## OFFICERS

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$2^{\text {nct }}$ Vice President Dorothy Diamond*

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February 17, 2010
The Parents Coordinating Council OPPOSES the closure of Lanterman Developmental Center.

The Parents Coordinating Council (PCC) represents the families and friends of the Lanterman residents, who have severe and profound developmental disabilities, along with fragile medical conditions or severe behavioral issues that require professional care to ensure that they may live their lives to their potential.

Lanterman Developmental Center is the home of our family members and others, where they receive the necessary services and supports outlined in their Individual Program Plan, and as required by law (the Lanterman Act).

The closure of Lanterman Developmental Center would force the residents to try to obtain these services in other settings, many of which are not available or are already over-burdened due to the ongoing fiscal crisis in California. The transfer of Lanterman residents to community settings would jeopardize their lives and those of others who rely on a community system that is not sufficient to care for everyone with complex medical and behavioral needs at the professional level required. There is no assurance that the residents will receive the services they need if they are moved to the community.

For these and other reasons, the Parents Coordinating Council is opposed to the closure of Lanterman Developmental Center.

March 2, 2010
Department of Developmental Services Developmental Centers Division.
Attention: Cindy Coppage $16009^{\text {th }}$ Street, Room 340, MS 3-17 Sacramento, California 95814

Regarding: Proposed Closure of Lantermàn Develobinental Nehter
 who currently reside on Residence at Lanterman Developmental Center. This is their attempt at communicating their thoughts/feelings regarding the announcement of the possible closure and the impact it would have on therifte
"Don't know why they're closing it for! Where will I go, my family will botifly
"I heard it's not closing."
"Don't know where I will live."
"No more 26, no more 15, no more Dr. Stone, no mere recycligo fo $h$ hele classroom, no more group leader."
"Want to stay at Lanterman! Don't want community! No comphuill $1 \mathrm{~N}=$
community!"
"No community, stay at Lanterman!"
"Sad, Lanterman closing." "No community.

## March 10, 2010

Terri Delgadillo, Director<br>Department of Developmental Services<br>$16009^{\text {th }}$ Street, Room 240<br>Sacramento, CA 95814

Dear Ms. Delgadillo:
The Ássociation of Regional Center Agencjes (ARCA) and its member regional centers received your January 29, 2010, letter about the Department's intent to close Lanterman Developmiental Center. ARCA supports the proposed closure of Lanterman Developmental Center and is prepared to work with the Department and others to develop necessary resources to ensure that the planning and closure activities result in positive outcomes for every affected consumer. The success of the recent Agnews Developmental Center closure is an example of how well-planined, adequately funded, and collaborative efforts can achieve such outcomes.

As you know, regional centers were established to develop local community-based service systems as an alternative to costly state-operated institutions. A 1969 report to the Legislature about the first two pilot regional centers observed that "Over the years, approximately 2,000 to 3,000 California families at the point where they were no longer able to care for their retarded member applied annually for services from one of the four State hospitals for the mentally retarded. Untll 1965, the State hospital and posthospital leave programs were the only altematives open to families, whether or not hospltal care was needed by the individual or desired by his family. During the 1965 legislative session, the Regional Center program was established to answer the pleas of families who were eager to keep their mentally retarded family member home and/or in the community." Thus, from their inception, a primary regional-center function has been to deflect individuals from placement in state developmental centers (previously called "state hospitals") by creating community-based alternatives; and to transition those living in state developmental centers into the community.

The regional-center "experiment" has, obviously, been very successful, as evidenced by the steady decllne in the number of individuals living in institutions and the closure of three large state developmental centers since the mid-1990s. In 1968, there were 13,355 individuals living in state developmental centers and a legislative committee at that time reported "...that thousands of children are on waiting lists for State hospitals..." Today the developmental centers seve only aboutf 2,100 indlviduals, despite the state's general population increase from 19.4 million in 1968 to about 38 million in 2009. Thus, since the establishment of the first regional centers, the number of individuals in California residing in developmental centers has been reduced from one in 1,453 of the general population to one in 18,327 today. However, the costs of
placing and maintaining individuals with medical and/or behavioral characteristics in the community are not insignificant, although much less than serving these same individuals in state developmental centers.

Section 4418.1 (a) of the WeI. \& Insti. Code states that "The Legislature recognizes that it has a special obligation to ensure the well-being of persons with developmental disabilities who are moved from state hospitals to the community." ARCA believes that the Department, all regional centers, family members, and the provider community share this same obligation. With this vital obligation in mind, ARCA and its member regional centers look forward to working with the Department in its planning to close Lanterman Developmental Center.

Please contact me at (916) 446-7961, if you have any questions.
Sincerely,


Robert J. Baldo
Executive Director
cc

March 16, 2010
Temi Deigadillo
Department of Developmental Services
$16009^{\text {th }}$ Street, Room 340, MS 3-17
Sacramento, CA 95814

## Re: Closure of Lanterman Developmeatal Center

Dear Ms. Delgadillo,
The State Council on Deyelopmental Disabilities is a State agency mandated to protect and assert the legal, civil, and service rights of people with developmental disabilities in California. Califomia has a system of 13 Area Boards, covering all regions of the state. It is on behalf of all Califomians with a developmental disability that I write today to convey our strong support for the closure of Lanterman Developmental Center (IDC).

We applaud the Govemor's decision to close LDC as an acknowledgement of the United States Supreme Court's Olmstead decision, which ensures that people with developmental disabilities are provided the opportunity to live in the least restrictive settings to meet their needs. Moreover, like Agnews Developmental Center's closure, LDC's closure shoald be viewed as an opportunity to expand commanity living options for current residents of LDC and other people with developmental disabilities in the future.

Additional reasons to support LDC's closure include:

- Research has demonstrated and replicated findings that people with developmental disabilities enjoy a significantly better quality of life in community settings as compared with those in developmental centers.
- Providing equivalent services to meet the needs of movers in the community is less expensive than in a developmental center.

LDC's closure must ensure a smooth and responsible transition. We therefore support the provision of appropriate services and supports, as well as ongoing stakeholder involvement and input. Moreover, we caution you to avoid a hasty closure - we believe residents would benefit from a closure done right, rather than a closure done rapidly. We are concemed that implementing a closure within two years will not provide sufficient time for the regional center system to provide a broad enough array of supports and services to meet the individualized needs of each LDC resident.

[^1]We do not support simply transferring current LDC residents to another developmental center, such as Fairview Developmental Center. Not only would this violate the Olmstead decision, but it would deny current LDC residents the dignity of making an informed decision. We therefore support each resident being provided the opportunity to live in the community to evaluate if this is a choice they would like to make. Conversely, if residents make an informed choice to transfer to another developmental center, we sapport their preference.

To ensure that appropriate placements, services, and supports have been made, we support appropriate oversight throughout the process and for one year thereafter - oversight provided by LDC's Regional Project, the Volunteer Advocacy Services Program of Developmental Disabilities Area Board 10, and a stakeholder committee, similar to the committee that monitored Agnews' closure.

Clearly, savings will be realized from LDC's closure. We believe that those savings should be transferred to DDS' Community Services Division to invest in the future of people with developmental disabilities. Additionally, if LDC property is sold or rented, we propose that the proceeds from that sale or rent should be likewise invested for the use of DDS' Community Services Division.

We thank you for this opportunity to provide input to the closure of LDC and look forward to working with you to ensure its success and improve the quality of life for its current residents. If you have any comments or questions, please feel free to contact me.

cc: Honorable Members of the Assembly Budget Subcommittee No. 1, Subcommittee on Health and Human Services, Assembly Committee on Budget
Mr. Daniel Alvarez, Staff.Director, Assembly Committee on Budget
Honorable Members of the Senate Subcommittee No. 3, Health and Human
Services Subcommittee, Senate Committee on Budget and Fiscal Review
Mr. Christian Griffith, Chief Consultant, Senate Committee on Budget and Fiscal
Review
Cindy Coppage, DDS, Developmental Center Division
Cheryl Bright, Executive Director, Lanterman Developmental Center

[^2]Lungren，Nancy＠DDS

| From： | Wiliam Leiner |
| :--- | :--- |
| Sent： | Friday，March 05，2010 4：03 PM |
| To： | Coppage，Cindy＠DDS |
| Subject： | Written comments by Disability Rights California re：Lanterman Ciosure |
| Attachments： | Disability Rights California Comments re Lanterman Closure．pdf |

Dear Ms．Coppage，
Attached please find written comments on behalf of Disability Rights California regarding the closure of Lanterman Developmental Center．Thank you，

William Leiner
Attorney
Disability Rights California
California＇s protection and advocacy system
Bay Area Regional Office
1330 Broadway，Suite 500
Oakland，CA 94612
Telephone：（510）267－1200
Fax：（510）267－1201
Toll－Free：1－800－776－5746
TTY：1－800－649－0154
The information in this transmittal（including attachments，if any）is privileged and confidential and is intended only for the recipient（s）listed above．Any review，use，disclosure，distribution，or copying of this transmittal is prohibited except by or on behalf of the intended recipient．If you have received this transmittal in error，please notify me immediately by reply email and destroy all copies of the transmittal．Thank you．

California's protection and advocacy system
Via U.S. Mail and E-mail
March 5, 2010
Department of Developmental Services
Developmental Centers Division
Attention: Cindy Coppage
$16009^{\text {th }}$ Street, Room 340, MS 3-17
Sacramento, CA 95814
Sent via mail \& e-mail: Cindy.Coppage@dds.ca.gov

## Re: Testimony on Proposed Closure of Lanterman Developmental Center

Disability Rights California, California's federally mandated protection and advocacy agency, supports a plan that would require the closure of Lanterman Developmental Center. However, this support assumes that the closure would occur along side an expansion of community capacity in southern California (and other areas where Lanterman residents would choose to move) sufficient to allow all Lanterman residents the opportunity to move to the least restrictive appropriate environment, and that Lanterman residents and their families will be provided information about community living options so they can make informed choices about the full variety of available community services and supports.

## Background

For many years the national and global trend has been moving toward community inclusion of all people with developmental disabilities. Consistent with this trend, California has closed Agnews Developmental Center, with the last resident moving out in 2009. In addition, at the end of 2009, Sierra Vista closed as well. However, California still
operates four state-owned-and-operated institutions with about 2,000 residents, as well as one newer forty bed institution. These developmental centers cost an average of almost $\$ 300,000$ per year per client to operate while community-based programs serving people with the same level of disability and comparable needs cost considerably less. Lanterman is also the most expensive of the developmental centers to operate and greatly contributes to estimates that it would cost over one billion dollars to bring the aging developmental center infrastructure up to modern health and safety standards and comply with the ADA.

The fact that quality community care can be provided at significantly less cost than institutional care is a major reason why continued reliance on this outdated service model is fiscally unsound. But the key reason for developing alternatives to institutionalization across the nation is not cost; it is the value placed on quality of life and inclusiveness.

Contemporary enactments - including the Lanterman Act and the Americans with Disabilities Act - place a clear value on integration and community inclusion. The closure of Agnews and Sierra Vista were important steps in the right direction towards meeting these values. The proposed closure of Lanterman continues this positive trend.

## Policy Issues that Must be Addressed in the Closure Plan

## Planning for the Future - Information and Choice

Disability Rights California urges the Department to include in the final closure plan a commitment to the development of protocols that meet the planning needs of Lanterman residents. Any such planning should be consistent with California's Olmstead Plan parameters.

In the California Olmstead Plan, the State adopted assessment parameters recognizing that planning for de-institutionalization requires assessments that, e.g.:

- Determine the specific supports and services that are appropriate for the person to live in the community, including those needed to


## Closure of Lanterman Developmental Center - Support

promote the individual's community inclusion, independence and growth, health and well being;

- Are person-centered;
- Provide the person with a full opportunity to participate in the planning process;
- Provide the person with information in a form they can understand to help them make choices and consider options;
- Provide the opportunity to visit and temporarily test out a choice of community services options prior to being asked to choose where one wants to live;
- Are performed by professionals with knowledge in their field and who have core competencies related to community-based services (including knowledge of the full variety of community living arrangements); and
- Are based on the person's needs and desires and not on the current availability or unavallability of services and supports in the community, and
- Identify the range of services needed and preferred to support the person in the community, including where appropriate, housing, residential supports, day services, personal care, transportation, medical care, and advocacy support.


## Recommendations

1. Any closure plan should include plans for a sufficient number of both peer self advocates and other individuals who have experience in the process and knowledge of the full variety of community supports, including the most integrated options; and of the capacities of community systems to meet even the most challenging or complex medical and behavioral needs.
2. Part of the planning process should include materials developed through the Capitol People First settlement and/or Agnews closure process that were designed to help developmental center residents and their families understand and make choices about different community living options.
3. Real futures planning needs to proceed now for all residents, even if the preferred futures identified for some residents change as the time approaches for them to move. Only in this way is it possible to adequately plan to address the specific needs and choices of Lanterman residents so that, when the time for implementation arrives, each individual can move to a quality community home without undue delay.

## Development of Living Arrangements and Appropriate Supports

Any closure plan must include development of sufficient community capacity to provide housing and appropriate supports for every Lanterman resident based on his or her individualized needs and in the least restrictive appropriate environment. There should be no doubt by now that community models have the ability to meet the needs of developmental center residents. This can be seen in the declining numbers of people who live at Lanterman, Sonoma, Fairview, and Porterville. More recently, it can be seen with the closure of Agnews, where reports from the Bay Area Quality Management System Commission show that the vast majority of movers are successfully living in the community.

## Recommendations

1. Disability Rights California urges any closure plan to focus on community models that have the proven ability to respond to scheduled or unpredictable needs ways that promotes maximum dignity and independence. Such models include:

- Supported living; the guiding principle of which is that no matter the degree or type of disability, people should get the support they need in their own home to live like people without disabilities.
- Family Teaching Homes, a model of service where up to three adults with disabilities live in one side of a duplex and the family providing supports lives in the other.
- Small specialized group homes with no more than 3-4 residents designed to help people with unique mental health and behavioral challenges, the services of which include on-site specialized staff.
- Homes for people with specialized health care needs that include adequate nursing staff and the ability to provide necessary medical care.

2. Support systems that can benefit from the transition of state employees to community as necessary to meet the needs of consumers.
3. In addition, Disability Rights California supports the creation and/or expansion of community-based specialized health care centers that would strengthen the service system for both Lanterman movers and all people with developmental disabilities in Southern California.

## Targeted Regional Center Resource Development

DDS currently supports the transition of developmental center residents to the community through dedicated Community Placement Plan (CPP) funding. Such funding is used by Regional Centers for comprehensive assessments of developmental center residents, costs of moving individuals from developmental centers to the community, and resource development. Funds may also be used for property renovations, such as changes to layout of the real property and amenities, so that the unique needs of individuals with a wide range of disabilities can be accommodated.

Recent community placement data show that the Regional Centers with the largest numbers of residents at Lanterman have not used the CPP to move significant numbers of people from Lanterman to the community. Disability Rights California urges that any closure planinclude the necessary CPP funding, resources, and leadership by DDS to ensure that Regional Centers use the CPP in a way that fully supports the individualized needs of Lanterman's residents.

Recommendations

1. Disability Rights California supports the creation of a formal CPP for Lanterman Developmental Center (the Lanterman CPP), which would include active involvement by all Regional Centers impacted by the closure.

## Closure of Lanterman Developmental Center - Support

Page 6 of 7
2. Regional Centers that are not directly impacted by the closure should actively participate in the Lanterman CPP to the extent that individualized planning supports placement in other parts of the state.
3. DDS should provide leadership and support to ensure that Regional Centers use the Lanterman CPP in a way that fully supports the individualized placement needs of Lanterman's residents.
4. Disability Rights California opposes any plan or provision of a plan that results in the majority of current Lanterman residents being transferred to other private or public institutions.

## Genuine Community Participation

Disability Rights California strongly advocates for the goal that Lanterman movers be included as genuine participants in their communities and that they be given the opportunity to interact with people without disabilities in both places of recreation and supported employment.

## Recommendations

In order to achieve this goal services to be developed as a part of any closure plan should to the maximum extent possible be integrated with existing community resources that are open to all - not just to people with disabilities - and people should be supported in ways that facilitate interaction.

## Conclusion

Disability Rights California supports the closure of Lanterman Developmental Center and urges the Department to provide the necessary resources to support the individualized needs of Lanterman's residents in the least restrictive environment. This includes:

- Ensuring that Lanterman residents and their families have complete information about community options, services, and supports so they can begin planning for the future;

Closure of Lanterman Developmental Center - Support Page 7 of 7

- Securing appropriate living arrangements and supports for Lanterman's residents;
- Targeted Regional Center resource development, including the creation of a Lanterman CPP; and
- Genuine community participation for all Lanterman movers.

Thank you for considering our views. We look forward to working with you on this important issue. Please do not hesitate to contact us with any questions you may have.

Sincerely,


William Leiner
Disability Rights California ELLIOTT ROTHMAN Mayor

March 9, 2010

California State Department of Developmental Services


Atm: Cindy Coppage
Developmental Center Division
$16009^{\text {\#in }}$ Street, Room 340, MS 3-17
Sacramento, CA 95814
Dear Ms. Coppage:

## Subject: Proposed Closure of Lanterman Developmental Center

At a special meeting on Monday, March 8, 2010 the Pomona City Council unanimously voted to oppose the closure of Lanterman Developmental Center until a written plan for relocation of the Center's clients is made available.

The Council views Lanterman Developmental Center as a special neighborhood in Pomona. The grounds not only house Pomona residents, but in nearby neighborhoods, families of Lanterman clients have relocated to be near their loved ones under the Center's care. The Council remains concerned for the continued weil being of the Lanterman residents and their families.

It is understood that each resident will require a unique plan for continued service. As part of these plans, the Council encourages the Department of Developmental Services to consider the option of incorporating a smaller scale Lanterman facility that would free up a large portion of the site for other uses. Such an option would allow the Department of Developmental services to avoid significant expenses associated with operation and estimated infrastructure improvements, while eliminating the need to uproot Lanterman's clients and their families.

On behalf of the entire Pomona City Council, I implore the Department of Developmental Services to explore all options to avoid the outright closure of the Lanterman Developmental Center and urge thorough and thoughtful consideration as to how such a closure would impact the Center's clients and their families.


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# MCKAY, GRAHAM \& DE LORIMIER 

3250 Wilshire Boulevard, Suite 603
Los Angeles, California 90010-1578
Telephone: (213) 386-6900
Facsimile: (213) 381-1762
Facsimme Transmission

Date:
February 23, 2010


From: Jeanne Wetrlein
Re:
Lanterman Closure-
FLLE NO:: Admim . NUMAER OF PAOES, INCLUDING COVER: -3-

## Miessage

Ms. Crettol:
Please forward the following letter to Cindy Coppage or directly to Ms. Delgadillo. While I attended the meeting at Lanterman on February $20^{\text {am }}$, I may not be able to take off from work to attend the public hearing on February $24^{\text {th }}$. While Ms. Flannery and the team from DDS appeared to listen to our stories, I felt that they didn't inmart anything to give us any help in this matter.

I just wanted to get my stary and opinions on the record.
Thank you,
Jeanne Werrlein

Jeanne Wemlein

February 23, 2010

Department of Developmental Services<br>Developmental Centers Division<br>$16009^{\text {m }}$ Street, Room 340, MS 3-17.<br>Sacramento, CA 95814<br>Attention: Cirdy Coppage<br>Re: Proposed Closure of Lanterman Developmental Center<br>Dear Ms. Coppage:

I am the mother and conservator of who has been a resident at Lanterman Developmental Center since 1975 ( 35 years). has been diagnosed as hiaving profound mental retardation and unspecified encophalopathy. He is non-verbal, has a pica condition, walks haltingly with support and uses a wheelehair most of the time. He has made the roumds at Lanterman from Residence to to and now. Under the continuity of care of his psych techs, teachers, doctors, dentists, physical, occupational and recreational family has learned to walk haltingly, feed himself, enjoy leisure activity and off site adventures. All of this for a child whom:we were told would never learn to sit without support.

Prior to his emergency admission to Lanterman, was a resident in two separate private care facilities where he, unfortunately, just existed. He came to Lanterman on an emergency admission when the private care facility he was living at was closed by licensing. I received a call from another parent at that facility advising me that the doors were being closed that day. I immediately drove to Garden Grove and collected , along with his personal clothing walker and wheelchaii. Unsure of what I was going to do at that point, I was assisted by a social worker at the facility who called Lanterman and made arrangements for me to go directly there foi an interview. Taking with me, we were greeted wataly by someone in admissions, given a tour and an explanation of what to expect. F was told I needn't make a decision at that time and that they would "holla the bed" for . I took home with me and checked out a couple of other facilities. Within the week I called and asked ifI could bring to Lanterman. I was assured he would be most welcome. Considering what we had experiemced in "private care" facilities, Lanterman was a slice of heaven and an answer to my prayers.
and I have been through clesures béfore. The last clồsure wà wheniésideñee 17 was closed last year and he was moved to residence 21. At that time I was assured that his favorite staff would transition with him. That did not happen.
was moved to 21, where we found that one or
(wo members of the staff bad been with him in previous years on 17. How staff on 21 really didn't know him. They have learned that it onty

 though these things are set out in his.IPP.

Due to his pica condition
had surgery at Lanterman during bis first year for ingesting several small objects. He was hospitalized for several days a few years ago for ingesting a tube sock, and most recently was taken to the emergency room of a local hospital for a cut to his thamb that would not stop bleeding when a single staff member atternpted to cur his nails. If were to go into a community setting, he would not have immediate access to medical treatoment, dental treatnent, occupational or physical therapy ail of whish are available to him currently on an immediate and daity basis. He would also need to be in an noi-pica environment. I am told, however, by bis regional center that no such environment exists.
adapts eventually. to people who care for him. He bas been in a secure environment for the past 34 years. It has given me peace and comfort knowing that he is safe and has continuity of care by loving hands. It would be cruel and inhumane to uproot him from the friends and family he has been surrounded by during these years.

We have beentold that Fairview Developmental Center cannot transition all 394 residents currently at Lanterman. In addition to that; what happens when in a few years DDS decides to close Fairview and we have to go through this nightuare again. At a meetingheld on February 20, 2010, we were advised that the state intexds to sell the Lanterman property and pay off bonds incurred by the state. DDS members attending that meeting did not deny this statement. In my bumble opinion, it is morally wrong to displace people with disabilities to fimancially better the states coffers.

Lanterman is a prime piece of property. There must be othex altematives: such as selling off portions of the property and making it a smaller campus. Or, combining the populations of Lanterman and Fairview at Lanterman. The argument that Lanterman's infrastructure is in need of major repairs and capital improvements is a poor one. These are items that should have been corrected in a timely manner and not left to grow to the point of displacing innocent people. It seems that our moral compass has shifted significantly. when we allow money to become the almighty decision maker regarding human life.

Thank you for giving consideration to my concerns.
Very truly yours,

from: Zimmerman, Sarah
Sent: Friday, March 05, 2010 4:58 PM
To: Coppage, Cindy@DDS;
Cc:
Subject: DDS hearing testimony from Local 1000
Ms. Coppage:
Enclosed is testimony from L 1000 related to the Feb 24 hearing.
Please contact Megan Lane or Randy Cheek with questions.

I would appreciate it if you would keep both of them on your email list for announcements about Lanterman, and in particular to advise them of the plans to incorporate this testimony into a report to the legislature or another forum.

We will also send a hard copy to the follow address:

# "Building Partnerships, Supporting Choices" <br> Department of Developmental Services <br> Developmental Centers Division <br> Attention: Cindy Coppage <br> $16009^{\text {th }}$ Street, Room 340, MS 3-17 <br> Sacramento, CA 95814 

FYI, the phone number listed on your web site, 654-1963 does not appear to have a working voicemail system.

Sarah Leah Zimmerman<br>Deputy Chief of Staff<br>Sacramento, CA<br>916-554-1283 fax<br>408-833-9732 cell<br>916-554-1281 wrk

CAUTION: THE INFORMATION CONTAINED IN THIS E-MAIL AND ANY ACCOMPANYING DOCUMENT(S) IS INTENDED ONLY FOR THE USE OF THE ADDRESSEE AND MAY BE CONFIDENTIAL, MAY BE PRIVILEGED (ATTORNEY-CLIENT, ATTORNEY WORK PRODUCT, RIGHT TO PRIVACY) AND MAY CONSTITUTE INSIDE INEORMATION.

SEIU Local 1000 has a number of concerns regarding the closure of the Lanterman Developmental Center. The proposed closure comes at a time when the State of California is going through a severe economic crisis. Funding for the disabled, elderly and children is being cut. The governor has cut and is proposing more cuts to regional community centers and In Home Supportive Services. Now the disabled community of California is being told that yet another developmental facility is to be closed and its residents scattered across the state.

The first and foremost concern of SEIU Local 1000 members is the well being of the clients that they have grown to know and care for. For some of the clients SEIU Local 1000 members are the only family they have. Relocating 398 clients with the support they need will be difficult. Since a large number of the population at Lanterman has resided at the facility for decades, change will be a major stress for these clients. We learned from previous closures that some clients do not do well in new environments and die within a short amount of time.

Yet, despite these concerns, it seems the Department of Developmental Services is speeding forward recklessly with the closure of the Lanterman Developmental Center. The closure of Agnews Developmental Center required nearly 8 years, yet this current closure is being considered for a one-two year timeline. This is unnecessary and runs the risk of increasing unemployment, causing undue stress and harm to residents at the center and their families, and pushing the department staff to move too quickly to gather the data essential to developing and moving a comprehensive plan.

Local 1000 believes it is in the best interest of all parties - clients, parents, relatives and employees - to carefully evaluate the needs of all. The transitioning of patients and staff to other locations should not be taken lightly and must be thoughtfully and carefully planned. A number of questions need to be aṇswered before the process can begin:

1) Are there facilities either in the state or in private settings that can accept more patients without causing an extreme amount of stress for the patients?
2) Will these facilities be able to maintain the same quality of care that Lanterman provides?
3) Specific programs and services at Lanterman include foster grandparents and community industries, operated by rehabilitation services to place the developmentally disabled at Lanterman and in the community. Will the range of services offered at Latnerman be provided to the clients in other settings? What information currently exists that captures the range of existing services and compares them with other options for client placement?
4) How much additional funding is the state willing to provide to make sure that a transition will be smooth?
5) What kind of stakeholder structure is being developed? What type of ongoing communication with stakeholders will there be and under what time constraints?

These and many more questions should be and need to be answered before any initiation of the closure process.
SEIU Local 1000 believes that a complete study and analysis of the closure of the Lanterman Developmental Center needs to be done. Without further analysis and a thorough evaluation of the unique needs of Lanterman's clients, we cannot take a position on this proposal.

March 5, 2010

My name is Jo Walters. Today, I am reading a statement by myself and my former husband, Tim Walters.

We are the parents of a a 33-year-old autistic, retarded man. has lived at Lanterman for nearly 20 years. He cannot talk. But, he uses a few words in sign language, such as "toilet", "more" and, his personal favorite, "candy". l s functional age is that of about a two-year-old, with some skills of a four, five or six-year-old. Several years ago, also lost his sight. He is now blind.

We adamantly oppose the closure of Lanterman, but it appears that the DDS has already decided to recommend this course of action to the legislature.

We are surprised and gravely concerned that the DDS has made no effort to ascertain the availability of placements at other Developmental Centers, including. Fairview Developmental Center in Orange County. In fact, the DDS mentions only that it will work with the Regional Centers to "develop resources for community placement."

This is absolutely terrifying.

Make no mistake: COMMUNITY PLACEMENT IS A LIFE-THREATENING OUTCOME•FOR OUR CHILD.

We tried community placement with $\square$ before he came to Lanterman. Here are two of many everyday situations that became life-threatening emergencies for Cameron in an instant:

- On his way to the school bus one morning, tried to eat a toadstool growing near a neighbor's sidewalk. The staff thought they got all of it out of his mouth. Even then; he suffered through three days of continuous vomiting and nearly died.
- Another time, a staff member took for a walk at a local park with a deep lake.

As ran in the lake and began to drown, the staff member - who couldn't swim merely stood on the shore and shouted for $\square$ to come back. Miraculously, a 13 year-old-boy fishing with his father in a small boat nearby - who had completed Jr.
Lifeguard training just two weeks before- jumped in the water and saved our son's life.

These events took place in what were called "Range B" homes, with high staff-to-client ratios that offered supposedly expert care.

But, the DDS says, homes are so much better now!

While we fervently hope this is true, we are unwiliing to bet our son's life on it!

Furthermore, no such home can be created with sufficient staff to control $\square$ when he becomes upset.

The fact is that some people belong in Developmental Centers, and is one of them. If Lanterman closes, we will advocate that $\square$ be placed in Fairview in keeping with the ongoing conclusion of his IPP team.

We are, however, concerned about his transition.

Our son's world is about to be shattered. He lived on Residence $\square$ for many years before losing his sight. He knows his way around and can move about with some confidence inside the residence. He has also kept his job shredding newspapers in the sheltered workshop on the hospital grounds despite the loss of his eyesight.

But, when he leaves Lanterman:
will not be able to see where he is going. And, he will never again know where he is.

He'll lose the familiar places and routines that he compulsively clings to because familiarity is the only thing that calms his autistic mind.

He'll be ripped from where he feels secure and placed into an utterly alien environment. One in which he cannot see.

The staff won't know or understand him. He'll know and understand no one.

Through it all, because he cannot effectively communicate, we can't explain what is happening to him or why. And, there is no way for him to tell anyone that he is afraid of that is homesick.

Although s anguish will be amplified by his recent blindness, many of the other "children" on Residence will experience a similar distress, especially if they are taken from their home one at a time. Furthermore, the Residence $\square$ staff members are dedicated and compassionate professionals who know the children well. It is in the best interests of the children to experience a continuity of care that comes only with keeping the staff and children together.

If Lanterman does close, we propose that the staff and children of Residence be moved as a group to Fairview Developmental Center in Orange County. We ask that the DDS fully explore this alternative with the other families and include it in the plan presented to the legislature.

We also ask that the DDS consider the option of keeping Lanterman open, but in modified form. We propose to sell most of the land to a developer, with the stipulation that the developer builds a hospital to accommodate current and future residents of Lanterman. This approach is familiar to municipalities, where builders are often required to build schools, roads and parks in exchange for housing developments. This approach would keep residents close to their families, preserve the jobs of the Lanterman staff -- and incur minimal out-of pocket expenditure for the state. It is, in our opinion, a safer and more humane approach than the current path chosen by the DDS.

Last, we ask the DDS staff, especially those of you present today, to remember. Lanterman residents are innocents. They were placed in your care in sacred trust - the trust of their families, of our society, the state and the Almighty. We implore you to proceed with extraordinary care and compassion, with open hearts and open minds as you work to find the most humane solutions to the problems besetting us today.

Thank you,


Timothy L. Walters


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# SUPPORT FOR LANTERMAN RESIDENTS AND FAMILIES Testimony by Lex Wells <br> VOR Representative <br> Wednesday, February 24, 2010 

My name is Lex Wells.
I represent VOR, a national advocacy organization for individuals with intellectual and developmental disabilities, and their families.

For 27 years, VOR has consistently supported the rights of individuals and their families to choose from a full array of residential options, including family home, own home, community-based options, and facilltty-based care.

VOR stands steadfast behind the residents of Lanterman and their families who OPPOSE the proposal to close this fine facility.

## ICFs/MR Provide Life Sustaining Quality of Life to Residents.

As a Medicald licensed Intermediate Care Facility for Persons with Mental Retardation (an ICF/MR), Lanterman is uniquely qualified to meet the complex needs of its residents - manny who have called Lanterman home for years, even decades.

Like ICF/MR residents from across the country, Lantermanresidents have profound cognitive and physical disabilities, extreme functional limitations, chronic medicat conditions and behavioral challenges.

[^3]Because Lanterman is a federally licensed ICFs/MR, unlike community programs; residents benefit from annual federal assurances that more than 378 federal quality of care standards are met, including access to health care, appropriate staffing ratios, and attention to therapeutic needs. This level of care and assurance to consistent quality brings great comfort to the families of Lanterman residents and is simply not available in community settings.

## Choice: It's the law.

In its landmark Olmistead decision, the U.S Supreme Courtex expressy required residential choice and cautioned against "imposing [community-based treatment] on patients who do not desire it." ${ }^{1}$ As recently as this past December, a federal district court judge cited Olmstead when supporting the improvement, not closure, of a facility:
"Thus, the argument made [in support of closing the facility] fails to account for a key principle in the Olmstead decision: personal choice. "2

Like California's Lanterman Act, Medicaid also guarantees choice, providing that eligible beneficiaries must be "informed of any feasible alternative" and provided the choice of either an ICF/MR or home and community based waiver services. ${ }^{3}$

[^4]
## Will closing Lanterman save the California money?

Families of individuals with profound intellectual disabilities find services like Lanterman priceless. We recognize, however, that the decision to close Lanterman is financially driven.

But will California really save money?
There is a long-held myth that community services can always be provided for less money. Peer-reviewed research and common-sense soundly rebut any hoped for cost savings. ${ }^{4}$ Lanterman residents will need intensive supports regardless of where they live. Providing all necessary supports "under one roof" at tanterman is obviously more cost effective than providing them in scattered locations across California.

Only by depriving individuals of life-sustaining care, will money be saved, a "solution" feared by families and totally unacceptable.

## Lanterman is a good financial investment for California.

Has California studied the economic impact of Lanterman to the City of Pomona? Any time a facility closes, there is also lost revenue.

By way of example, consider Topeka, Kansas, which faced recently recommendation to close a state ICFs/MR, called KNI. In response, the Topeka Chamber of Commerce prepared an "Economic Impact" report, which found that -

[^5]"KNI will have a significant impact on the state's economy during fiscal year 2010. KNI's revenues and expenditures and its employees and their salaries provide direct economic activity. In addition, this activity will ripple through the area's economy supporting indirect benefits including sales in local businesses and organizations, and as well as indireçt jobs and salaries . . . In total, the economic impact of KNI in fiscal year 2010 will be $\$ 66$ million. ${ }^{\text {" }}$

> Likewise, Lanterman Developmental Center, with 450 residents, is a major employer in Pomona. In addition to the direct economic activity by Lanterman employees in Pomona, the center itself generates revenue, including significant federal funding, which will be lost if Lanterman closes.

## A human and financial solution: Reinvent Lanterman as a Community Resource Center.

Individuals with developmental disabilities who reside at home or in community-based services face great difficulty accessing needed services, such as health care, dental care, OT/PT, wheelchair adjustments, and more. Lack of access to these services can result in a deterioration of individual health and abilities and even death.

Yet, these services are readily avallable at Lanterman.
Rather than close Lanterman lose its specialized services forever, California should endeavor to reinvent Lanterman as a Community Resource Center. Residents who choose Lanterman as their home can

[^6]remain, but the specialized services at Lanterman, which are already in place, can also be made available to nonresidents as outpatients.

This is a cost effective model that is in place and working well in other states. Needed services could be delivered TODAY.

## Do NOT close Lanterman -

There are too many questions and too much at stake.
Will California actually save money by closing Lanterman?
Will significant revenue be lost if Lanterman closes?
Are there community-based providers willing and able to provide equal or better care?

With so many needs already, is it wise to close Lanterman and lose forever its specialized, irreplaceable resources?

Lanterman is home, in every sense of that word, to its residents, staff and families.

Please do NOT close Lanterman.
Thank you.


Silage

# Department of Developmental Services <br> Developmental Centers Division <br> Attention: Cindy Coppage <br> 1600 9th Street, Room 340, MS 3-17 <br> Sacramento, CA 95814 <br> cindy.coppage@dds.ca.góv 

March 3, 2010
Re: Proposal to close Lanterman Developmental Center

The recommendation to close Lanterman seems to have been made hastily and without consideration of the consequences for the residents of the center and without weighing other, better altematives.

My son suffers from brain damage resulting from encephalitis when he was an infant. Several professionals we consulted in his early childhood told us that he was the most hyperactive child they had ever seen in their practice.

Before came to Lanterman, he spent four years at Children's Treatment Center at Camarillo. He was then at home for about a year while we searched for a suitable placement. During this time he attended a day program in Santa Monica on weekday mornings. We got the three-week respite care time divided into two or three weekends per month. He spent these at a community facility in Glenoaks. They could manage him there for the overnight stays, but when we tried to place him there for a longer period, they found that his behavior was too extreme for them to manage on a day-to-day basis.
hás been at Lanterman for 32 years. A few weeks after his admission we were called in for a conference with the unit staff. They were at a loss about how to handle him. He wouldn't listen. He was all over the place, getting into everything. He was "unmanageable" and "unreachable." When I suggested that it might be helpful to work with him on a one-on-one basis, at least a couple of hours a day, in order to help him focus his attention and get to know him, I was told that they did not have enough staff for doing this.

Six weeks later we were called back for another meeting. We were then told that the staff had worked out a treatment plan for $\square$. They were going to give individual attention all day long. The unit staff would take turns, each person working with $\quad$ for half an hour, because his hyperactivity made it too difficult to work with him for any longer than that.

I don't know how long they kept it up, but we soon noticed on our weekend visits that the staff was changing its attitude towards . Several staff members became really fond of him.

In addition to hyperactivity, has periods of obsessive behavior, which occurs in cycles, without any apparent relationship to medication, treatment, weather or anything else.

A couple of years ago he became obsessed with dumpster lids. If he saw one open he had to rush over and close it, even if he had to jump out of a moving vehicle and run across a street to do so. He was moved to a workshop within walking distance of his unit, because he would jump out of the tram taking him to his day program on the grounds. For several months I could not take him out for a drive in my car on visits, and for some weeks I could not even take him out on
the hospital grounds, but had to visit with him on the unit. After several.months, this behavior finally subsided.

At other times, he has become obsessed with threads and lint that he sees on other people's clothes. He will rush over to people, often from a distance of several yards, to pick lint or threads off their clothes. People who don't know him will perceive this as an attack. Another obsession is to drink any fluid within sight. At one time he drank some cleaning liquid and had to be taken to the emergency room for treatment.

These kinds of behaviors would be much more difficult to manage at a community facility where the staff is less trained and where there is more of a staff turnover.

I addition to his behavior problems, also has had several code blue epileptic seizures during his time at Lanterman. It is uncertain whether a community facility would have the capability of handling such emergencies.
is limited in his ability to communicate. When he was still at home, he learned to read before he started speaking. His attention span is too short for stories or for sentences of more than a few words, but he likes children's dictionaries. His favorite is the Cat in the Hat Dictionary.
> has been at several different units during his time at Lanterman. He has now been at Unit For several years. Both his IPP and biennial probate investigator's report have consistently concluded that Lanterman is the most appropriate setting for him.

> The environment at Lanterman is the safest as well as the least restrictive possible for . He needs close supervision even on his unit and on the grounds. Rustic Camp offers a safe place to walk and roam and is one of his favorite places. A community facility would not be able to provide him with the same degree of safety and freedom he enjoys at Lanterman.

Over the last decades thousands of Developmental Center residents have been placed in community facilities. The ones who remain in the Centers are the most in need of the specialized services provided there.

The 2008 Evaluation of People with Developmental Disabilities Moving from Developmental Centers into the Community showed that residents recently moved from Developmental Centers to community facilities had less access to primary medical care, specialist care and dental care and that they were in better health than clients who had lived at the community facilities a longer period of time.

A number of residents who were moved during the closure of Agnews Developmental Center were moved to Sonoma, Lanterman and Fairview Developmental Centers. This shows that there is still a population for which the Developmental Centers are the best, safest, or maybe the only choice, even with the many new facilities and upgrades of existing facilities that took place in connection with the Agnews closure.

It appears that the recommendation to close Lanterman was done without enough forethought and research. Two studies relating to the Agnews closure, one by University of California Davis and the other an independent evaluation of the 962 home pilot project, have not even been released yet.

A study by VOR, a nationwide advocacy group for the developmentally disabled, shows that "large savings are not possible within the field of developmental disabilities by shiting from institutional to community placements." (http://www.vor.net/images/Costcomparison.doc The study details cost factors often overlooked by policymakers and advocates, such as level of disability, cost shifting, lower wages of community care workers, and other factors.

There are several ways of making use of the existing facilities at Lanterman, including utilizing currently empty buildings for respite care, community services or care of Alzheimer's patients. Also, the current specialized medical and dental services in place at Lanterman would be an important resource for community facilities.

There is a need for a continuum of services for the developmentally disabled. It would be disastrous for those most in need of specialized services to be denied ready access to such services, which are now available at the Developmental Centers.

For the reasons stated above, and for the sake of my son and others with severe. developmental disabilities, I am strongly opposed to the closing of Lanterman Developmental Center:

Sincerely yours,

Marta Hethmon
Mother and Conservator of

From: Susan A. Purnell
Sent: Wednesday, March 03, 2010 4:10 PM
To: Coppage, Cindy@DDS
Subject: Attention: Cindy Coppage Re: Lanterman Closure

March 3, 2010
Re: Closure of Lanterman Develpmental Center
Department of Developmental Services
Developmental Centers Division
1600 9th Street, Room 340, MS 3-17
Sacramento, CA 95814

## Att: Cindy Coppage

As the sister of a profoundly mentally retarded and medically fragile sixty-seven year old resident at Lanterman Developmental Center, I absolutely oppose the closure of her home for the past fifty-three years. She like the majority of those who still reside there simply would not survive if they were relocated into community placement or otherwise. Does not DDS know this? Do you not see the clear distinctions between the high and moderate functioning disabled individuals and those who are profoundly disabled and medically fragile? I understand that it makes your job of balancing the cost easier if you delude yourselves into believing that all of the mentaliy disabled can be community placed. The reality is, like it or not, community placement is not the answer for the profoundly retarded and medically fragile.

You can try to 'sell' us with your scripted talk of how you will not place anyone until you are sure it is the right place, etc. You can promise anything you what but the reality of the horrors of cruel and humane treatment of the mentally disabled forced into community placements tells the real truth. Your answer when confronted with the reality of what has happened in community placement being 'that was in the past - That was unfortunate but we have learned a lot and we know how to do it better now,' means nothing. What is the past? A year ago, a month ago, yesterday - how about now and tomorrow? There is no excuse for the suffering and the deaths that your leaming decisions have caused. You say you have learned how to do it better now. If that is really true then why are you not looking for a way to keep at least a portion of Lanterman open for those who it would be the best placement. Do you really expect people who have lived there thirty, forty, fifty, sixty and even seventy years to survive a transition to a new home, of any kind, and at worst one into a community placement? Even if by some huge miracle there was an abundance of funds to sustain the high cost of the specialized needs for care and services for these individuals, you must know that they do not have the coping skills to survive the trauma of losing their familiar environment and supportive attachments. What part of these realities do you not understand?

You want us to believe all will be well with the closure of Lanterman. You allege that the closure of Agnew DC is a success story. Please save your sale's pitch. It only makes it all the more clear that you refuse to acknowledge the distinction between the high and moderate functioning mentally disabled person and those who are profoundly mentally disabled, many of which are medically fragile. Clearly for some mentally disabled, the high to moderate functioning, the 'De-Institutionalized Movement' has been a good thing. I understand that some family members of these individuals would like to push their stories to convince Lanterman and other DC families to be open to community placement. It may be their naïve belief that even the profoundly mentally retarded can be better off in community placement or it could be that they would like to see all the DCs closed believing that would free up funds for the already woefully scarce community services. As a state agency DC has a responsibility to those who can benefit in community placement as well as those who can not [Lanterman Act]. Yes you closed Agnew. Are all those who lived there prior to closure better off today? Are all the funds there today to meet their needs for care and services in community? NO! Does the financial future look brighter? No. Can the closure of Agnew be called a success? Let us wait and ask that question in ten or more years. What will the evidence say then? Will you then finally acknowledge community placement is not for all the mentally disabled? How much more will those under your charge who are least able to care for themselves have to suffer? How many more will die unnecessarily? What will be your answer then Opps- 'that was unfortunate but we have learned a lot and we know how to do it better now.'

We have a right to straight answers. Where do intend to place those who the court and you, DDS, have repeatedly stated year and year, that hospital placement is the only choice? Your scripted answer 'we can not say - it will be determined on a case by case bases ....only after working with the individual and their family can it be determined what placement would be very best,' says nothing. Your attempts to temporally avoid our concerns, only gives us more reason to be concerned. Will Fairview DC or some other DC be your short term alternative to community placement? This would only add insult on top of injury. If you succeed in closing Lanterman, will you not quickly look to close Fairview? Is it not slated to be the next DC to face closure? My sister has the mentally of a nine month old baby who can not talk, walk or care for herself at all -plus shè is medically very fragile. Community placement will never be suitable for her no matter how you want to try to convince us otherwise. It is very alarming to me that I see no evidence of any plans on your part to retain 'hospital placement settings' as option for those like my sister who require it? If you can not see the need to revision a portion of Lanterman for this purpose, then why would you not close all DC? As Califormia tax paying citizens and as family members and advocates of the profoundly mentally and medically fragile we have the right to know what your long term plans are for this population. Without full disclosure from you, we are left to assume that you have every intention to close all the Developmental Centers, leaving community placement for our loved ones as the only option. We can not and will not allow this to happen.

We need answers from you. Tell us your present and long term plans for the care of the profoundly mentally retarded and the medically fragile. Tell us how you intend for them to be better of by closing Lanterman Developmental Center.

Susan A. Purnell


March 3, 2010
Department of Developmental Services
Developmental Centers Division
Attention: Cindy Coppage
1600 9th Street, Room 340, MS 3-17
Sácramento, CA 95814
cindy.coppage@dds.ca.gov
Re: Proposal to close Lanterman Developmental Center
Lanterman has been my brother s home for the last thirty-two years, his entize adult life. is mentally retarded; autistic, hyperactive, and has mumerous other behavioral
 very difficult to manage even in such a controlled environineat as Lanterman.
s level of disability is such that he is unable to understand consequences or dangers that may result from his actions, much like a toddler. However be has the physical speed and strength of a fill-grown man. His hyperactivity and lack of impulse control make it infinitely more difficult to keep him from doing something harmful. Attention deficit problems make it certain that he will switch from a safe activity to a dangerous activity in the blink of an eye.

His obsessive compulsions are uncontrollable at times and pose a serious nisk to himself and others. He will drink any liquid within his reach and as a result has even had his stomach pumped. He has jumped from moving vehicles and bolted across streets and parking lots to close dumpster lids. Although is not aggressive and does not intend harm to others, he poses a danger to them. He is obsessive about ripping tags, threads. and lint off of clothing, frightening and sometimes injuring the wearer.

In addition to these and other behavioral issues, has several medical issues which require constant skilled monitoring and care. He is subject to epileptic seizures which require immediate skilled intervention when they occur and the proper medications to minimize their frequency and intensity. $\square$ s medication regime is very complicated due to the diverse nature of his problems and therefore requires medical professionals. that have extensive knowledge and experience with medications for his various conditions and their interactions.

Lanterman is shome. It is a community where he is safe and can thrive. Everything he needs is on the grounds and anything that poses a danger to him is carefully controlled. The Lanternan campus provides recreation, education, employment and numerous other earichnents tailored specifically to his needs. This range and quality of opportunities for could not be provided ju a local community home. A small community home woald be much more confining and infintely more dingerous for than Lanterman.

Eanternan also provides with the opportunities to be included in the outside community. He is able to go shopping, out to eat or attend holiday festivities with the assistance and close supervision of highly trained staff or a one to one basis. This is something possible for only because Lanteriman staff is highly skilled, well trained and available in suifficient numbers to provide these one to one client staff ratios when needed. Again a small commanity bome cannot provide this for and as a result he would have less inclusion in the outside community, not more.

For these reasons I believe would not benefit from a community placement and would in fact suffer from such a placement. Community placement would put him a significant risk of irreparable harm. Additionally, could not handle a community placement. The confining nature of a small home would create anxiety and harm his mental state which would result in increased behavioral problems. This was what


He quickly becanie completety umanageable in the community tiome setting. The best place for is where he is today, Lanterman.

I want Lanterman to remain open as it is is home. He has many people there, staff and residents, who are fond of him and whom he would.miss should Lanterman close. These people are his family, and it would be cruel to separate them just because they are unable to express their affection or desire to remain together. S mind is like that of a small child. The impact of such a separation could be extremely detrimental.

Has the department considered using the unique facilities and staff expertise at Lanterman to improve or replace services for other Regional Center clients? Couldn't the campus provide outpatient, daycare, educational, recreational, vocational or respite services to disabled residents and their families in the nearby communities? Lanterman does a good job of providing for the needs of its developmentally disabled residents, although there is always room for improvement. Certainly one improvement could be to increase the integration with the larger disabled community. Ușing Lanterman to its full potential would be much more efficient and would lower the cost per client in the Regional Center.

If it is not possible to keep Lanterman open, I expect $\square$ to be given the opportunity to choose another Developmental Center that would best suit his needs. One of those needs is for stability. It is unty understanding that the department intends to clese Fairview Developmental Center next. Fairview is the center that the department stated would be available for Lanterman transfers. Transferring to a facility that will also be closing will not provide the stable living environment that my brother requires. Another of needs that would be unfairly impacted by a move would be the frequency of family visits. The drive to Lanterman is already quite lengthy. The other Developmental Centers are further. Nonetheless, Developmental:Centers are important options for individuals with intersive need of specialized services, and should remain one of the options available to people like my brother. The department must put its intentions for the future of the remaining Developmental Centers in writing. It is unfair to leave families guessing during the time they are faced with deciding where their loved ones must go.
may hang in the balance over this decision. They must consider what action to take very carefully. A hasty decision may literally cost my brother's life. Melodramatic? Not at all, our cousin is one of the sad statistics. After decades of safety in an institution he was transitioned to community care against our aunt's wishes. He died of a preventable accident, a head injury, just a few shot months later.

I also want to ask who is assisting the residents who have no family to defend them? These residents deserve an independent poice on their side in these unsettling times. Please allow someone from outside the system, like a family member of another resident to help them through any decisions, planning or transition activities. Their lives are at stake as well.

In summary, the level of disability of remsining Developmental Center residents is much greater and mpore complex than residents that have transitioned to commonity homes: in: the pasti Most of the remaining Lanterman residents would not benefit from a transition;; and tranisitioning puts these fragile individuals at a higher risk of neglect, abuse and even death. Moving them will not result in any net savings to the state and will also result in extra, unnecessary expenditures to create new residences for them. I believe Lanterman should stay open and expand its service offerings to include the disabled in the outside cominunity.

## Sincerely,

Gabriella Owens
Sister of
Unit Lanterman Developmental Center

My name is Clarice Nevarez and my brother
was born a normal healthy baby and at 9 months old was stricken with meningitis leaving him with severe brain damage. has spent his whole life at a California Development Center. First at Sonoma State for close to thirty years and later transferred to Lanterman. He has resided here for 27 years and this is his home.

## Lanterman provides and the others comprehensive Treatment with:

- 24 hour medical observation and monitoring of his psycho active medications to prevent violent outbursts that result in harm to himself and to others. These medications are highly volatile and require constant fine tuning.
- Special Diets to complement the medication treatments and to ensure general good health.
- Provides behavioral therapy to support psychiatric and physical treatments that includes workshops, social activities, basic life skills and coping skills.
- He also receive all medical and dental services.
- Above all Lanterman provides a safe environment for walking, which he enjoys and other activities.


## Effect of closing Lanterman

- Will no longer be under the direct care of medical and behavioral experts.
- Create Homelessness - Many of the existing approximately 400 residents would receive substandard care and could
walk away from the community housing and end up on the street with little or no ability to care or speak for themselves.
- 1300 Californians will be become unemployed.
- There will be further burdening of the hospital emergency care system.

For this closing will mean:

- He will lose his home of 27 years
- Will lose much of the progress he has been given in the years at Lanterman.

If not supervised by experts both day and night (which includes drug adherence) he will become violent and uncontrollable.
> has "history of aggression, extreme anxiety and agitation with changes in his routine and schedule, extreme difficulty tolerating and adjusting to changes in his routine and environment, continued need for structure and a consistent routine, strong attachments and responsiveness to familiar staff and difficulty establishing trust comfort with new and unfamiliar staff.

## Possibly solution:

Please consider other options than just closing Lanterman and offering community housing, which is not an option for most that reside here now.

- Perhaps a solution is to sell half of the centers land and use the proceeds to bring the remaining facility up to code.


## The proceeds should not revert to California's General Fund.

- 

In Closing:
Please know this would be devastating to our Brother...... Devastating to his relatives.....Not because we don't want to care for him, But, Because we can't. We would helplessly watch our brother deteriorate right before our eyes.

We BEG for your support and a voice for not just $\square$, but for all of these Especially Needy Human Beings.

I strongly oppose the closure of Lanterman Dev. Center.
Thank you,
Clarice Nevarez

Dear Ms. Coppage:

My name is Gayle Mccue. My husband is Harry Mccue. We are the parents and conservators of $\square$ is a resident of Lanterman Developmental Center He has resided there for 32 years. He was 13 yeas old When he was placed in the Center and he currently 15 45 years of age.

We are adamently opposed to the proposed closure of Lanterman Developmental Center. It is $s$ howe and the most appropriate living situation for him.
suffers from" Cornelia Delange Syndrome" and is profoundly mentally and physically retarded. He is autistic and has no. speech. Further he suffers. From Impulse Control Disorder avid Obsessive Compulsive Behavior. He is hyperactive prone to selfinjuy; Hand can be harmful to himself and others. heels. unable to provide for personal needs and requires "assistance with his everyday needs.
has major health problems. He has cataracts that substantially limits his vision, spasms. osteoporosis, and reflux esophagitis. $\square$ must. have specially prepared pureed foods due to the fact he is an extremely high choking risk.

On October 6, 2008, $\square$ became extremely ill. He choked on food, was having difficulty breathing and was turning blue. He was rushed to the emergency room at Pomeria Valley Hospital. had developed. Aspiration Pneumonia which was caused by ingesting food into his lungs. It is also symptomatic of "Cornelia Delange Syndrome". While hospitalized, it. was determined that needed to have a gastric feeding tube (G-Tube) surgically implanted.

Upon his return to Lanterman from the hospitely twas placed on "One-on-One" supervision. When $\square$ Was left alone he would rip out the G-Tube and - he would have to return to the hospital fugue the tube surgically re-inserted. $\square$ had to return to the hospital eight separate timesegyyy period of ten months.

The G-Tube has now been removed. on specially prepared pureed foods and una why why of Aspiration Pneumonia remains high.
was a young teenager when we placed him. lat Lanterman. It was a very difficult decispan for US. He could no longevive at home: We. could no langer provide, wheresessig eave 2.
and skill that was desperately requirels Lanterman provided the most appropnite living situation. The medical facilities and professional staff made it the safest oud nest secure environment for $\qquad$
$\qquad$
These conditions remain the sammie today We consider Lantern to be the bestand mods appropriate living situation available pate - We oppose the closing of Lanevinan.

As $I$ am writing this letter; $\square$ is one again $\qquad$ in the hospital. This time he is undergoing surgery to repair a broken arm which uss a result of an altercation with another resident Thank Goodness medical cave wis quaky avaflobles

Respectfully;
Stout mace-
Gayle MoCue
Wary AMCM
Harry Me Cue

From: Mahoney, Marta E
Sent: Monday, March 01, 2010 9:33 AM
To: Coppage, Cindy@DDS
Subject: Proposed Closure of Lanterman Developmental Center
I am submitting the following as testimony in the public hearing on the proposed closure of Lanterman Developmental Center.

I am a family member and conservator of a Lanterman resident. My sister, , has been a resident there since 1960 (forty years). I am well aware that the state has a budget crisis, but I am vehemently opposed to the closure of Lanterman or any of the other developmental centers. I urge the DDS and the legislature to look at other options rather than closing Lanterman altogether.

The DDS needs to face the reality that there are people who are profoundly retarded, severely autistic or otherwise mentally disabled, and who often have additional physical handicaps. The population that resides at Lanterman and the other developmental centers are people who need 24 -hour supervision, have complex medical conditions, and in most cases need a great deal of help with dally tasks of living such a bathing and feeding. They are not cuddly little babies like Sarah Palin's son; they are tragic people who are difficult to care for and take a great deal of training and patience to handle. My sister is not atypical of the people at Lanterman. She has a mental age of 5 or 6 months. She is blind. She has selzures. She has never learned to talk. If she has to go to the bathroom she will sit on the tollet, but someone has to wipe her and prompt her to pull her pants back up. She cannot dress or bathe herself. She only has 8 teeth left so must be on a special soft diet. In an attempt to preserve what teeth she has left, she is taken to the dentist every 3 months to have her teeth cleaned. She has to be sedated for this . procedure since she screams and goes into a hysterical uncontrolled frenzy when she smells the disinfectant in a doctor's office.

Over the past few years she went through a period of about 18 months when she refused to get out of bed. She would not put clothes on and simply lay naked in bed all day in a fetal position. The staff would bring her meals to her room and feed her there since would not even put on clothes to go to the dining room. The psychlatrists and her team at Lanterman tried different medications and have been able to bring her out of this state back to (what is for her) normal functioning again. She gets dressed, eats in the dining room, goes to her group room during the day, and I am able to take her off the unit for a walk or to the snack bar when I visit.

I love my sister but given her complex needs, I do not feel in any way that a community home could in any way provide the scope of services that she needs and that she currently receives at Lanterman. Şe is safe, supervised 24/7, has doctors and dentists who are experienced in dealing with the severely retarded and readily available, and a trained staff of psych techs who treat her with dignity. If Lanterman closes, she and the other residents will have no place to go, where they can enjoy the same quality of life.

Further, I think the state needs to re-think the whole question of institutional care. When I was growing up we had orphanages and state hospitals/Institutions for the retarded and the mentally ill. But we didn't have children in foster care who were
abused and killed because their social workers ignored the warning signs or lost track of where they were; we didn't have an epidemic of homeless mentally ill living in cardboard boxes on the streets of every major city in the state; we didn't have retarded people being set on fire for sport by vicious teenagers. There is nothing inherently wrong with institutional care for certaln segments of soclety.

HOWEVER: it's obvious that Lanterman, as currently configured, is not economicaliy viable. Instead of closing Lanterman altogether, the DDS and the legislature need to look at other options. I haven't seen ANY information showing that any option other than closure has even been considered. It seems to me that the DDS is pushing their own agenda.. There are a number of possibilities that could be considered:

- Sell or lease a portion of Lanterman's land to a private developer and operate Lanterman with a scaled-down footprint
- One of the justifications for closure is that Lanterman's infrastructure is aging and needs extensive renovation to bring it up to code. According to the LA Times this morning, $12.4 \%$ of the workforce in the state is unemployed (at a minimum). Many of the unemployed came from the construction industry. Put these people to work on the infrastructure repairs, as a condition of continuing to receive unemployment benefits. That would significantly reduce the estimated cost of renovation.
- Use part of the land for other social services, such as transitional housing for the homeless. I live in Orange County, and the Orange County Rescue Mission has built a state-of-the-art transitional housing/social services complex for the homeless on the grounds of the vacated Tustin Marine Base.
- Built a regional vocational high school on a portion of the land. White-collar jobs have disappeared and the state desperately needs to train young people in trade and technical fields where the jobs will be in the future. Offer auto mechanics, plumbing and HVAC, medical technology, pre-nursing, culinary arts, etc. Lanterman could provide ROP programs for such a high school.
- We have many, many disabled veterans returning from Iraq and Afghanistan who need medical and rehabilitation services. Use a portion of Lanterman's grounds for a VA rehab hospital/center. The nearest VA hospital now is in Long Beach which is not at all convenient for people in the San Gabriel Valley.

Additional points:

- The DDS seems to be unable to provide any concrete information on what would happen to the Lanterman residents. I realize they can't know what the situation will be in a year or two years. HOWEVER, they should be able to state how many spaces are currently available at Fairview (or other developmental centers in the state); how many spaces are currently available in group homes under the supervision of the various reglonal centers in southern California; what number of those spaces could serve the profoundly retarded; how many people are currently waiting for a space in a group home in southern Californla; how many on the "waiting list" are profoundly retarded, not counting people currently in developmental centers. This is basic statistical information that the DDS should be able to pull up immediately.
- The DDS has not provided any breakdown of where the anticipated savings from closing Lanterman will come from, $v$. estimated additional costs (moving
residents to Fairview or another center, ongoing cost of care at Fairview or a community placement, additional staffing costs at regional centers, etc.) The gross figure I have heard is $\$ 300,000$ per person annually at Lanterman $v$. $\$ 100,000$ in community care. Again: this should be basic statistical information that the DDS could pull up in a pie chart. (And If you don't have enough information to pull it up in a pie chart, no wonder the state is broke.)
- The general assumption is that if the state closes Lanterman, they will sell the land. Does the DDS has a clean environmental report on the property? This is a facility that has been in use for over 80 years and typlcally, these properties need environmental clean-up before a sale can go through. The buildings are old and may have lead or encapsulated asbestos which will affect a sale.

Please take this testimony under consideration. Again - I strongly oppose the closing of Lanterman and urge the DDS to work on alternative solutions.

[^7]In connection with the proposed closure of Lanterman I have a number of questions. They are in the attached Microsoft Word Document. If you could answer any of them I would greatly appreciate it. For those questions you don't know answer to, I would appreciate if you could advise me of whom to contact, their addresses and/or email addresses.
Thanks a lot.
Marta Hethmon

## Questions re Lanterman closure

I have a number of questions related to the proposed closure of Lanterman Developmental Center, where my son has been residing for 32 years.

As the answers to these questions are essential to the writing of letters to DDS and Legislators, a quick response would be appreciated, since the deadline for such letter is March 5.

1. For how many of the present 394 residents at Lanterman is a community placement NOT considered a safe alternative according to the IPP (individual program plan)?
2. Has this number changed since the closure recommendation was made?
3. How many Lanterman residents have families/conservators who can speak for their interests?
4. In how many cases at Lanterman does the Regional Center have the conservatorship?
5. What are the actual plans for Fairview? Is it also slated for closure and, if so, what is the timeline?
6. Were any residents from Agnews transferred to Lanterman?
7. The person who spoke about the Agnews closure at the Feb. 20 meeting said that , some "fell thru the cracks." How did this happen? What happened to those residents?
8. How many homes are presently available for developmentally disabled in Southern California? In the area served by Lanterman?
9. What is their current available total capacity - how many more people could they accommodate?
10. Are there ANY community homes in the area served by Lanterman that give the same level of services and safety as Lanterman (medical, dental, psychological, consulting, etc.) If so, how many?
11. Is there a budget for having such homes established or brought up to standard? If so, what is this budget?
12. What are the requirements for staff composition at community facilities at Service Level 4 i (the most severely behaviorally handicapped)? How does that compare with Lanterman staffing?
13. In the event of an incident such as a serious injury or poisoning, is community home staff capable of providing appropriate medical intervention? Are responding
emergency personnel trained to deal with residents who may not be capable of communicating or may be combative without causing further trauma?
14. How many homes have been closed down in the last 3 years because of dangerous or substandard conditions?
15. How many were cited but allowed to continue operating?
16. How often are inspections made under normal operations? How soon is a follow-up inspection made when a deficiency has been found?
17. What percentage of group home placements fail? And for what reasons? Most of the people who spoke at Saturday's hearing indicated community placement had failed for their relative. Where can these statistics be found?
18. How do the needs of the Lanterman residents compare to current community placed persons? Aren't the remaining residents much more disabled with more complex needs than those who are successful in community placement?
19. What are the rates of abuse, neglect, medication errors, injury, death etc in the community homes? How does this compare to the rates within the Developmental Centers?
20. Isn't it true that community homes are much less likely to have such incidents reported and investigated? The management and staff have a vested interest in concealing incidents that would cost them their livelihood, while State employees :are protected if they report incidents and are in fact encouraged to do so.

Thank you for your prompt attention to these questions.
Sincerely, Marta Hethmon

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From: Ann Grivich
Sent: Sunday, February 28, 2010 5:35 PM
To: Coppage, Cindy@DDS
Subject: Input on proposed closing of Lanterman Developmental Center
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Dear Ms. Coppage:
Please find attached our input on the proposed dosing of Lanterman Developmental Center.
Thank you.
Jim \& Ann Grivich

Department of Developmental Services
Developmental Centers Division
$16009^{\text {ih }}$ Street, Room 340 MS 3-17
Sacramento, CA 95814
Attn. Cindy Coppage

## Dear Ms. Coppage:

1. The state of California is in a fiscal crisis. This cannot be overemphasized.

- Developmental Center families have been told again and again that closing another DC is not an option because the costs would be prohibitive. The Agnews closure reportedly cost $\$ 90$ million or more to accomplish. With Lanterman Developmental Center's current budget of about $\$ 116$ million, the closure would almost double the costs for the year:
- We were told that the aging infrastructure at Lanterman costs $\$ 1$ million a year to maintain and that there are other looming costs coming. It seems that $\$ 90$ million could go a very long way to meeting those costs if they were spent at Lanterman instead of on developing community care homes.

2. The Olmstead Decision cautions that "nothing in the ADA or its implementing regulations condones termination of institutional settings for persons unable to handle or benefit from community settings ... placing patients in need of close care at risk."

- The consumers who are left at Lanterman are those most in need of the services that only a \&DC can provide. Forcing them into a community setting would put them at great risk for little benefit.
- The LDC residents are medically and psychologically fragile with complex needs that cannot be underestimated. Some are self-injurious, violent or exhibit other serious antisocial behaviors and are on powerful black-box medications that need close supervision. Some need continuous hospital care or are unable to comprehend the simplest concepts with mental abilities in the infant or toddler stage and would not benefit from a community setting. Our brother, $\quad$, is able to live with dignity and safety because of the quality, professional, individualized, and loving care he receives from staff at Lanterman.
- Due to horrific past abuses in institutions for the developmentally disabled and the mentally ill and fueled by such movies as One Flew Over the Cuckoo's Nest, California moved in the 1970's to license and professionalize the care given to these vulnerable populations. No longer were the institutions hotbeds of abuse and neglect overseen by untrained and beastly "caregivers."
- By licensing and professionalizing the care, California's most vulnerable citizens are watched over by loving, professional caregivers who have dedicated their lives to the care of the disabled. Californians are justly proud of the strides we have made in this area.
- By proposing to close down Lanterman Developmental Center and moving residents into small, community-care "homes" (which are just small institutions, not family homes), we are moving backwards into the realm of a workforce of isolated, low wage, barely trained, constantly tuming over workers who have little stake in the welfare of their charges.
- The Strauss studies have made it abundantly clear that community care homes can be a death sentence for many of those who are forced out of CA state developmental centers. Community care homes do not have the professionalism or oversight found in developmental centers. The resulting abuse and neglect is abundantly predictable. (http:/howw.lifeexpectancy.com/dis.shtml)

3. Current law requires:

- The state to respect the choices made by consumers or where appropriate, their parents, legal guardian, or conservators. (W\&\& 4502.1. "Lanterman Act")
- The state to provide the programs and services in the Individual Program Plan (IPP) (W\&\& 4646)
- The state to "Insure a level of care and services in the community which is equal to or better than that provided by the state hospitals." (H\&S 1501) Lanterman DC provides:
- 24/7 on-site licensed staff and provides for medical, dental, psychiatric and other specialty care specific to consumers' needs in an integrated setting with prescription medications administered and monitored by licensed staff.
- A safe and secure environment as defined by code and verified by licensed fire, health, and building inspectors.
- Community care homes are staffed with minimum wage workers with a week or two of training who cannot possibly provide the required services that experienced, professional, licensed psych techs, doctors, nurses and others who staff LDC do.
- Lanterman has the economies of scale that make providing this level of services possible. Community care facilities cannot and do not provide anywhere near the level of services that are available at LDC. If they are at lower cost, it.is because they do not comply with the law to give "equal to or better than" services. Because of such things as cost shifting, it is entirely unclear if the community care homes are actually less expensive. (http://www.vor.net/images/Costcomparison.doc and
- http://www.vor.net/images/stories/pdf/CCS Update.doc)

4. Our case: In 2006, the East Los Angeles Regional Center in conjunction with the Lanterman Regional Project attempted to force our profoundly disabled brother, into an inappropriate and unsafe home that was full of code violations and staffed with barely trained minimum wage workers. It cost us nearly $\$ 30,000$ in legal fees to prevent the move. When we complained to state licensing about the code violations, they told us that it wasn't their job to enforce building codes. The judge finally relented and refused to force $\quad$ into that home, citing the fact that he would be personally liable if anything were to happen to

Sincerely,

James A. Grivich

Ann K. Grivich


From: Lee, Chedmond (US - Los Angeles)
Sent: Saturday, February 27, 2010 6:48 PM
To: Coppage, Cindy@DDS
Subject: Letter Re: SB 1196
Dear Ms. Coppage,
Please see attached for a letter regarding the proposed bill SB 1196.
Best regards

This message (including any attachments) contains confidential information intended for a specific individual and purpose, and is protected by law. If you are not the intended recipient, you should delete this message.

Any disclosure, copying, or distribution of this message, or the taking of any action based on it, is strictly prohibited: [v.E.1]

Department of Developmental Services
Development Centers Division
Attention: Cindy Coppage
1600 9th Street, Room 340, MS 3-17
Sacramento, A 95814

Dear Ms. Coppage:

1 am a psychiatric technician assistant who has worked at Lanterman Development Center for 14 years. I am writing against SB 1196 - i.e. to ask that a "NO" vote be taken, which was introduced by Senator Gloria Negrete McLeod. I understand that this bill calls for the closure of both Lanterman and Fairview Development Centers by December 31, 2010. The proposed bill will take away necessary and quality services from members of the community, our clients that are in need of proper care. Lanterman Development Center is a safe and serene location conducive, with well trained and experienced psychiatric professionals, appropriately equipped to serve the clients that find haven here.

In my experience the quality of care that is provided at Lanterman is second to none, there have been numerous instances during my career at this facility whereby clients have been sent to other facilities or released into the care of the general community and they have had to return because they found that the quality of care that they received at Lanterman was far superior to what they were able to receive elsewhere. In some unfortunate situations clients have left the care of Lanterman to their demise.

Lanterman and Fairview Development Centers provide round-the-clock licensed, professional developmental care and services not found anywhere else in Californla. The clients we serve have special needs: To the extent a decision is made to close these facilities as proposed by this bill, our clients will need an orderly and planned transition to new locations. A closure in less than a year does not appear to be appropriately planned where and how will such special services be provided in such a short span of time?
$I$ respectfully ask that you encourage a " NO " vote on SB 1196 for the sake of the clients we care for.

Yours truly,

## Vania L. Joseph

Vania L. Joseph


California
Senior Advocates League

Funding Directors:

John Kehos
Malcolm C. Tucker
Carol Ann Wiley

President:
Malcolm C. Tucker

Department of Developmental Services Developmental Centers Division ATTN: Cindy Coppage 1600 Ninth Street, Room 340, MS 3-17
Sacramento, Ca. 95814

The attached statement was intended to be personally delivered at your public hearing last week. It is submitted for the record.


1500 West El Camino Avenue $\# 254$
Sacramento, CA
95833-1945
p 916-924-8205
f 916-924-9262
wuw.calsal.org

February 24, 2010
Clasure of Lanterman Developmental Center
California Senior Advocates League
Back in the 1960s, I served as Legislative Assistant To Governor Ronald Reagan. This was in the era of closing Mental Hospitals and mainstreaming the patients in these facilities.

As the president of the California Senior Advocates League, I am presenting these remarks at the public hearing on the closure of this historic facility in Pomona, California. The California Senior Advocates League is expressing itself against this closure because of the burdens which such an action places upon the parents and older relatives of the patient population being served by this center. If you look at the age profile of the remaining residents to be subject to relocation, it can casily be seen that the emotional ties to those remaining is very great. While the dollar costs are important, the emotional costs of the decisions raises another key issue which cannot be quantified in dollars and cents.

In my sixty years of public service for the State of California, there are many times the "political" pressure to cut back spending plays its part on the stage of political theater. "Cut, squeeze and trim" has become a battle cry of those bent on solving budgetary problems. However in the case of the closure of Lanterman there is a critical part of the formula and that is the concern for the well being of the clients being served, and particularly their families.

In 1967, I was Legislative Assistant to Governor Ronald Reagan. The mental hospitals had been scheduled for closure. Assemblyman Frank Lanterman became the catylyst to develop a plan. He worked with Senators Petris, and Short in a bi-partisan effort to deal with the situation, and ultimately the Governor signed the Lanterman, Petris Short Act. This augmented by other legislative initiatives led by Assemblyman Frank Lanterman brought a high level of consensus on meeting the needs of the times. The concept of "mainstreaming" has brought new enthusiasm to the treatment of those with mental illness. During this period, I frequently would join Assemblyman Lanterman in his famous booth in the Senator Hotel where he would stay during the sessions of the Legislature. I was able to learn a great deal from him on the needs of the mentally ill, and the developmentally challenged. He always stressed that compassion and hope had to be always trumping just budget numbers and cost savings. He said that in the process he was advocating, he was always concerned with "the what if" the exceptional care led to the patients outliving aging parents. He told me he did not have a ready answer to this, but now we have the opportunity to add a chapter to the Lanterman Plan, and creatively deal with the "what if."

The profle of the residents being served by Lanterman today is the older clients. They need special love and attention, as well as good professional support. The families can
provide the special love and attention, but the State professionals can do the rest. This includes stability of programs. We can't begin to understand how uncertainty of where one will be housed, who will they be dealing with, and all the factors which contribute to this. This cost of emotional and mental distress cannot be quantified, nor even be understood on how an early death can even be created by this, to say nothing of the possibility of regression of the patient's condition.

The California Senior Advocates League is very concerned about the well being of all, but particularly the pressures on the aging parents and families. Assemblyman Lanterman in our Senator Hotel conversations dealt with the challenge, but not the answer to the factors involved. I believe the population of Lanterman still being served is much older than most similar institutions. I would strongly urge that the Department study tbis implication, as it explores the right answer for Lanterman. It could improve the state's balance sheet in the short run. I believe there is insufficient evidence that closure. NOW is the best direction. I would hope that the leadership of California would rescind the closure plan currently being considered, and come forward with a client by client assessment, which uncludes family impacts. It is less costly to address closure in this way, than to precipitously make an announcement and then force all to address the consequences. If the Senior Advocates League can help in this assessment process, it is willing to do so. A new chapter in the Frank Lanterman legacy can be created in so doing.

From: Elisa Fuentes-Arroyo
Sent: Friday, March 05, 2010 1:47 PM
To: Coppage, Cindy@DDS
Subject: Lanterman Closure Plan
Hello Cindy,
I am attaching my letter to DDS regarding the Lanterman Closure Plan.
It is so important that I know that you have received my letter. Is it possible for you to send me a quick reply letting me know that you have recelved my letter.

Thank you
Elisa Fuentes-Arroyo
Office Technician
Lanterman Developönental Center


March 5, 2010

Department of Developmental Services<br>Developmental Centers Division<br>Attention: Cindy Coppage<br>$16009^{\text {th }}$ Street, Room 340, MS 3-17<br>Sacramento, CA. 95814<br>Ladies and Gentlemen:

My name is Elisa Fuentes-Arroyo. I am an Office Technician and Senior Steward for SEIU 1000 at Lanterman Developmental Center.

I am opposed to the closure of Lanterman Developmental Center. As you already know, Lanterman and its beautiful grounds is home to our clients. Some clients can accept and deal with the change of closure, but some will not. The ones who will not, couldeexperience increase in medical problems, increase in behaviors and other problems that are not so easily diagnosed by community caregivers who are unlicensed, may not be as well trained, and don't know our clients well. Although Fairview is also a developmental center, it is not equal to Lanterman, as we believe that clients are getting the best care here. They have licensed staff at Fairview but some clients may suffer with the Lanterman closure and find it difficult to transition to Fairview. We ask that you make it a priority to insure that our clients receive the same services and medical care that they were used to receiving at Lanterman. I also hoping that because of your two year plan to close, you won't be cutting corners and pushing clients out sooner then they are ready to leave and setting them up for failure at their new placements. I am not opposed to community placement, but it should be done correctly, always keeping in mind the best interest of the clients.

Another priority that the staff at Lanterman is requesting from DDS is the you include in your Plan of Closure, a program for placement of staff to be developed so that no staff member will be left without a job. DDS must look at the reality that we are not living in the same economic times of several years ago, when Agnews was slated for closure. Realistically, there are no job opportunities out there and the Governor is making more budget cuts, making it almost impossible for people to find jobs. By not doing this, Lanterman employees are being thrown to the wolves. While the SROA and other similar lists are helpful, they don't take care of the problem and it is not the answer. These lists are limited and not very effective, as they don't

## Elisa Fuentes-Arroyo

March 5, 2010
Page 2
serve the whole population of employees. It takes more than a few months to find a job, in these current economic conditions. Lanterman employees such as myself have been experiencing foreclosure and other financial hardships. Many employees will not be eligible to retire yet: We have dealt with three furloughs; a $5 \%$ cut and $5 \%$ increase in employee payout to Calpers coming up in June 2010. Employees at Lanterman are requesting that the Lanterman Act be followed as quoted:

Welfare and Institutions Code 4474.1. (d) Prior to the submission of the plan to the Legislature, the department shall confer with the county in which the developmental center is located, the regional centers served by the developmental center, and other state departments using similar occupational classifications, to develop a program for the placement of staff of the developmental center planned for closure in other developmental centers, as positions become vacant, or in similar positions in programs operated by, or through contract with, the county, regional centers, or other state departments.

Welfare and Institutions Code 4474.1. (f) The plan submitted to the Legislature pursuant to this section shall include all of the following: (7) Potential job opportunities for developmental center employees and other efforts . made to mitigate the effect of the closure on employees.

The employees at Lanterman will be looking to DDS for a detailed written plan that addresses our need for placement into similar job classifications within our surrounding community. Our unions have been quiet for now, but they will be looking at the closure plan and the legislature's recommendations and making sure the DDS is following the law, as to the best interest of the employees/members of Lanterman Developmental Center.

Sincerely,

Elisa Fuentes-Arroyo

Dear Ms Coppaqe:
Wam uniting regarding the tentateva
closing of the 1 nterzuan Dev (tr. Closing of the $\lambda$ anterzuan Dev (tr. Athough IF understand realisitically. The porential fucal possibilities of redevelopment fai tre city of Tonena, the upear af the fomilies the residents of hantormane kall not. abats uintil) a safe and secuss altervative of equal arsuipiesers qualín is centoutced.
The fainilies are despendent and. worrted lest ther handicapped loved anes are dosplaced to an inferioi a omicila.
I am witing on behalf of one David
 His whole life, and so ably caud fa by the sams hamalleo fer mansi Years, who understand kishalisabilties. fand penotoss oñallej interact whth Airn. An additimal warny is beriof re-...
assigned to a acility where they will. no longer be wett other patients they heos bonded with To sepaiate them wexeed he devisitatinal.
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3. Hww secure will the newfocility be

3:

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Sincesely Sincerely,

Caul Chaks

TO WHOM IT MAY CONCERN STATE OE CALIFORTILA:

PURSUANT TO THR FREEDOM OR INFORMATION ACT, I VALERIE B. EOSTON HERRBY REQUEST ACCESS TO THE ROLLOWTNG DOCUMENTS, INCLUDING BUTT NOT LIMITED TO:

PROPRRTY TAX INEORMATTON, PARCEL NUMBER (S), HEGAL DESCRIPTYON, TAX RATR, ROLL TYRE, ENSGALLYENT(S), TAX TOTAL DUR AMD EAYABLE, PAYMENY SUMMZRY, ASSBSSBD WALBE AND
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 PROCEDURES, INSTRUGTIONS, DRAWINGS, RTHS; GRARES, STUPTES,

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 AND TWEFTY ONE" (321) ACRES NOW ADDRESSED AS 3530 WEST POMONA BOULEVARD, POMONA, CALIFORNIA, 91769 LAMD FORMPRLIX gELIEEVBD TO HAVE GONE BY THE NAME OF SPARDADS: THIS IS TO INCLUEE ANY AND AEI. RRAL PROPIRTTY AND/OR PERSONAL PROPERTY (S) RECORDS AND DOCUMENTS.

THIS FOIA, IS FOR THE PRODUCTION OR ANY AND ALL DOCUMENTS IS ESSEATTALE TO BSTABLISH A FOUMDATION FOR MONEYS AND LAND GIFTBD, DONATED AND/OR WILLLED TO THE PBOPLE AND/OR ANIMALS RESSIDING ON THE PROPERTY NOW KNOWN AS LANTBRMAN DEVRLOPMENTAL CENTERR.

I REQUEST THAT ERES BE WAVED. THE PRODUCTION OF THIS INFORMATION IS IN THE PUBLIC INTVREST AND WZ SIGNIFICANTLY TO PUBIFC NNDGRSTAMDTGG OF THE ORERATIONS AND


I LOOK FORWARD TO HBARING FROM YOU WITHIN TEN (10) DAYS AS THE LAF STTPOLATES.

FEBRUARY 24, 20.10

CC: PRESTDENT OBAMA
UNITED STATES OF AMERICA


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TESHOOAW: VICTORY AND DELIVERANCE
kHOFSHEE: TO EE FREE FROM BONDAGE

KANBODE: VICTORY OF GOD GLORY

BCHMETH: TRUTH

YAWRAY: FEAR GOD
YOU SHALL NOT LATE.
THE TRUTH WILL SET THE US FREE:
YOU SHALL NOT STEAL.
GREED IS ONLY ONE OF THE DEADLY SINS.
YOU SHALL NOT COVET.
YOU MAY WANT THIS LAND. YET YOU MAY NOT HAVE IT.
WHAT IS UNLAWFUL IN HEAVEN, IS UNLAWFUL ON BARTH.
WHAT IS BOUND BY HEAVEN, IS BOUND ON EARTH.
DO YOU KNOW THIS IS HOLY GROUND. THERE ARB FOUR (4)
DENOMINATIONS OF WORSHIP HERE. THE LIVING GOD LIVES IN THIS HOUSE AND WALKS THIS LAND. ANGLES GO BEFORE THE CLIENTS, THE STAFF, VOLUNTEER AND ANIMALS THAT WALK K THESE GROUNDS.
I HAD A DREAM THE OTHER NIGHT AND WOKE UP WITH A PLAN:
WE CAN REBUILD LLANTBRMAN DEVELOPMENT CENTER.
WITH THE GRACE OF GOD. COMBINED WITH THE LABORS OF GODS.
PEOPLES.
THEREFORE, AT THIS TIME I RESPECTFULLY REQUEST AND FURTHER DEMAND AN "ONE HUNDRED AND. TWENTY Y" (120) DAY CONTINUANGCE OF THIS MANDATED HEARING. TO ALLOW TIME TO CREATE VELVET
HAMMER" A NON PROFIT CORPORATION. WHEN...
"VELVET HAMMER" WILL BE A NON PROFIT COOPERATION FILED UNDER (50103B).

IT WILT ER FUNDED BY DONATIONS OF MONEYS; TIME AND LABOR GIFTED, TO INCLUDE ANY AND ALL ASPECTS OF REBUILDING THIS FACILITY UP TO CODE. AS NEEDED.

IN ADDITION I WILL SUBMIT AN APPLICATION FOR A MONETARY GRANT SPECIFICALLY FOR "VELVET HAMMER"' IN AN EFFORT TO EXPEDITE THE SALVATION OF THIS PROPERTY. WHEN WE HAVE COMPLETED THE RECONSTRUCTION OF LANTERMAN DEVELOPMENT CENTARE. "VELVET HAMMER" WILL REACH OUT TO OTHER FACILITIES IN AN EFFORT TO SPARE THE CLIENTS, STAFF AND VOLUNTEERS THE OVERMELMING PSYCHOLOGICAL ABUSE THAT THIS ACTION OF THE STATE OF CALTFORNEA HAS CREATED.

I NON ASK ALE PERSONS ABLE TO STAND WITH ME AND STAG TO GOD OUR OTHER AND OR AFEROMATION "IF I HAD A HAMMER" I WILL SING IT THE FIRST TINE. WITH SYMBOLIC SINGING. THEN ALI WHO JOIN ME IN "VELVET HAMMER" STAND ANE SING. THREF (3) TIMES. THIS IS OUR SHOUT UNTO OUR LORD GODI WE CAN REBUILD LAANTERNMAN DEVELOPMENT CENTER, YES WE CAN IT IS TIME FOR CHANGE, OFF YES IT IS.

HERE E IS MY PLAN
THIS IS PASSOVER THE HIGH HOLY DAYS OF THE TENS.
IT IS THE TIME THE ANGEL OF DEATH PASSES OVER GODS CHILDREN AS THE ANGEL OF DEATH PASSED OVER GODS CHILDREN. HERE AT LANTPRRMAN DEVELOPMENT CENTER THE STEATE-OF CALIFORNIA SHALL TO PASS OVER GODS CHILDREN AND THERE E LAND.

TO THE TERMINATOR YOU ARE TERMINATED.
LISTEN TO THE VOICES OF GODS CHILDREN HEAR THIS.
"IF I HAD A HAMMER"

From: Bruce Zawacki
Sent: Wednesday, March 03, 2010 10:46 PM
To: Coppage, Cindy@DOS
Subject: Possible closing of Lanterman facility

We ask that you do all in your power to prevent the closing of this facility sa necessary for life for the most vulnerably mentally ill in the area.
Closing Lanterman would be devastating for its residents and shameful for those who make it happen.
Bruce Zawacki, M.D.
Los Angeles, CA
Emeritus Assoc. Prof. of Surgery at the USC Keck School of Medicine
Associate for Education, Pacific Center for Health Policy, Ethics and Law
School of Medicine and of Law
University of Southern California

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From: Shelley Smyers ]
Sent: Wednesday, March 03, 2010 9:02 PM
To: Coppage, Cindy@DDS
Cc:
Subject: Spam:Opposition to Closure of Lanterman DC
Cindy,
I strongly oppose the closure of Lanterman. We can not forsake the 400
clients for whom it is a safe haven. They need help and deserve to live
with dignify. These disabled clients need a place where they will be cared
for by people trained to handle their disabilities and complex,
unpredictable medical conditions and behaviors.
Shelley Smyers
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From: Katherine Spena
Sent: Friday, March 05, 2010 3:45 PM
To: Coppage, Cindy@DOS
Subject: LDC closing
I request a 120 day rehearing regarding the the closure of LDC

From: Verna Shockley
Sent: Monday, February 22, 2010 8:29 AM
To: Coppage, Cindy@DDS
Subject: Lanterman Developmental Center
Cindy,

# I oppose the closure of the Lanterman Developmental Center. 

Thank you.
Vema Shockley

## From: Shirley Steiger

Sent: Wednesdaỳ, March 03, 2010 11:14 AM
To: Coppage, Cindy@DDS
Subject: Lanterman DC
Dear Cindy, I was contacted by one of my friends about Lanterman. I grew up and grew old working at State Hospitals -almost 40 years. The last place was Metropolitan S.H. in Norwalk for 30 years. I also visited almost all the hospitals, and visited Lanterman once. After working also, briefly, with disabled/retarded clients, I know how difficult it is to help them, treat them, and be with them. They absolutely need special treatment and staff that are competent, loving, and care. I only hope and pray that Lanterman Center will remain open for those that live there, and have grown to depend on those that care for them there. Shirley Steiger

Shirley Steiger


From: Sylvia Saulter
Sent: Tuesday, February 23, 2010 9:06 PM
To: Coppage, Cindy@DDS
Subject: Spam:written input on feb. 24 meeting
my name is sylvia si have worked at lanterman for 20 years and loved every minute of it. at times there were frustrations, nothing that could not have be solved. i have a lot of respect for the clients that live at lanterman, and sometimes we are all they know, so please make a wise dicision on there future.

From: Allison Scott
Sent: Sunday, February 21, 2010 9:04 PM
To: Coppage, Cindy@DDS
Subject: A family member form Unit 59
To Whom it may concern.
Please consider the patients at Latterman by continuing adequate care and housing. It is frightening to think whats going to happen to the many clients. I have a sister currently residing at the developmental facility and has been there since she was five years old. It has been the only home she knows and it will be most devastating for my sister if she had to go into the community. needs 24 hour Nursing for her condition. Not only is my sister hidicap, she also has been diagnios with cancer which she is currently receving Chemo. I'm afraid for her life and her limitation when she needs $100 \%$ care. I'm unable to care for my sister however I do visit quit frequently and have been very active and supportive in her life and emotional needs as a.concern family member. " May God Have Mercy For All The Patients"

From a Love One!
Sister Allison.

From: EDNA SHELDON
Sent: Wednesday, February 24, 2010 6:55 PM
To: Coppage, Cindy@DDS;

HOSPTTAL!!!!!!!!!!!!!!!!!!!!!!!!!!!!
I do not want letterman closed. I lived within 1 mile for 35 years. We have NEVER had problems with the hospital or the children. Where will these children go? The state should be ashamed of itself to turn their backs on these children. most of their parents will not be able to care for them cause they do not know How. They may just die from lack of care.
edna carroll sheidon

## From: Rojas, Stella

Sent: Wednesday, February 24, 2010 4:05 PM
To: Coppage, Cindy@DDS
Subject:

I am so sorry to hear about the closing of Lanterman Development Center. My prayer is that this will not happen. Consideration should be given to renting the grounds out for weddings, anniversaries, business meetings, etc. Monies raised from these events can offset some of the expenses. I think every option should be considered before interfering in the lives of these precious people. There's a verse in the bible that says, "If you have done it to the least of these my brethren, you've done it onto me." I would not want to carry that weight on my shoulders.

I have a special needs son and special needs people are at a disadvantage when displaced. They don't accommodate to change as easily as most people. This can be so detrimental to them. It's just not fair to treat these individuals who for the most part don't have a voice, many have no family, Lanterman has been their only home, their life. l just don't know how the government officials can have a peaceful sleep at night knowing that they have interfered in the lives of these precious people.

## Stella Rajas

Typist Clerk II
Ramona Junior High

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From: \[]
Sent: Friday, March 05, 2010 3:55 PM
To: Coppage, Cindy@DDS
Subject: Lantermman Developmental Center Closure.
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This is a formal request for a 120 hearing concerning the closure of Lanterman Developmental Center. I am a former employee of Lanternman and I feel deeply in my heart that this decision to even consider closure is an outright tragedy. The residents that currently live there or have in the past deserve a hearing. A hearing will give those who are directly influenced a chance to speak. I am a firm believer that there are still some good people in the world and decisions of this magnitude are well thought out and are not about the bottom line. Please do the right thing and listen to your heart. Be compassionate, because everyone, especially those who cannot stand up for themselves, deserves it.
Thank You,
W. Carlos Sanchez

Lanterman Employee from May 2002-Sept 2008
Sent from my Verizon Wireless BlackBerry

From: JEFF TACKEIT
Sent: Friday, March 05, 2010 3:27 PM
To: Coppage, Cindy@DDS
Subject: Rehearing request
Hello,
I would formally like to request a 120 day rehearing regarding the closure of Lanterman Developmental Center.

Thank you.


```
From: Piers Todd
Sent: Eriday, March 05, 2010 11:06 AM
To: Coppage, Cindy@DDS
Subject: Lanterman Center
Dear Cindy,
I was concerned when I read the news that the Lanterman Center was
going to close. I think this would have a devastating effect on the
long term patients it cares for, causing them and their families
unnecessary distress. I implore you to find another way forward, even
if it proves more expensive.
Thank you for your time
Mr Piers Todd
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From: Jack Tanaka
Date: Tue, Mar 9, 2010 at 2:41 PM
Subject: RE: Lanterman Developmental Center
To: David Dodds
Hi Dave,
Yes, my wife Wanda and I were at the public hearing on February 24th at the Lanterman Developmental Center. My wife and I feel that Lanterman serves an important service in our community. We, as well as others that we have talked to, believe that downsizing the facility many be the answer to cost of operating the center. As Mayor and Councilman for the neighboring city of Diamond Bar. I have had the privilege of participating in numerous events at Lanterman. Whether it is the Fourth of July parade and fireworks show, the Parents Coordinating Council fundraiser or the Outstanding Volunteer Recognition Dinner, it has always been an honor and pleasure to be there. As a meraber of the Diamond Bar Breakfast Lions Club, we have assisted in the Special Olympics swim meets, weightlifting toumaments, and cooked hamburgers for the bowling tournament at Oak Tree Lanes in Diamond Bar. The clients are guests at our local Concerts in the Park series every summer at Sycamore Canyon Park. We have volunteered at equestrian days so that clients can experience horseback riding. The Diamond Bar High School Leo Club has decorated living units and dining rooms during the holidays -and sang Christmas Carols during the holidays. The local Boy Scout Troops have worked on their Eagle Scout projects at Lanterman too.

I don't have any suggested contacts at this time. Most individuals have expressed their concerns to me.

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From:
Sent: Friday, March 05, 2010 3:48 PM
To: Coppage, Cindy@DDS
Subject:
I would like to go on record as being opposed to the closure of
Lanterman Developmental Center. Thank you.
```

From: tomnic wirth
Sent: Friday, March 05, 2010 4:40 PM
To: Coppage, Cindy@DDS
Subject:
I am opposed to the closure of Lanterman Developmental Center
Scott Wirth


From: tomnic wirth Sent: Friday, March 05, 2010 4:39 PM
To: Coppage, Cindy@DDS
Subject:
I would like to formally request a 120 day rehearing rearding the closure of Lanterman Developmental Center.

Scott Wirth

From: Williams Janice
Sent: Thursday, March 04, 2010 4:25 PM
To: Coppage, Cindy@DDS
Subject: LANTERMAN DEVELOPMENTAL CENTER
Dear Ms. Coppage-
On behalf of a patient at the above referenced state hospital, please
reconsider the sale and closure of this facility.
Thank you,
Janice C. Williams

## From: Linda Sandoval

Sent: Wednesday, March 03, 2010 9:42 PM
To: Coppage, Cindy@DDS
Subject: Subject: Public Input Re: The Proposed Closure of Lanterman Developmental Center
I am opposed to the closure of Lanterman Developmental Center [DC]. The Department of Developmental Services [DDS] community placement only model is not suitable for the profoundly retarded, a population of which many are also very medically fragile. Given that this is the majority of those individuals who now reside at Lanterman, DDS closure proposal of Lanterman must be opposed. It is inhumane and cruel to subject these profoundly mentally disabled men and women, many who have lived at Lanterman for thirty, forty, fifty, sixty and even 'seventy years to the loss of their familiar surroundings, the company of each other, and the staff who love and care for them. Their survival depends on the very specialized care and services that only Lanterman can provide. I ask that DDS find a way to responsibly provide for these profoundly retarded and medically fragile individuals by retaining at least a portion of Lanterman for their care.

Sincerely,
Linda Warner

## From:

Sent: Friday, March 05, 2010 6:00 PM
To: Coppage, Cindy@DDS
Subject: Lanterman Developmental Center
Dear Ms. Coppage,
1 am writing you in regards to the closure of Lanterman Developmental Center. We protest the proposed sale. The patients at Lanterman require around-the-clock nursing care, and continuity of care is basic here. Please do not allow the sale of the land for business development.

Thank you,
Debbie Vasquez

From: Raeshae Lewls
Sent: Friday, March 05, 2010 3:42 PM
To: Coppage, Cindy@DDS
Cc: raeshea
Subject: Oppose Closure at Lanterman
I would formally like to request a 120 day rehearing regarding the closure of Lanterman Developmental Center.

Thank you,
Raeshea Vann (Teacher)

From: Cheryl wales
Sent: Friday, February 26, 2010 5:03 PM
To: Coppage, Cindy@DDS
Subject: Lanterman Development Center
Cindy Coppage:
I understand there is a proposal being considered to close Lanterman Develomental Center. I write to let you know that I am strongly opposed to such closure. Lanterman plays a very important role in the community and its closure would be harmful to its residents.

Please keep Lanterman open.
Thank you for your support.
Cheryl Wales
From: Jim and Miko
Sent: Thursday, March 04, 2010 10:29 AM
To: Coppage, Cindy@DDS
Subject: Lanterman Clousure

Dear Ms. Coppage,
On behalf of my friends at the Lanterman $D C, 1$ am requesting the center to remain open for the following reasons:

1. The clients are both mentally retarded and with multiple medical disabilities.
2. Most of them have been there since they were children and now they are senior citizens. It would be traumatic for them to move.
3. The group homes out in the community do not have the properly trained staff for the complex medical and behavioral problems of the . clients.

Please allow them to remain in their safe and structured environment where they are receiving the care they need by committed and caring staff of Lanterman DC. Thank you.

Fumiko Yasutake

From: Elias Zubla
Sent: Friday, March 05, 2010 4:42 PM
To: Coppage, Cindy@DDS
Subject: Dont close 1DC
It has came to my attention that LDC might be closing down. What about all of your clients? Where are they to go? Who will taंke care of them? Will they be put on the street. The staff at LDC takes such good care of them.
Brandy Zubia

Tb Wam it may cromen,


 perscrs. So please have a teart, and a soll with sme cinpessinn and show yan hand of

DC. Ancioew Invente A COMERED CHUEN

Erom: Edna Merino
Sent: Friday, March 05, 2010 3:39 EM
To: Coppage, Cindy@DDS
Subject: LDC CLOSURE
The lives of our client are at stake, and their well being is of most : importance to their families; their:caretakers, and friends. We need to advocate for our clients and for what they need and want! Please help by granting or helping us to achieve an 120 day rehearing regarding LDC Closure. We deserve to give our clients a chance to be heard!!!

Please contact me with any information regarding this issue.
Edna L. Merino

From: Edna Merino
Sent: Eriday, March 05, 2010 3:29 PM
To: Coppage, Cindy@DDS
Subject: Closure of LDC
I am writting you to request an 120 day rehearing regarding the closure of
LDC. Please contact me with a response at your earliest possible
convenience. Please take in consideration the importance of this issue. Thank You for your attention.

Edna L. Merino Pt
Lanterman Developmental Center
Prog 3 Res. 4

From: Arnel Recio
Sent: Friday, March 05, 2010 4:22 PM
To: Coppage, CindyedDS
Subject: 120 day rehearing
Rlease consider a rehearing for the closure of Lanterman Developmental Center. I have many friends that reside there and the closure of this facility would have a significant economic impact on the neighboring county of San Bernardino as a majority of the employees reside in this county.

Thank you fir your consideration,
Arnel Recio

From: Tammi Reed
Sent: Tuesday, March 02, 2010 3:51 PM
To: Coppage, CIndy@DDS
Subject: Opposing closure of Lanterman DC .

Dear Ms. Coppage
Please see the attached letter in support of keeping Lanterman Developmental Center open.
Please take the time to print out the attached letter and include it in the comments and inpur presented to the legislature when making their decision.
Thank you,
Tammi Reed, RT
Lanterman Developmental Center

From:
Sent: Thursday, February 25, 2010 10:00 PM
To: Coppage, Cindy@DDS
Subject: re Lanterman
Greetings, I am sorry to bother you however, I am very much interested in the results of the hearing in regards to Lanterman that was heid on Feb 24, 2010. How can I find out the results?

I realize no one has asked for my opinion, nor does anyone really care however, I thought f'd offer it up anyway... basically what it comes down to is that the population of Lanterman are going to magically disappear into the night if Lanterman is closed? Nope, they will be shipped out to other State facilities, of farmed out to private agencies or homes (where there is very little accointability for what happens to these folks). I understand that the State is financially in a world of hurt but closing this facility doesn't actually help as much as folks might think.... ie how many employees are there? Hmm, I guess adding to the numbers of unemployed Califomians doesn't factor in? Back in the day when I worked there, it was pretty common place to have both husband $\&$ wife working there, so now what -they arent even able to say they are surviving on A single income ...does this factor in? hmm

There must be alternatives. This idea of closing Lanterman must be reconsidered. Seriously, the first concern MUST be for the safety of the residents. This population isnt a popular crowd to house -and most wont raise their voices when theyre abused.. they cant vote on this and they pay no taxes... hmmm

THANK YOU soo000 very much for your time.
R Paul

From: Jon Palanca
Sent: Friday, March 05, 2010 4:11 PM
To: Coppage, Cindy@DDS
Subject: LDC hearing request

I would like to request a 120 day rehearing regarding the closer of Lanterman Developemental Center.

From: Danielle Preciado
Sent: Friday, March 05, 2010 4:07 PM
To: Coppage, Cindy@DDS
Subject: LDC hearing request
I would like to request a 120 day rehearing regarding the closer of Lanterman
Developemental Center.

```
Erom:
Sent: Wednesday, March 03, 2010 11:29 MM
To: Coppage, CindyeDDS
Subject: : The Proposed Lanterman Development Center Closure
```

Elease include my concern about displacing the people and staff that provide a much needed service for those that can't help chemselves.

To sell off this proparty and put the proceeds in the general fund is not only a financial mistake, it is an ingult to all Californians and especially the many that reside and receive help at the facility. I believe the solution is to sell half of the centers land and use the proceeds to improve and bring the remaining facility up to code. The proceeds should not revert to California's General Fund.
I strongly oppose the closure of this facility. Please look at this solution as it sounds good to me.

Paul Holehouse
Entertainment Risk Consultant Firman's Fund Entertainment
10 Universal City Plaza, Suite 2800
Universal City, CA 91608
$\square$


From: Lungren, Nancy@DDS
Sent: Monday, February 08, 2010 10:46 AM
To: 'ctright@ldc.dds.ca.gov'
Cc: Lowe, Julia@DDS; Walker, Rita@DDS
Subject: Inquiry from an Independent Living Service provider

Cheryl:
I received a call from Ken Marefat $\square$

who read about the LDC closure and would like to be educated about the process of transitioning medically fragile consumers to independent living centers.
His company offers resources in this regard. Could someone please help him with getting involved in the
process?
Thanks

Nengy W. Langrea
dsisistant Director for Communications
Deparment of Developmental Services
(916) 654-1820 (min); (916) 654-1884 (main)

From: Renee Mondlock
Sent: Eriday, March 05, 2010 3:15 EM
To: Coppage, CindyedDS
Subject: LDC Closure
I would formally like to request a 120 day rehearing regarding the closure of Lanterman Developmental Center.

Renee Mondlock

Renee

Erom: Bethany Myers
Sent: Wednesday, February 24, 2010 4:21 PM
To: Coppage, Cindy@DDS
Subject: Lanterman
This facility is needed. To disrupt the lives of these extremely fragile people is cruel and inhumane. I know what the cut-off for services is, and it is already to low. To dump these people on the unprepared and already overstressed community is just. plain wrong!

Erom: wc
Sent: Eriday, March 05, 2010 3:55 EM
TO: Coppage, CindyedDS
Subject: Lanternmian Developmental Center Closure
This is a formal request for a 120 hearing concerning the closure of Lanterman Developmental Center. I am a former employee of Lanternman and I feel deeply in my heart that this decision to even consider closure is an outright tragedy. The residents that currently live there or have in the past deserve a hearing, A hearing will give those who are directly influenced a chance to speak. I am a firm believer that there are still some good people in the world and decisions of this magnitude are well thought out and are not about the bottor line. Please do the right thing and listen to your heart. Be compassionate, because everyone, especially those who carinot stand up for thernselves, deserves it.
Thank You,
W. Carlos

Lanterman Employee from May 2002-Sept 2008

From: Cynthia 3 Frakes Sent: Friday, March 05, 2010 3:33 PM
To: Coppage, Cindy@DDS
Subject: Public Input Re: The Proposed Closure of Lanterman Developmental Center
I am opposed to the closure of Lanterman Developmental Center [DC], where one of my dear inlaws resides.

The Department of Developmental Services [DDS] "Community Placement Only" model is not suitable for the profoundly mentally-disabled, many of whom are also very medically fragile. Given that this constitutes the majority of those individuals who now reside at Lanterman, the DDS's closure proposal for Lanterman is irresponsible, abhorrent and must be stopped. It is inhumane and cruel to subject these profoundly mentally-disabled men and women, many who have lived at Lanterman for several decades, to the loss of their familiar surroundings, the company of each other and the professional staff who love and care for them. Their survival depends on the very specialized care and services that only Lanterman and its staff can provide. ! ask that DDS find a way to responsibly provide for these profoundly mentally-disabled and medically fragile individuals by retaining at least a portion of Lanterman for their care in-perpetuity by the dedicated professionals that work there.

Charles Frakes

From: Dennis Eriksen
Sent: Eriday, March 05, 2010 8:46 AM
To: Coppage, Cindy@DDS
Subject: Lanterman Developmental Center
Hello Cindy,
This e-mail is to protest the proposed sale of the Lanterman
Developmental Centar. The State is expected to honor its
responsibility for the long-term care for the patients of the Center and to prioritize that care over the one-time profit it might make by selling the facility.

Dennis

Dennis Eriksen


From: Sunny Maden
To: Lungren, Nancy@oDS
Sent: Thu Feb 25 09:31:14 2010
Subject: Nice to meet you
Thank you for finding me last night to introduce yourself. I am so please to meet you. Thank you also for being at the Public Hearing. Can yọu tell me how to obtain a CD or copy of the testimony?

Sunny Maden
South Hills Escrow Corp.
220 S. Glendora Ave.
West Covina, Ca. 91790
626-919-3464
800-847-5486
626-919-3136 fax
Sunnv@southhillsescrow.com

From: ROBYN HERRERA
Sent: Friday, March 05, 2010 4:17 PM
To: Coppage, CIndy@DDS
Subject: PROPOSED LDC closure
I am writing to request a public rehearing in 120 regarding the proposed closure of Lanterman Developmental Center by DDS. As a stakeholder, both a parent of a child who utilizes services and will soon have to face the decision of where is my almost grown child going to live and be happy and productive, and as an employee/advocate of LDC, I am requesting the rehearing in order to be able to gather information on both sides of the proposed action and participate in the process.

Sincerely,
Robyn R. Herrera

From: Leilanni Dishong
Sent: Friday, March 05, 2010 4:25 PM
To: Coppage, Clndy@DDS
Subject:
I request a 120 day rehearing regarding the closure of LDC.

From: Klockenga, Gary
Sent: Thursday, February 25, 2010 11:54 AM
To: Coppage, Cindy@DDS
Subject: Recommendation to close Lanterman Developmental Center
Hi Cindy,
I saw the notice in the Los Angeles Times regarding the hearing. As I understand it, a final plan will be submitted to the Legislature. As a depository library for California government publications, we'd like to have a copy of the final plan document. Could we be added to a distribution list?

Thanks.

Gary Klockenga<br>Government Publications Librarian<br>San Diego Public Library

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From: Terrence Green
Sent: Friday, March 05, 2010 2:44 PM
To: Coppage, Cindy@DDS
Subject: proposed Lanterman Developmental Center closure
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this note is to insist that a 120 day rehearing be scheduled to address the questions that could not be answered at the public hearing held at the Debell Auditorium on Lanterman grounds on $2 / 24 / 10$; thank you.

Terrence Green

From: Loverde, Andrew
Sent: Monday, March 01, 2010 9:33 AM
To: Coppage, Cindy@DDS
Subject: Spam:Lanterman
money over LIFE. These frail HUMAN EEINGS living at LDC need 24 hour medical care and not a group home DEATH CAMP. In this death camp, they will receite insufficent, inappropriate, and inadequate medical care from untrained persons. So please havea heart, and a soul with some compassion and show your hand of GOD and let these human beings live in their home at LDC as they are now. Mr. LoVerde a concerned citizen

From: Lerma Kamantigue
Sent: Monday, February 22, 2010 4:01 PM
To: Coppage, Clndy@DOS
Subject: plan for LDC

Lerma Kamantigue
Nurse Consultant II
Department of Developmental Services
Lanterman Developmental Services
3530 West Pomona Boulevard
P.O. Box 100

Pomona, CA 91769-0100
Tel: (909) 4447263
Fax: (909) 444-2802
Ikamanti@ldc.dds.ca.gov

Erom: Grace []
Sent: Eriday, March 05, 2010 3:47 PM
To: Coppage, Cindy@DDS
Subject: Lanterman hearing request.
As a former SA, I think Lanterman should have that 120 day hearing. It was a great place 2 work, I hate 2 c it close.

From: Lisa Gilbert


Sent: Eriday, March 05, 2010 4:55 PM
To: Coppage, CindyodDS
Subject: regarding closure of Lanterman
Hello,
I am requesting a 120 day rehearing regarding the closure of
Lanterman Dev Center.
thank you,
Lisa Gilbert

## From: KATHLEEN L.EAHY

Sent: Tuesday, March 02, 2010 1:16 PM
To: Coppage, Cindy@DDS
Subject: Lanterman Developmental Center Closing
Importance: High
I am writing to protest the closing of the Lanterman Developmental Center. Many of the residents have been in this center since they were children and have known no other home. The loss of the security of the center would be the same as if we lost our ${ }^{-}$ home and all belongings - think Katrina, Haiti, Chile. The difference being that nature caused those devastating losses. Not the State of California.

Please find another way to cut the budget; not at the expense of these residents who depend on the Lanterman Center.

Kathleen Leahy

From: Christy Lawyer
Sent: Wednesday, March 03, 2010 8:05 PM
To: Coppage, Cndy@DDS
Subject: Public Input Re: The Proposed Closure of Lanterman Developmental Center
Public Input Re: The Proposed Closure of Lanterman Developmental Center
I am opposed to the closure of Lanterman Developmental Center [DC]. The Department of Developmental Services [DDS] community placement only model is not suitable for the profoundly retarded, a population of which many are also very medically fragile. Given that this is the majority of those inclviduals who now reside at Lanterman, DDS closure proposal of Lanterman must be opposed. It is inhumane and cruel to subject these profoundly mentally disabled men and women, many who have llved at Lanterman for thirty, forty, fifty, sixty and even seventy years to the loss of their familiar surroundings, the company of each other, and the staff who love and care for them. Their survival depends on the very specialized care and services that only Lanterman can provide. I ask that DDS find a way to responsibly provide for these profoundly retarded and medically fragile individuals by retaining at least a portion of Lanterman for their care.

Sincerely,


From: Sybille D Lathram
Sent: Thursday, March 04, 2010 3:19 PM
To: Coppage, Cindy@DDS
Subject: Closure of Lanterman Site
Dear Ms. Coppage,
I am very much against the closing of the Lanterman Developmental Center because the patients who live there need the care that Lanterman provides. Please don't give into the greed that is pushing this closure. There are other options that should be tried such as partnering with Cal Poly; leasing some of the buildings to Mount SAC. These are people who need very specialized care that you are throwing out onto the street. This is their home. Please, we do not need another shopping center! Take care of these patients who can not take care of themselves.
Respectfully,
Sybille D. Lathram

From: Sue North
Sent: Tuesclay, February 02, 2010 5:16 PM
To: Pennington, MaryLee@DDS
Subject: Re: Lanterman Closure planning process
Mary Lee,
Could you add me to your public mailing list regarding any meetings, materials, etc. related to the Lanterman DC process?

I know it is quicker than the Agnews process so I 'd like to pay attention.
Thank you,

Sue
Sue North
Rose \& Kindel
915 L Street. Suite 1210
Sacramento, CA 95814
snorth@rosekindel.com
$0: 916.441 .1034$
c:916.792.4112
f: 916.444 .9362

To whan it may crroem,
I believe that all Intemen cltents cen not survive in a grow haine. Nixy of the cilients need extra special 24 tom care as I have cherved fur ofer 25 yeans. I enjoy anticating many hans to help thee pacple at the facility or an fiela trips: It treats my heat to see tre
 Closing Iantemen will be a hig matale. It is a weur and filenaly place far exery are theme which inclures the woders, the residents and the whuteens with incluries the femilies that cure to visit.

Arn Tolterde
A canerrei citizen

From: juan hernandez
Sent: Friday, March 05, 2010 4:09 PM
To: Coppage, Cindy@DDS
Subject: Lanterman Dev. Center
To Cindy Coppage,
My name is Cynthia Munoz, I am currently employed at Lanterman Dev. Center. I also see myself as an advocate for the residents that reside there; that is way I am requesting a 120 day rehearing regarding the closure at LDC. Please do not ignore my request. Thank You, Cynthia Munoz

From: Suzi Locke
Sent: Friday, March 05, 2010 4:05 PM
To: Coppage, Cindy@DDS
Subject: JEANNIE LEDFORD'S CONTINUED CARE IN A SAFE PLACE
WHAT EVER THE ADVOCATE FOR THEIR SISTER'S CARE AND CONTINUED WELL-BEING SHOULD BE TAKEN MOST SERIOUSLY-THEY HAVE HER.IN THEIR HEARTS AND LOVE HER VERY MUCH. PLEASE LISTEN TO THEM

From: stan miller
Sent: Thursday, March 04, 2010 9:51 AM
To: Coppage, Cindy@DDS
Subject: Lanterman closure
Dear Cindy Coppage,
I write to encourage you to do all you can do to discourage the sale of Lanterman Developmental Center, a State Hospital near Pomona, for patients with developmental disabilities, brain damage, and other severe conditions. As you may know, many patients at Lanterman require around-the-clock nursing care by professionals who are familiar withthem. Continuity of Care is basic here. Many of these patients would die if they were placed in nursing home or other facilities "in the community". If Lanterman closes, there will be deaths.

Lanterman Center, the land it is on, was "deeded in perpetuity" for the disabled citizens of the State, and that land, if ever to be sold, the proceeds of the sale must be used for the patients. Information at this point suggests that the sale of Lanterman would pay off State Bonds, not place the patients in appropriate facilities.

Please do what you can Ms Coppage, to seek out the compassionate and just action needed in this case.

Stan Miller
P.S. A distant friend of mine is at this facility at this time.

From: Palle Christensen
Sent: Tuesday, March 02, 2010 5:15 PM
To: Coppage, Cindy@DDS
Subject: The Proposed Lanterman Development Center Closure
Dear Cindy Coppage,
I would like to inform you that I strongly oppose the proposed closure of the Lanterman Development Center. Moving to smaller community centers or homes will be detrimental to many of Lanterman's current residents and should not be allowed to happen.

## Palle Christensen

Culver City, Califomia

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From:
Sent: Eriday, March 05, 2010 4:46 PM
To: Coppage, Cindy@DDS
Subject:
We are here be requesting a rehearing regarding the closure of Lanterman
Developmental Center
CHRISTINE DICARLO, RESIDENCE MANANGER OVER 20 YEARS SERVICE
RATRICIA CORCORAN, SENIOR PSYCHIATRIC TECHICIAN OVER 20 YEARS SERIVICE
```

From:
Sent: Friday, March 05, 2010 9:57 AM
To: Coppage, Cindy@DDS
Subjects Proposed Sale of Lanterman Developmental Center

Dear Ms. Coppage,
I am writing to protest the proposed sale of the land on which Lanterman Developmental Center is located.
I don't think that we need to develop any more shopping malls, etc. Lanterman Developmental Center is home to many people who would otherwise have no other place to go. It has been someplace where they have grown and leam to live in a safe environment. What would happen to them if their home was destroyed? I know with our economy and our state in debt, selling the land might seem like a way out but I don't think this is the right way. Please reconsider. Thank you for your time.

Sincerely,
Caroline Hamasaka

## From: Joe Gutglueck

Sent: Friday, March 05, 2010 3:47 PM
To: Coppage, Clndy@DDS
Subject: LDC Closure
Hello,
I would formally like to request a 120 day rehearing regarding the closure of Lanterman
Developmental Center.
Thank you,
Joe Gutalueck State Teacher

From: Susan Jarakian
Sent: Wednesday, March 03, 2010 8:48 PM
To: Coppage, CIndy@DDS
Cc:
Dear Cindy,
I oppose the closure of Lanterman Developmental Center. Lanterman has been my uncle, - $\square$ 's, home for most of his life. As a pediatric dentist and health care provider, I understand the importance of specialized centers providing care for those with dissablities. I also understand how consistency and routine are key in successfully caring for patients with special needs. Over the years, my uncle has thrived at Lanterman; however, closure may be devastating to his well being and to 7,000 others who receive çare there. I urge you to keep Lanterman a home for Uncle and so many others.

Sincerely, Susan Jarakian, DDS

From: Angela Gardner
Sent: Wednesday, March 03, 2010 1:02 PM
To: Coppage, Cindy@DDS
Subject: Public Comment re:Proposed Closure of Lanterman Developmental Center
To Department of Developmental Services,
These are my comments and suggested recommendations regarding the proposed closure of Lanterman Developmental Center.

## 1.Impact of the Closure

At the hearing many Lanterman staff and families with loved ones living there expressed much fear about the safety and well being of their loved ones if the center closed and they had to be relocated. Many of them feel that Lanterman is a safe environment that provides high quality services and that would be lost upon being moves to a new placement.
Another real problem if the center closed is transfer trauma. Many residents consider Lanterman the only home they ever known. Many people at the hearing feared that the transfer trauma could have a long term effect on their loved ones health and well being.
Some family members feared their loved ones may not survive relocation.
Another concem I have is how the residents will be treated. I would suggest that if the closure is approved, many of the residents and staff that work with them be transferred to nearby developmental centers.
I would also like to suggest that local regional centers allow case managers from Lanterman to transfer over. These suggestions will reduce disruptions to services which is essential to a successful transition.
The last impact of the closure is Lanterman Center state employees that could potentially lose their jobs in a already bad economy. Many of these workers would not be able to find a job equivalent to their state jobs in the private sector (wages and benefits). Another issue is if the center closed, where will college students and other professionals (psych. techs,nurses, behavioral therapist,etc) get the professional development training they need when the demand for trained professionals is always increasing.

## 2.Alternative Solutions to Closure

At the hearing, many people as well as myself suggested alternatives to the closure proposals. DDS and the Legislature should seriously consider all proposals to maintain Lanterman in a reduced/scaled down way until all alternatives are exhausted.
Many proposed ideas included: using part of the property to provide services to other populations(veterans,seniors needing long-term care).

## 3.Concern Over Long Term Future of Developmental Centers

Due to the closures(proposed) two Developmental Centers in two years, many employees and families of those and other Developmental Centers are in fear that their facilities will be next to close. They deserve answers to that question, where they stand, and what will happen if there is a closure.
DDS needs to do a public report on the future of Developmental Centers. The report should also include how DDS is going to provide services for the populations in Developmental Centers.
At the hearing, many staff and families stated that there is a lack of availability to find equivalent services in the private sector at the same level of quality as Developmental

Centers. Many Lanterman staff especially medical staff and families stated many doctors in the private sector are not trained to care for patients with developmental and physical disabilities.
With the rise of people with Autism entering adulthood and aging senior citizens the demand for services and facilities like Lanterman will increase. Those services are not available to the average family in the private sector equivalent to Developmental centers at the same cost.

## 4. Closing Comments

The issue of deinstitutionalization is a important and relevant one. However, Developmental Centers have evolved from institutions to residential communities for people with disabilities that provide similar services as community based programs. Developmental Centers are not legally institutions via the Lanterman Act. The Developmental Center model has successfully served individuals with severe physical and developmental disabilities. It also has worked well for individual seniors with developmental disabilities that may not benefit for community based services available outside Developmental Centers. There is no "one size fits all" service model for people with disabilities.
At the hearing, the issue was raised several times that DDS does not regulate community based residential facilities well. Many of these facilities do not have the professionals with the level of training and experience as Developmental Centers. Turnover of staff at these facilities is much higher due to low wages and reimbursement rates from DDS and Medi-Cal.
I am going to contact the Legislature committees to request that they request DDS. to issue a detailed report containing how the closure of Lanterman will save the state money and how every service Lanterman provides can be found in the private sector in detail with the same professionals providing the same level of quality before considering the closure proposal.
I'm deeply concerned that the state will not have the funds to relocate Lanterman residents properly. I want to make sure that employees and families with loved ones get the fair treatment, assistance, and services they need. Thank you for your consideration.

Sincerely, Angela Gardner Disability Advocate

Fobruary 24, 2010
Public Statomont, Lantorman Closuro
Noman F दuco

My name is Norman Fulco. My 36-year-old daughter has lived at Lanterman for more than 20 years.

I had the privilage, or partiaps it was luck, to be the first person to make a public statoment at the Public Heaning concerning the Agnews slosure. thope my being haro today wili be my last auch Hearthg and statoment

I was opppoed to the Agnêws closure, aṣ 1 am opposed otothe Lanterman closure, but my reasons for belng opposed are difterent thio Agnews tamiles had oleven monthe In which to organize; plan, aña ayentually offer their own proposal for the more efficient ruming of Agnows. I suppothed that plan because It mads good sonse, and It was what thée famillos wantẹd. Thie Lianterman famplies have no such opportunity-nothing to support, nothing to ciriticize, nothing to become a part of-nothing but a sense of abandonment. is this going to be the ODS plan? I hope not. But just in case-here's my plan, which i hope becomes the DOS plan to the Legislature.

For many of us, golng to another DC is not a viable option. Therofore, to expect any degree of success for communlty placemont there must be the replacement of the legisiation connected to the Agnews closure-that is SB 962 and Soption 4684.50, which ended on Januiary 1, 2010. I say agaln, SB 962 and 4684.50, and any other new legislation must bacome retroactive to January 1, 2009.

Meaningful oversight of our system is sorely lacking. Therefore, we need the strict ontorcement and monitoring by Dops of all pants of Section 4418 thru 4418.7, bettar known as the Community Placomont Plan (CPP). Monthly moniltoring and accounting reportas Issuad by DOS will pay speciai attention to the use and accounting of CPP funding.golng to Regional Centors. All CPP money must be restricted to only the Lanteman moveris untul all figye moved out No exceptions, atharwise any diverston of GRP monay by Reglonal Centers will be sean asf a denial to succossfut community living. Thls shoutd be contained fo the DDS plan andiany or all newity written logistation for the Lantẹtronan closure:

Even more important than the fore mentioned is the transition IPP coordinated by the Reglonal Proloct. It's vital that the Lanterman lindividual Service Plan (ISPAPP) become the foundation for transifion planing and remain the person's Ipp for at least three years. Every dotail of The Rlan must be licluded, espocially level of care statt and methodology, medicatlons and the Preferred Futufo. No one except the consumer or thilr coneorvator can make changes to this Plan. Every provider solectod to catryout thgipp must lssue a Cortheatlon to hoth the Regional Center and DDS that thiey have recelved the necessary training, and that thiey are more than able to carryout the plan. Fallure to lasue a Certhicetion means the consumar ramins in the eic intlione Is issued, or untl civil ation is taken. poss montor and gepots mghthy on Regional Profect's porformance. Only the consumer or the conservitor has decislonmaking suthorfity on all mattere having to do with the piacement:

My numbers and omail arg heroin for more details of figefan. I hope to be a partclpant ing the DDS plan golng the Ligislature, as well as acontributor to any legislative lanquage. Thank youl

From: TODD FRANKLIN
Sent: Friday, March 05, 2010 3:42 PM
To: Coppage, Cindy@DDS
Subject: Lanterman Development Center
The Lanterman Development Center is an essential program. This center cares for the most vulnerable in our society. What can we say about us as a people when we let those less fortunate than ourselves down.
Please keep The Lanterman Development Center open.
Thank you for your time, sincerely,
Todd Franklin


From: TODD FRANKLIN
Sent: Friday, March 05, 2010 3:42 PM
To: Coppage, Cindy@DDS
Subject: Lanterman Development Center
The Lanterman Development Center is an essential program. This center cares for the most vulnerable in our society. What can we say about us as a people when we let those less fortunate than ourselves down.
Please keep The Lanterman Development Center open.
Thank you for your time, sincerely,
Todd Franklin



March 2, 2010
Department of Developmental Services
Attu: Cindy Coppage
$16009^{\text {di }}$ St., Room 340, MS 3-17
Sacramento, CA 95814

## Dear Friends,

Enclosed is a blind copy of my letter to Gov. Schwarzenegger asking him to stop the closure of the Lanterman Developmental Center and offering a willingness to have our tax rate increased.

This looks very much like a not so subtle move barely short of eminent domain seizure on the part of the City of Pomona without thought of the state's obligation to care for these severely handicapped citizens.

The Lanterman Developmental Center is the appropriate way to fulfill our obligation. I am willing to do my part through an increased tax rate if it is graduated appropriately to include the wealthy.


Stephen E. Fletcher


March 2, 2010
Hon. Arnold Schwartzenegger
State Capitol Building
Sacramento, CA 93249
Dear Gov. Sçhwartzenegger,
Please veto or otherwise thwart any move to close the Lanterman Developmental Center. The honor of the State of California that has pledged to care for the patients at Lanterman is more important than the City of Pomona that covets that property.

To maintain the Lanterman Developmental Center, and other services our government provides, I would be willing to have my middle class tax rate increased as long as others are increased on a graduated basis.

What is wrong with raising taxes? It is my opinion that not all taxes curb business. Wealthy people whio deal in derivatives are not thereby starting new businesses and creating jobs. They can be taxed on a severely graduated basis without affecting the creative genius of California.

You could be the statesman California needs to inspire statesmanship in the legislature currently trapped, Republican and Democrat alike, by the unexamined fear of taxation.

Sincerely,

Stephen E. Fletcher

From: Tom Emerson
Sent: Sunday, February 28, 2010 9:19 PM
To: Coppage, CIndy@DDS
Cc:
Subject: Lanterman Letter Opposed to Closure
Cindy,
Please find the attached document opposing closure. I also request the details of the "careful evaluation" that was done in coming to the conclusion to close Lanterman. I'm assuming the costs and repair requirements of the other DC's is included along with an evaluation of the environment/surroundings and safety comparisons between each DC. Thanks, Tom.

Department of Developmental Services
Developmental Centers Division
Attention: Cindy Coppage $16009^{\text {th }}$ Street, Room 340, MS 3-17
Sactamento, CA. 95814

## Re: Lanterman Developmental Center (LDC) Closure Proposal

The family and friends of residents at Lanterman Developmental Center (LDC), in Pomona California, were shocked to hear about the proposed closure of this facility. The DC's in California have been under constant pressure to move disabled residents into group homes in the community. My sister, 48 years. She has many needs including around the clock medical care as defined in her Individual Program Plan (IPP) and Preferred Future (PF). She functions at an 18 month old level and is not a candidate for community placement. I'm very concerned about . and other residents at LDC. It is my understanding that the state is intent on eventually closing all DC's. We must fight to make sure there are no more closures. I believe that the state Department of Developmental Services (DDS) and the legislative body are disconnected and short sighted. The services provided by LDC, and the other remaining DC's, are vitally important to the well being of these residents and is most definitely needed.

Community placement may be a short term remedy for our budget woes but, it's a danger to many of the residents. DDS should be working to expand/improve the DC's facilities to accommodate current and future needs. It is not logical to think, with our growing population, that DC's are not going to be an even more critical part of our future. Closure of DC's is not acceptable, reasonable, or responsible.

What is the expectation for these severely disabled men, women, and children?
There has been no plan disclosed or discussed that addresses the placement of all LDC residents. No options proposed other than closure. We need a workable strategic plan that will provide a future for our DC's. Lanterman opened due to a recognized need. That need still exists today. We need some forward thinking to create a future for these residents.

## We need to find options that don't include closures such as:

Option \#1:

1. Close the community homes and bring residents back to the DC's to increase population and bring costs down.
2. Bring in new clients that are privately insured.
3. Sell/lease unused portions of LDC land to generate operating funds for a scaled - back LDC facility.

## Option \#2:

1. Reduce the number of $D C$ 's to just 2
2. Get funding from the staggered sale of existing DC 's (only use money from sale for DC's)
3. Build new or renovate.
4. Identify required number of residents from current needs and add on a $\%$ for expected population growth.

I'm sure there are many options that provide a workable future for our DC's. Let's put them all on the table for consideration. Let all parties with a vested interest and internal working knowledge, provide input.

I would like these questions, and all other questions and answers, from these proceedings captured and posted on the DDS, Lanterman, and PCC websites:

1. Is the intent to close all California DC's?
2. Does the closure proposal assume all residents can be placed in the community?
3. Do you know how many residents don't fit into the community model?
4. Is the closure plan driven mainly by costs?
5. If this DC is closed and revenues are generated from sales, it is my understanding that this money would go to pay off state bond indebtedness, is this correct? If not, where does this money go?
6. I would like to see all revenue from sales of any DC assets put into a fund that can only be used for DC's, is this possible, has this been considered?
7. Can you provide the name and contact information for the persons responsible for requesting this closure proposal?
8. I haven't seen a strategic plan for the future of our DC's, does one exist and if so please share it?
9. What options, other than closure, have been considered?

10 . Where can I find the following data on community homes? :
a. Violations and problems
b. Mortality rates
c. Resident movements
d. Staff turnover
e. Facility services
f. Facility rating and ranking
g. Number of closures
h. Reason for closures
i. Report cards
j. Total resident costs including medical costs

## In Closing:

I'd like to share an encounter that should hit home for all of us. At our Lanterman Christmas party a few years ago I was talking to a parent standing beside her daughter. I inquired about her daughter and found out that only a few years ago her daughter was a normal teenager. She showed me a photograph of her beautiful daughter in her cheerleading uniform. She was struck by a car and suffered a severe brain injury. This girl was dressed in a beautiful red dress and had a smile to match. Lanterman is providing a home for this girl and the best possible future for her and her family.

This could happen to any of us, our sons, daughters, family, or friends. Yes, the need still exists. We should all pray that there is a future for our DC's too.

I'd like to request that the legislative committee responsible for initiating this closure proposal, visit LDC to see first hand what they are giving up and who they'll impact.

I would like to make it known that I'm opposed to closure of any DC until a workable strategic plan is in place that identifies and accommodates all residents. This plan should also include a growth factor based on a $\%$ of the expected population growth.

I also oppose use of revenue generated from DC closure sales for anything except for the DC's.

We all have a moral responsibility to care for those that cannot. We need to embrace the United States Marine saying, "We Shall Leave No One Behind".

Let us focus on doing what's right, not what's the most economical. You get what you pay for and in my eye's LDC's facility, staff, and services are invaluable to the Lanterman family and our communities.

I challenge all of us to stand up and fight for what's right.
Thank you for your time and consideration of options that don't include closure of LDC.

## For Further Consideration:

This is an example of a preferred future which I'd like you to consider when evaluating the costs of providing this in a community setting. I don't believe. it would be cost effective to even consider placement of residents with these needs into the community. I also don't believe that a community group exists today that provides all these services. The Lanterman act protects residents from being moved to a facility that doesn't meet all the current needs with same or better quality of care. This is the preferred future for my sister, This is included in her Individual Program Plan and was created with input from the LDC staff that knows and cares for

From: Tom Emerson
Sent: Monday, February 22, 2010 11:20 PM
To: Lungren, Nancy@DDS
Cc: Coppage, Cindy@DDS;
Subject: Lanterman Developmental Center Proposed Closure Respone

Nancy,
Please forward this to the DDS personnel responsible for the Lanterman Developmental Center closure plan.

## Dear Sir/Ms,

I'm writing in opposition to the closure of Lanterman Developmental Center (LDC) in Pomona, California. The family and friends of LDC residents were shocked to hear about the proposed closure of this facility. The DC's in California have been under constant pressure to move disabled residents into group homes in the community. My sister, $\quad 54$ and has been at LDC for 48 years. She has many needs including around the clock medical care as defined in her Individual Program Plan (IPP) and Preferred Future (PF). She functions at an 18 month old level and is not a candidate for community placement. I'm very concermed about $\square$ and other residents at LDC. It is my understanding that the state is intent on eventually closing all DC's. We must fight to make sure there are no more closures. I believe that our legislative body is disconnected and short sighted. The services provided by LDC, and the other remaining DC's, are vitally important to the well being of these residents and are most definitely needed. Community placement is a short term remedy for our budget woes and a danger to many of the residents. DDS should be working to expand the DC's facilities to accommodate current and future needs. It is not logical to think, with our growing population, that DC 's are not going to be an even more critical part of our future. The declining LDC resident population is partly due to community placement. The declining infrastructure is the result of poor funding and/or management of the facility. This is not the answer.
My sister's IPP is attached for your review. I would like to know how all these requirements are going to be met outside the LDC. It is also beyond belief that it is cheaper to go outside and get these services "of like" from licensed care providers. I
would like information on the cost study that was done to support this closure proposal. I'd like to see the plan to address the placement of the many LDC residents that won't fit into the community model. And last buy not least, I'd like to see the estimated/actual costs of wrongful deaths and malice lawsuits as a result of community placements.
Closure of LDC is not acceptable, reasonable, or responsible. What is the expectation for these severely disabled men, women, and children?
We need to find options that don't include closures such as:

1. Close the community homes and bring residents back to the DC's to increase population and bring costs down.
2. Bring in new clients that are privately insured.
3. Sell/lease unused portions of LDC land to generate operating funds.
4. Build a new facility in another nearby location.

In closing, I'd like to request that the legislative committee responsible for the closure proposal visit LDC to see first hand what they are giving up and who they'll impact.

Please make it known that I am against this closure.
Sincerely,
Tom J. Emerson


# DEVELOPMENTAL DISABILITIES AREA BOARD 10 

Protecting and Advocating for Persons with<br>Developmental Disabilities in Los Angeles County

March 4, 2010
Terri Delgadillo
Department of Developmental Services
$16009^{\text {th }}$ Street, Room 340, MS 3-17
Sacramento, CA 95814

## Re: Closure of Lanterman Developmental Center <br> Position: Support

Dear Ms. Delgadillo,
Developmental Disabilities Area Board 10 is a state agency mandated to protect and assert the legal, civil, and service rights of people with developmental disabilities in Los Angeles County. California has a system of 13 Area Boards, covering all regions of the state. It is on behalf of our Board of Directors and over 70,000 people with a developmental disability who reside in Los Angeles County that I write today to convey our strong support for the closure of Lanterman Developmental Center (LDC).

We applaud the Governor's decision to close LDC as an acknowledgement of the United States Supreme Court's Olmstead decision, which ensures that people with developmental disabilities are provided the opportunity to live in the least restrictive settings to meet their needs. Moreover, like Agnews Developmental Center's closure, LDC's closure should be viewed as an opportunity to expand community living options for current residents of LDC and other people with developmental disabilities in the future.

Additional reasons to support LDC's closure include:

- Research has demonstrated and replicated findings that people with developmental disabilities enjoy a significantly better quality of life in community settings as compared with those in developmental centers.
- The Federal Department of Justice conducted an investigation of LDC under their authority through CRIPA, the Civil Rights of Institutionalized Persons Act. Their January 2006 report outlined many instances of abuse, neglect, and inadequate policies and practices at LDC. To the best of our knowledge, LDC continues to fail in correcting all of its shortcomings. Litigation may be pending concerning Lanterman's inability to resolve these issues.
- Providing equivalent services to meet the needs of movers in the community is less expensive than in a developmental center.

LDC's closure must ensure a smooth and responsible transition. We therefore support the provision of appropriate services and supports, as well as ongoing stakeholder involvement and input. Moreover, we caution you to avoid a hasty closure - we believe
residents would benefit from a closure done right, rather than a closure done rapidly. We are concerned that implementing a closure within two years will not provide sufficient time for the regional center system to provide a broad enough array of supports and services to meet the individualized needs of each LDC resident.

We do not support simply transferring current LDC residents to another developmental center, such as Fairview Developmental Center. Not only would this violate the Olmstead decision, but it would deny current LDC residents the dignity of making an informed decision. We therefore support each resident being provided the opportunity to live in the community to evaluate if this is a choice they would like to make. Conversely, if residents make an informed choice to transfer to another developmental center, we support their preference.

To ensure that appropriate placements, services, and supports have been made, we support appropriate oversight throughout the process and for one year thereafter oversight provided by LDC's Regional Project, the Volunteer Advocacy Services Program of Developmental Disabilities Area Board 10, and a stakeholder committee, similar to the committee that monitored Agnews' closure.

Clearly, savings will be realized from LDC's closure. We believe that those savings should be transferred to DDS' Community Services Division to invest in the future of people with developmental disabilities. Additionally, if LDC property is sold or rented, we propose that the proceeds from that sale or rent should be likewise invested for the use of DDS' Community Services Division.

We thank you for this opportunity to provide input to the closure of LDC and look forward to working with you to ensure its success and improve the quality of life for its current residents. If you have any comments or questions, please feel free to contact me.

Cordially,

## Marilyn Barraza <br> Chairperson

[^8]411 North Central Avenue • Suite 620 • Glendale, CA 91203-2020
Voice: 818/543-4631 • Fax: 818/543-4635 • www.areaboard10.org

Testimony Regarding Closure of Lanterman Developmental Center February 24, 2010

My name is Theresa DeBell, and I am the Vice President of the Parents Coordinating Council here at Lanterman. Most importantly, I am the sister of who lived at Lanterman for about 30 years. My brother passed away in 2000, after having lived in the community for a couple of years.

I am adamantly opposed to the closure of Lanterman Developmental Center. The loss of this campus would be deeply regretted in the near future and beyond, because of the consequences it would have for the individuals living here, and also for the Californiasystem of care for all persons with a developmental disability.

I know that in recent decades, the options for persons with disabilities have improved, and now individuals with all sorts of physical and mental limitations can participate in society at a level not seen before in history. I know that changes in society, technology, medicine, and law have changed the whole landscape for the disabled.

However, these changes do not mean that developmental center care is not still needed. And it is needed by the nearly 400 people who live here. Many of our residents, with an average age of about 50 , have lived here for many decades. They have a severe or profound developmental disability or mental retardation, many very fragile with complex medical conditions or with challenging behaviors. They will lose close friends and warm relationships among fellow residents and staff. They will lose the assurance that their physical and health needs will be met by professional, experienced staff. I know so well how important that is, because the lack of such care directly contributed to the death of my brother.

Every legislator who will be making a decision on the closure of Lanterman must visit this campus and see the residents and review their services. It would be unconscionable if they did not. It is vital that people understand what a developmental center really is, because there is still the notion that "institutions" are bad and that if you can get someone out of an institution, that is always good. This thinking is absurd, because what makes a difference in someone's life is not whether or not they are in an institution, or a community setting, but what services they receive.

The dismal results of the closure of Camarillo Developmental Center, along with some horrifying mortality studies of former DC residents in the mid 1980s to mid 1990s brought about some much needed changes in how DCs are closed, changes that include this meeting today. The closure of Agnews Developmental Center was different, and is generally termed a preliminary success, with many former residents and their families reporting satisfaction. However, it must be understood that it is not that their lives are successful because Agnews closed and they are no longer in a Developmental Center. Their lives are successful because they are still receiving Developmental Center level of services, or close to it, in a different setting.

This was possible for the Agnews clients, because there was financial support to put those services into place and maintain them, along with the professional workforce to deliver them.

We have been told that that sort of financial arrangement will not be possible with a closure of Lanterman. The current fiscal crisis means that funding equivalent to what was necessary to close Agnews will not be available for Lanterman. If the fiscal crisis is cited as the reason to close Lanterman, then how can there be funds to secure the quality of care and services that these residents need, and are entitled to under the Lanterman Act?

We have also been told by DDS that closing or consolidating a DC will not save money, it will cost money. Currently, finding adequate community care for all individuals is even more of a challenge, with several hundred million dollars being cut from recent budgets. DDS's own studies from a few years ago cite the transfer of Developmental Center clients to the community as a prime cause of increased Regional Center costs. This effect would be more extreme now. A movement of 400 individuals with complex service needs would tax the system beyond its present capability, affecting not only the Lanterman residents being moved, but also those individuals presently within the community system who are scrambling for adequate services.

Califomia has a very mixed history in regard to its treatment of individuals with disabilities. With the Lanterman Act California is supposed to proudly lead the nation in its recognition of peoplé with developmental disabilities as individuals. A closure of Lanterman at this time could only be accomplished by threatening the individual needs of the residents, with a possible return to some very dark days, with very doubtful fiscal savings. Instead of closing Lanterman, the Developmental Centers should be looked at as a resource to assist in the fiscal, educational, employment, recreational, and health care needs not just of the residents, but for the surrounding communities. The potential is here.

Theresa DeBell RN

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From: Robert L. Cross [
Sent: Monday, March 01, 2010 11:07 AM
To: Coppage, Cindy@DDS
Subject: Proposed Lanterman DC Closure
Please find attached to this note my observations regarding the proposed
closure.
Bob Cross
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Robert L. Cross


February 28, 2010
Department of Developmental Services
Developmental Centers Division
Attention: Cindy Coppage $16009^{\text {th }}$ Street, Room 340, MS 3-17
Sacramento, CA 95812

## Proposed Lanterman Developmental Center Closure

I offer the following observations from the perspective of a parent of a child with developmental disabilities with experience in institutional and community care, Chairman of Agnews Governors Advisory Board (Now closed), member of Area Board VII, and officer/director of California Association for the Retarded (CAR), and California Association State Hospital/Parent Councils for the Retarded (CASH/PCR).

Do we learn by experience, or are we committed to reliving our worst nightmares?

Please avoid peremptory/summary closure plans. Failing to apply the lessons; hard learned during the 1990s, would disrespect the remarkable progress realized during this first decade of our $21^{\text {st }}$ century.

The 1990s witnessed the consequences of a race to close Stockton and Camarillo developmental centers (DCs). The administration bragged it had telescoped a court allotted five-year closure period into little more than three years. Consequence: The avoidable death toll exceeded twenty residents. Morbidity calculations were shocking (see Senator Mike Thompson hearings of September 24, 1998). Upon this somber note, we witnessed a remarkable effort to "do it right the next time."

Closely following the governor's January 10. 2003 Agnews closure proposal, the three most heavily impacted regional centers (RC's), San Andreas, Golden Gate, and East Bay, publicly proclaimed the community's inability to absorb the Agnews transferees without significant legislative
supplement. Thereafter, the remainder of 2003 was dedicated to fact-finding studies designed to acquaint the administrative and legislative bodies with essentials required to support DC quality of care and living standards in the community. A conscientious team effort over the next several years resulted in significant changes that appear to have achieved a desirable result. Agnews finally closed less than one year ago in 2009.

## Lessons (a few) ostensibly learned:

Funding quality care in the community is expensive. Budgets increase during transfer and closure efforts Respecting individual needs helps avoiding multiple illness and death, Parents/families are open to persuasion when listened to and respected. Resource Center maintenance in urban settings can pay off. Haste makes waste.

A variety of So. CA regional centers have evidenced an interest in pursuing efforts similar to those commonly called "The Bay Area Project" or, "The Unified Plan." Introducing such efforts within each RC may enhance likelihood of some voluntary transfers from DCs to the community, as parity in stability and care is established. Mandating accelerated transitions, however, is far more likely to promote fear, resistance, and intransigence.

DDS has prospered by working closely with parents. It should be allowed "breathing room" to digest its Agnews pilot - particularly given the difficult financial times the state now faces.

Equally if not more important is gaining a detailed grasp of what may amount to an impending Tsunami of family home care surrenders. Increasing numbers of aging parents providing lifetime care for disabled family members, are dying, or discovering they can no longer provide in home care. While the U.S. Supreme Court Olmstead case wams against "unnecessary institutionalization," the justices, likewise, cite the reality of a continuing need for an unknown number of individuals requiring long term institutional care. Further closures, if any, should await an honest and thorough examination of how California can handle an overwhelming demand for extensive critical care.

Much as DDS has gained by studying successful models in other states, those calling for deinstitutionalization NOW, might gain a new insight by
looking back at yesterday's debacles vs. current successes. Compassion in care for those with developmental disabilities, in conjunction with the business lessons learned through the Agnews effort, support a hard look at retooling today's precious assets in preparing ourselves to meet tomorrow's challenges. Let us not regress to the insensitivities of the 1990s.

Sincerely,

Bob Cross
-----Original Message--..--
From: Cote, Debra
Sent: Wednesday, March 03, 2010 10:46 PM
To: Coppage, CindyedDS
Subject: Lanterman Developmental Center
Hello Cindy,
I have attached written input about closing the Lanterman Developmental
Center.
Thank you,
Debra Cote, Ph.D.
Assistant Professor, Department of Special Education
College Park 570
Cal State Fullerton, P.O. Box 6868, Fullerton CA 92834
Ph: 657-278-8565, Fax 657-278-5085
Dept. website: http://ed.fullerton.edu/sped
Dept. program plans http://ed.fullerton.edu/sped/CredProPlan/index.htm Dept. program handbook: http://ed.fullerton.edu/sped/Handbook/index.htm Admissions: http://ed.fullerton.edu/adtep/SpecialED.htm

College of Education
(657) 278-3411/Fax (657) 278-3110

March 4, 2010
California State University, Fullerton
P.O. Box 6868

Fullerton, CA 92834

## To Whom It May Concern:

I attended last week's public hearing on the recommendation to close Lanterman Developmental Center. I arrived at 12:00 and stayed until 5:00 listening intently to doctors, parents, siblings, therapists, and conservators. I was too nervous to speak in that public format, and questioned whether my opinions would have been appreciated.

I agree with the Department of Developmental Services efforts to provide individuals with severe disabilities access to the least restrictive environment. I have committed myself to improving the lives of individuals with intellectual disabilities. Prior to teaching at CSUF, I was a classroom teacher to children with mild, moderate, and severe disabilities. I understand the worries that parents have. Sitting in attendance, I listened to many parents who disagreed with the Lanterman closure.

I agree with the closure of Lanterman, however, I am deeply disturbed that these residents may be moved to another large institutional setting with again limited exposure to the community. Instead, these residents need to be moved into smaller inclusive communities where they can experience happy, supported living arrangements (i.e., supported living apartments, small group homes). These dear residents, whom many have lived most of their lives at Lanterman, deserve the best care and utmost respect to ensure their well-being and safe transfer into smaller residential settings with no more than two to three residents per setting. These individuals can only.experience community-based services and community acceptance when they are included in to the community.

Sincerely, Debra L. Cote, Ph.D.
Assistant Professor, Special Education
Mild/Moderate/ Severe Program

[^9]1. I recently retired in December and I'm now voluntering in Progran 2 to assist the new DTAC Coordinator.
2. I worked at Fairview for 21 yis and at LDC for 11 yrs. These were the best years of my state Service.
3. When I frist got here I coutd not believe the differences between the Fairview and LDC...the only thing that was the same was our 634's....everything else was different and so efficient.
4. Fairview @ the time I transferted did not have a sedation clinic. When I was "In Charge".., my duties were to be the supervisor and pass medication as well as monitor diente after I had sedated them before taking them on a gurney to a clinic in the main building.
5. At $L D C$ they realzed that being a Supervisor is enough. There is a person assigned to give medication.
6. I was so impressed with the atnosphere at LDC.
7. LDC is a safer place for our clients to live. told me once that she really loved the freedom and safety she felt living here at LDC. LDC is it's own little city.
8. I wonder the number of times each month that the Costa Mesa Police return cllents to Fairview. It is located on Harbor Blved a major street.
9. The cost of living in Orange Co. is mueh hlgher. The staff would have ride Van Pools since living in Orange Co is cost prohibitive.
10.I live near Temecula and utilized the Van Pools prier to my retirement. This housing narket is a perfect time to purchase homes with all the foreclosures.
11.I have experlenced great teamwork that has served our clients well. Durlig visits from Licensing agencies have also commended the staff numerous times.
10. I belleve our Community Industries is the bestrun program for our clients. I believe there is a big difference between facilities.
11. Duting last summer I talked to a Historical group who were taking platures though eut the facility.
12. They commented that the design of the buildings @ LDC were "timeless" as well as the materials used at the time were sustalnable knowing the year they were constructed.

13. This pasty year a new sprinklers system was replaced between Res 20-25... I heard @ the cost of $\$ 100,000$.
14. A few years ago the new water tower was replaced for the cost I heard was approx $3-5$ million.
15. Res. 28 was refurbished for our Protected Services \& Health \& Safety... $\$ 10,000$ was spent before they moved into the building.
16. The plumbing was replaced in Res 14 was completed this past year.
17. Res 17 refurbished for Program 1 DTAC since Crescent Ctr was closed.
18. My biggest disappointment is the Garden Project at the School Complex..., for the past 2 years...The Eagle Scout troop working on the project between materials and volunteer groups would have donated close to a $\$ 100,000$ upon the competition of the project that would have been utilized by many clients.


From: Cheryi Cassiano<br>Sent: Wednesday, February 24, 2010 1:49 PM<br>To: Coppage, Cindy@DDS<br>Subject: Lanterman Developmental Center<br>To Whom it May Concern:

I have been a devoted employee of Lanterman Developmental Center for the past 20 years. For most of that time I have had the honor and privilege to serve the same group of clients and have developed relationships with them and their families, who have entrusted us with the care of their sons, daughters, brothers and sisters. The clients I have worked with are profoundly and severely mentally retarded, which can be the equivalent of mental ages of between 1 .and 3 years old, and several are dually diagnosed with mental illnesses as well. Most are unable to speak, thus I am compelled to speak on their behalf.

A few years ago we had a client that was diagnosed with cancer and given about 9 months to live. With the love and medical care that we provided to this individual, he lived happity with his friends and favorite staff on our residence, for another $41 / 2$ years, and had his favoritegroup leader by his side as he took his last breath. I currently work with clients that look for their favorite staff when they are away on vacation or even just on their days off. How are they to understand if those people are abruptly taken from their lives forever? You cannot make them understand what you are about to put them through, you cannot explain or give examples of Camarillo or Agnews. They only know the life they have here at their home, Lanterman.

Some of our clients have lived here at Lanterman for over 70 years, and have no comprehension when they are told that Lanterman may be closing. This is their safe neighborhood where they can walk freely around the beautiful campus that they know only as their home. They will not understand when they are uprooted from the only home they have ever known, and separated from staff they have bonded with and may have been with for the past $20-30$ years of their lives. Doctors, dentists, nurses, psychologists, psychiatrists, and numerous other service providers have worked with our clients for decades, know them and all their special needs, and have worked hard to build a rapport with these clients. Many of these people are avallable to our dients at almost any time of the day or night, which will not be the case if Lanterman ceases to exist.

Not everyone is meant for community living. I wholeheartedly believe that there is no community home that can come close in comparison to the quality of services that are provided here at Lanterman. Unfortunately many doctors and psychiatrists in the community are more than generous with prescribing medications to "control behaviors", while Lanterman strives to maintain the least restrictive environment possible for each individual in every way. Years ago, I worked at a group home, and I was the only person that was even in the Psychiatric Technician program. All the other people that worked there were not trained in any way to administer medications, or deal with behaviors. I know personally of 2 clients that moved from Lanterman out to community group homes, and passed away shortly after due to neglect on the part of the caregivers. Although I'm sure times have changed, I still believe that there is no comparison between the people working for minimum wage in a group home, that receive 2 weeks of training and our licensed Psychiatric Technicians or Psychiatric Technician Assistants and the years of experience we have had working with our clients.

Lanterman was developed and has existed for a reason, a specific purpose....serving these wonderful and special people. Do not punish them or make them suffer because of the financial mistakes of others. Closing Lanterman is not the answer to California's budget deficit, it will only make these clients innocent victims of our economic crisis. You have taken our pay,
our holidays, and yet we continue to come every day, with smiles on our faces and love in our hearts, and work just as hard as we ever have, to care for these people that need us to be here, need us to support them, and need us to be their voices today. We're fighting for the rights of these clients to live...to exist in the best place possible for each of them, which I believe is here at Lanterman.

We will not go quietly into the night....we will not vanish without a fight! We're going to live on! We're going to survive!

Thank you,
Cheryl Cassiano SrPT
Lanterman Developmental Center
3530 Pomona Blvd.,
Pomona, CA 91769

## February 24, 2010

Closure of Lanterman Developmental Center California Senior Advocates League
ack in the 1960 s, I served as Legislative Assistant To Governor Ronald Reagan This as in the era of closing Mental Hospitals and mainstreaming the patients in these cilities.
$s$ the president of the Califormia Senior Advocates League, I am presenting these marks at the public hearing on the closure of this historic facility in Pomona, California. he California Senior Advocates League is expressing itself against this closure because $f$ the burdens which such an action places upon the parents and older relatives of the atient population being served by this center. If you look at the age profile of the maining residents to be subject to relocation, it can easily be seen-that the emotional es to those remaining is very great. While the dollar costs are important, the emotional osts of the decisions raises another key issue which cannot be quantified in dollars and ents.

1 my sixty years of public service for the State of California, there: are many times the political" pressure to cut back spending plays its part on the stage of political theater. Cut;' squeeze and trim" has become a battle cry of those bent on solving budgetary roblems. However in the case of the closure of Lanteriman there is a critical part of the rmula and that is the concern for the well being of the clients;being served, and articularly their families.

1 1967, I was Legislative Assistant to Governor Ronald Reagan. The mental hospitals ad been scheduled for closure. Assemblyman Frank Lanterman became the catylyst to evelop a plan. He worked with Senators Petris, and Short in a bi-partisan effort to deal rith the situation, and ultimately the Governor signed the Lanterman, Petris Short Act. his augmented by other legislative initiatives led by Assemblyman Frank Lanterman rought a high level of consensus on meeting the needs of the times. The concept of mainstreaming" has brought new enthusiasm to the treatment of those with mental lness. During this period, I frequently would join Assermblyman Lanterman in his mous booth in the Senator Hotel where he would stay during the sessions of the .egislature. I was able to learn a great deal from him on the needs of the mentally ill, and ie developmentally challenged. He always stressed that compassion and hope had to be tways trumping just budget numbers and cost savings. He said that in the pröcess he was dvocating, he was always concemed with " the what if" the exceptional care led to the atients outliving aging parents. He told me he did not have a ready answer to this, but ow we have the opportuaity to add a chapter to the Lanterman Plan, and creatively deal rith the "what if."
he profile of the residents being served by Lanterman today is the: older cilents. They eed special love and attention, as well as good professional suppott. The families can
provide the special love and attention, but the State professionals cari do the rest. This includes stability of programs. We can't begin to understand how uncertainty of where one will be housed, who will they be dealing with, and all the factors which contribute to this. This cost of emotional and mental distress cannot be quantified, nor even be understood on how an early death can even be created by this, to say nothing of the possibility of regression of the patient's condition.

The California Senior Advocates League is very concerned about the well being of all, but particularly the pressures on the aging parents and families: Assemblyman lanterman in our Senator Hotel conversations dealt with the challenge, but not the answer to the factors involved. I believe the population of Lanterman still being served is much older than most similar institutions. I would strongly urge that the Department study this implication, as it explores the right answer for Lanterman. It could improve the state's balance sheet in the short rom. I believe there is insufficient evidence that closure NOW is the best direction. I would hope that the leadership of Califomia would rescind the closure plan currently being considered, and come forward with a client by client assessment, which includes family impacts. It is less costly to address closure in this way, than to precipitously make an anoouncement and then force all to address the consequences. If the Senior Advocates Leaguie can help in this assessment process, it is willing to do so. A new chapter in the Frank Lanterman legacy caṇ be created in so doing.

Statement by Mary O'Riordian<br>Immediate Past President, Sonoma Developmental Center Parent Hospital Association (PHA)<br>Chair, Legislative Committee, Sonoma Developmental Center PHA<br>VOR Board Member

My name is Mary $O^{\prime}$ Riordan.
I am the Immediate Past President and current Legislative Committee Chairperson for Sonoma Developmental Center's Parent Hospital Association. I also serve on the Board of Directors of VOR, a national advocacy organization for people with intellectual and developmental disabilities and their families.

The members of the Parent Hospital Association at the Sonoma Developmental Center strongly opposes the proposed closure of Lanterman Developmental Center or any developmental center until such time as community homes as deemed to be safe and adequately staffed by professionals.

The need for the specialized care, the experience from years of caring for this vuinerable population cannot be eliminated: My son, $\qquad$ , resides at Sonoma Developmental Center. ${ }^{-}$ IS 44 years old and is extremely disabled, he literally cannot sit up by himself or turn over in bed, he cannot tell you his name or ask for food or water. His life and well being is between him and his care givers at SDC. With the specialized care that is available at SDC, the experienced staff, who loves him, the special equipment, such as, special walkers, custom made wheel chairs, appropriate nutrition, he has a full life and he is happy. Every developmentally disabled person who needs this type of services and care should have it available to them. At this time, as you all know, this comprehensive care is not available in board and care homes or in group homes or any place other than a developmental center.

The report that was promised following the closure of Agnews Developmental Center and was supposed to be available in January 2009 was not completed and available. We were then told that the Department of Developmental Services (DDS) had gotten an extension and it would be available in January 2010. To this date, this report is not available. This report needs to be made available to all the families involved and all the deficiencies corrected before any attempt to close another developmental center is even considered. There are numerous complaints from families who have moved into these homes due to the Agnews closure.

The barriers to successful community living are well-documented.

In California and across the country, individuals with developmental disabilities who reside at home or in community-based services face long waiting lists for needed services, such as health care, dental care, OT/PT, wheelchair adjustments, and more. Lack of access to these services can result in a deterioration of individual health and abilities and even death.

California has four regionally situated state operated ICFs/MR. Our state's Developmental Centers have available onsite, highly specialized, medical, dental, and therapeutic services. Our Centers also offer services virtually impossible to receive elsewhere, such as customized wheelchair adjustments and fully accessible swimming pools.

My suggestion at this time is to make all these specialized services available to developmentally disabled people who live in board and care homes and in group homes and in their own family's home. This would be a much more humane, compassionate and common sense use of Lanterman Developmental Center and all the remaining developmental centers.

These services for vulnerable people should never be driven by ideology especially by those with limited knowledge of the needs of developmentally disabled people, but rather by knowledge, experience, compassion and common sense. Due to ideology and an agenda by some groups, the focus has, from the start, been on closing institutions rather than opening and securing appropriate other placements. The disabled people who leave institutions need all the same supports they had in the ICF/MR's but this is not what they get. Families are not being told before their loved one is moved that they will experience such difficulty getting medical care and dental care and wheel chair adjustments when they are in a board and care home or group home. All of this has to change - there needs to be honesty and transparency in the delivery of these services.

The Olmstead Decision is being used by case workers saying it mandates the closure of all congregate type care. As you all well know, this Decision does not say that and in fact emphasizes that this Decision is not to be used to phase out institutions or to removed people from institutions when need the specialized care or those who do not desire it. The Lanterman Act, likewise, does not call for the closure of these facilities and in fact the late Assemblyman Lanterman in one of his last statement before he passed away was very distressed by how his legislation had been misused. He never intended these facilities for both mentally ill people and mentally retarded people to be closed and he did not anticipate people being homeless and in prisons as a result of his well thought out legislation. The "least restrictive environment" does not automatically mean any place other than a developmental center and it should not be used to remove people from developmental centers. I should think that the Mortality Study in the Strauss Report and the prison report by Dr. Petersilla would have some bearing on your decision to continue even suggesting closing more developmental centers.

March 4, 2010

Ms. Cindy Coppage
Department of Developmental Services
Developmental Centers Division
1600 th Street, Rom 340, MS3-17
Sacramento, California 95814
Dear Ms. Coppage:
On behalf of its members, the Association of California State. Supervisors strongly opposes the proposed closure of Lanterman Developmental Center.

ACSS represents state supervisors, managers, confidentials and exempts. Our Lanterman employees are skilled, licensed professionals who provide essential, quality cafe to Lanterman's developmentally disabled residents. In a hearing on the closure in February, the families of these residents expressed their concern that closing Lanterman would leave their loved ones without the superior care they now receive.

The cited reasons behind the closure - consumer cost and need for repairs - can be resolved in more humane ways. ACSS believes it is unconscionable for the state of California to put in jeopardy the care the Lanterman residents need, and we ask you to reconsider your plans to close this facility.

We would be happy to meet with you to discuss our concerns. Please call ACSS offices at 800-624-2137.

Sincerely,


Arlene Espinoza; President of ACSS

Sex anvix Cogpoge,
$Q$ am wisting Thie an behalf of a histime orvient at Laileman Tete Orrioitul. Othix mon wex an ingoturt who neese ti be in a bure. fiality ax heriv- dinour to himcief Fhe family we vers wionied canse hav rakkel that the fivitiog continie to ber fumales Ohvee pobienter are gravels ill. Whigg case nit csimimibe os vaprante. Pliexe raswides the when making cyaces decacione oxegaides, Quaner Theroeson

From: Michael Alti
Sent: Friday, March 05, 2010 5:11 PM
To: Coppage, Cindy@DDS
Subject: Opposition to Closure of Lanterman Developmental Center
Dear Ms. Coppage,
I strongly oppose the proposed closure of Lanterman Developmental Center ("Lanterman"). The motto of the Department of Developmental Services is "building partnerships, supporting choices." However, the closure of Lanterman would run afoul of DDS's purpose because it would eliminate many choices for some of the most needy people in our society, the developmentally disabled:

While opponents to the closure understand that DDS may try to relocate residents of Lanterman into smaller community facilities if Lanterman is in fact closed, the fact is that it will be unlikely for Lanterman residents to receive the same level of care they now receive. As a larger insitutional facility, Lanterman allows its residents to live in an environment where they feel independent, comfortable, well cared for, and safe. As you know, Lanterman utilizes an "extensive system of services and supports to assist clients" and "Services are rendered through a variety of programs and departments providing for a creative environment that encourages growth, recognizes individual dignity and maximizes each person's potential and opportunity to live in the setting of his or her choice." These types of services are simply not available or feasible at smaller community facilities, and can only be provided through a larger institution such as Lanterman. With the recent closure of Agnews in San Jose and Sierra Vista in Yuba City, DDS is simply eliminating these choices and superior services and living environments for the people whom it is statutorily required to serve.

Pursuant to Section 4418.3. of the Welfare and Institutions Code, the Legislature has acknowledged that some individuals can only best be served through the treatment provided at a large developmental center, and not a community living arrangement. Under Welfare and Institutions Code § 4474.1(f), DDS must consider and analyze, among other things, the impact of the proposed closure on residents and their families. It is not simply a matter of relocating individuaals to smaller facilities. DDS is responsible for ensuring that these individuals receive the same superior care and services theyreceive at Lanterman. Because such care and services, including offering an environment that fosters indepedence and comfort, can only be provided at a large institution such as Lanterman, DDS needs to reevaluate its decision to close instittutional facilities. The temporary state budget crisis is no excuse to shut down a facility that has served thousands and thousands of disabled individuals over its 82 year history and could continue to do so, with proper guidance and leadership.

I strongly encourage you to reconsider the needs of the disabled, respect their rights and dignity, and consider how they can best be served only through the superior level of care offered at Lanterman and similiar developmental centers. In addition, given your motto of "supporting choices," please continue to operate Lanterman so that the choice of living and being treated at Lanterman can continue.

Sincerely,
Michael J. Alti
Jackson, DeMarco, Tidus \& Peckenpaugh
2030 Main Street, Suite 1200
Irvine, CA 92614
(949) $851-7476$ (direct)
(949) 752-0597 (facsimile)
malti@jdtplaw.com (e-mail)
www.jdtplaw.com (website)

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From: Matthew Anaya
Sent: Friday, March 05, 2010 11:27 PM
To: Coppage, Cindy@DDS
Subject: 120 day heating
To whom it may concern,
I am requesting a }120\mathrm{ day rehearing regarding the closure of the
Lanterman state hospital, thank you for your time.
If you would like to contact me regarding my concerns, you can please
reply to this e-mail.
Sincerly, Matthew Anaya
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OneLove

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From: Matthew Anaya
Sent: Friday, March 05, 2010 11:29 PM
To: Coppage, Cindy@DDS
Subject: Lanterman closure
To whom it may concern,
I would like to formally request al20 day rehearing regarding the
closure of lanterman state hospital.
Sincerly,
Matthew Anaya
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## OneLove



March 16, 2010

To whom it may concern,
I write you in regard to the proposed closure of Lanterman Developmental Center in Pomona, CA. When I became aware of this development I was heartbroken, as Lanterman has been home to my sister
for the last forty-seven years.
is a profoundly disabled forty-nine year old who cannot walk, talk or even chew (all her meals must be pureed). She suffers from multiple medical problems including osteoporosis and heart difficulty (prolapse mitrovalve). She is on several medications and requires the constant care of experienced nurses and technicians, the sort of care that only a place like Lanterman can provide.

Beyond her medical needs, Lanterman has provided
with a safe environment and just as importantly, a community. Despite her profound disabilities, $\square$ is a human being, experiencing the same emotional needs as you or I. She has developed friendships at Lanterman, some of them quite old, with both fellow patients and staff. Also part of this community is the group of parents and siblings who have been regularly joining patients and staff for holiday parties, attending meetings, working together to insure their loved ones are in the best possible place and have the best life they can possibly have.

For years now, we have seen the number of patients at Lanterman dwindle as they have been moved into community based services. While I understand that community placement of the developmentally disabled is well intentioned, in many cases it is entirely inappropriate, making places like Lanterman necessary if one genuinely intends to provide such people with even the most basic quality of life. Further, while the Lanterman closure can no doubt be attributed to the state's current budget woes, community options are suffering the same cuts, thus moving Lanterman's residents into them would only further strain an already overburdened system.

Though I would of course prefer that Lanterman remain open, my understanding is that a closure plan is being developed and that each consumer's placement options will be determined through the IPP process, and that those for whom community placement is inappropriate will be moved to altemate Developmental Centers. The nearest of these is Fairview, in Costa Mesa. Fairview is close enough to Lanterman that those of us who wish to maintain regular visits with our relatives
will be able to do so. Also, Fairview is currently undergoing a consolidation and will soon have empty wards available. My hope is that and as many of her fellow patients might be moved into one of these wards as a group. Further, I hope that the staff at Lanterman might be offered positions at Fairview in an effort to provide a continuity of individualized care and to minimize the disruption which will inevitably result from such a move.

These are among the options being proposed to the DDS as a closure plan is formulated. The inclusion of these proposals as part of this plan would go a long way towards mitigating what is for Lanterman patients and the community of people who support them, a truly tragic situation. Any input from you on behalf of myself and fellow parents and siblings of the Lanterman patients effected by the proposed closure would be greatly appreciated.

The Olmstead decision and the resulting community placement were meant to improve the lives of the developmentally disabled. In many cases it has had the opposite result. We owe it to these people to look at them as individuals and further, as part of an established community. If indeed the ultimate goal is to provide Lanterman's patients with the best possible care, moving her friends and her caregivers to Fairview as a group seems the best and most fiscally prudent course. Thank you again for your consideration of this matter.


## From:

Sent: Thursday, March 04, 2010 2:42 PM
To: Coppage, Cindy@DDS
Cc:
Subject: Please help a friend (of a friend) - no, this isn't a "facebook game", it's real life!
Dear Cindy,
Is there anything that could be done about these people? It is really very sad to see that us as a country \& community
have stooped to this level.
Caro Avanessian
I received this email today.

> (1) My brother, $\quad$ is a patient at Lanterman Developmental Center, a State Hospital near Pomona, for patients with developmental disabilities, brain damage, and other severe conditions. He was committed in 1946, as an Immediate Danger to Himself-severely autistic, he will run and run until he hurts himself-even at age $81!$ He is not able to be placed in a Group Home. Is caregivers have been there for years, and understand him, and I cannot praise them enough for the loving care they give himl As his day charge nurse said, "We are a home, and this isn't a job, this is our family."
(2) Further, there are MANY patients at Lanterman who require around-the-clock nursing care by professionals who are familiar with them. Continuity of Care is basic herel As an RN, I can emphatically say that many of these patients would die if they were placed in nursing home or other facilities "in the community". If Lanterman closes, THERE WILL BE DEATHS. How many? Who knows?

Many parents of the patients are unable to sleep at night, since learning of the possible DDS "recommendation for closure" due to be presented in Sacramento in April.
(3) Yes, the State of California is going broke, and, yes, the land on which Lanterman sits is being HUNGRIL.Y eyed by the Developers and local politicians, who are already planning yet another shopping mall and multiplex movie theater for the site! But, to displace hundreds of extremely fragile, heipless patients in order to make way for more Best Buys, Toys "R" Us, and more concrete and congestion is not the way to gol Did you know that California has several stateowned office buildings up for sale, including the Ronald Reagan State Building in Los Angeles? That is an appropriate salel Displacing the weakest members of our society, and selling their home, is not.
(4) Most, if not all, of us family members, as well as the employees of Lanterman, always heard that the land was "deeded in perpetuity" for the disabled citizens of the State, and that if the land ever were sold, then the monies must be used for the patients. HOWEVER--the sale of Lanterman would pay off State Bonds, NOT place the patients in appropriate facilities!
(5) For those of you who are fiscally-minded, it ended up costing the State of California over $\$ 90$ million dollars to close up Agnews State Hospital, a similar facility to Lanterman, back in the 1990's. I think that figure would be higher today. It may not even make sense, from a fiscal point of view, to try to close Lanterman up!

If you are still reading this lengthy e-mail, then you are a true friend, and I am beaming you seven years of good luck (just kidding, just kiddingl) Seriously, I hope that you will take five minutes of your time, and dash off an e-mail to Cindy Coppage of the Department of Developmental Services, to PROTEST this proposed sale!!! Will she, or anybody, actually read it? I don't know. I just know we have to TRY! And, if I were asked, I would do the same for you in a heartbeat, if it
were your brotherl
Thanks and God bless, Dian

From:
Sent: Wednesday, March 03, 2010 12:30 PM
To: Coppage, Cindy@DDS
Subject: Sister at Lanterman
Ms. Coppage,
You have a job to do and I have a little sister. She is in your care. Her name is , a resident of Lanterman and we love her dearly. $\square$ is 60 years old, profoundly retarded and in need of trained, certified, specialized care. In 1959, when she was 9 years old, my parents reluctantly had to let her leave our family to get specialized care. They entrusted her to the developmental center system. was at Fairview, then Camarillo and now Lanterman. We want at least part of Lanterman left open.

I am afraid that if is placed in a community home with caregivers who have little training, she will die.

Thas gran mal seizures that result in her not breathing. She has to be resuscitated immediately by paramedics when this happens. $\quad$ has petit mal seizures that can be overlooked if the caregiver is not trained to recognize them. She does not respond to pain, illness or danger. She is non-verbal and cannot express her needs. is acutely aware of open or unlocked doors and can slip out quietly without anyone noticing. This leaves her vulnerable to traffic dangers, getting lost, or worse. has no teeth and is in constant danger of choking. She needs a specially prepared, measured diet and supervision at meals. takes many medications and has some allergic reactions. She searches for and ingests cigarette butts. Her gait is unsteady.
gets tired walking distances and requires a wheelchair to be available when this happens but needs to walk for exercise.

I trust the staff at Lanterman. They are $\square$ 's family away from us and her constant support. They know her well and keep her healthy, safe, and engaged in activities. loves going to her class and participates in paper shredding, going on field trips, earning tokens and using them in buying treats. loves being outdoors (with sunscreen and a hat) but has to be watched so that she does not leave the group. Lanterman is the only safe place for her to be with the supervision of certified staff. This is what she needs.

What our family wants for $\quad$ is for her to remain at some part of Lanterman that can be left open with the certified staff that knows her. Given the exorbitant costs to the state involved with closing a development center, can't a part of Lanterman and staff be preserved for the fragile and elderly residents? If a continued Lanterman placement cannot happen in any form, we want her to go back to Fairview or another developmental center with the certified staff from Lanterman. If neither of these are options, our last, and most unhappy, resort is a
community home only if a process is in place to ensure that ALL of the legally required services are in place before any move takes place and that the placement is approved by $\quad$ Is conservator and famiily.

Please respect our parents' plans for $\square$. They entrusted her to the state and the development center to be cared for properly.
This is what she needs and deserves.
Martha Elaine Ayotte
Conservator and sister of
resident of Lanterman
Development Center

From: Jhonna
Sents Friday, March 05, 2010 4:22 PM
To: Coppage, Cindy@DDS
Subject: Fw: Commentary to be induded in public hearing response to proposed closure of Lanterman Development Center

My name is Jhonna My uncle, , has been a resident at Lanterman Developmental Center for over 40 years. In all that time, we have known that he was safe, well-cared for and that his best interests were taken into account. When the IPP process began, we as a family were included in the process of deciding Uncle's fate each year during his annual review. Our questions, and concerns were taken into account and we were privy to the plans, treatments and goals set for him each year. Not once did his IPP ever reflect the idea that should become a resident in a community group home.

Clearly, the Department of Developmental Services (the Department) is pushing residents in that direction. During the family meeting, to which the Department sent a representative, not once did they answer the question of where individuals who are not capable of functioning in the community will go. They could not tell us how much room was available in the three other state facilities. Their reply to our questions of where our loved ones would go was always that an individual plan would be developed for each client. As stated above, that has been the case for years and not once did my uncle's IPP reflect the possibility of him entering the community. So again, my question is where will he go, if not Lanterman?

There are, and will always be people who need protection because they cannot protect themselves. They are innocent and helpless. As a society we are morally bound to do so. We as family members have heard all the nightmare stories about group homes. And though the Department will say that there have been improvements, they have not improved to adequate levels to truly keep these innocents safe. Group homes do not train their employees. They do not pay well. And, they have extremely high turn over. We would not accept conditions like these if we had to send our toddler and pre-school children to such a facility. Why would we send our innocent and helpless developmentally disabled, like my uncle, into such a situation? It is morally irresponsible to even consider it.

In addition to appalling living situations, where will my uncle receive his medical services? What doctor's office in an average community is geared to treat these
individuals with their myriad of specialized physical, mental, and emotional needs? What will the quality of life be for them? At Lanterman my uncle has access to doctors, trained professionals, and recreational facilities. He even has a job! In fact, he has everything that allows him to live, thrive and exercise his constitutional right to pursue happiness. If he is removed to the community, that will no longer be possible. His life will be reduced to mere existence, unstable at best, unsafe at worst.

The Department has stated that Lanterman is no longer viable because the number of residents has become so low. But clearly, that number is so low because the Department has systematically reduced the numbers by placing people in the community. As stated above, not everyone is a candidate for such placement. If the Department has truly done extensive studies, as they state, where are those studies and of what nature are they? Are they only fiscal studies? Why has the Department made no efforts or studies to find mixed use for the very large campus at Lanterman? Why have they not been proactive about keeping the facility current and viable instead of reactively attempting to close it when times are fiscally precarious? Rather than selling Lanterman, why not lease part of the campus and use the proceeds to update the rest. WHY IS CLOSING LANTERMAN THE ONLY PROPOSAL ON THE TABLE?

God Bless You. . .Jhonna

From:
Sent: Wednesday, March 03, 2010 11:54 PM
To: Coppage, Cindy@DDS
Cc:
Subject: Opposition to Closing of Lanterman

## Dear Cindy Coppage,

This is an urgent plea to keep Lanterman Developmental Center opened and to give justification for why it is imperative that Lanterman not succumb to a "banaid" approach to solving the state's budget cuts. The effects of closing Lanterman will cost the state immeasurably more as developmentally disabled adults will need to access our hospital Emergency Rooms; police officers and adult protective services will spend countless hours providing for the safety of lost neglected and often abused disabled adults whom will be forced to live without supervision, structure and support.

I write this on behalf of my developmentally disabled brother,
and on behalf of all developmentally disabled people who need facilities such as Lanterman in order to survive, to be protected and to live a quality of life that all human beings are afforded. It is inhumane to take this from him and from the developmentally disabled population that Lanterman serves.

As a clinical psychotherapist, and a sister with a developmetnally disabled brother, I know all too well
the devastating preventable atrocities that will result with the closing of this facility.

Please keep Lanterman operating. Please do the right thing.

Thank you for your time and consideration in this matter.

Sincerely,
Pauline Jarakian M.S MFT

WCOT AGSNAENTS PQIA-OF-WEW
HELL! MY $A A M E$ S
RESIDENI ON WARD AT LANTERMAN
DEVEX OPMENAL CENTEA (LD.C) OVEA THE LAST H6 YEARS FATHEN (TAMES IRELAND) ANA MOTHER ( $\angle O C E$ IRELANA) ASCKEA LDCC


 ANAU HAPPY ENVIRQNENT AS MY REMMANENL HOE WHEN HRRIV二A HERE, S WAS DAKE NUSED AS HAVING MENTAL BETARDATION WItH $C E R E B A L P A L S E Y$, THE LIEE - EXCECTANCY WAS FOR $30 V E A R S$ OLO FOR
IODVY I WILL BE CELEBRATING MY 63 RD BRAHDAY ON MAKCH 29, 2010. 7 HNKS TONLL THOSE WONDENEGL PEORLE WHO HAVE DILGENALY GIVEN THE U TIME AND ENERGF IN KEEPGG HENLTH) THE DOCTOKS, NURSES, OAt W
 CATON STAFFS. THEY HAVE NOTEIEO MMi $O N$ EMERGENCY ISSUES, WELFARE OE Q QNWWHL
 SOS LAL EVENTS. P R NOT KNOW OF $4 N$ OTHER PLACF MENT WHERE WOUAD HAVE AS NHEAF VPACE - OF-BNA ASOUDOSAT LANGRAAN:



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From: Harvey Huang
Sent: Thursday, February 25, 2010 4:35 PM
To: Coppage, Cindy@DDS
Subject: Object to close Lanterman, to stop reginal centers to put thier hands on the residents serve.

## Dear Ms: Coppage:

As a physician worked at Camarillo for 16 years, and received superachivement state employed physician award, $I$ do care the community facilities are more strict, dangerous environments. and the social workers workers work for regional centers once the got the jobs, the never receivedd the clients or residents past history. Well, according Lanterman Act, his or her job is to place those retarded. The workers never go to the facilities to take a good look. 39 clients(patients ) died within 3 month after Camarillo was transferred to California State University. It a was aq great, inhumane tragedy. Cal State is looking for students. It costs state more.

Re: Object DDS continues to close Developmental Centers
State should shut down all Regional Centers since they are not doing their jobs.
I, Harvey M. Huang am a parent with an oldest profound retarded, hyperactive son with. I was a state employed physician for 18 years and received super- achievement award from DDS. Later, I worked for CDCR for additional 10 years.

I had the opportunities those community homes provided by regional centers.
The first home I was referred to visit was in Santa Maria. The couples supposed in taking care 4 or 5 very young children claimed they had worked for Colorado State Hospital as ctinical psychologist and social workers. After the date I visited, they called the kid's parents to take the hyperactive kid home. They could not take care of. The $2^{\text {nd }}$ group home that I visited was in Lakewood, CA. (near Long Beach). Before I went to visit, they told me no problem with next day visit. Many times, I arrived there, I was told that several residents having Shigelloses or Salmonellas bacterial infections. Finally, it was shut down. About $11 / 2$ year ago, I was told to visit a home in East Ventura. I arrived the home on Friday 120:00 A.M. There is only one young lady staff taking care 4 very young children (not older retarded). She didn't know whether those.kids were fed or not. After I showed her my ID and told her I was coming to visit the home, She drove her car to another near by home to ask her supervisor to come over to meet and discuss to me. She left me to watch those kids for about 10 minutes. I didn't know how many kids her supervisor was working with but I was told her supervisor also watching some kids. There were no activities for these kids. Those kids were locked up in their rooms. Their physicians were never worked with developmental disables. After the visit, I tried to call the Director to discuss those issues; the secretary told me the director would return my call. I received nothing for more than a year.. Lanterman Act misguides many people that home on the streets is less restricted environment for the developing disables. They are very dangerous and unsafe. The regional center office near my home used having 6 or 7 staff, but now it move to new building with countless staff and more district offices in near by cities. If State has to sale all the Developmental Centers to save money, why don't just shut them down.
Harvey M. Huang, M.D.


Hotmail: Free, trusted and rich email service. Get it now.

Hotmail: Powerful Free email with security by Microsoft. Get it now.

From: Diane Howell
Sent: Tuesday, February 23, 2010 5:02 PM
To: Coppage, Cindy@DDS
Subject: input to Lanterman public hearing
(The attached file is a duplicate of this message)
Department of Developmental Services
Developmental Centers Division
Attention: Cindy Coppage
1600 9th Street, Room 340, MS 3-17
Sacramento, CA 95814
Dear Ms. Coppage,
The following comments are my input to the Public_Hearing on the Recommendation to Close Lanterman Developmental Center, to be held Wednesday, February 24, 2010. I live too far away to attend this meeting in person, but I am very concerned about the issue.

My sister is 59 years old and has lived at Lanterman for most of the last 54 years. Her mental age is about that of a 2 year old. My parents have both passed away, so I am now her conservator and closest relative. I want her to live in the least restrictive environment that is safe and meets her needs. There seems to be a presumption that community placement would be less restrictive than a facility such as Lanterman. In my sister's case, I don't think that is true. Lanterman provides a unique environment that she has adapted to and thrived in. I had hoped she would be able to live out her life there, because for her to adjust to a different home will be very difficult. If Lanterman closes, it will be very hard to find a replacement for the special environment and the very experienced and trained staff that has allowed her to have a safe and at the same time carefree life. I have never worried about her while she has lived at Lanterman, but I will be quite worried about the transition that is coming.
has extensive freedom on the Lanterman grounds. She has the ability to walk independently to various locations: her job at Community Industries, to the trust office to obtain money, and then to the snack shop to trade that money for coffee and cookies. The fact that she is in a special environment at Lanterman allows her to do these things $\quad$ cannot tell someone when she is heading out somewhere. She just goes, and the staff knows her habits and where she's headed. Wher walks around the grounds, she knows where she's going and what she intends to do when she gets there. However, she's not able to verbally communicate her intentions. In her IPP reviews, it is noted that she is verbal, and uses 2 or 3 word phrases. However, in my observation she does not respond to questions with meaningful answers. She cannot tell you her name, or where she is going. Much of what she says is mimicking back of what is said to her. She will sit cheerfully vocalizing to herself, but does not engage in true conversation. She's able to obtain money and trade it for coffee because the people involved know what she wants and give it to her without her having to ask. The trust office hands her a dollar bill when she shows
up. The snack shop hands her a coffee when she shows up. There are no lines or menus to deal with. She does not need to know the difference between a dollar bill and a twenty.

This description of S daily routine might seem overly detailed, but the activity of walking around and buying her coffee and snacks is central to her independence and quality of life. It is an example of how Lanterman provides much more freedom than she would have in the outside world. She would not be safe walking down the street, alone, off the Lanterman grounds. Drivers at Lanterman are much more careful and the speed limits are lower than outside. She is known to the staff at the snack shop, and does not have to ask for things or understand what the prices are. She doesn't have to wait in line. This is an important point because $\square$ is very sensitive to her personal space and does not like strange people near her. She will put out her arm and push someone away if they get too near. The point is tha could not have the same level of freedom and independence in a community home, where any time she left the house she would have to be supervised and controlled to keep her safe. She would likely have a very high level of frustration when faced with new restrictions and a much smaller area in which she would be free to move about. She is very much dependent on a regular routine and familiar people.

In conclusion, I believe the decision to close Lanterman is very unfortunate and short-sighted. I hope that a place at one of the remaining open centers will be available for my sister, and that she will be able to adjust to a new home. Moving her will need a lot of patience and supportive staff, which needs to be part of the pian.

Regards,
Diane Howell


From: marlynn heyne
Sent: Friday, March 05, 2010 3:43 PM
To: Coppage, Cindy@DDS
Subject: Lanterman Developmental Center is a place that has made major contributions to mankind.

Department of developmental Services
Ms. Cindy Coppage,
March 5, 2010
Lanterman Developmental Center is a place that has made major contributions to mankind. Lanterman has been on the forefront of research for decades. Research has been conducted in the areas of medical, behavioral and education.

Lanterman was instrumental in the developmental research of the hepatitis " $B$ " vaccine. This research has saved many lives that would have been destroyed had the vaccine not been developed. Also, the research that led to Amniocentesis testing was done at Lanterman. Many parents now can make decisions on the shape of their family and to plan for the needs of their children because of this important test.

In the areas of behavior and education the research that laid the foundation that all special education teachers take for granted was again conducted at Lanterman. Items reached at Lanterman include behavior management and many training techniques. When one considers best practices in the field of education that are part of the mandate of "No Child Left Behind" it is amazing to consider that Lanterman was again leading the way. The education methodologies used at Lanterman are all research based instructional methodologies that were researched, developed and implemented at Lanterman Developmental Center.

The concept of "Daily Activity Training Center" is actually the forerunner to the development of "Life Skills" programs in public schools for the severely handicapped Californian children. Main areas of this concept include using researched based methodologies to teach these students with severe special needs in a supportive, educational and dignified environment.

To tell you the truth Lanterman Developmental Center has a higher standard for the ethical care, treatment and education of these Californians with special needs. Recently, one of my Aides at the Public School I teach at asked me if Lanterman changed me. I of course replied that indeed it had. School teachers should have the training on client protection and abuse prevention that Lanterman provides to its staff on an annual basis because school teachers and staff would be better equipped to protect dignity and wellbeing of the students they are assigned to serve.

Another real concern of mine is that many of those who currently reside at Lanterman have never lived outside of Lanterman. We speak of "Least Restrictive Environment". But the truth is that many of our fellow Californians that reside at Lanterman hold down a
regular fulltime job such as mail delivery or another serivce. They enjoy the social programs, Special Olympics, religious services, and the beautiful environment which Lanterman provides.

When these Californians are forced to move to a home most of them will quickly learn that they cannot just leave their homes and walk about their new locals with complete freedom or guaranteed safety they currently enjoy at Lanterman. Most will also learn that attending religious services and Special Olympics is just a memory. Again this will happen because the community adult residential facilities will not provide them with these cherished and beloved opportunities. Some may even feel that they are prisoners of their new homes because of a reduced freedom and lack of staff as well as monetary support for their new home:

I am just a concemed citizen who wishes that the rights, dignity and overall wellbeing of our fellow Califomians residing at Lanterman and other developmental centers be taken into consideration. I hope that you have a pleasant day.

Sincerely,

Miss Marlynn J. Heyne, MA, RC, RTC, CTRS

My name is Agnes Regina Tessier and I am the conservator and sister of Lanterman resident I am opposed to the closure of the Lanterman facility.

With the advent of the Lanterman Petris Short Act and the subsequent Lanterman Mental Retardation Services Act in the $20^{\text {th }}$ century, the rights of the DD were protected and statewide regional services were established to oversee appropriate residential placement. These important legislative acts served to safeguard the care and rights of the DD and preclude general warehousing. The intent was to ensure the "best" services for our relatives. Community placement of DD individuals is the "ideal" and appropriate for many, as evidenced by the reduced population of state facilities in the last 40 years. However, no legislation to date has precluded the continued provision for the operation of state facilities for individuals not suited for community placement.

My brother is developmentally 3-4 years old with a keen sense of humor, a never ending appetitie, and an ever present "scrapper" mentality. He is always ready to do battle over his possessions or personal slights. Historically, he has been hyperactive, has autistic traits, and exhibited assaultive and self-injurious behavior. For half of the 44 years he has lived at Lanterman he took psychotropic drugs to stabilize behavior. Fortunately, he has been drug free for the last 20 years. He now works on the grounds, visits the canteen, bowls weekly in Diamond Bar, picnics with family at Rustic Camp, and is happy. He knows no other home. Community placement is not feasible for my brother without drugs. At this point in his life, given his personality and behavioral makeup, I think

I can safely say he will never be ready for community placement as defined by current standards and limitations.

There are two facilities in this area, Lanterman and Fairview. Of the two, Lanterman offers a more complete environment, and one that is conducive to $\square$ s homeostasis. The DDS states "after careful evaluation" closure is recommended, but does not cite what that evaluation is. Has a comprehensive analysis occurred by qualified organizational development specialists? Or, was the evaluation solely conducted on fiscal merit by fiscal analysts? I would hazard to speculate at least $10-25 \%$ of operating costs at Lanterman could be reduced by streamlining services. Two facilities in such close proximity begs the approach of consolidating services in one facility. Although Fairview is the newer facility, it does not have all the qualities of a residential facility, does not have the safe environment Lanterman does. I propose examination of merging these two facility services on the Lanterman site.

Any change in residence for my brother will be detrimental. Each of the few times he moved to a new residence here, his period of adjustment could be measured in years, not months, weeks, or days...And that's within the same facility. If Lanterman were to close, and $\square$ were moved to Fairview, what guarantees are there it will not be the next in line of the fiscal axe?

My mante is Tom Truax: I have my stepsor living here at Lanterman. Ho has lived in this facility for over 40 some years. This is home. It's the only place he has ever known. My deceased wife, his mother, would turn over in her grave if she knew what was being praposed-to close this facility.

When then, President Ronald Regan proposed the closing of this place, her and I went to Sacramento and strengly protested the closure. There are. some options, in my opinion, why couldn't part, and I say part, of tire property be "rented" out to some people on low incomes, or people on section 8 , or some people who are homeless who could work and pay a gratuity "rent": I persenally have applied for such a place:to live. Ilive only on my social security and the renit at the apartment where I live really strains my budget along with my other bills.

The facility would, of course, have to be cordoned off so the 395 residents now living here prould have their own privacy, still being able to continue their daily activities. I know it would be a matter of some rearranging of the place in order to keep the residents in their areas.

I know this closure is about money, the state wants to sell off these 300 acres to sell it to a millionaire or maybe a billionaire development company sa they can raise the facility and build luxury homes here. But why pick on the most vulnerable people in our society, for greed? That's why.

There are many more ways the state can bring in money, for example: Why not let the racetracks and the card parlors have legalized gambling and charge them $20 \%$ sales tax and use that money to help mentally challenged and homeless people. That's just one way, and I do say "ONE" way.

Now what I am going to say I could get a little emotional, and if I do please understand. My deceased wife told me one time ${ }_{7}$ during that Reagan era, if Lanterman was ever closed she would take and herself and drown theio both. I cried when she said that and "men" aren't supposed to cry.

Naybe the state should just euthanize them or like the Fuerer put them in plakes like Dachau then shoot thern down. That would be more humane than what is being proposed by the state now.

I sent a letter to the editor in regard to the article they ran, I believe it was on January $30^{\text {th }}$. This whole situation needs more media attention so that more people can know what is going on here. More letters should be written to our congressmen and senators.

I believe our present governors wife, Maria Schriver, had a relative that was developmentally disabled. People should write to her. She would understand how we feel.

Thank you
As an afterthought, why not have the clients at Fairview be transferred to Lanterman?


# UNION OF AMERICAN PHYSICIANS \& DENTISTS Affilated with AFSCME, AFL-CIO 

180 GRAND A.VENUE SUITE 1380, OAKLAND, CA 94612-3741 (510) 839-0193 - FAX ( 510 ) 763-8756 . TOLL FREE (800) 622-0909 E-MAIL; napdGuapdcom - WEBSITE: http://www.uapd.com

## RONALD A. RORTMAN,MD.

PETER A. STATTL, M.D. treasurer

Feb. 10, 2010

Ms. Terri Delgadillo
Director
Department of Developmental Services
1600 Ninth Street, Room 240, MS 2-13


Sacramento, Ca. 95814
Dear Ms. Delgadillo:
The Union of American. Physicians and Dentists (UAPD/AFSCME Local 206, AFL-CIO) represents bargaining Unit 16 employees, which includes State employed physicians, dentists and podiatrists at the Lanterman Developmental Center. Clearly, we are gravely concemed about the future welfare of patients at Lanterman. To our dismay, the Governor has recommended to close this facility, after having received a proposal to do so by the state Department of Developmental Services (DDS).

UAPD/AFSCME represents 14 physicians employed at Lanterman. Respectfully, we are requesting that the UAPD participate in all stakeholder meetings concerning the facility, patients, physicians, and any future plans for closure. In addition, we hope to work closely with your office concerning any possible transition of Lanterman physicians to nearby state facilities.

In recent years, UAPD/AFSCME has worked closely with DDS and the Legislature on the closure of Agnews Developmental Center. We hope to have a similar orderly transition of any patients and physicians at Lanterman. As you are aware, the DDS population is fragile. The continuity and bond built up between
physicians and patients has taken years to develop. As such, it is critical that any transition plan have patient safety at the forefront.

Thank you in advance for your critical attention to this request by the UAPD/AFSCME to be an active stakeholder participant in any Lanterman closure process.

Sincerely,


Al Groh
Executive Director, UAPD/AFSCME

cc: Speaker-elect John Perez<br>Senate President Darrell Steinberg.<br>Assemblywoman Norma Torres

Senator Gloria Negrete McLeod
Willie Pelote, AFSCME, Intemational
Dr. Stuart Bussey, President, UAPD/AFSCME

## \& TV

February 24.2010

Department of Developmental Services
Developmental Centers Divisions
Att: Cindy Coppage
1600 9Th. Street, Room. 340, MS 3-17
Sacramento, California. 95814
Written input for Public Hearing on February 24th, 2010 at Lanterman Developmental Center, Pomona, California.

Although I have served on many boards as a director, I am writing this as private citizen today and a relative of a person who has lived in a Developmental Center for the last 41 years.

In this written statement my ïirst proposal is that the Department of Developmental Services rethink their recommendation to close Ianterman Developmental Center because this DC like the 3 other DC'S in the state of.California are the only safety nets for its most vulnerable citizens.

As you are aware the Developmental Center system has been under siege Erom many groups though out California which have been trying to undermine and eliminate public and private institutional care programs.

In doing so this has cause a significant reduction ori an array of services and supports --- ( See attached article on Special Olympics.)

The full potential of people with developmental disabilities can not be realize if there are significant barriers in receiving good health and dental care not to mention psychiatric and staff psychologist services.

In order to provide quality care Lanterman which is a licensed care facility: Is staffed by tralmed psychiatric Technicians, Licensed Vocational Nurses, Registered Nurses or Certified Nursing Assistance along with Doctor and Dentists which have been trained to care for our disabled population.

It has already been established in the California State University Report ( see included) that ous DQ citizens who have left a congregate setting have lost valuable and necessary medical services, true stability, life long friendships, many programs not to mention jobs that are assessable to them at the DC's -- which provides them the opportunity to enrich their lives.


As you are aware a full continuum and a commitment to choice, as required bi the olmsted decision and the DD Act DOES ACKNOWLEDGE THE ROLE OF LICENSED FACILITIES.

THE HB - 144 Commission does stipulate that ICF/MR Facilities are one of the services to be provided.

With the current rise of autism though out the united states which is becoming overwhelming in some communities, there is becoming a higher demand for services and supports including medical/psychiatric and behavioral care which needs to be addressed by highly trained personal.

The Developmental Centers in our state do provide these services which in turn will allow these citizens to have a more productive and use full lifes

So I am recommending the Dept. to reconsider their decisions on the closure and to expand these centers to become Resource Centers to ensure the health and safety of all individuals with DD and to prevent Medicaid waiver lists here in California in the future.

Also I am recommending that these Developmental Centers propertys are to be used to developer housing l as with the situation at Harbor village at Fairview Developmental Center) to provide a safe and affordable housing specifically designed to meet the needs of the DDS citizens in a difficult economic times with out cost to the state.

Also to ensure that our relatives and loved ones civil rights are not violated and because these Developmental Centers are Medicaid -certified and funded and also because the DD ACT does state that it is the right of individuals with developmental disabilities to receive serves and supports that are appropriate to their needs , I oppose the closure proposal.
Define levees.
Alexine Wells


From: Weiner, Jan
Sent: Saturday, Eebruary 27, 2010 4:12 PM
To: Coppage, Cindy@DDS
Subject: Input Re: Closure of the Lanterman Developmental Center
Thank you for allowing me to write my input, attached.

Jan S. Weiner, Ph.D.
Department of Special Education
California State University, Fullerton
CP 570
"Cowardice asks the question, is it safe? Expediency asks, is it polite? Vanity asks, is it popular? But conscience asks the question, is it right? And there comes a time when one must take a position that is neither safe, nor polite, nor popular -- but one must take it because it's right."
Martin Luther King, Jr

## CAL ATASH

Equity, Opportunity \& Inclusion for People with Disabilities

February 24, 2010
I represent the views and opinion of California TASH, a professional organization committed to the resolution that all people, regardless of their label or perceived level of disability, should have the supports they need to direct the course of their own lives, and to live and participate successfully in inclusive schools and communities. I had the honor of attending the recent public hearing for the closure of the Lanterman Center. I listened to 50 public testimonies during the time that I awaited my turn to speak, all of which were from family members and opponents of the closure. I would have liked to have spoken in that public forum, however, felt my support of the closure would not be appreciated by those in attendance. Instead, I have chosen this option to email you my opinion. I believe that closure of any institution that segregates marginalized members of our society is dangerous and is non-productive for their lives as accepted and valued contributors of society. Furthermore, moving those residents to another equally segregated large institution will only perpetuate their stigma and lack of social role valorization. Therefore, it is recommended, in accordance with the origins of Regional Center's efforts at deinstitutionalization, that efforts be made to create smaller inclusive communities in which residents can live a fulfilling and yet supported life. In pivotal research conducted by Dr. James Conroy from the Center for Outcome Analysis, when residents of institutions such as the Hissom Memorial Center in Oklahoma, Pennhurst in Pennsylvania, or Laconia State School in New Hampshire were moved to less restrictive, more community based locations such as independent living or small group homes, at first families were adamantly opposed. After the move, families reported a higher satisfaction with the new residence, felt their relative was better off in their new surroundings, and visited their relatives more frequently. Among many critical issues, these results are valuable, noteworthy and certainly facilitate an argument in favor of deinstitutionalization on a broad scale.

I, as well as my colleagues from TASH and California State University, Fullerton, am in full support of the closure of the Lanterman Developmental Center, however with the caveat that residents are relocated to small community based settings such as supported living apartments with no more than 2 or 3 residents.

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TO WHOM IT MAY CONCERN STATE OF CALIFORNIA: PURSUANT TO THE FREEDOM OF INFORMATION ACT, I VALERIE B. BOSTON HEREBY REQUEST ACCESS TO THE FOLLOWING DOCUMENTS, INCLUDING BUT NOT LIMITED TO: PROPERTY TAX INFORMATION, PARCEL NUMBER(S), LEGAL DESCRIPTION, TAX RATE, ROLL TYPE, installment(s), tax total. due and payable, payment summary, assessed value and EXCEPTIONS, DESCRIPTIONS, LAND... MINERAL RIGHTS, IMPROVEMENTS, OWNER, TOTAL NET TAXABLE VALUE (ACCORDING TO PROOF), NOTES, MEMORANDUMS, DRAFTS MINUTES, DIARIES, LOGS, CALENDERS, TAPES, TRANSCRIPTS SUMMARIES, INTERNAL REPORTS, PROCEDURES, INSTRUCTIONS, DRAWINGS, FILES, GRAPHS, STUDIES, DATA SHEETS, NOTEBOOKS, BOOKS, TELEPHONE MESSAGES, E-MAILS, TELEPHONE BILLS, COMPUTATIONS, INTERIM AND/OR FINANCIAL. REPORTS, STATUS REPORTS, STIPULATIONS AND OR INSTRUCTIONS FOR MAINTAINING OF SAID PROPERTY, TO INCLUDE ANY AND ALL OTHER RECORDS RELEVANT: INCLUDING ANY AN ALL. WRITTEN DOCUMENTS FROM INSPECTIONS RELATING TO CALIFORNIA FIRE CODES THOUGHT. THIS IS TO INCLUDE, BUT IS NOT LIMITED TO ANY AND ALL LAND, ANIMALS, MONEYS ALLEGEDLY SPENT AND OR GIVEN TO "SPARDARAS" "PACIFIC COLON'゙", "LANTERMAN DEVELOPMENTAL CENTER" AND ANY OTHER NAME SAID PROPERTY HAS BEEN DEFINED AS; TO INCLUDE ANY AND ALL DEED (S), TAX RECORDS REFLECTING AND DEFINING THE PROPERTY THAT IS NOW KNOWN TO BE LANTERMAN DEVELOPMENTAL CENTER WHICH IS BELIEVED TO BE APPROXIMATELY "THREE HUNDRED AND TWENTY ONE" (321) ACRES, NOW ADDRESSED AS 3530 WEST POMONA BOULEVARD, POMONA, CALIFORNIA, 91769. LAND FORMERLY BELIEVED TO HAVE GONE BY the name of spardads. This is to include any and all real. property and/or personal PROPERTY(S) RECORDS AND DOCUMENTS.
THIS FOIA, IS FOR THE PRODUCTION OF ANY AND ALL DOCUMENTS IS ESSENTIAL TO ESTABLISH A FOUNDATION FOR MONEYS AND LAND GIFTED, DONATED AND/OR WILLED TO THE PEOPLE AND/OR animals residing on the property now known as lanterman developmental center. I REQUEST THAT FEES BE WAVED. THE PRODUCTION OF THIS INFORMATION IS IN THE PUBLIC INTEREST AND WILL CONTRIBUTE SIGNIFICANTLY TO PUBLIC UNDERSTANDING OF THE OPERATIONS AND ACTIVATES OF THE GOVERNMENT. 5 U.S.C. SEC. 552 (a) (4) (A). I LOOK FORWARD TO HEARING FROM YOU WITHIN TEN (10) dAYS AS THE LAW STIPULATES. FEBRUARY 24, 2010
CC: PRESIDENT OBAMA
UNITED STATES OF AMERICAYours Truly,
valeriem, Boston

## DOB: NOVEMBER 29, 1954

~3
TESHOOAW: VICTORY AND DELIVERANCE
Khofshee: to be free from bondage
KAWBODE: VICTORY OF GOD GLORY
ECHMETH: TRUTH
YAWRAY: FEAR GOD
YOU SHALL NOT LIE.
THE TRUTH WILL SET THE US FREE.
yOU Shall not steal.
greed is only one of the deadly sins.
YOU SHALL NOT COVET.
YOU MAY WANT THIS LAND. YET YOU MAY NOT HAVE IT.
WHAT IS UNLAWFUL IN HEAVEN, IS UNLAWFUL ON EARTH.
WHAT IS BOUND BY HEAVEN, IS BOUND ON EARTH.
DO YOU KNOW THIS IS HOLY GROUND. THERE ARE FOUR (4) DENOMINATIONS OF WORSHIP HERE. the living god lives in this house and walks this land. angles go before the CLIENTS, THE STAFF, VOLUNTEER AND ANIMALS THAT WALK THESE GROUNDS. I HAD A DREAM THE OTHER NIGHT AND WOKE UP WITH A PLAN: WE CAN REBUILD LANTERMAN DEVELOPMENT CENTER. WITH THE GRACE OF GOD. COMBINED WITH THE LABORS OF GODS PEOPLE.
THEREFORE, AT THIS TIME I RESPECTFULLY REQUEST AND FURTHER DEMAND AN "ONE HUNDRED AND TWENTY" (120) DAY CONTINUANCE OF THIS MANDATED HEARING. TO ALLOW TIME TO CREATE 'VELVET HAMMER" A NON PROFIT CORPORATION.
"VELVET HAMMER" WILL BE A NON PROFIT COOPERATION FILED UNDER
so 0.>. 3 )
It will be funded by donations of moneys, time and labor gifted, to include any and ALL ASPECTS OF REBUILDING THIS FACILITY UP TO CODE. AS NEEDED.
IN ADDITION I WILL SUBMIT AN APPLICATION FOR A MONETARY GRANT SPECIFICALLY FOR
Page 1

Boston testimony.txt
"VELVET HAMMER" IN AN EFFORT TO EXPEDITE THE SALVATION OF THIS PROPERTY. WHEN WE HAVE COMPLETED THE RECONSTRUCTION OF LANTERMAN DEVELOPMENT CENTER. "VELVET HAMMER" WILL REACH OUT TO OTHER FACILITIES IN AN EFFORT TO SPARE THE CLIENTS, STAFF AND VOLUNTEERS THE OVERWHELMING PSYCHOLOGICAL ABUSE THAT THIS ACTION OF THE STATE OF CALIFORNIA HAS CREATED.
I NOW ASK ALL PERSONS ABLE TO STAND WITH ME AND SING TO GOD OUR OTHER AND OR AFFROMATION "IF I HAD A HAMMER" I WILL SING IT THE FIRST TIME. WITH SYMBOLIC SINGING. THEN ALL WHO JOIN ME IN "VELVET HAMMER" STAND AND SING. THREE (3) TIMES. THIS IS OUR SHOUT UNTO OUR LORD GOD! WE CAN REBUILD LANTERNMAN DEVELOPMENT CENTER, YES WE CAN IT IS TIME FOR CHANGE, OH! YES IT IS. HERE IS MYS PLAN
THIS IS /PASSOVER THE HIGH HOLY DAYS OF THE JEWS.
IT IS THE TIME THE ANGEL OF DEATH PASSES OVER GODS CHILDREN. AS THE ANGEL OF DEATH PASSED OVER GODS CHILDREN. HERE AT LANTERMAN DEVELOPMENT CENTER THE STATE OF CALIFORNIA SHALL TO PASS OVER GODS CHILDREN AND THERE LAND.
TO THE TERMINATOR YOU ARE TERMINATED.
LISTEN TO THE VOICES OF GODS CHILDREN HEAR THIS.
"IF I HAD A HAMMER"
3~


# Southern California Conference of Regional Center Directors 

15400 Sherman Way, Suite $170_{j}$ Van Nuys, CA 91406-4211

March 15, 2010
Terri Delgadillo, Director
Department of Developmental Services
1600 Ninth Street, Room 240
Sacramento, CA 95814
Dear Terri,
The Southern California Conference of Regional Center Directors (SCCRCD) is in agreement wift the Department of Developmental Services' (DDS) decision to close-Lanterman Developmental Center (LDC). We recognize the decision to close LDC is extremely complex and will forever change the lives of the consumers who will be impacted by the closure. However, we believe that with careful person-centered plarning and tailoring resources to the unique needs of each consumer, viable community living arrangements can be secured for each them.

To affect the successful closure of LDC, DDS needs to work proactively with the SCCRCD. Specifically, DDS needs to 1) enhance each regional center's resource development and case management activities associated with the closure, 2) support and fund the collaborative resource development and community placement activities among the Southern California Regional Centers via the Southern California Integrated Health and Living Project, 3) expand legislation to develop innovative housing options such as the 962 homes; 4) suppport permanent and affordable housing, and 5) seek an exemption from the Legislature of the $3 \%$ reduction in the.payment of Purchase of Service for activities and placements directly linked to the closure of LDC.

SCCRCD recognizes that the aforementioned support plan will require more details than covered in this letter. As such, we look forward to working with DDS to develop the comprehensive plan necessary to ensure consumers moving from LDC into the community can and will receive the appropriate residential, day and heatth services consisisent with their individual needs.

SCCRCD looks forward to working with DDS, LDC consumers and their families, as well as staff of LDC to affect a smooth transition of each consumer into the community. If you have any questiopal please contact me at (818) 756-6200.
clopre Stevens
Executive Director
C: Southern California Regional Center Directors Bob Baldo, ARCA

From: Liliana Windover
Sent: Monday, March 15, 2010 3:08 PM
To: Delgadillo, Terri@DDS
Cc: Baldo, Robert@DDS Reg Ctr; Wong, Gloria@DDS Reg Ctr; Claudia DeMarco; DelMonico, Pat@DDS Reg Ctr; DeLeon, Corina@DDS Reg Ctr; Clark, Michal@DDS Reg Ctr; Anand, Diane@DDS Reg Ctr; Stevens, George@DDS Reg Ctr; Jennifer Kaiser; Landauer, Larry@DDS Reg Ctr; Henderson, Dexter@DDS Reg Ctr; Fiores, Carlos@DDS Reg Ctr; Penman, Keith@DDS Reg
Ctr; Noorzad, Omar@DDS Reg Ctr; Danneker, Michael@DDS Reg Ctr
Subject: Letter from SCCRCD re: Closure of Lanterman Developmental Center - REVISED AS OF 03/15/10

Good afternoon Ms. Delgadilio,
Attached please find a REVISED letter as of 03/15/10 regarding the closure of Lanterman Developmental Center. Please disregard our previous letter dated 03/11/10.

If you have any questions, please contact George Stevens at North Los Angeles County Regional Center at (818) 756-6200.

Thanks,
Liliana

Lilianà Windover
North Los Angeles County Regional Center
Telephone: (818) 756-6119
Facsimle: (818) 756-6140
Email: Lilianaw@nlacrc.org
This email and any accompanying documents contain confidential information, belonging to the sender that is legally privileged. The information is intended only for the use of the addressee. If you are not the intended recipient, you are hereby notified that any disclosure, copying, distribution or the taking of any action in reliance on the contents of this e-mail information is strictly prohibited. If you are not the intended recipient; please reply to this e-mail and indicate that you are not the intended recipient. Please destroy this communication and all attachments.

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California Department of Developmental Services
Atto: Terri Delgadillo
$16009^{\text {d }}$ Street
P.O. Box 944202

Sacramento, CA 94244-2020
Re: Proposal to close Lanterman Developmental Center


This letter is being written to address the State of Califormia's purposely misleading, self interest, money motivated, proposal, to close Lanterman Developmental Center (LDC), with little or no regard for the Developmentally Disabled (DD) whom were dealt their life choices ät birth.

LDC is one of, if not the, best facility of its kind in the State of CA. My wife \& I know this I Liand, from experience! Opr son, was bom with Ataxic Cerebral Palsy, Was diagoped with Aptism has setious self abusiye problems and he is alsa oyerly . ageresiye Of mote, he alsonas Scolios anid deformiteot his thumb eboth feet

His problems were shed to light at the age of 7 years old, where the problems started but continued to spirgl dowphill from there.

We traveled to cquptless facilities not only in CA but also in AZ, NV and WA, seeing again countless "Specialist's'. A never ending search for answers. Local, State, and of course private facilities, reaching, researching, searching for that "Cure". Everywhere we went it was basically the same story. If.you have insurance or enough money, they'll try to help. And we tried! But it always ended up the same. After a period of time, his "Unique Behaviors", read self abusive aggressiveness, were too múch and we again had to move And please note that at every single place lived, their help, their answer "Always" included medication Medication that tumed into a NonCoherent, Non-Functioning Zomble?, he was just existing, not living! But they got their money! We exhausted over $\$ 500,000$ in insurance premiums. To the point we didn't have a clue what we were going to do:

It hit bottom when at one facility he was al called us in panic to come see him immediately! When we andived, he was in 5 point restraints! But mefore they were able to secure him he had puded of onth thumb naile all of his fingerpails, his openails and he had bitten off his bottom lip! We, he, had a lot more problems to deal with than we could have ever imgined!. We had no where to turn. Exhausted, frustrated, confused, and scared, every emotion in the world!

We finally seciured an attorney through Protection \& Adyocacvintry and regain some of our sanity. My wife was to the point that she wanted to take and drive off a cliff and end it all! , my wife and I, were going thru Hell! Yes that's how absolutely serious this is! Their help was definitely appreciated and needed, but ... unknown at that time, we still a long road ahead.

But, finally at a Neurologist's direction, when turned 18, we visited LDC. It appeared not only to have what we were looking for, more importantly, it had what needed.

After placing at LDC, their Trained, Certified, Dedicated Staff worked with us, side by side, to address is needs. It took almost 2 full years just to get to a starting point, to wean off all of his medications. Think about that for a minute! The medications he was taking were so strong that a reduction of 1 tenth of a mg/month, per medication, was necessary! He finally would no longer be in a stupor, a non-coherent over medicated state. Where he had been so many times, so as to make his care "Easy".

Today, 13 years later, LDC and its Trained Dedicated Staff, working with has changed our lives dramatically! has a life. A life that approacheṣ "normalcy" as much as is possible.

Yes he has many problems, was deait his cards at birth and we now know he didn't have any choice in the matter. DD's don't have a choice. They are Developmentally Disabled. They are NOT like you and me. Today at 33 years old, does not know how to read, to write, to differentiate between reality and fantasy. He doesn't have the ability to use cognitive deductive reasoning like the other residents at LDC is there for a reason. They have "Special" needs. Needs that have to be addressed.

They need,
"Special Care":
Trained Certified, Credited Staffing: Teachers, Nutritionists, Psych. Tech's., Speech Therapists, Staff to address their Medication needs daily, personal hygene, clothing, haircuts, dental, etc., all "On Site"!
Special Facilities ... "On-Site":
Housing, Acute Hospital, Church, Recreation areas, School,
Plus inmediate access to:
Doctors, Nurses, Psychologists, Psychiatrists.
It is IMPOSSIBLE for any group home to address and meet these needs! But, ALL of these "Special Needs" and then some, are met at LDDC!

[^10]Now, the State of California, with its arrogance and deceit, is using misleading propaganda to manipulate the closing of LDC, under the guise of costs.
But when Agnew closed, it cost almost $100,000,000$, yes that's Millions!
Yet the State had assured the costs to be negligible.
LDC is "Prime" property. The day after it was annoumced by the State of their proposal to close LDC, newspapers across the State "On the Front Page" ran articles about RealEstate" investors and their "Plans" for the property!

The State of California has again put money before the lives of individuals.
In a State that has "Millions" of illegal's using our Constitution and our Medical system against us, driving debt into the hundreds of millions, in a State that spends hundreds of millions of dollars to "Welfare" recipients, mostly able bodied people that again, not only don't want to work, they have found another way to circumvent and milk our system of all it can. We continue to pay for these exorbitant expenses and now at the same time ... The State of California has made a proposal to close a facility that provides for the lives of almost 400 Developmentally Disabled, mentally handicapped people ... people who not only cannot provide for themselves, they don't have the ability to provide for themselves!
They continue to need our help. It won't go away! That is until they are called to their Maker!

LDC has for over 50 years and continues today to provide for them. Provide for them as you, your spouse or significant other may provide for each other and your children.

At no time, under any circumstances, should a person's life be cast aside for political reasons. The State of Califorinia not only should stop this proposal to close LDC immediately, but it should apologize to all of the people in the State for even considering such a proposal in the $1^{\text {tr }}$ place. And don't insult our intelligence saying it has to do with the cost to keep it open!

Submitted Sincerely,


RonE. \& Renee D. Stein


From: Judy Schuman
Sent: Sunday, February 21, 2010 4:08 AM
To: Coppage, Clndy@DDS
Subject: The closing of Lanterman.
I am absolutely devastated by the closing of Lanterman. My son, has lived there for the past 3 years. was a Rubella baby, born in 1964. He is profoundly retarded.
He has spent his life going from group home to group home, and has been abused in most of them, from being kicked in the groin, to suffering a fractured jaw, in the last group home he was in.
He spent 6 months in Pomoma hospital, where he almost died, and ended up losing all his teeth and having to have a feeding tube for nutrition.
Despite being non-verbal, he was always able to show me signs that he was not happy.
When he came out of Pomona hospital, he went to Lanterman, where he began to thrive, and show massive signs of improvement, from his behaviours to his progressive development, he even started feeding himself.
One of
'behaviour problems' was lashing out and hitting others, of which is almost non existent now.
now walks down to the nurses station, just to join in and smile and laugh with the nurses! (the nursing staff have told me this.) He never smiled or laughed while he was at any of the group homes, he was just shouted atl I have since moved back to England where I'm from, but visit twice a year, and I can tell he feels like he has finally found a happy home, he's happy to see me, but ok when I leave.
I cannot believe America is giving up on these unfortunate souls and closing what is so important to them, a happy home, with such a loving and caring staff.
So much is given to people who are not even American, and living much better lives than , who IS an American citizen.

My heart is broken over this, but I'm sure will be too when he realises what has happened.
I really don't think Mr Schwarzenegger realises what this closure means to so many who live at Lanterman, he's lucky enough not to have a child who depends on the care and love that they get there!
I am appalled at Maria Shriver Schwartzenegger, who claims to support individuals with developmental dissabilities. and claims to be a "prominant member of the Kennedy family" The Kennedys would NEVER let this happen, as they know through personal experience, what it's like to have a loved one with dissabilities!
I don't know if this email will ever be read, or help in my.quest. I shall continue to say my prayers, as usual, for $\square$, that he be cared for in a loving way.
Thanks for allowing me to 'vent'!
Sincerely, Judy Schuman...Mom to

. . . | Francisco Rodriguez |
| ---: |
| Zenaida M. Rodriguez |

Department of Developmental Services
Developmental Centers Division
Attn: Cindy Coppage
$16009^{\text {th }}$ Street Room 340, MS.3-17
Sacramento, CA 95814

## RE: Lanterman Developmental Center Closed

We are sending you this letter to you to ask if you can reconsider the decision to close Lanterman, because it's a big mistake since people with special needs are going to be hurt, people that are unable to defend themselves, all the residents consider Lanterman like their home and all the employees like their families. All the employees are professionals and also all the nurses and doctors that assist the residents. That's why we want you to continue the great labor in Lanterman.

Personally our son is a resident of Lanterman but previously we had a couple bad experiences in different places where my son was resident. Hsed to live with us at home and the doctor recommended that heeded to live on one of those homes where he was going to received attention and help with his problem. At the beginning was hard to decide but at the end we found out and accept that it was going to be very helpful for him and for us. However at the first residence the license was revoke because they found so many anomaties and they never provided good treatment to the residents. Then the Regional Center recommended to change to the city of Garden Grove, CA which it was a little far but there was not other choice because of his age, the Residence, the place seemed to be the appropriate place for my son; however it was not like that.

One time that I visited my son, I sow an employee beating another resident at after live the place I contacted the Regional Center but because I didn't had any proofs they just recommended to move to Lanterman, my family and I went to visit the place before moving my son and we like it so much and we asked ather families about the place and they give us good references, so far is part of Lanterman and he is being so happy there. He found Lanterman like his home and all the employees like his family because the employees are respectfui and professionals. We feel happy because has been learning a lot.

We ask and request not to close Lanterman; if the President Obama is fighting at the Congress for the Health Program why you want to leave all those that really needed it with all this help.

Thank you for giving us the opportunity to express our thoughts and feelings. Hope someone can reconsider the decision to close the best place for all these people.

Sinceramente,
Francisco Rodriguez y Zenaida Rodriguez

Department of Developmental Services
Developmental Centers Division
Attn: Cindy Coppage
$16009^{\text {th }}$ Street Room 340; MS.3-17
Sacramento, CA 95814
RE: Lanterman Developmental Center Closed
Por la presente, nos permitimos hacerle llegar la presente a usted, para pedir que sea cancelada la decisión de cerrar Lanterman, por considerar que se comete un error ya que se lastima a personas con necesidades especiales que no pueden defenderse, en Lanterman, todos los que residen ahí se les considera su hogar, y las personas que trabajan su familia, ya que son empleados muy profesionales con mucha capacidad asi como enfermeras y doctores, que los atienden con mucha dedicación. Por eso queremos que continúen con su labor trabajando para Lanterman.

En lo personal nuestro hijo esta ahora de residente de Lanterman y con el tuvimos dos malas experiencias cuando el Doctor nos recomendó que $\square$ saliera a vivir a una casa hogar, nos fue dificil aceptar pero al final nos dimos cuenta que seria lo mejor para el; sin embargo la primera residencia le fue cancelada la licencia de funcionamiento; por haber encontrado muchas anomalias y malos tratos a los residentes. El Centro Regional del Condado de Orange, nos recomendó cambiar a nuestro hijo para la ciudad de Garden Grove, CA a la residencia Home parecia ser el lugar adecuado para mas sin embargo no fue así.

En una de mis visitas a mi hijo, sorprendía un empleado que golpeaba a otro enfermo también residente de lo que paso hice del conocimiento de lo sucedido al Centro Regional como no lleve evidencia de todo decidieron cambiar a nuestro hijo a Lanterman, que al final fuel lo mejor que pudo pasar; ahí encontró un verdadero hogar, empleados muy capacitados que con el profesionalismo y dedicación hacen de los enfermos sentirse en casa y los trabajadores su familia. Nos sentimos orgullosos por todo ya que a progresado mas de lo esperado.

Por todo lo antes expresado pedimos y exigimos que no sea cerrado Lanterman; si el presidente Obama esta luchando ante el Congreso para el programa de salud como es que quieren abandonar a los que mas lo necesitas ; personas indefensas que no se pueden valer por si mismos.

Por todo lo anterior damos las gracias por la oportunidad que se nos da para expresar nuestros pensamientos y sentimientos. Esperando que nuestra petición sea atendida.

Sinceramente,

TO: Department of Developmental Services
Developmental Centers Division
Attention: Cindy Coppage
$16009^{\text {did }}$ Street, Room 340, MS 3-17
Sácramento, CA 95814
Dear Ms. Coppage,
I am writing to you to voice my strong opposition to the closure of Lanterman Developmental Center in Pomona, CA. I hope the Department of Developmental Services will listea to the reasons that so many have voiced in support of this wenderful facility: Please take the following reasons under consideration when making the decision to close Lanterman Developmental Center. I have worked at Lanteripan Developmental Center for aprox. $3 \mathrm{y} / 2$ years, following a long career in health care and education, including other state hospitals:
These are some of my observations and comments regarding Lanterman:

- Lanterman DC provides excellept care for the almost 400 dexelopmentally disabled clients who live here. This facility houses some of the most fragile medical clients; as well as some of the most severe behavioral clients. These clients will not have the same level of care if transferred to the community. We frequently hear from family members whe attend their team meetings that "this is the first place my family member has lived that I have felt they are safe and well cared for." We have heard many horror stories of the lack of proper medical care and careful supervision in the community. Lanterman is a safe, enclosed campus, where the speed limit is 15 mph . Our clients do not have the safety awareness to stop from walking into the street in oncoming traffic, and many times I have quickly braked to avoid hitting a client who has stepped into the street. In tie community, they would have been at risk for injury from faster drivers.
- Our clients have round the clock licensed nursing, care, with doctors on the premises in case of emergency. I cannot stress the importance of this factor enough. Community group homes have low-level staff with minimum training. These bomes are designed for one thing: To makéa PROFIT. So many family members have told us that their beloved sons / daughters / beothers, etc. were at risk for potential harm when they were placed in the community. They simply don't have the well-trained staff, the well-equipped medical team, the caring, committed community that they have here at Lanterman Developmental Center.
- Any change in routine and/or enviroment is extremely detrimental to the clients at Lanterman. We have seen so many times when clients were transferred to another housing unit, and how they have decoumpensated after yeats of progress. These types of clients must have a familiar foluticie, fanaitiar staff, anda a familiar environment to feel safe, secure and function their best. So many of them are visurilly impaired, physically handicapped, hearing impaired, diffficulty with walking, poor fine motor skills, and a variety of handicaps that make them fearful to navigate in their enviromment. When their envirenment changes, they digress. Many suffer injuries from falls, become agitated or withdrawn, and have medical
issues increase due to their fear and anxiety. There are clients on my residence at Lanterman who are in their 60 's and have lived at Lanterman since they were children! Imagine the trauma of being introduced to a new environment, new staff, all unfamiliar routines, after so many years of consistent excellent care! Please do not ask the clients to suffer through this trauma, with everything else they have suffered throughout their lives, being developmentally disabled.
- During one recent IPP meeting; a regional center representative was asked if there was an appropriate place in the community for the client we were discussing. She said, "We have very few group homes in the community that can provide the level of cafe needed for the clients here at Lanterman. It would be unfair to place them in a setting where they were not receiving the proper level of medical Supervision" During another recent PY meeting, a family member was asked if he would be willing to consider placing his son in the community. He replied "I was a physician at Camarillo State Hospital when the state decided to close it, The number of clients placed in the community who died was overwholining: It was aprox. $55 \%$. Please listen to these statistics and take this into consideration, we cannot have these clients pass away due to community placement!
- The staff who work here at Lanterman DC are incredibly passionate, caring, and committed to serving the client here. It would be heartbreaking for those of as who work here to see the end to the wonderful legacy that has been in place for over 80 years. The staff who work here continue to do so despite pay cuts (in the form of furloughs) and several rounds of staff layoff, leaving is at a mininimum of: staff. Despite all these obstacles, the staff who work here continue to labor, and it is a labor of love, to serve these clients, who are severely disabled and need round the clock supervision and medical care. We cry at their memorial services if one passes away from their multiple medical! issues. These clients mean everything to the staff here, and it will be devastating to see them go to places where we fear they will not receive the proper care, even shortening their lives at times.
- To the people in Sacramento who are making this decision: I strongly urge you to reconsider your recommendation for closure of Lanterman Developmental Center I strongly urge you ta visit the facility, and see what goes on here. It is a beautiful campus, with green open spaces, a Rustic Camp full of animals (supported in part by donations from the clients parent's group) that provides a peaceful oasis for the staff and clients. Please look at the quality of life issues facing these; our most fragile and disabled part of the population of California. They deserve to continue to receive the excellent care and medical supervision they require to survive. Please look beyond the dollars that go into making their lives meaningful; and please consider NOT closing Lanterman Developmental Center, It is important to a great number of people, including the clients, their families, the staff, and volunteers who make this a loving caring community.

Thank you for your consideration of my comments and input.


Tammi Reed MT-BC (Music/Rehabilitation therapist)

Department of Developmental Services
Developmental Centers Division
Attn: Cindy Coppage
$16009^{\text {th }}$ Street, Room 340, MS 3-17
Sacramento, CA 95814

## Proposed Lanterman Developmental Center Closure

I am proud to say that I have worked at Lanterman Developmental Center (LDC) for the last 16 years. During that time the staff at LDC have worked hard doing their primary job, caring for the clients' medical, educational, vocational, behavioral, and leisure needs. By doing so we enabled many of our clients to move to less restrictive living environments in the community, and so our population has been reduced to just under 400 clients. I know that our sister facility Fairview Developmental Center has also gone through similar placement activity and their population is just slightly larger than LDC's.

We have heard representatives from the Department of Developmental Services give their reasons for the proposal to close LDC, and while it would be a very painful experience for our clients; and for an unfortunate few who I don't think would be able to grasp the reason why they have to leave, yet are determined to remain here, this would be an impossibly trying event. Relocating the remaining clients who live at LDC would be a Herculean task, very dangerous for those with severe medical issues, dangerous behavior impulses, and both. It would put them and their new staff at risk for serious injuries or even possibly, death.

However, given the populations at these two Developmental Centers, and the current horrific condition of our state (and national) economy, I can see why a consolidation of the two centers may save the state, and federal government agencies some money. There was a Bill introduced into the Legislature recently, that called for the absolute closure of LDC, FDC, or both by December 2010. Of course that is ridiculous and impossible, and would be the equivalent of "dumping" almost a thousand individuals with developmental disabilities on the street with no supports.

My question is there didn't seem to be any comprehensive, side-by-side analysis of the costs and benefits of closing one facility over the other. I just can't see how any decision can be made regarding closure of either facility until this analysis is done. For instance, a new comparison of the cost of getting each center up to code in the area of plumbing, electrical needs, water supply, etc. The representatives talked about a report that was done in 1998, but that was 12 years ago!! There has been a lot of work done at LDC that has fixed many of the issues raised in that report. I'm sure that FDC has done work there too, but how does DDS know without a current study? If I was in the Legislature, I would like to know that an analysis had been done regarding the two centers before I voted yea or nay.

The value of the land that contains each center should also be analyzed before a decision is made on which one to close. LDC has more acreage, but there may be some issues that compromise its value, geological concerns regarding the stability of the hills surrounding it (take a look at the closure of a local freeway interchange due to a landslide, and there is serious slippage in the hills surrounding LDC. LDC has been in existence for over 75 years, and it was a self-contained "town" with 2,00 clients living here. There was a police department, fire department, farms,
garage, power station, warehouses, gas station, laundry center, Acute Hospital, and residences. Most of these remain standing today.

As with any large property with gas station and automotive garage waste run off for so many years, there would be contamination concerns, and the possible large cost to mitigate the cleanup that would decrease the bottom line of the funds that would be generated from the sale at LDC. Did you know that for two years own large swimming pool would leak the equivalent of its entire volume daily, and it would be refilled. With the possibility of groundwater contamination, and the amount of water that was leaked daily, I wonder how far the possible toxic plume could have spread, and what it may cost to clean it up. We won't know until it is checked out. FDC is smaller, but its location in Orange County fairly close to the beach makes it an attractive piece of real estate. I lived in Costa Mesa for 20 years when I was growing up, and I rode my bike to Newport Beach many, many, summer days- good times!!

There is also another environmental concern with the proposed plan to close LDC, especially if it involves consolidating the two centers until "less restrictive living conditions" could be found for the clients. But first, just as an aside, I'll never forget the comments of some of our very involved parents talking about their loved ones living at LDC and possibly moving into the community into "less restrictive" environments. They would tell me "Joe, take a look around you here. Look at the open spaces, the maximum 15 mph speed limit on our spacious grounds. Our sons can walk around here and be safe (even with limited safety awareness for cars/traffic.) They can walk to the snack shop on their own- this is the least restrictive environment for them!!"

Have you ever toured LDC- it truly is a special, special place. It is just off the intersection of the $57 \& 60$ freeways, but you would never even know it was there. There is one small sign on the freeway, but I've talked to people in the area many times, and they don't even know that we exist! Once you drive down the hill from the freeway exit, and enter our grounds, it's like you've gone back in time a bit. Mission style buildings, lots of large trees, expansive grounds; it's a beautiful setting. Fairview has a much more "institutional look" to it, I'm sorry to say. As I mentioned earlier, I grew up in Costa Mesa, and played on the golf course that is next to FDC.

But the point I wanted to make about the environmental factor is the possibility of an additional 1,000 cars driving (with all the other traffic) from the Diamond Bar / Pomona area on the 57 Freeway (already one of the toughest commutes) to the FDC in Costa Mesa. It would take staff hours to get to / from work, and add an enormous amount of pollution to our already. compromised air quality. If FDC closed, and the staff that lived in the area commuted to LDC, they would be traveling opposite the heavy flow of traffic for both the AM \& PM shifts.

As an advocate for our clients at LDC, and as a California taxpayer for over 40 years, I would like to see a comprehensive study that clearly demonstrated that it makes more fiscal sense to go ahead with the closure of LDC, before tremendously disrupting the lives of the clients who live here. It would be a shame to put them through all of that, and then discover that in hindsight, it would have made more economic sense to close FDC. Talk about adding insult to injury!!

## Joe Ptendergast

My name is Tana Preciado. I am an Adult Education teacher at Lanterman Developmental Center. I began working at LDC in Feb. 1997 as a teaching assistant. The reason I'm stating this is because during these 32 years I've watch hundreds of clients grow. Grow, gain and develop skills and independence. They have watched me grow, gain and develop skills and independence.

I taught them independence through communication, gaining social skills, vocational skills, community awareness, safety awareness, money management, self advocacy and many other skills. They have taught me patience in raising my daughter, courage in dealing with difficulties, pride in accomplishing difficult tasks. We grew together.

I want you to understand want you are asking us to give up. The ability to go to rustic camp, having campouts, BBQs , watching the animals, riding horses, working on the raised garden and having great summer activities presented by Central Program Services. We won't be able to go to Main Street to us the library, theater, Blockbuster, sports bar, Comp USA, café and office depot. All were developed to enhance independence in social skills, money management, communication and vocational training. Community Industries allows clients the to work without being pressured to make a quota and offers work for satellite work areas where clients at are unable to make it to CI can also earn money. Freedom Café where we can go for coffee, have a snack or even get a job. These are only a few of the things you're asking us to give up.

We have Adult Education teachers, Special Education teachers, Mobility and training specialist (teachers). All with the ability objectives to help their students gain as much independence as possible. Doctor's, Psychologist, Psychologist, a Dentist, a podiatrist registered nurses, psychiatric technicians, psychiatric technician assistance and licensed vocational nurses all with special skills to help individuals that are medically and behaviorally challenged. Rehab Engineering builds special wheelchairs designed to fit each client's needs. Plant operations can be asked to build sensory boards, lift tables to accommodate wheelchairs and design and make assistive devices to make it easier to work. There are so many people with such special skills I've just touched the surface.

Mount San Antonio College, Cal Poly, Hacienda La Puente and San Bernardino College are just a few of the schools that have brought students in to be trained. They
have learned our skills to work with others and to teach others.

Community placement is our goal, developing skills to allow each individual gain as much independence is what we strive for. Lanterman is a community that allows us to participate in normalization. We are able to walk the grounds without fear, go to Ereedom Café, Community Industries, and attend an activity independently on with the assistance of others while we learn.

Our Acute care facility received 5 stars from licensing. Are the individuals that live there going to receive the same care? No other DDS facility has received 5 stars. LDC 's acute hospital is remounted for it's knowledge of drown victims.

Through these 32 years I've watched Stockton, Camarillo and Agnews close. I know that the mortality rate increases for individuals that are moved or placed in the community. I know that these individuals suffer from emotional trauma when moved. I have learned what is right and want is wrong. I've learned that some things change for the best and some things just need to be kept the same. We've seen the good and the bad, the use of shock therapy to getting rid of it and time out rooms. We gained the knowledge of our orientation and mobility specialist for individuals with seeing difficulties.

Like I stated in the beginning I have watched these clients grow and they have watched me grow. Theṣe clients are not just my students they' re my friends. Most have been at IDC most of their life and now we're asking them to leave their home, their community, their jobs because everything's going to be better? I've have the privilege to be part of their community and see what is offered to them. Not all their supports are offered anywhere else. I hope you can see what I see. Help us to keep LDC open and continue the care give for the clients that live there, but also for those that may need the services we provide that are not receiving them. Thank you for you time.

Perspectives Regarding the Closing of Lanterman Developmental Center PAGE 1 Name: Joanna Parrish RN, BSN - at Cal State University. Worked at LDC since 1982. These are some of the perspectives that came to mind that I shared at the open public feedback forum last week at LDC Yesterday, I saw the CA state flag: The mother bear needs to protect her young AKA - disabled, ill \& weak citizens.

## I. Economic

Questions: This decision has boiled down to economics. As a $4^{\text {th }}$ generation Californian, I have seen our golden state shine and also seen some deterioration in our great state.
a. I am aware that DDS is only a part of this great states many components, such as legislature, executive \& judicial branches department: Health and Welfare, Education, Correc-tions/Prisons, Housing, Lottery, Highways, Parks, Car Licenses, License, Police, Fire, etc
b. The legislature needs to seriously address all the variables/issues popular of not that affect revenues and state
costs. Some examples: Any abuse of funds: welfare fraud, non-citizens using the system, healthy people receiving disability funds, incarcerated non-citizens supported by taxpayers, the underground economy where taxes are not paid as well as promoting a better business climate to increase businesses and promote jobs/revenue. DDS is a small part of the system and should not be ignored. Our special needs clients need us.
c. I agree with Dr Larry Larimore and others who have spoken to consider downsixing the property and selling a large part of the land for local development and revenue. There are clients who reside here who can successfally transition to the community with the proper supports. But there are many clients who live here that have survived their prognosis due to the great health care given and staff who know then well, love them and provide the best quality of life. Many clients here have rare genetic conditions, are quadriplegic, need tracheostomies and gastrostomy tubes, have seizures and need the special medical, nursing and behavioral supports that not readily available in the community. Are the most fragile and susceptible CA citizens going to be the victims of the economy when there are millions of dollars being taken by able-bodied people are abusing state funds that the truly disabled deserve to have.
2. Mealth/Supports: a. Program 1 Acute 55 and Nursing Facility. The Federal Nursing Facility survey rates LDC NF rating services 5 out of 5 . This shows how we truly care about our clients and go the extra mile. We provide MD, nurses, Physical Therapy, OT, RT, Rehab Engineering Services. We have a great Risk Management system Exec Alerts. Very low pressure sores, good bone health (decrease in Fractures, W/C systems. FX Cases 03 [Pop 610$] 57$ to 272009 [Pop 400]. Human Rights Committee: Our clients have a right to the best quality services. b. The UCR Study published in 1996 the American Journal of Mental Retardation by Professor David Strauss and Dr. Theodore Kastner reviewed mortality rates in institutions vs community. The Risk Adjusted odds of mortality was $72 \%$ higher. in the community thanin institutions.
3. Personal. Lanterman is a family, My Aunt Lois Ross was a PT Tech Behavior Specialist in the 1960 s to 1980 s . I started work in the Pediatric Acute Unit in 1982. Many special kids \& adults have taught lessons to us. I remember some of my kids who will forever be in my heart: (spina bifida), and (drowning victims) (car accident victim) and (Pompeis Disease). My mother had a bachelors degree and was disabled by Alzheimers, $I$ had to be her advocate in the NF facility for the best services and $I$ am advocating for our special needs clients who need our love, health and behavior management skills and experience. We are a special family of care providers and clients who know each other well and care about each other. Many of us are grieving over the possible. loss and destruction of our special community
4. NEW Information: Employment Opportunities: We do not want it to happen. If LDC is to close, staff would like to assure there are opportunities for their knowledge/skills to be utilized. Welfare and Institutions Code 4474.1. (d) Prior to the submission of the plan to the Legislature, the department shall confer with the county in which the developmental center is located, the regional centers served by the developmental center, and other state departments using similar occupational classifications, to develop a program for the placement of staff of the developmental center planned for closure in other developmental centers, as positions become vacant, or in similar positions in programs operated by, or through contract with, the county, regional centers, or other state departments. Welfare and Institutions Code 4474.1. (f) The plan submitted to the Legislature pursuant to this section shall include all of the following: (7) Potential job opportunities for developmental center employees and other efforts made to mitigate the effect of the closure on employees.
5. My LDC Poem. PAGE 2 My resource was LDC history written by Monica Lopez. Assistant to the Executive Director. The Title of the poem was what a LDC resident communicated to us: (see below).

Let us take a trip down memory lane about our own special facility After the original 1921 Pacific Colony was closed in January 1923 Needing to move from Walnut, a Pacific State Hospital came to be The buildings on these grounds expanded much during the 1930's Employee quarters, the administration building and a hospital wing Residences, power plant; the auditorium, a barn and the commissary Mortuary, a trades building, blacksmith area and a shop for printing A paint shop, a school, the communicable disease wing and laundry N ew philosophical attitudes helped society with new compassion see

D ue to overcrowding, land and buildings increased during the 1950's E ntering an era of dissolving stereotypes and improved patient dignity V ision sure, Dr. Tarjan helped recruit more volunteers and ID teams E ven changing from Pacific Colony, the hospital became Pacific State $L$ egitimizing the MR field, Dr. Tarjan brought new research funding O pening frontiers, President Kennedy appointed him due to expertise $P$ sychological, sociological and genetic studies began via universities M any Regional Centers were created via the Lanterman Act in 1969 E ven Pacific State became Lanterman Developmental Center in 1979 N ancy Reagan supported the Foster Grandparent Program statewide T he population has declined since 2856 clients lived at LDC in 1958 A training and research center with our library reveals a priceless place L eaving past ignorance, we evolved and provide a high quality of life

C alifornian's with disabilities deserve services, empathy and advocacy E very client has experienced care by staff gifted with so much expertise N ew policies, tracking, care and documentation brought success stories T he LDC staff have helped realize potentials and provided opportunities E very decade, the employees have risen to the occasion with creativity $R$ eaching to new heights, together we have invested in goals and dreams

Written by Joanna Parrish RN on 2/22/10

## Lungren, Nancy@DDS

From: Rossa_malefica
Sent: Thursday, March 04, 2010 3:13 PM
To: Coppage, Cindy@DDS
Subject: protest against Lanterman Developmental Center sale
It seems that desperation of families of patient is arrived to the other side of the world.
Strange for me talk about this, here we don't have anymore such center.
Except for criminal people.
They were too much expensive they say, and not good place for this people.
He he he so they let them all go back to their family.
We can say now that this is not a good thing, and in a certain way we are coming back to the past. In a different way this structure are growing up here and there.
But we have this poor people going around in a city that is not secure for them.
We have a man in the place where I live who needs such a center.
At the end we all take care of him, some old ladies prepare food for him, and someone try to talk with him sometimes, to make him not feel alone but sometimes he is dangerous for himself and for others. He walks in the middle of the road. And sometimes he cries against others.

When his center closed some years ago he went to live with his mother and sister but at the end they had to go away because he didn't want them to stay with him.
Every month he received money (from public health) for his disability but as he received he bought strange things unuseful.
It's impossible to live with this people, they need someone who takes care of them and some of them don't want their family around.

I'm too far from you to have consequences if you decide to sell or not but I can tell you that in this way you are condemning all this people and their family.
You have to think well if it worths
I'm sorry for my bad use of your language but I decided to try the same to write to you, maybe our experience could be more useful for you
Have a nice day and good luck for your work, you're going to take an hard decision.

## Rossana Vignola

Caselle da 1GB, trasmetti allegati fino a 3GB e in piu' IMAP, POP3 e SMTP autenticato? GRATIS solo con Emallitt

Sponsor:
$T 1$ placerebbe vedere la finale UEFA di Champions League? Scopri cosa ti riserva Mastercard Clicca gul

Dean Ms. Coppage:

1 am writing in behalf of , a severely autistic patient at Lanterman Developmental Center in Pamona. I understand Lanterman is currently in danger of being closed and its helpless patients somehow placed in the community.

1 respectfully request that you do whatever is necessary to prevent this dangerous and inhumane action. Such a decision would be, I fear, analogous to the infamous turning out of mental health patients into the community by Ronald Reagan so many years ago. Many of those turned out became members of the helpless homeless who came eventually to live in the streets and under bridges.

Please do all you can to prevent such a catastrophy for and the many other helpless patients of Lanterfan.

Gratefully:-


Bruce Zawacki, M.D.


Emeritus Associate Professor of Surgery at U.S.C:
Associate for Ethics Education, Pacific Center for Health Policy and Ethics at U.S.C. Schools of Medicine . and Law

From: Willsey
Sent: Thursday, March 04, 2010 8:49 AM
To: Coppage, Cindy@DDS
Subject: Closing Lanterman Developmental Center
This is outrageous. Is this what we can expect for the rest of the country under Health Care Reform?
there are MANY patients at Lanterman who require around-the-clock nursing care by professionals who are familiar with them. Continuity of Care is basic here! As an RN, I can emphatically say that many of these patients would die if they were placed in nursing home or other facilities "in the community". If Lanterman closes, THERE WLL BE DEATHS. How many? Who knows?

Many parents of the patients are unable to sleep at night, since learning of the possible DDS "recommendation for closure" due to be presented in Sacramento in April.
(3) Yes, the State of California is going broke, and, yes, the land on which Lanterman sits is being HUNGRILY eyed by the Developers and local politicians, who are already planning yet another shopping mall and multiplex movie theater for the site! But, to displace hundreds of extremely fragile, helpless patients in order to make way for more Best Buys, Toys "R" Us, and more concrete and congestion is not the way to go! Did you know that California has several state-owned office buildings up for sale, including the Ronald Reagan State Building in Los Angeles? That is an appropriate sale! Displacing the weakest members of our society, and selling their home, is not.

Most, if not all, of us family members, as well as the employees of Lanterman, always heard that the land was "deeded in perpetuity" for the disabled citizens of the State, and that if the land ever were sold, then the monies must be used for the patients. HOWEVER--the sale of Lanterman would pay off State Bonds, NOT place the patients in appropriate facilities!

For those of you who are fiscally-minded, it ended up costing the State of California over $\$ 90$ million dollars to close up Agnews State Hospital, a similar facility to Lanterman, back in the 1990's. I think that figure would be higher today. It may not even make sense, from a fiscal point of view, to try to close Lanterman up!

Steve Willsey

From: Or. Jan Weiner
Sent: Tuesday, March 02, 2010 6:25 PM
To: Coppage, Cindy@DDS
Subject: Recommended Article By Dr. Jan Weiner: Judge Orders Swift Move From Institutions To Supported Living

Hi Cindy Coppage,
Your friend, Dr. Jan Weiner, has recommended this article entitled 'Judge Orders Swift Move From Institutions To Supported Living' to you.

Here is his/her message to you:
Thought this might be helpful and of some interest to you.

## Judge Orders Swift Move From Institutions To Supported Living

A judge is ordering New York state to move thousands of residents out of institutional settings and into small, supported living environments much faster than the state proposed.

Article taken from Disability Scoop - http://www.disabilityscoop.com URL to article: http://www.disabilityscoop.com/2010/03/02/new-york-adult-homesruling/7202/

From: Jerry Wang
Sent: Tuesday, March 02, 2010 1:15 PM
To: Coppage, Cindy@DDS
Cc:
Subject: Cindy - The Proposed Lanterman Development Center Closure

Dear Cindy,

Kindly consider cutting back on budgets that affect mainly healthy and working people. The state government must not abandon our sick in times of hardship. It is simply un-American.

Let's keep the Lanterman Development Center open so our sick are taken care of before the healthy.

Many thnaks \& best wishes,

Jerry -

March 3, 2010

## Dapartment of Developmental Services

Developmental Centers Disision
Attention: Cindy Cappage
t600.9 Street Roarm 340, MS 3-17
Sacrämento, CA 9581.4
Dear Ms. Coppage,
I am writing on behalf of a friend who has a family member in the Lanterman Developmental Center and speaks highly of the care received there over the years for her brother, who requires a "secure facilify".

It appears the real estate value and economic opportunities have more importance than the lives of the people who would be displaced by the closure of Lanterman. What a SHAMEII
$I$ am asking that the state Depk. of Developmental Services considers other options. Your help is desperately needed.

Thank you.
Sincerely,

Mrs, Deanna Walton


From:
Sent: Wednesday, March 03, 2010 11:08 PM
To: Coppage, Cindy@DDS
Subject: Lanterman State Hospital Closure
Dear Cindy:
I find it hard to believe that such an establishment as great as Lanterman State Hospital(a.k.a. Pacific State Hospital) will be closed down.

This location is an asset for families like mine. At this location, I've felt the security of being able to walk with my brothers (yes - I have had two brothers at this facility) without the inconvenience of "look-ylues" (?sp) staring at my brothers. I also felt safe crossing the street with the knowledge that all drivers on the campus not only obey the reduce speed limits but drive with patience and understanding if I take too long to cross the street. One of the best features of the facility are the picnic areas with tables and swings.

I now have a brother at a home. I feel good to see the staff making an effort to take care of my brother. The staff really seem to care. I seem to be getting introduced to new staff every few months, and I feel that they barely have enough staff to take care of my brother and the rest of the residents. I also don't'feel that I have the option to take my brother outside for a walk around the block.

Please don't close the facility. I already feel the loss and it deeply worries me that other families will never get to know what is an ideal setting for their loved ones. The facility has an on campus hospital, police, canteen, and parks. Residential living can never offer what Pacific State Hospital has given us for so many years.

Again, I implore - do not allow this recession to take away what the previous recession could not take away from these special residents. This facility is really the best treatment that can be offered to these fragile residents.

Sincerely yours,
Jesse Villegas
brother of two former residents of Pacific/Lanterman State Hospital.

## Hit Randall,

This is Ruth Thornas a teacher at Lanterman Developmental Center. I was at your meeting this afternoon. You asked us to write down our concerns about Lanterman closing. Ill do my best.

My greatest concern is that closing Lanterman in short order will make it very difficult to relọcate the 398 clients with the supports they will need to be successfut in their new homes: I have been teaching at Lanterman for nearly twenty-two years and I have had several of the clients I work with transition into new homes in the community. Most of these moves have taken from four to six months to complete. One client I had within the last year took about eight months to complete because the first home proved to be inadequate and she had to start the process a second time.

Secondly, not all of our clients can transition into the larger community. Their behaviors are just too extreme. For these individuals I believe Lanterman is a better choice than Fairview because it has a bigger campus with more extensive grounds. I do believe Lanterman could accommodate more clients comfortably than Pairview.

Finally, I think closing Lanterman should be thought about very seriously. Once it is gone it can never be replaced. I think many of the small group homes do a wonderful job for the clients who can transition into the larger community. But wo must remember that during the past several years the state has been late in passing the budget and many of these small group homes are placed at risk by not being paid on time. I have learned from working at Lanterman that no matter what the condition of the budget Lanterman has been large enough to stay afloat

Sincerely, Ruth Thomas
M.S. Education

Teacher, Lanterman Developmental Center


From: Noushig
Sent: Thursday, March 04, 2010 1:00 PM
To: Coppage, Cindy@DDS
Subject: Keeping Lanterman Developmental Center
March 4, 2010
Dear Ms. Coppedge,
It is ethically and morally wrong to close Lanterman Developmetal Center. I strongly urge the Governor to reconsider his decision to close this safe haven and home for the developmentally disabled. My uncle, , has lived at Lanterman for the past 27 years. . The proposed closure will not only be devastating for him and the other residents, their families, thousands of employees who will lose their jobs, but the community as a whole.

Eunice Kennedy Shriver said, "Every person, regardless of whatever different abilities they may have, can contribute, can be a source of joy, can beam with pride and love.". It is at Lanterman where my uncle exemplified that quote. He was treated with dignity and respect that all developmentally disabled people deserye.

The workers and residents are part of his "extended family." He has grown and thrived, participated in Special Olympics and won medals while at Lanterman. He was consoled by his caregivers there when he grieved for the loss of his mother. My Grandmother died knowing her son was living in a safe and secure environment. Closing this facility will be a tragic shame.

Prior to coming to Lanterman, my uncle faced discrimination on a regular basis. On a recent visit to see family members out of town, he was humiliated and discriminated against at the airport. Our society has a responsibility to protect the sick and vulnerable. It is to no fault of his own that he is developmentally disabled. Our entire family is concerned for how this closure will negatively affect his well being. How will he survive?

Please reconsider closing Lanterman and do what is ethically and morally right.

Thank you in advance for your consideration.
Sincerely,
Noushig Terzian

Cindy Coppage
Department of Developmental Services

I am writing this letter on behalf on my brother $\quad$ has been a resident of the Lanterman Developmental Center for over 50 years. It is the only place that he has ever lived since he was a child. Imagine if you will what it would be like for a "special needs" patient to be moved from the only home he can remember. How disruptive would this be for a man with the mental capacity of a 3 year old? Lanterman is his home. He is comfortable there. The staff knows him and he is cared for in a way that would be hard to duplicate. The staff of Lanterman are dedicated to patients who like , have never known what it would be like to live elsewhere. If he were to be placed into a new environment I know that this will drastically disrupt his life. He will be scared. He will not know what is going on and why he is no longer at his Lanterman home. This cannot be explained to him. You cannot reason with him. All he will know is one day he will take a ride and end up in a new facility or private residence far away from the people that have cared for him for most of his life. The serene grounds of Lantermen with its staff of caring professionals who understand his special needs, his medical and behavioral problems will be replaced with strangers that are not familiar with It will be a transition that will be impossible for him to understand and possibly one that he will never adjust to. It could set him back to a state that he may never recover from.

All the families of those residents of Lanterman understand that the potential closing is because of budget restraints but surely there must be other options. 1 implore those of you that will make this decision to please think of what it would be like if you had a family member at Lanterman like Please, for his sake and all of.those who still reside there, don't take away their home and the care they receive from the truly fine staff that have for years been their family offering love, tenderness, understanding and security.

I am hoping that you can make this decision from your heart and thank you for your time in reading my letter.

Regards,
Jeffrey Stell
Brother of
Lanterman Developmental Center
Unit


## RE: OPPOSITION TO THE PROPOSAL TO CLOSE LANTERMAN DEVELOPMENTAL CENTER

Department of Developmental Services
Attn: Terri Delgadillo
$16009^{\text {th }}$ Street
P.O. Box 944202

Sacramento, CA 94244-2020

To Whom It May Concern:


My Brother, $\quad$ has resided at Lanterman for the last 15 years.
has severe developmental disabilities, was bom with Cerebral Palsy, diagnosed with Autism, has serious self abusive problems and is overly aggresisive. Over the years has pulled off all his fingernails and tocaails, pulled out a tooth, bit off his fuil bottom lip and faken bites of flesh off his arms and logs.

Prior to living at Lanterman, resided atmultiple developmental facilities, inchuding Devereanx Center (in both Scottsiale, AZ and Santa Barbara, CA), Camarillo State Hospital, Horizoh Hospital, and Charter Oak Hospital. However, atter only a few:months in each facility, we were told that it would not work out-that the facilities were not equipped to handle . Due to his special needs and behaviors, group homes were completely out of the question. Finding a safe home for was living nightonare for and our family.
has no notion of personal safety and is constantly at greatrisk for harm: He suffers from seyere behavioral episodes that require professional intervention. He is on medications that miust be monitored closely by professionals. The staff members at Lanterman are professional and manage is behaviors very well. At Lanterman, is afforded the liberty to explore the campus as a "normal" person couldiexplore their own neighborhood-a basic freedom that he could not enjoy anywhere else. holds a job-on sito where he carns a check to bury personal items, such as sodas loves the staf-thoy are his extonded family! Since living at Lanterman, he has finally been able to grow back his fingermails and toenails, and is extremely proud of them. For once, has "a life:" Lanterman is a safe haven for

Change can be a difficult endeavor for a "normal" person.: For change brings severe. anxiety that threatens his wellbeing and further puts him at risk. I fear that a move to another facility or home due to the closure of Lanterman Developmental Center would undo all of the remarkable progress that Lantermana and its staff has made for putting him back to his self-abusive and destructive days.

The services receives at Lanterman are NOT ayailable in the community. The professional services found at Lanterman Developmental Center have made an immense difference for my brother.

Lirge you to vote NO on the recommendation to close Lanterman Developmental Center. :
Regards,


Erik Stein

Changing Attitudes Changing the World


## Special Olympics Finds Poor Medical School Training Contributes to Health Care Disparities for People with Intellectual Disabilities

## Research reveals that a person with an intallectual disability wauld have to call 50 doctors to flnd one who had a minimum amount of training to treat him

Washington, DC-Newly released studies commissioned by Special Olympics found disturinig evidence that individuals with intellectual disabilities face widespread health problems, while physicians, dentists and other heath professionals are not receiving the training to adequately teat them.

The suadies are some of the largest and most comprchensive researeb sudies ever eonducted on the barriers to health care for people with intellectual disabilities. Sponsored by Special Olympies with the support of the Centers for Disease Conitrol and Prevention (CDC), the sadies were led by Sjephen Corbin, DDS, MPFF, Dean of Special Olympics University and Director of Health \& Research Initiatives, and Mathew Holder, MD, MBA, Global Medical Advisor for Special Olympies and Execuțive Director of the American Academy of Developmental Medicine and Dentistry.
"The health of people with inreliectual disabilities is much worse than that of people without disabilites," scates Mary Hefen Witten of the CDC. "Physicians, aurses and other health care professionals are beginning to recognize that people with intelfectual disabilities often do not have their health problems addressed and are often in need of additional health care. Unfortumately medical and dental schook often don't offer training or courses that prepare students to address health needs of this population."

Data from more than 15,000 health screenings on 4,700 athletes trom 140 countries at the 2003 Special Olympics World Summer Gannes in Ireland and the 2005 Special Olympics World Winter Gapnes in Japan, were analyzed, providing a look into the world of health care for people with intellectual disabilities. The dara are the most extensive ever collected on the health status and aeeds of people with intellectual. disabilities.

The research shows that more than one in three of the athletes had not received an eye exam for more than tree years, and more than a quarter had never received one at all. More than tiree in 10 athletes faited . hearing tests, which is nearly six times higher than rates seen in the general population. More than a third of all athletes screened had obvious signs of tooth decay and one-third needed prescription eyewear; half of those athletes received eyewear for the first time ever at the health screenings. The study aiso revealed that half of the athletes screened had are or more foor diseases or conditions.

A complementary study on the artudes of health-care professionals toward people with intellecual disabilities was conducted by Dr. Holder. The study found disurbing evidence that individuals with intelfectual disabilities face widespread discrimination in their access to bealth care, and most physicians and dentists are nat receiving adequate training in order to trest them
"The full potential of people with intellectual disabilities cannot be realized if there are significant barriers wo quatity bealth care," states Holder. "The fact that you would have to call 50 primary care doctors just to find one that had a minmum amount of training to treat someone with intellectual disabiliries is z disgraceful barometer of our society."

Ms. Cindy Coppage
Department of Developmental Services
Developmental Centers Division
$16009^{\text {m }}$ Street Room 340, MS 3-17
Sacramento, CA 95814
Re: Lanterman Developmental Center
Dear Ms. Coppage:
Many recent newspaper articles have reported on the proposal of the State of California to close Lanterman Developmental Center, but none so far have included any specific plan for the patients' future care. Possibly such plans are in place but not yet disclosed to the public.

It is our understanding that when parents or guardians commit a patient to the hospital the State assumes the care and promises to maintain that care for the life of the patient. In the case of the severely developmentally disabled patients at Lanterman, it is even more important that they are kept in a stable, continuing environment just. to help them survive. They are least likely to survive in any facility that cannot offer the same services, and they certainly cannot survive on their own

As citizens of California, we want to urge you to take whatever measures are available to you to help keep these patients in the environment in which they can continue to live, even if it means simply downsizing the facility. Surely this is an humane effort that is much more important than the projected economic development in Pomona. Thank you for anything you can do.


- Robert Sommerville


From: Julie Snyder [
Sent: Friday, March 05, 2010 4:29 PM
To: Coppage, Cindy@DDS
Subject: Closure of Lanterman
I have worked in this field for 34 years. Eor the past 19 years I have worked as a case manager at a day program and am very aware of the level of services that are provided in community group homes. I also worked for years for the Life Quality Assessment Project which allowed me to visit numerous homes. I feel I have enough experience and background to speak about my impression of community services for this population. On our Campus we have a behavior management program, these are clients with intense needs. In my opinion most of the homes that are level 4 homes are not equipped to meet their needs in a true behavioral sense. The staff are caretakers at best and English is not a language that they are very comfortable with so communication is very difficult. The administrators seem to know what the expectation is but the on line staff do not have the tools or training to do what is in the best. interest of the clients. The do not have a staff. available to assist when a client is in crisis or more importantly to intervene so they don't go into crisis and many many times they literally feed the behaviors by getting them something from McDonalds or bribe them in other ways. They seem to have good hearts but do not understand what is truly involved in supporting/shaping and replacing behaviors in people with disabilities. Soooo all that said I feel you know where I am going. I want to recommend that homes that accept clients who axe placed from a DC must really be trained and monitored. There must be a different set of expectations/standards than what is currently out there. I'm sure you have heard this before with the other closures but it really must happen. Thanks for listening. Julie Snyder

From: Dr. Betty Sherrard
Sent: Thursday, March 04, 2010 2:04 AM
To: Coppage, Cindy@DDS
Subject: Lanterman Developmental Center
Cindy Coppage:
1 just received an e-mail from a dear friend with a deep concern for her brother. has been a patient of Lanterman Developmental Center since 1946 due to being severely autistic. He will run and run until he hurts himself, even at the age of 81 . He is not able to be placed in a group home. Is caregivers have been there for years, and understand him, and his sister cannot praise them enough for the loving care they have given him. As his day charge nurse said, "We are a home, and this isn't a job, this is our family."

Further, there are many patients at Lanterman who require around-the-clock nursing care by professionals who are familiar with them. Continuity of Care is basic there. As an RN, I can emphatically say that many of these patients would die if they were placed in nursing homes or other facilities "in the community." If Lanterman closes, like other facilities, people will die. How many? Who knows?
Many parents of the patients are unable to sleep at night, since leaming of the possible DDS "recommendation for closure" due to be presented in Sacramento in April. Yes, the state of Califormia is going broke, and yes, the land on which Lanterman sits is being hungrily eyed by the developers and local politicians, who are already planning yet another shopping mall and multiplex movie theater for the site. But, to displace hundreds of extremely fragile, heipless patients in order to make way for more Best Buys, Toys "R" Us, and more concrete and congestion is not the way to golllll!!
Most, if not all, of the family members, as well as the employees of Lanterman, always heard that the land was "deeded in perpetuity" for the disable citizens of the state, and that if the land ever were sold, then the monies must be used for the patients HOWEVER-the sale of Lanterman would pay off State Bonds, NOT place the patients in appropriate facilities which are becoming few and far between in California.
I am told that it ended up costing the State of California over $\$ 90$ million dollars to close up Agnews state Hospital, a similar facility to Lanterman, back in the 1990's. I believe it would cost much more in today's market. It may not even make sense, from a fiscal point of view, to try to close Lanterman.
Please, reconsider this drastic move. Why punish the helpless for the wasteful spending by the California governing bodies. Please keep Lanterman open. There are very few places left for these people to go and as before when closure happened these individuals ended up on the streets or in our prison system which is already stretched to the max. There has got to be a better way.

Thank you for your time. I pray you will read and think about this drastic measure. The patients and employees of Lanterman are depending on you to do the right thing.

Sincerely,
Dr Betty L Sherrard

My son was moved to Lanterman from a group home because et deteriorating behavior This was caused op the
. restrictive enviorn meat bask of activities and professional cave. He had to wear a helmet until. he came to Lanterman There he improved greatly without sufficient spaces activities trained staff such as in Lanterman and charted psychiatric observation for proper medication caltrop his

- ability to live in the community would be un-tenable.

Thant You

Department of Developmental Services
Developmental Centers Division
Attention: Cindy Coppage
1600.9 th Street, Rom 340, MS 3-17 .

Sacramento, CA 95814
Dear Ms. Coppage;
I am the stepfather of a longtime patient at Lanterman Developmental Center. I have many times with his mother visited my stepson there and taken him out for picnics on Lanterman's spacious grounds, as well as for day trips and challenging climbs in the Sari Gabriel Mountains. Although he is mentally handicapped, at the same time he is lively and charring and enjoys life to the fullest. He is an energetic companion, full of curiosity and a love of life. He is a member of the human race and is loved by his family and friends.

I was for many years a professor at UCLA and other universities, and I often spoke about
to my students to try to teach them that we cannot think of ourselves as members of a civilized and cultured society anils we are prepared to cherish those, like my stepson, who are least among us. Wee must try to guide ourselves by the actions of Him Who healed the leper and the blind mai---and might well have healed such beings as my poor unfortunate stepson.

I am prompted to write this letter because I am filled with foreboding and alarm by news that Lanterman may be closed and and its other occupants transferred to what his mother and $I$ believe are altogether uisuitable-and very likely harmful to his wellbeing -habitations in our violent urban society. We are skeptical of $s$ ability to survive in some citified establishment operated by a proprietor interested only in turing a profit.

We have not heard a single humanely conceived argument for closing Lanterman. In the meetings I attended recently at Lanterman I did not hear a single plausible, cogent, and humane reason for closing this useful, pleasant, and valuable institution where love and eating prevail

## Sincerely,

Robert H. Hethimon, PhD.
Professor Emeritus
UCLA

From: Boris Mamlyuk
Sent: Saturday, March 06, 2010 1:38 AM
To: Coppage, Cindy@DDS
Cc:
Subject: LDC Closure: Public Comment
Cindy Coppage
State of California
Department of Developmental Services
(916) 654-1963 (tel)

Dear Cindy Coppage:

Please accept the attached article as public comment on the issue of the closure of the Lanterman Developmental Center:
http://www.huffingtonpost.com/boris-mamlyuk/cas-fiscal-crisis-andmor b 488433.html

I was unable to meet the short deadline of March 5th due to the fact that I was conducting interviews with the staff, but I trust that my comments will be included.

Please feel free to let me know if I can provide any further information or assistance.
Sincerely,
Boris Mamlyuk, Esq.
California Bar No. 238084
Law Offices of Boris N. Mamlyuk
PO Box 389
Fullerton, CA 92836.

949-303-9058 (tel.)
CC:
http://www.huffingtonpost.com/boris-mamlyuk/cas-fiscal-crisis-and-mor b 488433.html

## Boris Mamlyuk

Boris Mamlyuk is an attorney, international law scholar and founder of Califormia Solar Power, a green energy advocacy group.

Posted: March 6, 2010 12:32 AM

## CA's Fiscal Crisis and More Hospital Closures: a Human Rights Issue?

This is a sad story about the imminent closing of the Lanterman Developmental Center brought about by California's fiscal crisis. Lanterman Developmental Center, located in Pomona, CA houses and provides employment and career opportunities to nearly four hundred Californians with acute developmental conditions like cerebral palsy, epilepsy, and autism.

## Before: Keeping Sick People Away:

More than eighty years ago, the Pacific Colony was opened in Pomona, east of LA to house "feebleminded" inmates, or what citizens with autism, Down Syndrome and other developmental conditions were called in 1927. At the time, Pomona was an agricuiltural town between the San Gabriel Valley and the Inland Empire, nestled away from the growing Los Angeles. It was where the Martians chose to land in the 1953 War of the Worlds, far enough yet close enough from the big city of LA to house what was then known as California's "insane asylum." This was the time when the popular imagination was still raw with Jack London's. Lepers of Molokai (1908) and believed that the best way to deal with developmental disabilities was the shun them away, far from sight. To quite literally, "colonize" them, compartmentalize the challenged and weak, and to stick them away .... in Pomona.

Over the years, America and progressive California grew up. We realized that colonies, like Indian reservations and internment camps, were bad ideas not simply because they were fiscally problematic or immoral, but because they struck an even deeper discontent. Perhaps like genocide, or ethnic cleansing, locking large numbers of people away in "special camps" was wrong because, well, it felt wrong.

What ultimately helped us understand these injustices was finally having colonies, camps, and reservations in plain view. Japanese internment occurred before our eyes on the racetrack and stables of the Los Angeles County Fairgrounds, among a dozen other "civilian assembly facilities." Urban sprawl forced the greater LA to swallow the Pacific Colony, leaving it like an urban island. And today, big LA is finally reaching the borders of Native American reservations like Morongo in Cabazon and Pechanga in Temecula, bringing economic development with sprawl. Obsessed with image, but incredibly diverse and sensitive to perceived wrongdoing, LA evolved over the years. Local, statewide and nationwide initiatives were born to remedy these problems.

After WWL, the Pacific Colony was renamed to Pacific State Hospital. The name change in 1953 marked a statewide shift in understanding that had begun in the 1930's. No longer were residents of Pacific considered "inmates" but "patients" who were sick and needing treatment to be made well. The new use of the socio-psychological term, and increased emphasis on social workers, psychologists, and in-service training for staff provided some of the practical evidence of this shift. The era also marked the start of a movement toward helping people with developmental disabilities prepare for living in the broader community.

In 1969, the Lanterman Mental Retardation Services Act (AB 225) extended the state's existing regional center network of services for the developmentally disabled, while mandating provision of services and supports that meet both the needs and the choices of each individual. This effort was led by California Assemblymember Frank D. Lanterman, a brilliant Republican state senator from Pasadena. Lanterman's insight was to prevent the growth of more state-run "hospitals" for persons with developmental disabilities, and to create a new model for services in California: "a model based on inclusion, that empowered families and persons with disabilities to make meaningful choices about their own lives." The bill was signed into law by then-Gov:Ronald Reagan, no tax-and-spend liberal. The Lanterman Act was not a partisan concem, but a basic issue of civil rights, inclusion and dignity. Accordingly, the role of the state and the role of families was meant to be complimentary, with the state providing facilities and funding for health care, and families collaborating to provide an economic, spiritual and material basis for communion with the residents. Lanterman also initiated the network of community resources known as the Regional Centers, which would provide material and health care resources to enable people with developmental disabilities to live a more independent and normal life in their own homes.

A second act introduced in 1973 and passed in 1977, gave people with developmental disabilities the right to these services and supports. Among other things, it guaranteed:

- Dignity, priyacy and humane care;
- Treatment, services and supports in natural community settings, to the greatest extent possible;
- Participation in an appropriate program of publicly supported education regardless of the degree of disability;
- Prompt medical care and treatment;
- Freedom of religion and conscience, and freedom to practice religion;
- Social interaction and participation in community activities

Today, the Frank D. Lanterman Developmental Center (or as some employees call it, LDC or Lanterman) consists of 21 residences, 1 acute hospital unit, a variety of training and work sites, a Vocational Training Center. LDC also offers recreation facilities, including a swimming pool, playgrounds, a camp, carousel, equestrian center, track, and a ballpark. Other entities housed on campus include a Research and Staff Training Building, the UCLA Student Immersion Research Program, a Child Day Care Center for community and staff members' children, a Credit Union, and the California Conservation.Corps.

Driving into LDC campus from the north is truly a magnificent experience. The tree-lined State St. running through the middle of Lanterman, with its seventy-year old mature pecan trees, evokes feelings of peace, security, and comfort. Residents live and work in an environment that is safe, with access to first rate medical facilities for accidents that inevitably happen. In my last trip to LDC, I heard the story of an unnamed client (who has no living family) who had collapsed
against a wall after an epileptic seizure and had to undergo extensive treatment. He was quickly rushed to the acute hospital on the premises and treated by nurses and doctors skilled in the unique needs of developmental clients.

## The Closing of LDC: Tragedy \& Human Rights

LDC has withstood WWIL, and all of California's recurring earthquakes, and its recurring budgetary ebbs and flows. Part of the strength of LDC was its partnership with non-profit organizations for program and funding support, extensive outreach to the community, and strong protection by local and statewide leaders who understood the importance of a place like LDC for the broader community and the state. Nonetheless, in December 29, 2009, employees of LDC (already hard-hit by mandatory furloughs, salary cuts and spending freezes) were notified that LDC would be shutting down permanently. In mid-February, the California Department of Developmental Services announced that it was recommending the closure of Lanterman Developmental Center to the Legislature, leaving a small window of opportunity (until March 5, 2010) for public comment:-

The driving force for the closure is, of course, California's fiscal crisis. But there are other more insidious plans at work too. LDC it turns out, now sits on 304 acres of extremely valuable real estate, situated between the upscale residential communities of Walnut and Diamond Bar: As Raymond Fong, the director of redevelopment for the City of Pomona has said bluntly, "It's a very important portion of real estate." Developers, it seems, have already started an intense PR and lobbying campaign to decide the fate of the property, before the Legislature has even voted on the closure!

As the closure debate intensifies, the rhetoric of commercialization and blatant disregard for the rights of the current residents is astonishing. Senate Bill 1196, introduced on February 18, 2010 by Negrete McLeod, is currently being debated to close LDC and Fairview Developmental Facility (in Costa Mesa, CA) by December 31, 2010. As of March 4 , the Senate Bill has been referred to the Senate Committee on Rules. The wording (not to mention the "fast-track" nature) of the bill is especially troubling:

This bill would state the intent of the Legislature to enact legislation that would require the State Department of Developmental Services, by December 31, 2010, to close the Fairview Developmental Center, the Lanterman Developmental Center, or both, and to move consimers currently housed in the closed facility or facilities either into the remaining facility or into community placements appropriate for serving their needs. The bill would further provide that the legislation would require that planis be made for the property to benefit community-based services for persons with developmental disabilities as well as the state General Fund.

The choice of the word "consumers" to describe Lanterman and Fairview residents sheds light on how McLeod and others view "persons with developmental disabilities." After all, the word 'consumer' evokes images of takers, users, beneficiaries, or less-euphemistically, of social parasites.A: consumer is the antonym of 'producer,' or one who contributes to society. As the. official History of Lanterman Developmental Center makes clear terminology is critically important in the context of developmental disabilities:

People with developmental disabilities are now perceived as individuals with special needs rather than "patients," and referred to as "clients". By dropping "State Hospital" during the nineteen-
eighties, Developmental Centers throughout California adopted this philosophy and promoted the fact that all clients receive progressive habilitation training.

As the U.S. Supreme Court warned in Cleburne v. Cleburne Living Center, Inc., 473 US 432 (1985), lawmakers are often prone to addressing the difficulties of developmentally disabled individuals "in a manner that belies a continuing antipathy or prejudice and a corresponding need for more intrusive oversight by the judiciary." Social stigma against the developmentally disabled. is particularly prevalent still. New employees at LDC and regional centers go through rigorous training to break stereotypes about developmental disabilities, and to make sure that residents are referred to as 'clients'--individuals who are served by the state--versus 'patients,' sick folks that need to be healed. In fact, they face disciplinary action if they mistreat or miscategorize residents as 'patients' or disparage their abilities. This reflects the reality that developmental disabilities are often life-long conditions, and individuals who have these conditions are not "sick" or "incurable" but rather go through life with certain limitations. The term 'consumer' is used by the DDS to refer to the broader Califomia cormmunity of adults with developmental disabilities, but by custom, it has never been applied for residents of LDC.

Yet the bonanza to cash in on the LDC property has turned LDC residents into 'consumers.' Aside from being deeply offensive, the commodification of LDC residents bespeaks a greater injustice-and that is, the deprivation of their rights as stakeholders and citizens in their society. LDC is their home. Though many residents are wards of the state, all LDC residents maintain their individuals moral and legal rights to certain fundamental human rights. One of these rights is their fundamental 'stakeholder right' as citizens and residents of California. In other words, LDC residents own a part of LDC along with the rest of the citizens of California. This distinction is important. LDC residents are people who have made Residence 17 or Residence 2 their home for much of their lives. Like millions' of families: across America, LDC residents go to work in their community shops, enjoy fellowship with families and friends, and at the end of the day go back to their adobe homes. This is their community. On the weekends, they garden, attend chuirch and take field trips with staff. LDC residents are not there for treatment or to "take" from the state. They live at LDC and many die at LDC. They are adults who are assisted in basic health care, food and personal hygiene by some of the most dedicated and skilled nurses in the country who give more and more each week to the LDC family to receive a pittance of what they could make on the private market. But the point of LDC was never about money, consumerism or property.

LDC was about providing a safe place for California's weakest individuals, those who literally had no place else to go. And Americans of all religious faiths and across all political parties-eyen the most strident conservatives--have always recognized that the state does have a duty to provide care for these individuals. In 1981, for instance, President Reagan signed into law the Medicaid Home and Community-Based Services Waiver program, section 1915(c) of the Social Seciurity Act. The legislation provided a vehicle for California to offer services not otherwise available through the Medi-Cal program to serve people (including the developmentally disabled) in their own homes and communities. This is expensive care, as evidenced by the debates in Congress right now over federal health care overhaul, but for the neediest amongst us, it is indispensable life-or-death care.

For over eight decades, places like LDC have offered developmentally disabled individuals a chance to live meaningful, safe and productive lives; LDC reflects our deepest commitments to equity, faimess and the belief that all individuals are entitled to certain fundamental rights and protections. However, too often places like LDC are seen as 'expensive pleasures,' public charities, or worse, 'entitlement programs.' But, LDC is no public charity. Even in years of plenty,
rich states like California partnered with private foundations and other community organizations to offset the costs of care. These sources of funding are increasingly scarce. Yet how we treat our weakest in these poor economic times is the truest test of the strength of our values. The Social Security Act was passed in the misery of the Great Depression to help the elderly live their lives with dignity.

May LDC survive the Great Recession to allow its residents to live their lives with dignity as well.

Please contact your California representatives and urge them to vote against Senate Bill 1196.
(iii


February 23, 2010
CALIFORNIA.
STATE
unversity.
FRESNO
Department of Developmental Services Developmental Centers Dívision Attention: Cindy Coppage $16009^{\text {oin }}$ Street, Room 340, MS 3-17. Sacramento, CA 95814

Re: Written input for public hearing to be held on Febriuary 24, 2010 at Lanterman Developmental Center, Pomona, Califomia

On behalf of the residents of Laitermar Developmental Center (LDC) and their families, I am writing to oppose the closure: of LDC.

There are many practical, economic, and philosophical good reasons to oppose the closure of LDC. However, I am going to choose to simply tell the story of my own family. The fact is all that we have, as families of people with developmental disabilities, is our stories, and those stories must be told.

I am a speech-language pathologist, a lecturer at Califomia State University, Fresno, and a dọctoral student at Univerșity of California, Santa Barbara, seeking a. Ph.D. in Special Education, Disabilities, and Risk Studies. I would be none of those things, however, if I were not.first and foremast the mother of a son with severe developmental disabilities was first diagnosed with autism at the age of $31 / 2$ and in late adolescence developed symptoms of obsessive-compulsive disorder, a possible tic disorder, and possible schizophrenia. He is therefore currently dual diagnosed with developmental and mental disabilities.

One of the most distressing syimptoms of his later illnesses was the development of a severe self-injurious behavior. At the age of 19, began attacking his right eye, poking at it repeatedly. The community group home operator who had taken care of him since he was 12 could no longer do so. What followed was a

## Departichefof:

Commualcutive Dleorders
and Deat Suadice
5310 North Canqua Dive ws Prso
Fisson, C193740-8019
559.278.2123

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T00 559.272.2856



## Page 2

tortuous journey through the developmental services and mental health services systems. He was placed in two community group homes meant to "deflect" clients. away from developmental centers, and both of those placements were complete disasters to his health and well-being. He succeeded in blinding himself in the right eye and was beginning to attack his left.

Finally, after all of the community resources had been exhausted, I was told that there was nothing left to do but to "institutionalize" him. As I had always been told that this was the worst thing that could happen to a person with developmental disability, I was devastated. Imagine my surprise to discover that, at Porterville Developmental Center, received all the medical and emotional help that he needed to stabilize hiss behaviors: He still to this day pokes at his dead right eye, but he leaves the good eye alone, is no longer aggressive toward others, and seems to have achieved a measure of contentment that he was not able to achieve anywhere "in the community," including our own loving home.

It is my firm belief that had I known to advocate for s placement at the developmental center sooner, we would have been able to save his right eye. It is my equally firm belief that he still has a good eye because he resides at Porterville DC.

I know this is not a "politically correct" thing to believe, but I am telling you that the developmental centers ate a treasure. They represent a necessary level of service delivery that sustains the most profoundly involved and medically fragile people in the state of California, and they are populated by well-trained, dedicated professional people: Most importantly, they represent a safety net far individuals who may be rejected by operators of community facilities who have but to give a 30 -day notice to terminate their services.

Do not let anyone, no matter how well- meaning they nay be; tell you that all people with developmental disabilities can be sustained "in the community." That is simply not true.

Sincerely;
Chistrici A. Mas el.
Christine A. Maul, M.A., CCC-SEP, A.B.D.

February 22, 2010
Department of Developmental Services
Developmental Centers Division
Attention: Cindy Coppage
$16009^{\text {th }}$ Street, Room 340, MS 3-17
Sacramento, Ca. 95814
Re: Written input for Public Hearing to be held on February 24, 2010 at Lanterman Developmental Center, Pomona, California

The proposal to close Lanterman Developmental Center (LDC) is causing heart wrenching, painful and excruciating stressful fear in the hearts of our family members and friends for the well being of our beloved son, is a resident of LDC. He requires $24 / 7$ care to maintain a reasonable quality of life. He is alive today because of the professional care, activity, and recreation he receives at LDC. We believe it is the very best placement for him and he lives very close to our home.

The proposal to close LDC is especially disturbing for many reasons.

- Closing a premier facility, LDC, with Fedèral funding reimbursement; will significantly reduce the array of services and supports available in California to people with severe and profound disabilities and will reduce our commitment to the Olmstead Decision.
- Closing this outstanding $24 / 7$ facility will further burden the system that is already depleted of funding and unable to provide necessary services and supports through the Regional Centers to people with disabilities.
- The supports and services for the residents of LDC can not be provided at less cost in the community.
- The cost for infrastructure maintenance, \$1-\$3 million per Patricia Flannery.on February 20,2010 meeting, at LDC is nominal compared to the cost to close a facility. Agnews has not been fully evaluated and the cost has exceeded $\$ 90$ million. Dual funding, the LDC budget and closure costs, over the coming years is not practical in this economic climate.
- The LDC campus is large and would allow for a better mixed use plan if affordable state-owned/state operated housing was constructed. The Harbor Village.model is good. It operates at a profit that is on going and long term income to the state would be more sensible than a one time windfall if the property was sold.
- The university affiliations at LDC are very beneficial to the surrounding community. LDC supports community college and university programs and offers training opportunities for career building employment.
- I have several questions regarding funding for the developmentof ofomes outside the LDC campus:
a. How much funding has been allotted for start-up funding?
b. How much is going to be allotted to each house?
c. How is the funding used?
d. How long will the start-up funding last after there is a full house (all clients moved in)
c. How much funding is DDS allotting per head per home? If the DC money will follow the person- where will the money come from to cover the fixed costs at LDC as people are moved out?
f. Are transportation costs considered in the "movers" funding?
g. Are transportation costs included in the start up funding?
h. Will there be co-pays for meds and dental services?
i. Will LDC clinical services be available to people who are moved?
j. Will professional and licensed LDC employees staff the homes?
k. Will DDS maintain data regarding mortality and health failures prior to closing LDC?

1. Will there be additional funding for day programs and recreation?

Closing LDC is not even a short term, ill conceived, pie in the sky solution for the budget problems in California. It will merely shift costs from one place to another, add costs for the care of profound and severely disabled people and cause more unemployment. The businesses and economy of the surrounding community will be greatly impacted in a very negative way. I oppose the closure proposal.

Sunny Maden



February 24, 2010
Department of Developmental Services
Developmental Centers Division
Attention: Cindy Coppage
1600 9th Street, Room 340, MS 3-17
Sacramento, CA 95814
RE: Proposal to Close Lanterman Developmental Center
Dear Ms. Coppage:
Our son has been a resident of Lanterman Developmental Center since October, 1985, after a near-drowning accident before his second birthday. He is a profoundly disabled quadriplegic with a tracheostomy and gastrostomy tube and needs constant medical attention. We have been grateful for the excellent care he has received from resident doctors, dentists, nurses, respiratory therapists, nutritionists, occupational therapists, special education teachers, and psychiatric technicians. has never suffered from bedsores or any other symptoms of neglect, and we are able to visit him 24 hours a day and bring him home once a week for visits. If gets sick, he can immediately be transferred to the intensive care unit for specialized care.

It is our opinion that would not receive this level of care at a private facility in the community. What we fear is what happened to a client in 's unit in October, 1991. He had come to Lanterman after a series of tragic circumstances that left him in a condition similar to is. He received excellent care at Lanterman for about four years until a lawyer decided first to sue the County of Los Angeles for $\$ 5.4$ million and then have the courts place this client in a newly formed private community facility in Ventura. The Los Angeles Times lauded the lawyer as someone who "changed the system" (October 24, 1991), but what it failed to note was that the client died eleven days after his transfer to the community facility and that his death was due to the incompetence of the facility's staff in dealing with fragile developmentally disabled clients with acute medical needs. The staff made frantic calls to Lanterman on the last day of the client's life, but by then his situation had deteriorated to the point where there was little that
could be done. If this client had remained at Lanterman, we think he would still be alive today.

Similar stories of the failure of community facilities to be able to care for medically fragile clients have been documented over the years (see the series by John Hurst in the Los Angeles Times, January 8-10, 1989, and the article by Dan Morain, December 5, 1997, also in the Times). Lanterman has to go through at least two reviews a year, to assess its quality of care, but the State of California does not have the resources to monitor community facilities this carefully.

We feel that Lanterman Developmental Center should remain open to care for clients with acute medical needs like our son.

Sincerely,
Lynn Allan Losie and Patricia Losie
[Also delivered orally at the public hearing at Lanterman Developmental Center, February 24, 2010.]

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From: Theresa Lembesis
Sent: Monday, March 01, 2010 1:50 AM
To: Coppage, Cindy@DDS
Subject: KEEP LATTERMAN OPEN
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Cindy,
Please keep the Latterman facility in Pomona open. This facility has done a great service to the physically and mentally handicaped folks who would not make in the community. The staff is so compassionate to these people and has provided them with the means to learn, enjoy the things the community has to offer, and provide them with medcal care. If these patients are placed in a community home, they will not receive the proper stimulation and personal care that they receive at Latterman.

Please keep the facility open for the benefit of these patients and their families.

Thankyou
Theresa Lembesis

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From:
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Sent: Monday, March 01, 2010 3:26 AM
To: Coppage, CindyedDS
Subject: KEEP LATTERMAN OPEN
Cindy,
I am writing to you to ask you to keep the Latterman facility in Pomona open. This facility provides excellent care to patients who cannot make it in the community on their own due to physical and mental problems. These patients are given excellent care at Latterman. . they are stimulated everyday with teaching, reading, and music and would not have this constant stimulation in a community home. They are also treated with the utmost respect, diginity, and medical aservices axe onsite. This is a great benefit to these patients. If these patients are sent to group homes, the will not get the medical care that they need.

Please think of these patients and their families and provide an appropriate place for them by keeping Latterman open.

Thank-you,
John Lembesis

March 2, 2010
Department of Developmental Services
Developmental Centers Division
Attention: Cindy Coppage
1600 9th Street, Room 340, MS 3-17
Sacramento, CA 95814
cindy.coppage@dds.ca.gov
Re: Proposal to close Lanterman Developmental Center
Dear DDS Executive Staff:
I am writing to appeal to you to reconsider your proposal to close Lanterman State Hospital based on the fact that Lanterman is the least restrictive environment for many of its patients and for my brother, in particular.

My brother, now 50 years of age, lives at Lanterman, which has been his home for 32 years. is severely brain damaged, a result of encephalitis during his first year of life. He suffers from extreme hyperactivity and compulsive behaviors, which have failed to respond on any sustained basis to the various medications tried over the years. For example, a couple of years ago, had become obsessed with closing dumpster lids. When our mother and I were visiting him, he jumped out of our moving car to run and shut one. He has also tended to fixate on and pull off loose threads from anything and anyone he sees and, at times, even the hairs from others' ears - behaviors which of course alarm and scare those who don't know him. While is not an aggressive person, his lack of impulse control and extreme hyperactivity require that he has constant $24 / 7$ supervision by skilled caregivers for his own safety and that of others. Community placement is simply not appropriate for $\square$ and would put him in danger of severe injury or death.

To further complicate his case, he also has had occasional grand mal epileptic seizures making on-site emergency medical attention a necessity at all times. It is inconceivable that a community home could provide the level of care that needs.
's parents (and my own) - Marta Hethmon and Axel Leijonhufvud - are coconservators for , are deeply involved in decisions related to his care, and visit him frequently at Lanterman: Our mother Marta has done all humanly possible to give the best life he could possibly have given his circumstances. I can still remember from my childhood the disciplined lesson plan that our mother, having put her own career aside, went through with everyday to teach him basic reading and speaking skills skills that many medical professionals had indicated would be out of his reach. is still unable to communicate in complete sentences and often repeats single words, letters, or phrases -his mental age is regarded as equivalent to a toddler's. However, without my mother's perseverance, he may have been unable to communicate at all.

My parents left every stone unturned to find the best and most appropriate home and care for , which turned out to be Lanterman. Along the way, several other alternatives were tried, including a short stint on a part-time basis in a community facility. Each of these alternatives failed because the level of care was insufficient to meet Is needs and ensure his safety.

Lanterman is Is home - the only home he has known his entire adult life. Many of the staff have become part of s family. The facilities and range of activities at Lanterman - while requiring some upgrade - significantly contribute to s quality of life and would be impossible to match in a community setting. would enjoy significantly less freedoms and opportunities in a setting that lacks the skill-level and constancy of supervision that Lanterman provide.

For the sake of my brother and other Lanterman residents, I strongly oppose the proposed closure of Lanterman Developmental Center.

Sincerely,

Christina Leijonhufvud
Sister to

February 27, 2010 .

Department of Developmental Services
Developmental Services Division
Attention: Cindy Coppage
$16009^{\text {th }}$ Street, room 340, MS-3-1.7
Sacramento, CA 95814
Re: Closing of Lanterman Developmental Center

Forty years ago the State of Califomia provided the best care and the best facilities for the mentally ill and the developmentally disabled of any state in the union and, probably, of any country in the world. The Lantermair-Petris-Stiort Act (1971), the Lanterman Developmental Disabilities Act (1977) and the California Supreme Court 1985) interptetation of the Lanterman Act further expanded the entitlements and protections accorded the developmentally disabled in the state. California could be proud of its system at that time.

New medications have made it possible significantly to reduce the population of the mental. hospital and developmental centers since the 'seventies. But groups of liberal ideologues who wanted to "liberate" patients from large institutions combined with conservative interests striving to reduce state spending on "welfare programs" to drive this frocess too far. Mearnwhile. term limits deprived the Legislature of members with the knowledge, the experience and the seniority of a Frank Lanterman who could have protected the state institutions. The inapending closure of the Center named after him is a sad symbol of the ongoing dismantling of the system.

Unquestionably, the new drugs have helped many people to escape the life in large mental institutions. But for many others of its mentally disabled citizens the California system leas seriously deteriorated since the 'seventies. The population of mentally ill persons living on the Skid Rows of the state in squalid, often dangerous, conditions and without adequate care has expanded enormously. Now the residual population of the Developmental Centers is threatered, some with placement in community facilities inappropriate to their conditions, others with transfer to facilities very far from family members.

My son, , is a case in point. Now 50 years old, he has been at Lanterman for the last 32 years. He is brain damaged having suffered encephalitis in early childhood. His mental capabilities are in several respects those of a toddler. His attention span is extremely short and he lacks impulse control. Periodically this lack of impulse control becomes extreme and becomes a danger both to himself and to others (although he is never aggressive). It is not reliably controlled by medications although a great many have been tried over the years. Consequently,
cannot possibly be managed in a community placement situation. He would have to be very heavily sedated or in physical restraints more or less all the time. Lanterman is the least restrictive envitonment for and for others like him.

His case is further complicated by his occasional grand mat epileptic seizures. These require him to be under more or less constant supervision and in a situation where competent medical care is always available. It would not be available under community placement.

I have frequent occasion to recall the case of a relative in Sweden. This also involved a man in his early 'fifties who, although well adjusted in an institution which he liked, was transferred to a small community facility. One night he had gone to the bathroom, had suffered a seizure of some kind; had fallen and hit his head on the bathtub. No one cheeked on him until morning when he was found, having bled to death. This form of neglect could not happen at Lanterman.

It is simply not true that the community homes can provide all the services that have been available to the patients at Lanterman. Community placement simply does not meet the needs of patients like

For reasons that I and other family members have stated community placement is inappropriate for Lanterman is the least restrictive environment possible for someone in his condition. In community placement he would be neglected and maltreated. As his father and conservator I will object to community placement for him.


From: Matthew Healy
Sent: Thursday, March 04, 2010 9:25 PM
To: Coppage, Cindy@DDS
Cc:
Subject: Lanterman Closure

To: Ms Coppage,

We are writing on behalf of a dear friend, $\square$ He is a resident of Lanterman, it is his home. This is his place of refuge. Lanterman, for Is a place where he is safe and cared for, it is a place for those so severely disabled that they cannot care for themselves. Closing Lanterman is a statement about what we as a people care about, it is a statement about what we are willing to sacrifice and in this case what we are not willing to sacrifice. Closing of Lanterman is an exchange of money for the well being of some of our most vulnerable citizens. These Citizens are largely without a voice, citizens who cannot care for themselves.

As health care professionals we know it is not cost effective in terms of treatment for the severely disabled. We know it destroys a sense of community for those incapable a developing their own. We know the meager savings does not warrant devastating the lives of the hundreds of residents. Displacing the residents of Lanterman would end their life as they have known it, it would end trusted relationships, it would rob them of a sense security years in the making.

The cost of caring for these people will not diminish. As one who works with the homeless, one who is familiar with what happens when our social safety nets are removed, I guarantee many of these folks will not find adequate alternatives.

We strongly urge you to find a way to save Lanterman for the remaining residents so they may live with dignity, in a safe environment where they are cared for and nourished daily by those who know them and love them. This is irreplaceable.

Sincerely,

Patricia Healy, RN
St. John's Health Center
Santa Monica, CA
310.490 .5243

Matthew Healy, LMFT
Adjunct Faculty, Antioch University
CLARE Foundation
Santa Monica, CA
818.986.2031

Matthew Healy, LMFT


From: Graef, John
Sent: Tuesday, March 02, 2010 11:58 AM
To: Coppage, Cindy@DDS
Cc:
Subject: Opposition to Lanterman Closure Importance: High

Good afternoon Cindy
I am the father of a developmentally challenged young adult man. He does not reside at Lanterman, but in our home. We are looking for alternative living arrangements. I very much understand the concerns of those who are opposed to the planned closure of Lanterman Developmental Center.

I totally support the views (as described in the attached Sunny Maden's letter of Feb 22, 2010) and Marta Mahoney's letter in this e-mail, opposing the closure of Lanterman.

Please give the residents of Lanterman a "new lease on life" by supporting our opposition to closing Lanterman and doing all you and DDS can to find compassionate alternatives.

I appreciate you giving us a voice.
Regards,

John Graef, Senior Vice President
Marsh
4695 MacArthur Court, Suite 700, Newport Beach, CA 92660, USA
+19493995834| Fax +1 949833 3027| johann.graef.jr@marsh.com
www.marsh.com | Marsh Risk and Insurance Services

From: Mahoney, Marta E
Sent: Monday, March 01, 2010 9:33 AM
To: Cindy.Coppage@dds.ca.gov
Subject: Proposed Closure of Lanterman Developmental Center
I am submitting the following as testimony in the public hearing on the proposed, closure of Lanterman Developmental Center.

I am a family member and conservator of a Lanterman resident. My sister,
, has been a resident there since 1960 (forty years). I am well aware that the state has a budget crisis, but I am vehemently opposed to the closure of Lanterman or any of the other developmental centers. I urge the DDS and the legislature to look at other options rather than closing Lanterman altogether.

The DDS needs to face the reality that there are people who are profoundly retarded, severely autistic or otherwise mentally disabled, and who often have additional physical handicaps. The population that resides at Lanterman and the other developmental centers are people who need 24 -hour supervision, have complex
medical conditions, and in most cases need a great deal of help with daily tasks of living such a bathing and feeding. They are not cuddly little babies like Sarah Palin's son; they are tragic people who are difficult to care for and take a great deal of training and patience to handle. My sister is not atypical of the people at Lanterman. She has a mental age of 5 or 6 months. She is blind. She has seizures. She has never learned to talk. If she has to go to the bathroom she will sit on the toilet, but someone has to wipe her and prompt her to pull her pants back up. She cannot dress or bathe herself. She only has 8 teeth left so must be on a special soft diet. In an attempt to preserve what teeth she has left, she is taken to the dentist every 3 months to have her teeth cleaned. She has to be sedated for this procedure since she screams and goes into a hysterical uncontrolled frenzy when she smells the disinfectant in a doctor's office.

Over the past few years she went through a period of about 18 months when she refused to get out of bed. She would not put clothes on and simply lay naked in bed all day in a fetal position. The staff would bring her meals to her room and feed her there since would not even put on clothes to go to the dining room. The psychiatrists and her team at Lanterman tried different medications and have been able to bring her out of this state back to (what is for her) normal functioning again. She gets dressed, eats in the dining room, goes to her group room during the day, and I am able to take her off the unit for a walk or to the snack bar when I visit.

I love my sister but given her complex needs, I do not feel in any way that a community home could in any way provide the scope of services that she needs and that she currently receives at Lanterman. She is safe, supervised 24/7, has doctors and dentists who are experienced in dealing with the severely retarded and readlly available, and a trained staff of psych techs who treat her with dignity. If Lanterman closes, she and the other residents will have no place to go, where they can enjoy the same quality of life.

Further, I think the state needs to re-think the whole question of institutional care. When I was growing up we had orphanages and state hospitals/institutions for the retarded and the mentally ill. But we didn't have children in foster care who were abused and killed because their social workers ignored the warning signs or lost track of where they were; we didn't have an epidemic of homeless mentally ill living in cardboard boxes on the streets of every major city in the state; we didn't have retarded people being set on fire for sport by vicious teenagers. There is nothing inherently wrong with institutional care for certain segments of society.

HOWEVER: it's obvious that Lanterman, as currently configured, is not economically viable. Instead of closing Lanterman altogether, the DDS and the legislature need to look at other options. I haven't seen ANY information showing that any option other than closure has even been considered. It seems to me that the DDS is pushing their own agenda. There are a number of possibilitles that could be considered:

- Sell or lease a portion of Lanterman's land to a private developer and operate Lanterman with a scaled-down footprint
- One of the justifications for closure is that Lanterman's infrastructure is aging and needs extensive renovation to bring it up to code. According to the LA Times this morning, $12.4 \%$ of the workforce in the state is unemployed (at a minimum). Many of the unemployed came from the construction industry.

Put these people to work on the infrastructure repairs, as a condition of continuing to receive unemployment benefits. That would significantly reduce the estimated cost of renovation.

- Use part of the land for other social services, such as transitional housing for the homeless. I live in Orange County, and the Orange County Rescue Mission has built a state-of-the-art transitional housing/social services complex for the homeless on the grounds of the vacated Tustin Marine Base.
- Built a regional vocational high school on a portion of the land. White-collar jobs have disappeared and the state desperately needs to train young people in trade and technical fields where the jobs will be in the future. Offer auto mechanics, plumbing and HVAC, medical technology, pre-nursing, culinary arts, etc. Lanterman could provide ROP programs for such a high school.
- We have many, many disabled veterans returning from Iraq and Afghanistan who need medical and rehabilitation'services. Use a portion of Lanterman's grounds for a VA rehab hospital/center. The nearest VA hospital now is in Long Beach which is not at all convenient for people in the San Gabriel Valley.

Additional points:

- The DDS seems to be unable to provide any concrete information on what would happen to the Lanterman residents. I realize they can't know what the situation will be in a year or two years. HOWEVER, they should be able to state how many spaces are currently available at Fairview (or othier developmental centers in the state); how many spaces are currently availablec in group homes under the supervision of the various regional centers in southern Callfornia; what number of those spaces could serve the profoundly retarded; how many people are currently waiting for a space in a group home in southern California; how many on the "waiting list" are profoundly retarded, not counting people currently in developmental centers. This is basic statistical information that the DDS should be able to pull up immediately.
- The DDS has not provided any breakdown of where the anticipated savings from closing Lanterman will come from, v. estimated additional costs (moving residents to Fairview or another center, ongoing cost of care at Fairview or a community placement, additional staffing costs at regional centers, etc.) The gross figure I have heard is $\$ 300,000$ per person annually at Lanterman $v$. $\$ 100,000$ in community care. Again: this should be basic statistical information that the DDS could pull up in a pie chart. (And if you don't have enough information to pull it up in a pie chart, no wonder the state is broke.)
- The general assumption is that if the state closes Lanterman, they will sell the land. Does the DDS have a clean environmental report on the property? This is a facility that has been in use for over 80 years and typically, these properties need environmental clean-up before a sale can go through. The buildings are old and may have lead or encapsulated asbestos which will affect a sale.

Please take this testimony under consideration. Agaln - I strongly oppose the closing of Lanterman and urge the DDS to work on alternative solutions.

Marta E. Mahoney, Vice President, Placement Speclalist
Marsh
4595 MacArthur Court \#700, Newport Beach, CA 92660
+1 9493995815 | Moblle +1 9495004882 | Fax +19498339518 | Marta.E.Mahoney@Marsh.com www.marsh.com | Marsh Risk \& Insurance Services

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February 24, 2010

It Sadden's me that my home and my friends home will be closed.

How would you feel if someone came to your home and informed you that You no longer live there.

Well, that has happened to me and my friends, and we feel devastated.

I worry about our future. Will we all receive the services, the lave, the care that we all have been receiving, at our home the Lanterman Community.

Some of my friends have only known this home, the Lanterman Community, all of their lives. The Staff are their family and many Staff members have become my extended family too.

We are talking here about breaking up a family. A family's home, This is not what God wants for us!!!!!

I am already hearing from my friends that they are not leaving their home. I feel the same way.

At many of my IPP's, I have had Regional Project express their feelings of providing me with "opportunities" to live in a least restrictive environment. Well, in true life, who goes to another person's home and offers them "opportunities" to live somewhere else that they say is better. That is not "normal". Would you like that to happen to you?

I have known two personal friends who have left Lanterman. They were guaranteed a better quality of life. But that did not happen!! They still come here to visit, because they miss the friendship but most of all the family atmosphere that they had here. They also miss their jobs that they had here. Now they have no jobs, they have been waiting gind waiting for many years for this to happen. Is this what you mean by least restrictive and better apportunities.

The word "Choice" is always talked about in our Lanterman Community.

Lanterman is my home, my peeps home. It is not an "Institution" like some of you would say. It is the place that I call HOME. It is the place where my peers and I have many memories and many family members. It is the place my peers and I wanf to continue to live. This is our "CHOICE". So leave us alone.

John Lee,


Clients Advocator
Lanterman Developmental Center

3530 W. P.O. Box 100 Pomana Blvd.
Pomona, CA 91769

The New Lanterman Developmental Center 3530 West Pomona Boulevard Pomona Ca, 91769

Proposal to Downsize, Streamline, and Save
Our Existing Lanterman Developmental Center for a Gright and Prosperous Future.
Downsize the Grounds Area from
321 Acres to Approximately 70 Acres.
(See Map On Back)
The New LDC would maintain 440 licensed and approved beds currently in place available Now forsese. Residences 1-5 ICF Buildings (192 Beds).

Nursing Hope Side
Residences 52,$53 ; 54 ; 56,58 ; 859$ (198 Beds). Residence 20. (39:Eeds). Also Acute: side, 11 Temporary Beid as Needed. Totaling 440 Avallable Beds Open and ready for Moving clients from Existing Residences to the New side here at LDC with some room to Spare.
Downsizing of Staff and the Size of Property Needed to Comfortably Maintain LDC's Highest Standards of Care to All Our residents could be maintalned more efficlently and cost effectively.
The other $250+$ Acres could be used as needed without ditsrupting our Client's and Parents from their homes here at the New LDC where they are comifortable:
They would still be in close proximity to promote community integration and close community access for chuth Services. Last but not least the homes and buildings between the railroad tracks and Pomona; Blyd, Could be used as transfional housing for Clients that wanted to move inta the community li the future, opeñing more beds for clients that wanted to live here.

Thank You for considering this Proposal in the Best Therest of our Clients, the VIP's of the New Lanterman Developmental Center. Realizing Potentals, providing opportupities
This Could Be the Start of Some Wondeful New oppontunities for Our cllents and Staff To Thive Not just Surviem 2010.
: 2010 Fhe vearobletory"
Sincelely.
Or Dening Onimade
Dr, Lart hanmore
Protestant Chaplati and Advocate for
The New Lantermódevelophentatcenter.


Febiruary 24, 2010:
Referencing the Proposal to Close Lanterman Development Center
In this era of Reuse, Recycle, Re-engineer, Repurpose of everything existing we should apply these same parameters to the fanterman facility in Romona. Rather than ctose the facility for a shoit lyed anticipated influx of monies in return for discarding an Institution that has evolved over more thän 75 years let's evolve it one more time.

Much of what lenyision for Lanterman can be found in attachmept 11 f of the Closure Plan for Agnews. There were many good ideas- that wentinto the Agnews plan and we should build on our successes, I woild like te see Lanterman go to the next level in integrated communty living vie cappus of Lanterman can bemanipulated to allow for the integrated habitatifon by 00 (Developmentalty Disabled) and fF (Futly Functioning persons:

The Lanterman campus is located in a highly urban area with great resources for partnershtps the operation of the new Lanterman commenty. To be successful we must combtre the resources in a way that muttiaties their contribution to the overall performance of the whote. We will need to merge resources from Federal, State, and local governments with corpopate, union, industrial and educational providers. This truly will be the meltiog pot that produces a shining star of leadership in the area of least restrictive care giving.

All that being said, how can we get this done? Start with a simple, plan and try to stay as true to it as you can: We all know it is easier to build readblocks than it is to build the road and this will not be acceptable if the plan is to be fulfilled.

The first hurdte is the development of a non-profit consortium of stakeholders to operate the faecility; This will require the crossing or eltinination of some jurisdictional poundarles both real and imagined. The financing for the operations will come from sexeral sources and may reguire some gormplex negotiations to make sure the stakeholders are ail protected and their obligations to thelr stakeholters are taken into consideration. Whe billing for services will also be an entirely new set of rules and regulations for use and responsibilties, both physical and fisçal.

Who are all thesestakenotders? To begin with are the State and Eederat: programs that are already involved in patient care and asset mapagement. Adding to this would be the groups we plan to partner whitor dettyery of seryices and operations. We are blessed to have many medical tiaining programs in our maediate area that can benefit orm jothon wht latiterman for hands-on training. We currently host the Mt. SAC Psychiatiric Technician program students; this is one of the biggest schools in the state for this discipline. We are adjacent to Cal-Poly who could benefit their medical
delivery and management programs. We also have the Western tiviversity of Health Sciences providing trafing for Physictahs Assistants and polistic medicine alaps with schools for optometry, dentistry and even vectinary sciences. These fastutions could use the acute care hospital on tanterman campus for their trating and operate the hospital. The health cole provided would be avaltable to regtonal centers and the general nulitic. By utilizitg what we currently have in facilities we can use this to generate Income to offset our expenses.

What about the physical plant, it is old and needs to be replaced. Many of the buldings on campus have been continualty upgraded as the need lias afisen. The cooling tower was recenty replaced. Future reppits that orequyctated are the replacemint of the sewer system, a repat that is longojerdes and the addition of sphnklers to all buildings that are nof curenty edefend, Movement of clfents to a smaller geqgiphic area willtreegto a pose potion of the campus with the older buildings. This area could be zede eloged with dormitory style hicstrg far use by clients and students. Thesebutlons coutd be buft in conjuncton with local unlon tralnige centers. Ths woildictide the electicians and capenters unton alorig with solar ióstatlers ane poter trades as they can be dentified. Butiding slowly over time allows the students to have continual opportunities for hands on training. The new butldings wautd contatn all the green (LEEDs) programs with solar hot water and electrichy sustainable butiding materiald and techniques. In addition to the dorms would be apartment complexes. Again there will be an income stream from these bulldings.

Retail developmeft is also anticipated. It is needed to provide a fieans for our clients to learn how to go to the market and handle money and make cholces. It. will atso serve those FF people living on the Lanternan campusí A grocery store, drug store, restaurant, and a small office complex would piovide services to those flving on campus as well as job oppertunities.

I agree that as it stands Lanterman is an easy target for a short term, quick fix, but the potential to remake Lanterman into a positive cash flow entity desserves yoúr áteẹntion.


March 2, 2010
Department of Developmental Services
Terri Delgadillo, Director
1600 9th Street
P.O. Box 944202

Sacramento, California 94244-2020


RE: DDS Proposal to Close Lanterman Developmental Center
Dear Tenri Delgadillo:
As parents, advocates and conservators of our 29 year old son who resides at Lanterman Developmental Center in Pomona, California, we strongly oppose the proposed plan and recommendation to the State legislature by the Department of Developmental Services to close the residences and facility.

Our son is severely disabled, with disabilities including cerebral palsy, and severe behavioral issues. We are concemed for his safety, care and lack of stability should this ill conceived plan go forward.

Our son has resided at Lanterman twice. First in 1991, for six montbs and then he reentered Lanterman in May 2002, after exhausting many attempts at community. placements including ICFDDH's, level 4-I's, etc. Most of these placements in the community were specifically developed for him. Within minutes, hours, and in two instances a few weeks, care providers notified is that they could not care for our son. Once a provider called the police to our son's residence, where police found him pinned against a wall by a table. The residence manager was pleading with the police to take him. They removed him and took him to the county mental health facility, placing him in a 72 hour hold. All of this without our knowledge, until we received a call from the doctor on duty, who calmly asked us why he was here!

Community care facilities and community day programs are not the answer for everyone who requires intense and specialized support. We found first-hand in the community care faćilities that mininimal training (if at all), lack of continuiuty fetention of staff (most likely due to low wages), profit motivation by the owners and most importantly, the ability of all community care facilities to 'cry uncle' with further care of perceived problem and/or difficult residents, made it impossible to provide him the quality and stability he needs to live his life. We always attempted to provide him care in our home throughout his life prior to and after all community placements, which is now impossible for us. Let us be clear...every community placement failed him.
Lanterman Developineintal Cêiter and the staff have been instrumental in helping our son finally become stabilized, comfortable, safe, and happy! It wasn't until he entered the State facility that his condition improved and he began to thrive without the threat of expulsion

Although the altruistic approach to $100 \%$ community inclusion is a goal, albeit unrealistic, not every resident living in the residence that is Lanterman would achieve "least restrictive environment" in the community.

The State of California must remain an active partner and "safety net" given the necessary constraints applied to community placements. Your efforts must be directed to improve the facility and services already provided, not waste the states's taxpayer's monies on shortsighted motives. The State of California now has a golden opportunity to rework, revamp, improve, and enhance the delivery of services to this population that has been sorely underserved for decades. We agree that the existing model needs improvement; to that end we feel that the campus at Lanterman should become the prototype of what the future combination of public/private partnerships can achieve through their common goal to continually improve the living conditions and services provided to individuals with developmental disabilities/medically fragile conditions.

Do remember, the State must retain haids-on in maintaining the life and well-being of . our State's most 'fragile of the fragile' members of society. This should not only be each individual's right to be cared for with dignity and to be provided with the highest level of care by fully-trained staff (which does not exist in the community placements), but it is the "human" and "right" thing to do! Anything less and our society will have morally and ethically failed to protect our most vulnerable community.

We love our son and continue to be active advocates for him and others without a voice. We are very involved in his life and we and his sister see him often. He is close enough that we are available for every doctor/dentist/etc. appointments and outing events.

We look forward to being an active participant in seeking the solutions and improvements necessary to give all residents of developmental centers and the community placements the quality of life they deserve.

Very sincerely,



Debra C. Keller
M. Jay Keller


Amy M. Keller


Marce 3, 2010
Dept of suclopmenal Xervieas

- Acuclaprnentil Cinters Binicion

Altenition: Bindy Crprage
1600 grk \&f: kaom 340, MS $3-17$
Sacrementor, CA 95814
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Sincerely yours:

- Taresun KTr Seelay.

3530 WEST POMONA BLVD
P.O. $80 \times 100$

POMONA CALIFORNA
TEIEPHONE: (909] 595-1221
100: (9019) 595-397i
FAX: (909) 558-4352

February 2, 2010
Department of Developmental Services
Developmental Centers Dlvision
1600 9th Street; Room 340; MS 3-17
Sacramento, CA 95814

Dear Ms, Cindy Coppage,
In response to the Department of Developmental Services request for clients written statement the quotes noted below is from one of the indlvidual who is able to verbalize hits thoughts.
"I am sad about the possible closure"
"I will miss my home, friends and the staff that care and assist. me with the . activities of dally living on a daily basis."

Sincerely,
Steven Schinolder
Residence Resident
Program

```
From: Tammi Reed
Sent: Friday, March 05, 2010 9:17 AM
To: Coppage, Cindy@DDS
Subject: New ideas regarding: closure of Lanterman
To: Miss Coppage
```

One pertinent idea that came out of yesterday's marathon staff meeting with the people who came from Sacramento:

Keep Lanterman as a DAY TREATMENT site, where developmentally disabled clients who live in the community can come here, $9-5$, to receive the professional services they need. These are services they will not receive If they are placed in the community! It will give an opportunity for :

CONTINUITY OF CARE
ONGOING TREATMENT FOR SEVERE MEDICAL ISȘUES
SERVICES CONTINÜUNG TO BE PROVIDED THÁT WILL BE LOST IN COMṀUNITY BASED PLACEMENT

There was a medical doctor at the meeting who was involved with the closure of Agnews. He informed the panel (and the hundreds of people in the auditorium) that the medical community in the Bay Area / San Jose area, where Agnews was located, is COMPLETELY DIFFERENT from the medical community here in Los Angeles.
The Department of Developmental services needs to understand that: several of the local regional centers DO NOT employ a medical doctor!! Not even as a part time consultant!! Therefore, when our clients, who are medically fragile, are placed in the community under these reglonal centers, they WILL NOT receive the medical care they need to maintain their health and their quality of life.
PLEASE UNDERSTAND placing clients in the community without the proper medical care is literally PUTIING THEER VERY LIVES AT RISK!!

Please take these ideas into consideration when making this decision. We feel these clients will not survive when placed into the community here in the Los Angeles area.
It is not worth saving some money to put people's lives at risk!
Thank you,
Tammi Reed, RT
Rehabllitation therapist
Lanterman Developmental Center

Department of Development Services
Development Centers Division
Attention: Cindy Coppage
$16099^{\text {th }}$ Street, Room 340, MS 3-17
Sacramento, CA $95814^{\circ}$
February 19, 2010
Re: Invitation for input on the "Recommendation to Close Lanterman DC".

## Dear Ms Coppage:

The recently announced decision of the Department of Developmental Services to recommend to the Legislature the closure of Lanterman Development Center is a truly distressing move for the parents of clients and the clients who are currently served by the excellent, caring staff and who are kept safe in the nurturing environment provided by the Lanterman campus.

I atm the father of a 48 year-old severely autistictepileptic who has been at Lanterman for more than thirty years and whose life needs constant over-sight and supervision; in the past his response to even the slightest change has been traumatic. Many of his peers face these same ongoing, permanent lifetime afflictions, physical as well as psychological. The superior professionals currently caring for and other sons and daughters similarly wounded have fully gained our confidence and trust. Fears for safety on this peaceful campus have long since vanished; uncertainty over care and appropriate ministration of medications has also disappeared. Only a campus site such as Lanterman's-along. with the excellent, trained professional staff-can offer stable and secure care for our unfortunate, developmentally disabled adult-ohildrep.

I am sure, therefore, that you understand why the announcement of the possible closing of LDS has precipitated fear in me and in other parents. I hope and pray for a re-evaluation and re-consideration of your decision.

Unable to attend the scheduled February $24^{\text {mit }}$ meeting ( am , after all, 82 !), I am grateful for this opportunity to offer input. Thank you.

Sincerely,


Abe C. Ravitz

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\text { Comany } 24,2012
$$

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Eebmany 20,2010

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## Speech For Lanterman Developmental Center

1. Introductión
a. For over 80 providing residential care for thousands with autism, down syndrome, epilepsy and Cerebral Palsy
b. It is a sad day that it has to be closed, but we need to look back and rejoice over all those it has helped along the wazy
c. While I may not have been directly aided by the Lanteman Developmenfal Center, through the Lanteman family I have been helped greatly, along with thousands of others who have challenges as dol:
d. Think of ALL the lives that have touthed in such a positive way by this center. The enfequerment given to so many to be their own best friend, by showing them and giving them tools for self advocacy
e. I work for People First of Calfornia, as the outreach coordinator with a specific goal of helping individuals with challenges find a level of selfadvocacy, Now with the closing of centers like Lantempan, anid the budget cut backs; agencies like People First whọ provide services to assist those with disabilities need to rise to the fore fiont. Which we are more than happy to do. We are a nonprofit organization that stands at the ready to help fill the void. If you would like more information, please contact me.

From: Martine Pauwels
Sent: Friday, March 05, 2010 4:22 AM
To: Coppage, Cindy@DDS
Subject: SPAM: Lanterman Developmental Center
Hello Cindy,
I read the State of California is planning on closing down Lanterman Developmental Center, a State Hospital near Pomona, for patients with developmental disabilities, brain damage, and other severe conditions.

I am from a European country that has a drastic shortage on hospitals like that and know the consequences of closing this down. This will cost the state more in the end than the benefit.

A mall might look nicer than a mental institute, but I do believe that there are enough in the world. What is too less are people who care and personally I do not mind getting rude and saying that if Lanterman closes, is it probably due to the fact: that some people who should be patients there end up in the government, which proves the high need to keep it open.

Many greetings,

## Martine

*P.O. Box 4408, Dlamond Bar, CA 91765 Bus: (909) 444-7572 Fax: (909) 444-2047 E-Mall: LDCPCC@GMAIL.COM

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Vice President
Terry DeBell*
$2^{\text {nd }}$ Vice President Dorothy Diamond*

Recording Secretary
Yvonne King*
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Norman Fulco
Sunny Maden
Tarry DeBell
March 8, 2010

Senator Gloria Negrete McCloud
State Capitol
Room 2059
Sacramento, CA 94248-0001
Re: SB 1196
Dear Senator Negrete McCloud:
I understand that the Senate Bill 1196 conceming Lanterman and Fairview Developmental Centers is currently a "spot" or provisional bill. Sincee you represent Lanterman and are our senator, we would certainly appreciate the opportunity to work with you in formulating a modified version of this bill.

As president of the Parents Coordinating Council of Lanterman Developmental Center, I represent the families and friends of the residents. We also work closely with the 5 unions (CAPT, UAPD, SEIU, Operations, and the Social Workers unions) who provide the care giving and services to the clients who reside at Lanterman. There are about 1300 employees, most of which belong to one of the 5 unions. It must be understood that the approximately 400 residents who reside in Lanterman are persons who are developmentally disabled, severely and profoundly mentally retarded. These categories represent about 15 to 20 per cent of those with mental retardation. When compared to the other $85 \%$ who are mildly and moderately mentally retarded, our population represents the most fragile of our citizens. Besides having mental retardation, many also have behavioral and/or medical issues that compound their level. of care. The reason that they are living in Lanterman is that they need a higher level of care than is currently available in the community.

We are inviting you to tour our campus so that you may more fully understand and appreciate what the capabilities are and the nature of our population. Since you sit on the Health Committee along with Senator Fran Pavley; who is my local senator, we will be inviting her also to tour Lanterman. I will call your local office this Thursday to follow up.

Sincerely,

Robert A. Hazard
President

February 2, 2010
Dear Assemblyman Chesbro and members of the Assembly Select Committee on Disabilities,
The Parents Coordinating Council represents the families and friends of the residents of Lanterman Developmental Center. We are extremely concemed about the recommendation to close Lanterman. The Olmstead Case cautions that "nothing in the ADA or its implementing regulations condones termination of institutional settings for persons umable to handle or benefit from community settings ... placing patients in need of close care at risk." Lanterman is our childen's home, well maintained and beautiful, where they receive services determined by their Individual Placement Plan. Despite their severe or profound developmental disabilities, many with complex medical or behavioral issues, our children are able to live with dignity and safety because of the quality professional, individualized, and loving care they receive from staff at Lanterman.

The following are vital to any closure plan:

1. Respect the choices made by consumers or where appropriate, their parents, legal guardian, or conservators. (W \& I 4502.1, "Lanterman Act")
2. Provide programs and services as outlined in the Individual Program Plan (IPP) (W \& I 4646)
3. Allow Lanterman residents and staff to choose to transition to Fairview DC, so that lifelong friends may remain together and be cared for by some of the same staff members.
4. For those choosing a community care setting: Insure a level of care and services in the community which is equal to or better than that provided by the state hospitals. (H \& S 1501)
5. Have a safe and secure environment as defined by code and verified by licensed fire, health, and building inspectors.
6. Provide on-site ficensed staff for medical, deatal, psychiatric and other specialty care specific to consumers' needs as currently provided at Lanterman DC with prescription medications administered and monitored by licensed staff.
7. Provide a tub of clincal services and other services to be contimued at Lanterman with Lanterman staff and be made available to former and existing residents as well as community clients.

During the setulement agreement negotiations for the Capitol Peaple. First lawsuit signed only 10 months ago, it was the position of DDS and Regional Centers that the Community Placoment Plan was moving at the fastest.pace possible, given the resources necessary to develop appropriate community services for DC residents, and the state of community options at that time. In the interim, the community situation has only deteriorated, suffering additional budget cuts of several hundred million dollars. It.is difficult to see how the commumity can absorb an influx of several hundred consumers who have complex needs in as short a period as 24 months. The cffects would be felt not only on Lanternan transferees, but on those community-based consumers who are currently faced with a shortage of services.

The diemal results of the closure of Camarillo Developmental Center lod to the promise of DDS to do a better job on the closure of Agnews. Atthough not formally evahuated, it is apparent that the hard work of DDS, the Agnews farmilies, and certainly members of this Select Committec along with many others has resulted in some quality programs and many successful community transitions. It would be a disgrace for California to relinquish the gains'realized in the Agnews closure. Should the recommendation to close. Lanterman be accepted by the legislature, we look to you to assist with legislation comparable to that enaoted to protect Agnews transferees; support of professional staffing, funds for non-profit housing, and special health care residential facilities necessary to serve our residents.

We also look to DDS to contime their open and timely dialog with family members, guardians, and conservators, about the future of our very loved family members, all the residents of Ianterrman, and the very qualified staff who provide the excellent care for the residents.

Most sincerely,

Theresa DeBell R.N.
Vice President; Parents Coordinating Council, Lanterman Developmental Center
Chair, Governor's Advisory Board, Lanterman Developmental Center
President, CASHPCR

Tharef 2, 2010

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# Department of Developmental Services 

 Developmental Services Division 1600 9th Street, Room 340, MS 3-17Sacramento, CA 95814

March 2, 2010
Dear Ms. Coppage,

This trgent letter may be an act of futility, as the developers are circling over the property now occupied by Lanterman Development Center. But I must wite anyway, to implore that you and others in a position of power find an alternative to closing Lanterman. The community at large needs this secure fachity much more than another shapping center.

Lanterman is home to so many citizens who would otherwise suffer without the care and attention provided there. My friend's brother is severely autistic; and was committed many years ago as an "Immediate Danger to Himself and Others". As loving and as well trained as she is, (she's a retired registered nurse), my friend is not able to keep her brother in her home. Her neighbors and friends would not want him in the immediate proximity of the community. Landerman shelters and cares for the disabled, as well as protecting the community from potentially dangerous people like who are unable to live independently.

Please, please, there are altematives to closure. Please be part of the solution. We do not want unhealthy citizens like $\square$ living in facilities which are not secure. We certainly do not want to see the Landerman population released to the "community." Closing Lanterman for the sake of more retail space, more shopping and condominium developments is shortsighted, and certainly not in the long term interest of the community at large.

Thank you for your consideration,


From:
Sent: Thursday, March 04, 2010 10:02 AM
To: Coppage, CindyedDS
Subject: Lanterman closure
Dear Ms. Coppage,
I understand that it is you to whom I should be addressing my concerns over the pending closure of the Lanterman Developmental Center near Pamona, California.

I have friends with relatives who are incarcerated in that facility and have had contact with people who have autism. I am well aware of the impact that taking away the care of these individuals would have on both them, personaliy, and on society.
Many of these patients are so dependant on supervisorial care that were it to be taken away it would be tantamount to a death sentance.

If we are going to turn our backs on the severly disabled in our society then we should follow the example of the Nazis. If we just gas them all, that should free up a great deal of real estate with which to balance our budget. This would have the advantage of keeping them off the streets where we would have to watch them languish away.

However, if we wish to act like the humane people we claim to be I am sure that the state can find many a piece of under used property to sell off to the greedily zealous developers instead. I suspect that the closing costs of Lanterman might eat up most of the profit the state would make on it anyway.

I closing I urge you to abandon the ill-conceived notion to close Lanterman and look elsewhere to baqlance our state's sorry budget. Maybe we could even raise some taxes - oooh, what a novel thought.

When all is said and done $I$ have great sympathy for the position you are in to make difficult and emotionally taxing decisions. I wish you God speed in this regard.

Peter Nelson
march 2,2010
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To: Department of Developmental Services
Developmental Centers Division
1600 9th Street, Room 340, MS 3-17
Sacramento, CA 95814
Re: Lanterman Closure - Public Hearing Comments

## Dear Cindy Coppage,

My name is Ethel Moody. I am the Mother of $\square$ who has been at Lanterman Developmental Center since she was fourteen years old. She is now sixtyseven years old. Lanterman has been, and is, a very good home for her these last fiftythree years. When I go to see her she seems to be very peaceful and content in her surroundings. I leave her with a good thought in my mind. I feel confident knowing she is secure. The staff has been very good to her and has been on top of her needs. Every time she has been sick and has hid to go to the hospital, they have been by her side and are quick to notify me.

I am very sad, unhappy, and mad that there would even be a possibility of Lanterman. being closed. Nothing justifies taking away the home of my daughter and the home of her sisters and brothers. They all need someone to take care them and love them which the staff does both. They need this hospital to stay open for them just to stay alive.

I am fully aware that there are different levels of retardation and disabilities. I understand that some higher functioning individuals do not need the level care as others. Some may benefit by living in community placement. But not my daughter and her friends. Community placement is totally out of the question. It would be mean and cruel for you to not think of their rights to live were they would be better off.
. Just because someone is not able to talk and voice their opinion does nat mean that their needs should not be met. ELARC and the court has consistently recognized, as documented by ELARC, that my daughter remains gravely disabled and in need of state hospital placement.

Money is not everything. Life is more important. I realize we are in hard financial times. Please consider other options besides closing Lanterman and save our loved ones.

As you are considering the fate of Lanterman please think of the lives of those you are effecting. Please rise above the dollar sign. I ask that you keep at least a portion of Lanterman open for those who desperately need it



Marčh 4, 2040
Patricia,
Could the department consider asking CalPers to do a Retirement Workshop on-site?

Calpers is doing limited sessions, the only local one scheduled is at the end of the month in downtown L.A.

With decisions facing all of us regarding vocational choices, having the knowledge to make informed decisions would be much appreciated. I suspect that we would have maximum attendance if a workshop were held on Lanterman grounds.

There are a lot of questions being asked with different answers lately. My question, for example, is what happens to my retirement medical coverage if I were to leave state service to seek other employment prior to 55 years old? I have been told that I will lose my coverage. I have also been told that I will not lose my coverage. All from people . dispensing information: ACSS; HR and retirees.
Knowing the correct answer will certainly influence my career path:
I believe this will be a much-appreciated service to LDC staff.
Thank you,
Danny

From: mei giang
Sent: Thursday, March 04, 2010 9:29 PM
To: Coppage, Cindy@DDS
Cc:
Subject: Proposed Lanterman Closure: humanatarian and political disaster?

## To: Cindy Coppage, Department of Develomental Services

The proposal to close the Lanterman developmental center appears to be foolish from a fiscal standpoint and brutal from a humanitarian standpoint.

Detailed plans must be publicly available before a decision is made.
This could be a humanitarian and political disaster; on the surface it appears care for these patients, who are more vubuerable and helpless than most children, will be sacrificed for a quick infusion of cash, while "unions", "illegal aliens", etc. appear to remain untouched.

To close such a facility and to be humane and fiscally responsible requires competent execution of a detailed, three-to-five year plan so the patients and staff can be relocated with acceptable trauma and one-time costs,and so the facility can be sold for maximum value.

Where will the patients go? What happens to the staff who over the years have learned the unique wants and needs
of these very challenging patients? Do they accompany their patients to the new location?
Abruptly moving the staff and patients to a new facility will incur extensive one-time costs that the state probably cannot afford (and will exceed estimates), and moving only the patients will traumatize most of the
patients (not to mention the staff that is suddenly out of a job?).
Putting the patients"out on the street" presumably is not being considered since this will trigger costly lawsuits and possibly criminal charges.

Selling the facility now means selling into one of the worst commercial real estate markets in history. Industry associations for commercial real estate, commercial construction, commercial lending, and commercial leasing are all resigned to a worsening market through this year, with guesstimates of recovery ranging from late 2011 to vague "three or four years from now".

This is an issue where "doing the right thing" and "good publicity" can go hand in hand.
Thank you for helping,
_Mark \& Mei Martin,

Cindy Coppage
$16009^{\text {th }}$ St. Rm. 340, MS 3-17
Sacramento, CA 95814

Dear Ms. Coppage:
We are writing to request that you reconsider closing Lanterman State Hospital; one of the crown jewels of the State's Healthcare System. Although we are currently experiencing tough economic times within the state of California, when properties like Lanterman are sold they are lost forever. The care of mentally incapacitated patients who can be of danger to themselves or to others cannot be shifted safely or easily into neighborhood communities, whose residents object to their being housed so close to them.

We are close friends with the family of one of Lanterman's patients and know of the kind; professional and loving care he has received there. The staff is renowned for their competence and reliability as caregivers. Economic decisions should not be the sole measure of what social responsibilities we have as a society to provide care for the mentally impaired. We need for these patients to have the highest quality care while providing safety to the rest of California's residents.

An article from the "Inland Valley Daily Bulletin" indicates that if the Lanterman land is put up for sale, much of the property is hilly and cannot easily be converted to other uses. The article also states that the City of Pomona is not in a fiscal position to purchase the land or develop it without help from the state. It is difficult to imagine the state having to pay to get rid of land they now own and are putting to good use.

We hope that other viable alternatives can be explored before this valuable state facility is closed and gone forever.

Thank you for your attention.


From: Sunny Maden
Sent: Thursday, February 25, 2010 11:36 AM
To: Lungren, Nancy@DDS
Subject: Re: Nice to meet you
I truly hope that Governor Schwarzenegger's legacy will not be that he put aging people with disabilities out of their homes at developmental centers to sleep on the streets and under bridges. The Regan legacy lives on that he created the homelessness. It breaks my heart

Givernor Schwarzenegger has already has closed Agnews and regardless of the planning and 962 homes etc. many Agnews residents, who were well cared for at Agnews, are not receiving adequate care and services due to inappropriate placements, poor staffing and Medicare budget cuts. dental care is an obvious one.

The array of services offered in California has never been fully offered by the Regional Centers to families who desperately need them. Most do not even know DCs exist and they provide $24 / 7$ professional care. There are many people with disabilities, living desperate lives, in the community who are eligible for and need DC services and care but the Regional Centers deny the help for admission. Transparency is lacking in the California attitude toward care for the disabled.

Thank you for finding me last night to introduce yourself. I am so pleáse to meet you. Thank you also for being at the Public Hearing. Can you tell me how to obtain a CD or copy of the testimony?

Sunny Maden
South Hills Escrow Corp.
220 S. Glendora Ave.
West Covina, Ca. 91790
626-919-3464
800-847-5486
626-919-3136 fax
Sunny@southhillsescrow.com

California Health and Human Services Agency
Attn: Megan Juring
1600 Ninth Street, Room 460
Sacramento, Ca. 95814
Dear Megan:
Thank you for your thoughtful telephione calls on Friday, January $29^{\text {h. }}$. We did not catch up with each other until Monday; however, I was so comforted by your thoughtfulness.

I have enclosed a letter to Terri Delgadillo with a copy to Kim for your reference. The letter sets out some of my issues with the pending announcement. I will always welcome your comments. We talked briefly about waivers. It do know waivers are a "no man's land" for most of the DC families. They do not understand what they are or why the state obtains them and for what benefit they are to consumers. Let's pursue some educational/ informational meeting for DC families. I am encouraging $100 \%$ envolvement in decisions coming understanding through education. The Parent Cordination Council (PCC) may be very interested in arranging a waiver information presentation meeting with staff from the Agency at LDC for families. I will be happy to gather and print resource material or help in any other way.

Thank you again for your very kind telephone call. Your concem for me and for the families is so appreciated. You are a treasure and I am so fortunate to know you.

Very truly yours,
Sunny Maden

Cc: Cheryl Bright, LDC Executive Director
Bob Hazard, President of PCC
Terry DeBell, V.President of PCC

February 4, 2010

California Health and Human Services Agency
Attn: Kimberly Belshe, Secretary
1600 Ninth Street, Room 460
Sacramento, Ca. 95814
Re: Proposed Closure Plan for Lanterman Developmental Center (LDC)
Dear Secretary Belshe:
I have enclosed a copy of a letter, sent to Teni Delgadillo, setting out some of my issues and concerns should a proposal to close LDC be presented to the legislature on April $I_{\text {, }}$ 2010.

It has occurred to me that you may like to visit LDC. I would be honored to arrange a guided tour for you at any time it would be convenient for you.

Please tet me know when a tour can be arranged for you.
Very truly yours,
Sunny Maden


[^11]February 3, 2010
California Department of Developmertal Services
Attn: Terri Delgadillo
$1.6009^{\text {tix }}$ Street
P.O. Box 944202

Sacramento, Ca. 94244-2020

## Dear Teni:

Thank you for your telephone call Friday morning to give me advance knowledge of the amourcement of the proposal to close Lanterman Developmental Center (LDC). Your concern for me and farnilies who are directly impacted by the shocking news is much appreciated. The affect is heart wrenching, painful and is causing excruciating stressful fear for the lives and well being of the loved ones who receive 24/7 care at LDC.
The proposal to close LDC is especially disturbing for the following reasons:

1. Closing a premier facility, LDC, with Federal funding reimbursement, will significantily reduce the array of services and supports available in California to people with severe and profound disabilities and reduces our commitment to the Olmstead Decision.
2. Closing this outstanding $24 / 7$ facility will further burden the system that is already depleted of funding to provide services and supports for people with disabilities.
3. LDC provides a resource for the Regional Centers to access stable and safe placement for clients who require short term, emergency and long term specialized treatment programs and hands on 24/7 staff.
4. LDC is the forum with expertise for training of professional staff who works in the community.
5. Closing LDC will cost millions. This state can not afford to eliminate existing, well maintained and working infrastructure of supports and services and attempt to replicate them in the community with a duplication of cost that will continue for years.
6. Care for people with severe and profound disabilities, like our LDC residents, has been documented to cost more whien they live in the commumity.
7. The cuts documented in the Statement by Secretary Kim Beishe regarding The Proposed Budget for Fiscal Year 2010-1 1 dated January 8, 2010 sets out extensive cuts and program reductions and now the increased burden to Regional Centers without funding is extremely dangerous to a most vuluerable population.
8. The closure of Agnews has not been evaluated, many of the.former residents are not receiving the services they need and further budget cuts are impacting them.
9. The economic impact on the surrounding community and businesses will be profound.
10. The $24 / 7$ care in our limited number of Developmental Centers for the limited number of people with profound and severe disabilities who live, included in commity activities, with dignity and a positive quality of life because of the excellent care is not duplicated anywhere else in this state.
11. April 1,2010 is a date that does not allow enough time for stakeholder input or planning. The date is one date that is unusual and tasteless to propose the closure plan to the legislature of LDC.

The Department of Developmental Services, with the input of many family members and other stakeholders, has created and maintained a Developmental Center system of excellence. The facilities are safety and comfort standards and in many locations are "State of the Art" The Agency and Departurent deserves commendation. I do hope the proposal to close LDC will be reconsidered and withdrawn and if presented, the legislature will reject it.

Very truly yours,
Sumny Maden


Cc: Secretary Health and Human Services Kim Belshe

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From: Larry ]_
Sent: Tuesday, March 02, 2010 1:10 EM
To: Coppage, CindyeDDS
Subject: Don't close lanterman!
I object to the closing of "lanterman". Especially putting any funds from
the proposed sale, into the general fund. Sell off part of the property and
improve the existing facility.
    Thanks for your time: larry billings
```

From: Laura Bell
Sent: Wednesday, March 03, 2010 11:28 PM
To: Coppage, Cindy@DDS
Subject: Spam:Subject: Public Input Re: The Proposed Closure of Lanterman Developmental Center

I am opposed to the closure of Lanterman Developmental Center [DC]. The Department of Developmental Services [DDS] community placement only model is not suitable for the profoundly retarded, a population of which many are also very medically fragile. Given that this is the majority of those individuals who now reside at Lanterman, DDS closure proposal of Lanterman must be opposed. It is inhumane and cruel to subject these profoundly mentally disabled men and women, many who have lived at Lanterman for thirty, forty, fifty, sixty and even seventy years to the loss of their familiar surroundings, the company of each other, and the staff who love and care for them. Their suivival depends on the very specialized care and services that only Lanterman can provide. l ask that DDS find. a way to responsibly provide for these profoundly retarded and medically fragile individuals by retaining at least a portion of Lanterman for their care.

Sincerely,
Laura Latham Fuller Bell

From: neta hobson
Sent: Saturday, March 06, 2010 3:25 AM
To: Coppage, Cndy@DDS
Subject: Lanterman Hospital
Cindy,
I realize this is after the deadline that Dian mentioned but I had surgery this week and did not read my e-mails.
Selling this land and dumping patients seriously in need of specialized care seems a very inapropriate way to save money for the state. My suspician is that it will cost far more to transfer and house these fragile patients in less acceptable facilities.
I would urge you and anyone else with power to reconsider this decision. Neta Hobson RN

## From: Mary Bailey

Sent: Monday, March 01, 2010 4:08 PM
To: Coppage, Cindy@DDS
Subject: Spam:Lanterman Development Center
I recently learned that the State of California wants to close the Lanterman Development Center and sell the property to developers for a shopping center etc.

It is a sad thing Indeed when the Government is more interested in money than in people's lives. The people who live here are living here because they need special care and they are not able to function on their own. The facility is for severely mentally disabled or brain damaged patients and they need to be looked after. Many of the current patients who are severely disabled and aging have no one to look out for their interests and cannot survive on their own.

I realize it is necessary to balance the budget but it is a huge cost to human lives to close a facility such as this. We do not need more destroyed lives!

Mary Bailey

From: bryan bates
Sent: Wednesday, February 24, 2010 9:55 PM
To: Coppage, Cindy@DDS
Subject:

## Ms. Coppage,

As a concerned citizen who cares about the severely disabled, I believe Lanterman Developmental Center should not be closed down. The delicate clients rieed a stable place to live with the same friends and staff who care for each other like family. They rely on consistent daily routines in familiar surroundings where they are comfortable and happy. Moving away from all they know will cause major mental and physical problems that will take constant therapy or constant drugs. I don't believe that group homes will have the necessary 24 hour a day access to well qualified therapists of different persuasions. Many clients will also lose their jobs at the nearby bullding.

Think about a little child who is forcibly taken from her home, family and friends. The anguish and confusion is indescribable. Many of the clients at Lanterman are little children who will never grow up. Please don't put them through the endless pain.

Sincerely,
Bryan Bates

From: michael bailey
Sent: Tuesday, February 09, 2010 6:47 PM
To: Coppage, Cindy@DDS
Subject: Lanterman DC Closure
I am a member of People First, California, Orange County Chapter. I am in the Regional Center of Orange County. I think it is a good idea to put as many clients as possible into community living and work programs from the DC. But I also don,t think it will be possible to close all the DCs Enough patients will continue to need DC level services that one should stay in place to. meet the needs of the state's dd population.
With Lanterman DC clients, it will be important that wherever they are moved to in the Los Angeles County area they have access to good transit service either by bus or by paratransit from group homes or supported living programs to work programs and social recreation activities. I bring this up because on Friday I went with a group from Transit Advocates of Orange County/People First Orange County to the Southern California Transit Forum at Chapman University in Orange. Over 400 people went and one of the speakers was Arthur Leahy, the new Executive Director of LAMetro, the main bus and paratransit system for Los Angeles County. He said he will release a plan later this year to eliminate $30 \%$ of LAMetro service. Transit, bus and paratransit is a lifeline service that is part of the social and economic safety net we need for community living. Clients should not be moved out of Lanterman into a group home or supportediving program located on a bus route that will be eliminated or where paratransit will be eliminated. He didn't say when he would release the elimination plan just it would be later this year. But it is something to take into account when moving clients out of Lanterman. Thank you and best wishes, Michael E. Bailey

From: Elaine Ayotte
To: Lungren, NancyeDDS
Sent: Mon Feb 01 17:47:42 2010
Subject: Lanterman closure
Ms. Lungren,
I just received the notice about the closure of Lanterman. I am the conservator for my 60 year old sister who has lived in developmental centers for 51 years. What is the plan for the elderly, medically fragile residents? Is there any discussion for keeping some parts of Lanterman open for this aging population who have been living there for so long? What arrangements are being made? I live in Washington state and cannot easily attend the meetings in Eebruary. How will I get information and give input? Please advise?
Elaine Ayotte

Comments:
Afecording to a study by Shavelle, Strauss and Day, Deinstitutionalizatioǹ in California: Mortality of Persons with Developmental Displitities after Traisfor into Compunity Care, 1997-1999, httoflyeywilfeexpectancy, conifaiticlesidisipdf, there was a
 compared to residents of developmental centers. Their conchision is that the reasons for this were the leas intensive medical care and supervision avallable in the community, and lack of continuity of care, centralized record keeping, and inumediate access to medical care.

My son who is 50 years old has lived at Lanterman for 33 years. During this time we have seen continuous improvementin the services provided here, with increastig degree of profesplonalisin, caing and understanding shown stifi. It waud be a waste tosee all Ghese eftorts and the associated costs at improving the servies just thrown ouit There must be better altornatives.



From: Mark Anthony
Sent: Friday, March 05, 2010 3:28 PM
To: Coppage, Cindy@DDS
Subject:
Requesting a rehearing regarding the closure of Lanterman Developmental Center.

From: Traci Anderson
Sent: Friday, March 05, 2010 4:21 PM
To: Coppage, Cindy@DDS
Subject: Lanterman Developmental Center
Dear Ms. Coppage,
This is a letter to formally request that Lanterman Developmental Center be given a 120 day rehearing to further discuss matters regarding its potential closure.

Thank you for your consideration,
Traci Anderson

From: Tanzim Arastu
Sent: Monday, March 08, 2010 8:30 AM
To: Coppage, Cindy@DDS
Subject: LDC Closure

Dear Cindy,
I would formally like to request a 120 day hearing regarding the closure of Lanterman
Developmental Center.
Thank you.
Tanzim Arastu

From: Marilyn
Sent: Thursday, February 25; 2010 9:11 AM
To: Coppage, CIndy@DDS
Subject: Lanterman Closing
Lanterman is certainly a wonderful and unique facility. However, considering the cost of care for the relatively few residents, I fully support the closure.

Marilyn Anderson

March 4, 2010

Ms. Cindy Coppage
Department of Developmental Services
Developmental Centers Division
1600 9th Street, Room 340 MS 3-17
Sacramento, CA 95814

Dear Ms. Coppage:
This is in regards to Lanterman Developmental Center State. Hospital. How can the state be so unrealistic and Insensitive as to put severely mentally challenged patients on the streets in these communities.

This state has to find a way to provide funds for these displaced people. If this country can give millions of our tax dollars to every other country in the world, this state can find funds for our under privileged and sick people. "Charity starts at home".

Cordially,


Rose Bryan
RB:jcs

March 2, 2010
Norma J. Torres
$61^{\text {st }}$ Assemblywoman
Capital Office
P.O. Box 942849

Sacramento, CA 94249-0061

Dept. of Developmental Services Developmental Centers Division<br>ATTN: Cindy Coppage $16009^{\text {th }}$ St., Room 340, MS 3-17<br>Sacramento, CA 95814

## Re: Closure of Lanterman Developmental Center

Please help us save . For the past forty years he has lived at Lanterman, it is the only home he knows. But now, because California has squandered its money, Is home is threatened. To save a little bit of money, you want to close it down and send to live somewhere else where he has less care.
is Although he is 55 years old, he has never progressed past being five months old. He is. not even a toddler. He cannot care for himself, he cannot walk, he cannot feed himself, and he cannot talk. He needs round the clock care, just like a baby. He has received this care at Lanterman nearly all his life (his parents are deceased). Because he is severely disabled and completely helpless, requires complete care from the nursing staff at Lanterman for feeding, dressing, bathing and all aspects of his daily care, including dispensing of $14+$ medications to control seizures, constipation, and esophagitis, hypertension and various topical ointments for potential impairment of skin integrity.
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Because cannot speak for himself, we wish to speak for him. As advocates for we strongly oppose the closing of Lanterman. The continuity of care and the outstanding service provided by the staff have most likely extended his life. He has been continually taken care of by the same nurses and is familiar with them, and they know him like family. Since he is unable to communicate or indicate illness or injury, the staff provides close observation to detect signs or symptoms. They are diligent in their care.
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We realize that California is facing a budget crisis, but do we take our most vulnerable children, those who cannot speak for themselves, and cast them aside? If $\square$ was your child, is this how you would deal with a money problem in your family?
Please don't close Lanterman. There are other alternatives, ones that will save money without forcing these helpless people out of their home, separating them from the only families they know. You are our voice. Now speak for us.
Sincerely,


March 2, 2010
Norma I. Torres
$61^{\text {st }}$ Assemblywoman
Capital Office
Pes Bax 942849
Sacramento, CA 94249-0061

Dept. of Developmental Services<br>Developmental Ceaters Division<br>ATTN: Cindy Coppage<br>$\$ 6009^{\text {th }} \mathrm{St}_{\mathrm{St}}$ R Room 340 MS 3.17<br>Sacramento, CA 95814

## Re: Closure of Lanterman Developmental Center

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Norma J. Torres
$61^{\text {se }}$ Assemblywoman
Capital Office
P.O. Box 942849

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Dept. of Developroental Services
Developmental Centers Division
ATTN: Cindy Cappage
$16009^{\text {th }}$ St., Room 340, MS 3-17
Sacramento, CA 95814

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March 2, 2010
Norma J. Torres
$61^{51}$ Assemblywoman
Capital Office
P.O. Box 942849

Sacramento, CA 94249-0061

Dept. of Developmental Services<br>Developmental Centers Division<br>ATTN: Cindy Cowage<br>$16009^{\text {th }}$ St., Room 34.i, MS 3-17<br>Sacramento, CA 95814

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Sincerely,


Phone:


Dept. of Developmental Services<br>Developmental Centers Division<br>ATTN: Cindy Coppage<br>$1600.9^{\text {th }}$ St., Room 340, MS 3-17<br>Sacramento, CA 95814

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Norma J. Torres
$61^{\text {st }}$ Assemblywoman
Capital Office
P.O. Box 942849.

Sacramento, CA 94249-0061

Dept. of Developmental Services Developmental Centers Division
ATTN: Cindy Coppage
$16009^{\text {th }}$ St., Room 340, MS 3-17
Sacramento, CA 95814

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Sincerely,


March 2, 2010

Norma J. Tortes
$61^{\text {st }}$ Assemblywoman
Capital Office
P.O. Box 942849

Sacramento, CA 94249-0061

Dept. of Developmental Services

- Developmental Centers Division ATIN: Cindy Coppage $16009^{\text {th }}$ St., Room 340, MS 3-17 Sacramento, CA 95814


## Re: Closure of Lanterman Developmental Center

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March 2, 2010
Norma J. Tories
$61^{\text {st }}$ Assemblywoman
Capital Office
P.O. Gox 942849

Sycramento, CA 94249-0061

Dept. of Developmental Services<br>Developmental Centers Division<br>ATTN: Cindy Coppage<br>$16009^{\text {th }} \mathrm{St}_{\text {, }}$ Room 340, MS 3-17<br>Sacramento, CA 95814

## Re: Closure of Lanterman Deyelopmental Center


#### Abstract

Please help us save For the past forty years he has lived at Lanterman, it is the only home he koows. But now, because Califomia has squandered its money, Is home is threatened. To save a little bit of money, you want to close it down and send It live somewhere eise where he has less care.


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Norma J. Torres
$61^{\text {st }}$ Assemblywornan
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$61^{\text {st }}$ Assemblywoman
Capital Office
P.O. Box 942849

Sacramento, CA 94249-006I

Dept. of Developmental Services
Developmental Centers Division
ATTN: Cindy Coppage
$16009^{\text {th }}$ St. Room 340, MS 3-17 $^{\text {3 }}$
Sacramento, CA 95814

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Please don't close Lanterman. There are other alternatives, ones that wifflsäve money without know. You are our voice Now speak for us.
Sincerely,


Phone: $\qquad$

March 2, 2010
Norma J. Torres
$61^{\text {st }}$ Assemblywoman
Capital Office
P.O. Box 942849.

Sacramento, CA 94249-0061

Dept. of Developmental Services Developmental Centers Division<br>ATTN: Cindy Coppage<br>$16009^{\text {th }}$ St. . Room 340, MS 3-17<br>Sacramento, CA 95814

## Re: Closure of Lanterman Developmental Center

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Sincercly,


# UPDATE 

January, 2009

# Cost Comparisons of Community and Institutional Residential Settings: Historical Review of Selected Research 

Kevin K. Walsh, Theodore A. Kastner, and Regina Gentlesk Green<br>Mental Retardation, Volume 41, Number 2: 103-122, April 2003

In the 2003 article noted above a review of selected literature was undertaken to determine the validity of institutional vs. community cost comparisons. A number of methodological problems were identified in the literature reviowed that compromised much of the earlier research on the topic. Additionally, a number of considerations were outlined - source of farchds, cosr shidting, cost variation, staffing, and case mix - that need to be taken into account when such comparisons are undectaken.
Thie question has arisen whether the conclusion of this 2003 review, that large savings are not possible within the field of developmental disabilities by shifting from institutional to community setuings, remains current.
For the reasons explained below, we find that the 2003 article continuss to be valid in 2009 and beyond. That is, cost savings at the macro level are relatively minor when institutional settings are elosed and, if there are any at all, they are likely due to staffing costs when comparing state and private caregivers.
As such, the study will continue to be useful in policy discussions in states.
Soveral factors point to why the study's conctiasions remain valid in 2009:
Review Article. As a review article, the 2003 publication does not generate new data; that is, it revieks previous research. Because of this, the article is more resistant to becoming outdated. Those reading the article, however, would do wall to keep in mind that the studies reviewed in the article employ cost figures that existed as the time the origingl research articles were publshed. Therefore, while the findings and comelustaris drawn in Walish, et al. (2003) will cinatinge to bo timely, the actual cost figures miay need to be adiusted to curicne levels.
Stability of the Campoinents. Because the service and support lanidscape remains in lagge
part, similar in 2009 to 2003 and before, the conclusions of Walsh, et al. are likely to hold. For the most part comparisons reviewed generally compared congregate ICF/MR settings and community-baged residential setuings (typically group homes) funded undet the Medicaid HCBS waiver. Although many states have been moving toward personal budgets and fee-for-service modets, group tiomes continue to be a primary community residential service setting. In this way also the conchusions of the 2003 article continue to be applicable.
Stability of the lssuies. As noted; the 2003 article presented descriptions of various considerations that affect cost comparisons across states. Because the structural components of the issue have remained unchanged (e.g... instiantional sertings, group homes) and the funding models have remained largely intact (i.e., Medicaid. ICFMMR and HCBS waivers), the various factors affecting them, for the mpost part, remain as presented in Walsh, et al.
That is; there remains a great deal of cost variation from institational to commpnity settings as described in the article; cost shititing. as described in Walsh, et al., is to sorme extent likely to be structuratly fixed in most states owing to the nature of state goyemments. That is, when certain costs disappear, when individuals are transferred from ICFAMR setuings, it is highly likely that these costs will reappear in other state budgets (such as Medicaid). In nearly all instances, this is ahmost unavoidable. In shoit, costs don't just disappear when individuals are moved.
Based oi the forgoing, it appears that the conclugions drawn in thic 2003 articte contuinue to be valid.

KKW, fanuary 23, 2009

I have been a devoted employee of Lanterman Developmental Center for the past 20 years. For most of that time I have had the honor and priviege to serve the same group of clients and have developed relationships with them and their fondles, who have entrusted us with the care of their sons, daughters, brothers and sisters. The dients I have worked with are profoundly and severely mentally retarded, which can be the equivalent of mental ages of between 1 and 3 years old, and several are dually diagnosed with mental illnesses as well. Most are unable to speak, thus I am compelled to speak on their behalf.

A few years ago we had a client that was diagnosed with cancer and given about 9 months to live. With the love and medical care that we provided to this individual, he lived happily with his friends and favorite staff on our residence, for another $41 / 2$ years, and had his favorite groin leader. by his side as he took his last breath. I currently work with dents that look for their favorthe staff when they are away on vacation or even lust on their days off. How are they to. understand if those people are abruptly taken from their Ives forever? You cannot make them understand what you are a bott to put them through, you cannot explain or give examples of Camarillo or Agnews. They only know the life they have here at their home, Lantemian.

Some of our clients have lived here at Lantemman for over 70 years, and have fo comprehension when they are told that Lanterman may be dosing. This their safe nerghbortrood where they can walk freely around the beautiful caropte that they know only as their home. They will not understand when they are uprooted rom the only home they have ever known, and separated from staff they have bonded with and may have been with for the past 20-30 years of their lives. Doctors, dentists, nurses, psychologists, psychlati[sts, and numerous other service providers have worked with our clients for decades, know them and all their special needs, and have worked hard to build a rapport with these clients. Many of these people are available to our clients at almost any time of the day or night, which will not be the case if. Lateran ceases to exist.

Nat everyone is meant for community lIVing. I wholeheartedly believe that there is no community home: that can come close in comparison to the quality of services that are provided here at Lantermin. Unfortunately many doctors and psychiatrists in the community are more than generous with prescribing medications to "control behaviors", while. Lanterman strives to maintain the least restrictive environment possible for each indtyidual in every way. Years ago, I worked at a group home, and I was the only person that was even in the Psychiatric. Technician program. All the other people that worked there were not trained in any way to saminister medications, or deal with behaviors. I know personally of 2 clients that moved from Ianteriian out to community group homes, and passed away shorty after due to neglect on the part of the caregivers. Although I'm sure times have changed, "'still believe that there is no cemprarison:between the people working for minimum wage in a group home, that receive 2 weeks of training and our licensed Psychiatric Technicians or Psychiatric Technloan Assistants and the years of experience we have had working with our dents.

Letterman was developed and has existed for a reason, a sppeeffic purpose....serving these Wonderful and special people. Do not punish them or make them suffer because of the financial mistakes of others. Closing Lanterman is not the answer to california's budget defidt, It will only make these clients innocent victims of our economic crisis. You have taken our pay, our holidays, and yet we continue to come every day, with smiles on our faces and love in our harris; and work Just as hard as we ever have, to care for these people that need us to be here, need us to support them, and need us to be their voles today. Were fighting for the rights of these flints to live...to exist in the best place:possible for each of them, which I believe is here at Lanterman.

Chang Cassino Sire

From: Rick Carter
Sent: Friday, March 05, 2010 5:08 PM
To: Coppage, Cindy@DDS
Subject: Safety of Patients
March 5, 2010

This letter is to express my opinion of the closing of the Lanterman Developmental Center. I am a concerned relative of I realize it is not you personally responsible for the actions taking place. However $/$ am very concerned for the hundreds of residents.

The residents are of a special nature. They are like orphans, very sick orphans. It is a shame that we as Americans seem to 'run' at the chance to help other people in need in other countries, but not our own helpless people.

The residents have been there for years, they know no other way of life. Many of them are not able to live in a home with their own families. So many of them are a danger to the public, not willingly but by their own sad minds. It would be like just opening a state prison and letting everyone just out. Go live your life.

Then the employees, the patients are so used to being around the same people. No one will adjust. It is just a terrible that so many people are at risk, many of them will die. That is just not right.

I do hope that there will be a different outcome. I am praying for all those involved. Please do not close Lanterman. Too may lives are at stake.

Thank you for your time. I do hope everyone will reconsider.
Sincerely,
Dawn A. Carter

## CALIFORNIA CONSERVATION CORPS

Pomona Satellite
3530 Wơat Pomont Blvo. Pomona, CA. 91768
(909) 596-4206 FAX (909) 398-2633


## MEMORANDUM

| TO: | Whom H May Concern <br> Depaitment of Developmental Services |
| :--- | :--- |
| FROM: | Jennifer Dulay O® <br> Project Manager |
| DATE: | February 24, 2010 |
| SUBJEGT: | Public Hearing Writing Submission |

I was unable to speak at the hearing but would like to ask a question. Will there be a formal process considered for the affected, displaced State Agencies with relocating? Whether it is from the D.D.S or D.G.S., any assistance would be fielpful even af the Sacramento level. Our Agency headquarters is located at $171924^{4 \boldsymbol{1}}$ Street in Sac̣ramento if someone can discuss a plan.

State employees being affiected by the proposed closure can be placed on an SROA list, but I have 60 contract state employees thata are not protected by a union or state surplus lists.

Thank you in advance for your assistance.

##  <br> rentenimperionimith coital

February 24, 2010
As the professional organization representing 511 members employed at the Lanterman Developmental Center (LDC) and as pledged advocates for the 398 people who call LDC home, CAPT's Board of Directors has taken the position that we are strongly opposed to Department of Developmental Services (Dips) proposal to close Letterman Developmental Center.

We believe the decision by the DDS to move forward on a closure pig motivated by money is net in the bent Interest of the individuals living and fecedifig licensed,
 to develop such a plan and that this entire process wilt be done lin haste, neiardless of the Individual needs and wishes of fridyrduats: and their families and legal conservators. We believe a frailty closure at the very least would bes bubbly disruptive expedience causing dent great emotional and physical stress and at the very wars would lead to dangerously Inadequate care in inferior, intie-regulated community tomes.

CAPT has long said that, for many Individuals, the current community care system falls to provide services that are equal to or better than care in developmental centers. Vital seivelces are often substandard or noiexictient in the conminilfy. To close Lantermatn would cause services to be lost for good. Highly qualified and ilcensed professional staff and important continuity of care would be scattered to the winds in the name of fiscal savings.

And any savings themselves are questionable. A recent study found that large savings are not possible within the field of developmental disabilities by shifting from developmental center to community sittings, as the funding follows the clients.

We understand how the courts and federal government are pressuring the state to dose developmental centers arid move clients to smaller residences: However, CAPT believes Individuals with developmental disabilities should be able to dotoose where they live from the full continuum of op tons -- whether In their own bores, in supported ling, In group homies or in developmental centers -- and that all options should include professional, trained, regulated stipe.

WIth DDS intent to move forward on closure of LDC, we believe the department has set the bar will the dosura plan of Agnew Developmental Gaiter. Hôtievet, the time and funding available for. the Agnew closure is dit the depagtrient's ow in admittance not spillable for Lankerman, We believe that any closure plain or any plan at all involving digits -- shout o be indifidual-based, bot moneymotivated. The nemldanits of LDC depiarive no lads.


Tony Myers
Stat. osident



# From: Cynthla CableKulli <br> Sent: Saturday, February 27, 2010 10:17 AM <br> To: Coppage, Cindy@DDS <br> Cc: <br> Subject: Lanterman State Hospital closing 

Dear Ms Coppage,
I am a family friend of $\square$ family. resides in Residences: I am very very concerned with his Continuity of Care. He will have nowhere to go if Lanterman closes. His family is spread around the country and his parents are dead. His condition is such that he cannot be integrated into a normal family's life. He is one of the most disturbed patients and cannot be around young children, or left alone. Even small changes to his routine bring about unpredictable behavior.

What does the state plan on doing with this man? This man who has been a ward of California since 1947? Please let me know so that I am secure in the knowledge that this man will receive the continuity of care he needs. Because all of us, every resident of CA, needs him to be taken care of.

I understand that the budget of the state that I live in is in dire straits. We have continually advanced budgetary increases to the point that we cannot support all of our wonderful programs. But it is immoral to try to balance the budget on the backs of those - least able to care for themselves. (the patients!)

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Cynthia Cable
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Cindy Coppage<br>California Department of Developmental Services<br>Developmental Centers Division<br>1600 9h Street Room 340-MS 3-17<br>Sacramento, CA 95814

February 24, 2010

## PUBLIC INPUT ON THE CLOSURE OF LANTERMAN DEVELOPMENTAL CENTER

Thank you for providing the opportunity to give written input to the proposed closure of Lantermant Developmental Center.

First of all, I applaud the administration for making this proposal at this time. It is the right thing to do. I think we have seen enough examples of former developmental center residents now thriving in community settings to know that quality lives can and will be the result of this transition.

Given my profession as Executive Director of a community-based organization serving regional center consumers, my support of this action may be dismissed as just representing my "team". But let me say that my sister, was born with profound developmental disabilities and has lived for 56 years at Porterville Developmental Center. When my parents placed her there in 1954 at the age of 5 , they were very relieved that she was able to get in. My father was a physician and, as you know, the medical communsty at that time promoted institutionalization for kids geting too big to be cared for at home. My father died suddenly shortly thereafter and my mother, now struggling to. raise four other kids alone, was adamant that the DC was the best place for . My mother died in 2004 and another sister and I became co-conservators of and continued. her residence at Porterville. died last month at the age of sixty. I can say without reservation that received quality care throughout her lifetime. The heartfelt expressions of love and affection during memorial service in Unit are testimony to the quality and longevity of staff.

But that doesn't mean that, as a system, we can afford to maintain those large institutions. The same quality of care that my sister received all those years is available in smaller community-based settings and at far less cost. Right now, community services for the non-DC population are being starved with frozen and then reduced funding. Clearly, that issue must be addressed during this tansfer. Existing community services can be supported to ensure the smooth closure of another developmental center. Captured resource savings should be a benefit to all consumers of regional center services.


Board of Olecectors: Barbara Steveson, Chair Christopher fones, Vice Chair,Treasurar Màry Ellen Tiffany, Secretary Jeffrey Dodds Lynda Fainly Steven Fẹdile Shari Isaac William Kimsey Jean_Snith Cynthia S. Burton, President/CEO

San LuisObispo County ? Santa Barbara County a Ventura County y Karn County a Los Aingeles County

From: Mary Burkin
Sent: Wednesday, March 03, 2010 8:39 PM
To: Coppage, Cindy@DDS
Subject: I oppose the Closure of Lanterman Developmental Center
March 3, 2010
Dear Ms. Coppage,
Please add my name to the long list of concerned citizens opposed to the proposed closure of Lanterman Developmental Center.

There are many reasons why I oppose closure:

1. It is more expensive for California Citizens to pay for the same high standard of care for clients in outside communities, especially when that particular population has so many severe physical handicaps.
2. The people served by Developmental Centers cannot speak up for themselves, and cannot fight for their own rights, but nevertheless are entitled by the Lanterman Act to a much better quality of care than that sporatically available in outside communities.
3. The Developmental Center is a focus for local individual and group charities and volunteers, whereas in outside communities, persons with Developmental Disabilities aren't easily contacted by any outside non-profit groups, allegedly on the grounds of confidentiality.
4. Studies have shown that persons transfered into outside communities have a lower life span than those who remain in Developmental Centers.
Please note, this isn't a complete list. I can't belleve that the citizens of California are wlling to let persons so medically and emotionally fragile suffer even more pain.

There are more reasons for opposing the closure that I haven't listed.
Thank you for your help.
Yours truly,

Mary Burkin

Hotmall: Powerful Free email with security by Microsoft. Get it now.

From:
Sent:
To:
Ce:
Subject:

Boyd Bradshaw - HCDD Inc.
Thursday, February 25, 2010 1:55 PM
Delgadillo, Terri@DDS
Hutchinson, Mark@DDS; Walker, Rita@DDS
Spam:Lanterman Closure

Terri,
As the Lanterman Developmental Center closure comes closer to fruition residential options that are available and/or need to be developed will become an important part of the closure process. REScoaltion appreciates the need for diverse thoughts and ideas on the subject; therefore, we would like to make sure that we are an active participant in the process. With a membership that includes residential service vendors from every Regional Center catchment area south of the Grapevine, we have an interest in the closure process. As this process unfolds we are certain that numerous issues will arise that cannot be planned for. However, it is our belief that there are three issues that should be seriously considered. They include:
1.

Utilization of existing residential options - Considering the significant number of vacant beds in various Regional Center catchment areas, we would like assurances that efforts are made to support existing businesses before developing new ones.
2. REP process for any new programs that need to be developed - We would like to ensure the RFP process is open and transparent. While we have excellent Regional Centers located in Southern California there have been occasions when actions have been perceived as less than sincere.
3. Real Estate Protocols - We would like assurances from DDS that RFP's stemming from the Lanterman closure do not require potential vendors to lease, rent, or otherwise enter into contracts with Real Estate entities affiliated with Regional Centers.

We realize that DDS has a lot to consider in an effort to fast track this closure. It is for this reason that we are presenting our position to you.

Cordially,

Boyd Bradshaw
President REScoalition

From: Vergine Jarakian
Sent: Thursday, March 04, 2010 1:56 PM
To: Coppage; Cindy@DDS
Subject: Keeping Lanterman Development Center Open
March 4, 2010 .
Dear Ms. Copage,
As a former administrator of special education services in Los Angeles Unified School District, I am very concerned about what will become of the Lanterman Center and the patients and employees effected by its closure. My brother-in-law, has lived at Lanterman for the past 27 years. The proposed closure will not only be devastating for him and the other residents, their families, thousands of employees who will lose their jobs, but the community as a whole. The constant care he has been getting at Lanterman, the periodic needs assessments and goal setting by professionals have helped him thrive at that setting. It is ethically and morally wrong to close Lanterman Developmental Center. I strongly urge the Governor to reconsider his decision to close this safe haven and home for the developmentally disabled.

Eunice Kennedy Sbriver said, "Every person, regardless of whatever different abilities they may have, can contribute, can be a source of joy, can beam with pride and love." It is at Lanterman where my brother-in-law, $\square$ exemplified that quote. He was treated with dignity and respect that all individuals with special needs deserve.

The workers and residents at Lanterman are and have been part of his. "extended family" for many years. He has made great progress, participated in Special Olympics, and won medals while at Lanterman. He was consoled by his caregivers there when he grieved for the loss of his mother. My mother-in-law passed away a few years ago knowing her son was living in a safe and secure environment. Closing this facility will be a tragic mistake of monumental consequences.

Prior to coming to Lanterman, faced discrimination on a regular basis. On a recent flight to see family members out of town, he was pulled out of line at the airport and asked to produce a different form of picture idnetification. To subject a non-verbal human being to such humiliation is unacceptable. Our society has a responsibility to protect the sick and vulnerable. It is to no fault of his own that he is developmentally disabled. Our entire family is concerned for how this closure will negatively affect his well being.

I urge you to please reconsider closing Lanterman and do what is ethically and morally right.

Thank you in advance for your time and consideration in this matter.
Sincerely,
Vergine Jarakian

Dear Dins:
Whave wiulter eqter etat pay siseco, meres chuiviz, whe coule. I tnow that pued La letter shause be ptatel es there cortha). percon porty. But e funt perm ouvs Rurnais what you neel triour mat
 (omental) never.
plenser oonsiots the inpater that Alosur wil extaif al ald Residente at Lenterman Hein care psycholoy y zetate' The elter ís cincuuded an thew noz:

Thank yfow,
उ~uvernarefor siothe and cionsestsedx. $\stackrel{y}{c}$

Re: Oppose the closure of Lanterman Developmental Center, Pomona, CA. Your Honorable:
We are Shirley A. Huang \& Wynne Huang, mother and sister of our oldest sor ; who has resided at Residence Lanterman Developmental Center (LDC) for 14 years. He is much better when he stays at LDC. Regional Center placed him many times in community and failed. He is extreme hyperactive and very dangerous to him self:
His previous community placements were very unsafe, inhumane environments and lacking of proper staff. One time we had to watch those retarded clients since the only female staff was running to another house to ask her supervisor, who was watching for the retarded client too, to come over to answer our question. These were horrible. Department of Developing Service (DDS) tries to close LDC and sell the land to save money. DDS has spent too much money in expanding regional centers and their staff. I used to see our local Regional Center had 6 or 7 staff, now they moved to a big budding with many staff. Each Developing Center also has one community placement officer, even one nurse in Orange County was handing my son's placement, regional center's staff are not doing good thing for retarded disables. We strongly suggest cutting regional centers' budget and staff to save state money instead to close Lanterman Developing Center and other state facilities. They apparently don't understand real meanings of Lanterman Act.

Thank,

Respectfilly,

Shirley A. Huang (Mother)
Cell

Wynne Huang, M.D.
Cell:


March 8, 2010

## Lungren, Nancy@DDS

From: Roger Huntman
Sent: Saturday, February 13, 2010 6:30 PM
To: Coppage, Cindy@DDS
Subject: Lanterman Closing
Dear Cindy,
My name is Roger Huntman. My sister, $\quad$ has been a resident at Lanterman (Unit life.

Unfortunately, I will not be in attendance as I now reside in Washington State. However, as her custodian, I should like to express my concems prior to March 5 as well as the scheduled meeting Feb. 24.

It is understandable that the status quo is not an option which should be precluded as an argument at the meeting at its outset for time constraints. The acreage has always been conducive to high-density development which has atways been my concern. So, the closure comes as no surprise considering the decine in residents as well as the state budgetary shortfall.

One option, which will likely be discussed, would be to consolidate the residents and reduce staff. It would allow the residents an opportunity to still enjoy the environs to which they have long been accustomed.

Still, there are those who would as NIMBYs (not in my backyard) be opposed to such an arrangement due to . greed, ignorance and/or snobbery. Developers, and there are many should be in attendance to hear our concerns.

Fairview is an option as a final resolve for those who, like my sister, are severely mentally disabled and unable to function in a community setting which I have opposed at every IPP meeting. As a holdout for costody, it was always my thought that should this eventuality come to pass, it would fall on me to bear the final burden should her placement not be in keeping with my wishes. If the residents can be moved to Fairview and still be with those on their ward, it would surely lessen the trauma of the move and serve as an acceptable resolve as far as I am concerned.

Community placement is a final resolve. Many are underfunded, understaffed, poorly trained and paid accordingly, anaccountable, abusive to residents, motivated by profit, randomly comingle residents. It is far from the IPP meets with professionals who truly care for the residents at Lanterman.


March 2;

Ms. Cindy Coppage
Department of Developmental Services
1600 9 $^{\text {th }}$ Street, Room 34, MS 3-17
Sacramento, CA 95814
Dear Ms. Coppage,
We write to you in hopes of preventing a debacle for the patients of Lanterman Developmental Center similar to that which happened after the closing of the facilities at Camarillo.

What will be done for the patients in need of a secure facility? Placing them in the commmity would just not work.

The State of California should find other ways of balancing the budget than on the backs of those least able to fend for themselves, and pandering to the always-rapacious appetites of developers and other special interests.

Sincerely yours,


Chris and Bill Holmes


From: Cartene Holden
Sent: Friday, January 29, 2010 5:52 PM
To: Delgadillo, Teri@DDS
Subject: Spam:Lanterman Developmental Center

Hi Terri,

Easter Seals Southern California continues to help.individuals transition from Lanterman Developmental Center to the community. We provide day programs and supports, supported living and group homes. Every adult has their own bedroom and the homes all support three or four adults. Last year we purchased and renovated five homes. We have been doing this for many years now and the quality of life has improved dramatically for the people we support. We expect to continue to be an active partner in helping return to their community.

We are very interested in being a part of the Stakeholder process and the community meetings. I've formally requested this earlier today through an e-mail to Nancy Lungren. However, I did want you to personally know about our interest and commitment to having this transition be successful.

Generally my representation on the Stakeholder meetings, the Lanterman Coalition and/or during testimony reflects the position of Easter Seals California, as I lead our Public Affair Team. I expect this to continue during the discussions around the closure of the Lanterman Developmental Center. However, I am also an Executive with Easter Seals Southern California and our affiliate has been deeply involved in providing services and supports. I think it will be especially important that I become a stronger partner with you in addressing the challenges this will present. Please include me in all stakeholder activity.

Sincerely,

Carlene S. Holden

Easter Seals Southern California

818 424-4807

Nang IF. Lengran
Assistant Director for Communications
Department of Developmental Services
( 916 ) 654-1820 (rm); (916) 654-1884 (main)
nancy.lungren(o)dds.ca.gov

Lanterman Developmental Center, Closure Hearing:
I would like to tell you about my son . He is 49 years old and has lived at Lanterman for the past 42 years. He is autistic with an anxiety disorder. He is classified as severely retarded. He also has had grand mal seizures with previous code blue episodes: He is self abusive; and runs away with ne concept of personal safety. He has many other difficult behaviors.

He is taking three black box medications. (Resperidone, Lamictal and Tegretol) All three should be administered by state licensed personnel with close medical supervision for side effects. It is my, understanding that many of the deaths occurring in the community are due to untrained people who do not understand the signs of medication side effects and over dosing. (Strauss Study)
works at Community Industries with close supervision. There are behavioral probilems but there are team meetings to plan how can continue to work.

In the afternoon, $\square$ walks to Freedom Café to buy treats: $\square$ participates in the Equestrian Program, church, field trips and dances. is not always successful at these events but his caretakers continue to include him.

Over the years I have been told that there is no place in the community for Because of his behavioral and medical problems a place would have to be built for him. The community would not be safe for . In a community facility, because of difficult behaviors, his world would shrink in something that would be manageable for his caretakers.

Lanterman is the least restrictive placement for Professionally trained personnel and structured environment allows the greatest amount of freedom possible

Lanterman Act speaks to the needs of the individual. Lanterman needs to stay open for the minerity of men and women who require a higher level of care. It needs to stay open as a safety net for men and women in the community.

Both the human cost and monetary cost will be much higher if the closure plan is followied.
California has always been a leader in innovative treatment of the deyelopmentally disabied. Please don't take this backward step. There are creative solutions forboth the California: budget and the welfare of the men and womento ctanterman. Don't close Lanterman Developmental Center

## Jackie Bayer

From: Suzie Barnes
Sent: Thursday, March 04, 2010 9:55 AM
To: Coppage, Cindy@DDS
Subject:
@Lanternman Development Center
Importance: High
Dear Cindy Coppage,
It is my understanding that the DDS has recommended the Lanternman Development Center be closed. This is horrifing news for the family of (of which I am a distant relative) due to the fact that he has been successfully cared for and "treated as family" since 1946! Over sixty-four years of nursing, care, love and kindness has been invested not only into his but other's care and treatment.

I am wondering how land that is "deeded in perpetuity" for the disabled can be closed down and used to pay for State Bonds, or give developers the chance to build new shopping malls? Isn't there moral as well as legal grounds against displacing the weakest members of our society in order to satisfy the greedy and hungry wolves in politicians clothing? Why not use facilities such as the Ronald Regan State Building in LA for such purposes? In the 1990's Agnew State Hospital was closed and it cost the state over 90 MILLION doilars. Is this really, truly a wise and wonderful choice? Will the patients be successfully placed in other appropriate facilities with care givers that have know them for years?

I recently watched as my mother was admitted to a care facility for the loss of her mind (Alzheimer's Disease). The pain of having to observe another's pain, inability to change or allieviate their disability is frustrating and powerfully shocking at how little we have control over ours and other's life's. You have control and power over whether or not disabled patients are displaced, routines upended, relationships with life long nurses disrupted or even ended. It isn't a question of whether or not people will die, but merely a question of HOW MANY?

As this decision is powerfully wrought with high emotions and possibly millions of dollars worth of relocation or replacement costs, I ask that you weigh your choices carefully. Consider where you'd like to send a dear and precious family member should they become physically disabled. Thanks for taking the time to scan this brief email.

Sincerely,
Suzie R. Bames

From: JENNIFER ALLEN
Sent: Friday, March 05, 2010 4:28 PM
To: Coppage, Cindy@DDS
Subject: LDC Closure
I am writing in protest to the closure of LDC. I am currently an employee of LDC for the past $10+$ years. I'm a Psychiatric Technician. I have worked with a variety of client who live here at LDC. Every client that my co-workers and myself have taken care of have been treated with the up most care. My fellow PT's all are LICENSED PT's. We have not taken a few training course to say we can pass medications, provide treatments, monitor vital signs, monitor for pain, provide Active Treatment. I went to school, was licensed by the State of California. People in the community have had training. Training is not enough. Im afraid the clients will be placed into the community and end up on lots of medications to control their behaviors or die. During the time $i$ have been here, $i$ have seen clients come to LDC from the community and we need to help rehabilitate them. Titrate them off their medications. They come in overweight with little skills. We take the time to learn about them, reteach them, take them off medications, and provide and overall better life. One thing you see while walking around LDC is the clients. They are always out and about. Walking everywhere. They know where the Freedom Cafe is, Trust Office, Rustic Camp, the auditorium, etc. The clients that have ground privileges walk all over. They have the right of way. Everyone looks out for them. We teach them safety awareness, when we are out on campus in groups we teach them to wait at the sidewalk, what a stop sign is, etc. They know their home. Most have been here for years and to move them from the only home that they have had does not make sense. The infrastructure that has been talked about makes me wonder what parts. In the 10 years i have been here, there has been major remodeling and upgrading projects both to the facility, residences, inside and out. We had a new water tower put in, buildings painted, inside residences decorated, maintenance is always kept up on the inside, side walks have been fixed, trees planted, air conditioning put in, new audiology building built. Residences opened and redecorated. New patios put in, pipes fixed. As a tax payer of the state of Califomia, I would like to see what the condition of all the other facilities are. It seems like our grounds are beautiful and very desirable to all the surrounding cities. We are constantly hearing about how the cities want to tear everything down, build town homes, shopping centers, sewer systems, sporting arenas. LDC' is the clients home. Not something that is up for grabs for people to benefit their own agendas. Closing LDC will also hurt all the near by businesses. They get business from the staff and clients at LDC. Doing this will hurt the local business. I understand that the closure will be neccessary eventually. I dont understand how DDS can announce the closure in Jan and then have all the information together to present in April. Two months to get all the information they need does not seem right. Please hear my voice and know that there are many like me who protest this closing. Please reconsider this!!! Please for the clients who live here. Provide and gather more information before presenting this decision.
Thank you
Jennifer Allen


# Department of Developmental Services <br> Developmental Centers Division <br> Attention: Cindy Coppage <br> 1600 9th Street, Room 349 MS 3-17 <br> Sacramento, C̣alifornia 95814 

re: Proposed closure of Lanterman Developmental Center
Dear Ms. Coppage:
My brother, has been a patient at Lanterman since he was committed in 1946, as an Immediate Danger to Himself, at age 17. His admitting diagnosis was "Brain Fever", but we now know he is severely autistic. .He could escape from anyplace, anywhere, at any time, and would rom pell-mell until he injured himself. He cannot speak, and cannot even tell others when he is in pain. He requires a very secure facility, with outside grounds, as even at age 81 he is quite spiy and remains a serious elopement risk! Further, he requires an extremely structured enviromment, with no "surprises" or stress.

His caregivers at Lanterman, on Residence (formerly Unit ), have known him for years, and are familiar with his "non-verbal cues" anid his extremely bizarre behavior. In addition to the elopement risk, he is completely ásocial, and can suddenly grab or strike others for no apparent reason. I am told that the other "guys" (as we call the patients) are all used to and "give him his space", even allowing him to lie on his "own" ceich in the day room. Additionally, the warmth and affection his caregivers feel for him is very evident. Truly, this is his "home"!

While I understand the current fiseal woes of the State of Califomia, I also know that moving these fragile, needy patients, and laying off or transferring the caregivers who understand their needs, is not the humane or moral way to save the State's money. Can't we begin to "think outside the box", and find some "win-win" solution, to boriow catchphrases from the business world? I hate to think that my brother could lose fis home of 64 years (longer than most people live in any one home!) jast because of financial concerns. There must be a way to make Lanterman more fiscally self-supporting, and at the same time preserve the long-time home of the residents. We should do no less for those of our society who cannot care for theriselves.

Sincerely,
DhindRlliandiRiN.
Dian Allison, sister and limited conservator of


Yvonne Allison

Cindy Coppage
Department of Developmental Services
Developmental Centers Division
1600 9th Street, Room 340, MS 3-17
Sacramento, CA 95814
Dear Ms. Coppage,
I am writing to you on behalf of my maternal grandparents, Berenice and William Meyer, who died in 1983 and 1994, to ask that you and your fellow Department of Developmental Services colleagues stand firmly against the closure of Lanterman State Hospital on humanitarian as well as your professional reasoning.

My grandparents suffered in many ways from their decision to commit their oldest child, to the care of the state of California. They suffered because they loved him and could not ensure his safety, and they suffered because of anxiety that the state would also fall.

After years of worry and concern, I believe it was the legislation called the Lanterman Developmental Disabilities Act (AB 846) in 1977 that finally gave them some feelings of security. This act led to significant changes in the care $\quad$ eceived in the Pomona hospital which would later be renamed Mr. Lanterman, and gave my grandparents a feeling of security that had been lacking since the commitment proceedings.

Having a child you know will need permanent care after you are gone, and-puting your faith in a faceless institution that the child will continue under care so long as he lives, is not a situation taken lightly by anyone. It is in fact a leap of faith. In my uncle is case, he cannot even speak for himself so deeply is his removed from us in his autistic world. He cannot describe how he feels about living at Lanterman or about his caregivers.

I hope that you will do your best to honor the faith of my grandparents.
Most Sincerely,


From: Paul Atkinson
Sent: Tuesday, March 02, 2010 12:36 PM
To: Coppage, Cindy@DDS
Subject: The Proposed Lanterman Development Center Closure Importance: High

To: Ms. Cindy Coppage
Regarding: The Proposed Lanterman Development Center Closure
My life partner's brother is a current resident at the Lanterman facility. He has been a ward of the state since early childhood. The state development centers are the only life he knows. He has been at Lanterman for 27 years. Before that he was a resident of the Sonoma State facility for close to thirty years. From my experience with him, he is as happy as possible given his condition and this is a direct result of the programs he participates in at Lanterman and also the medication he has been prescribed. Thas a history of aggression, extreme anxiety and agitation when he has ehanges in his routine and schedule. Being at Lanterman provides a solid and consistent routine which is of the upmost importance to him and other like him.

I fully understand the budget shortfall the State of California currently faces and how many groups are stating their case for why they should receive their share of what limited funding that is available. Although there are many valid ways to prioritize where this funding will go, ido think it is easy to prioritize the neediest and help those who truly cannot help themselves. Two groups immediately come to mind, children and the disabled (whether mentally or physically). How can the state justify closing the Lanterman facility from a human perspective? Yes programs need to be cut and many groups are not going to receive the funding they normally would if the economy was in better times. But don't cut the Lanterman Development Center and its programs as they are unique and serve those who truly cannot help themselves and belong at a center not a small community home or facility. One just needs to walk the Lanterman campus to prove the point.

To sell off this property and put the proceeds in the general fund is not only a financial mistake, it is an insult to all Californians and especially the many that reside and receive help at the facility. I believe the solution is to sell half of the centers land and use the proceeds to improve and bring the remaining facility up to code. The proceeds should not revert to California's General Fund.

1 strongly oppose the closure of this facility.
Paul Atkinson

From: Marlynn Heyne
Sent: Friday, March 05, 2010 3:47 PM
To: Coppage, Cindy@DDS
Subject: am writing this letter on the behalf of the Clients who presently resides at Lanterman Development Center.

I am writing this letter on the behalf of the Clients who presently resides at Lanterman Development Center. I have been a Rehabilitation Therapist/ Music at LDC for 26 years
And a Recreation Consultant for group homes for 19 years. As a professional I continue to work in both positions and therefore have seen how both agencies run their facilities.

I feel that the Clients at LDC are provide better services and has more opportunities to experiences more therapeutic activities as apposed the Consumers that I consult for in the community.

Every weekend I go and take the Consumers out for a community trip. They only get one trip service from me. I am lucky that there is gas in the van. When there is not, the owners are not around so the staff takes money from the Consumers funds so we have gas. (The Provider has 3 brand new Mercedes) We are never given any money to go on an actual trip. I try to fine activities that does not cause anything, but no one gives you anything for free now a days. The Consumers are lucky to get money for food. Most of the time food is packed for them. We never go the the L.A. fair, Happy Hearts, Medieval Times, Zoo, Nixon Museum etc. However, my Clients at LDC have those opportunities because I am able to implement such activities.

Many of the Staff who I have worked with at these homes continues to receive $\$ 8.50$ an hour even though they have worked for the Provider for 15 years, is this right!!!
However, I have seen this Care Provider become a Millionaire owning 18 homes. The licensimg never see's the true picture behind these individuals, or maybe they choose not to do so because the standards in the community is lower as compared to State facilities. The Consumers are a money business to the Providers. The only advantage the Consumers has in the community is that they live in a house with fewer clients.

I have also seen when Consumers get to medically sick, the Provider is quick to release those Consumers. Thy end up in Covalence homes where now one is able to communicate with them. There is no transition homes for them when the become medically sick. Therefore, they are loss in the system. I have seen too the Consumer who are behavioral challenge are more medicated. That's they way the Providers deal with not have issues with them. That in my opinion is like an Institution. We at Lanterman I can truly say don't do that to our Clients.

I do hope that the State of Developmental Services truly have the best interest of our Clients at Lanterman. However, God is the only one who knows what is best for us all and I know he will lead us all in the right direction.

Sincerely,
Carmen Aqui.

From: Shirley Eriandsen
Sent: Thursday, March 04, 2010 7:06 AM
To: Coppage, Cindy@DDS
Subject: Spam:Re: Lanterman
Dear Ms. Coppage,
In regard to the closing of Lanterman Developmental Center, if it is indeed true, that the land was "deeded in perpetuity" for the disabled citizens of the State, and that if the land ever were sold, then the monies must be used for the patients. Where is the guarantee that the monies will be used for the patient care?

It seems fiscally irresponsible to close this facility and incur the costs involved when it is well known that it ended up costing the. State of California over $\$ 90$ million dollars to close up Agnews State Hospital, a similar facility to Lanterman, back in the 1990's. Most likely it would cost even more today. How can this be a savings? Can it be that greedy investors are hungrily looking at this property?

I understand that California has huge debt problems. Most of these have been incurred through supporting the illegal immigrant population. How cruel to cast out our own needy citizens, and take care of those who are here unlawfully. This appears to truly be the time when "they will call evil good, and good evil."

Please reconsider the closing of Lanterman Developmental Center.
Respectfully submitted,
Shirley Erlandsen

From: linda epperley
Sent: Thursday, March 04, 2010 3:24 PM
To: Coppage, Cindy@DDS
Subject: Proposed Closure of Lanterman Developmental Center
I am writing to express my concern regarding the proposed closure of Lanterman Developmental Center.

Community based housing has many benefits for those who are mildly retarded or need minimal medical attention. Unfortunately, community housing does not adequately serve the needs of those with severe mental and physical impairments.

The individuals currently housed at Lanterman require 24/7 services that only a general acute care hospital institution with a skilled nursing staff can provide. Studies have shown that it is not cost effective to house those requiring the most medical attention in a community based site. They need the medical, dental and psychiatric services that are only available in the safety of an institutional environment.

The Supreme Court, in it's Olmstead ruling recognized the need for a range of services which respond to the verified and unique needs of the entire disability community. It supports the institutionalized care of those with the most severe impairments.

Many of the patients at Lanterman have lived there for many years. They deserve to live in an environment that preserves their dignity. Relocating them will only disrupt the relationships they have developed over many years and diminish the safety they have come to expect in their protected surroundings.

Frequency of family visits may be impacted as patients are relocated to new areas. Again, this weakens the support system patients have become accustomed to and further degrades their sense of security.

Many of the dedicated state workers will lose their jobs adding more to the unemployed rolls.

It is my hope that new and creative plans will be discussed that will result in a positive outcome for all parties. Our most fragile citizens and their families deserve a better solution.

Thank you,

Linda Epperley

Bepartment of Developmental Services
Bèveolmental Centers Division
$16009^{\text {w }}$ Street, Room 340, MS 3-17
Saciamento, CA $95 \$ 14$
Dear Ms. Coppage
We are appalled that apparently the first thoughts with respeect to the Lanterman Developniental Ceater are only economic. The article in the "Inland Valley Eaily Bulletin" of February 15, 2010 does not mention the patients, their Families or the staff of the facility. It talks about the property, its value to the City of Pomona and potential developers and the bentefits to the State of disposing of it through a sale.

Discussing the mater with someone. who attended both hearings in Febriarry, she said that little if anything was presented with respect to the patients. At best onily vague comments about each case being iadivítual were expressed.

It is our understanding that the familtes of the patients were promised by the State of Calformia that their loved ones would be taken care of for life. There was no uncertainty in the promise when comrnitment was exercised. Now those families amd their loved ones are facing uncertainty and possibly a broken promise.

We feel that the Department of Developmental Services, under pressure from the State budget has gotten the cart before the horse. First take care of the patients and when the facility is no longer needed as a developmental center, do with it what will benefit all of the citizens of the State.

Respectfully,
bive Emirs Quchool terowh
Mr. and Mrs. Richard F. Emerson

From: Emerson, Tom (*IC)
Sent: Thursday, March 04, 2010 2:51 PM
To: Coppage, Cindy@DDS
Subject: The closure of Lanterman Developmental Center
To Whom it May Concern:
I'm writing at the request of a long-time family friend. Her Brother has been under the care and protection of the doctors and nurses at the Lanterman Developmental Center since 1946. He has severe autism, and would likely pose a threat to himself or others should he be placed in a more conventional facility.

From the information my friend provided, it is my understanding that the site was placed on the "recommendation for closure" list strictly for political and financial gain, and to hell with the human element. I'm told there are plans in-the-works to construct a "pop-up" mall, complete with a movie theater, on this site. If there really is a need for another vacant pop-up mall, it is my understanding that there are already SEVERAL other state-owned buildings ALREADY UR FOR SALE that would be suitable for such a "renovation".

Furthermore, she tells me that the original deed for the property was placed "in perpetuity" for the care of the disabled citizens of the state - and should the land/property ever be sold, the proceeds are to be used for the care and relocation of the patients - you and I both know that should such a sale come to pass, any "money" collected will never find it's way back to these people - the "profit" would be used to pay off bonds or bolster some politician's barrel of pork...

Finally, a similar facility was closed twenty years ago - at the time, the COST TO THE STATE was in excess of NINETY MILLION DOLLARS. I'm certain that if this were done today, the costs would be much higher - this fact seems to have been conveniently overlooked by those that stand to make a profit on this sale (after all, they won't be paying that money, the state will!)

In closing, I urge you to REMOVE this building from any "recommendation for closure" list it might be on, BLOCK and sale of the building or land, and CONTINUE to support this and any other "specialized care" facility in the state.

Tom Emerson

## Cindy Coppage,

Family and friends of the residents at Lanterman Development Center (LDC) were shocked to hear about the proposed closure of this facility. Most of the remaining residents at LDC are not candidates for group. homes and will not make it in the community. LDC is home and the staff their extended families. Our daughter
is 54 and she has been at LDC for 48 years. She has many needs including around the clock medical care as defined in her IPP and PF. She is not a candidate for in community group homes. We are very concerned about and other residents at LDC. It is our understanding that the state is intent on eventually closing all development centers (DC's). What is the expectation for these severely disabled men, women, and children?
It is hard to believe that a special place like LDC is not needed. We believe that the state Department of Developmental Services (DDS) and the government are disconnected. The services that LDC and other remaining DC's provide are most definitely needed. Instead of community placement, a short term remedy for our budget problems, the DDS should be working to expand these facilities to sccommodate current and future needs. Is it logical to think that with our population growing that DC's are not going to be an even more critical part of our future?
We need to find options other than closure. Close the community homes and bring residents back to increase DC's population and bring costs down, bring in new clients that are privately insured. Closure of DC's is not acceptable, reasonable, or responsible.

Bill \& Kathy Emerson

From: Phyllis Elijah
Sent: Sunday, January 31, 2010 12:47 PM
To: Delgadillo, Terri@DDS
Subject: Lanterman Developmental Center closing
Please STOP the planned closing of the Lanterman Developmental Center in Pomona which you recently propoised. This facility serves members of families all over California with severe disabilities. The place is beautiful and restful and staffed with excellent personal who give great care to the people who reside there because they have disabilities that make it impossible to live without the 24 hour care.

The only reason the population has declined is that the state has not allowed people that have this level of disability the luxury of living at such a beautiful place. They would rather house them in hospital type environments, sterile and cold or push them into community homes that can't always adequately care for these people. There are residents at Lanterman that have lived there for over 50 years. It is the only home they know.

When closings like this have taken place in other states many of the residents get moved to nursing hames due to their severe disabilities and they are dead within a year. Lanterman Developmental Center residents are NOT old people that need a safe place to die. They are young or middle aged or healthy youngish seniors that need a safe place to LIVE.

The facility has beautiful park like grounds, outside patios on each residence and caring staff with "work" or "leisure" focused activities.

To me there is only ONE reason the state wants to close the facility and that is to sell the land to get money for the budget. Any argument you makes about "age of facilities" is nothing but smoke screen. It's like saying saying a beautiful old building should be tom down rather than repaired. You are NOT thinking about the residents you are suppose to be so concemed for as Director of Developmental Services. It is obvious to me you only cares about the budget.

The state of California should be a leader in caring for it's mostly severely disabled citizens not a state that just wants to push them into nursing homes that can't even adequately care for the people they now have. I have visited many nursing homes and I believe the current residents of lanterman would be drugged and strapped into chairs at most of them because they don't have the staff, in numbers nor education, that would be needed to properly care for them. Is that how we treat our less-able disabled California residents?

Sincerely,
Phyllis

Phyllis Elijah


Department of Developmental Services
Davèlopmental Centats Division
Attention: Cindy Coppige
$16009^{\text {h }}$ Street Room 340, MS 3-17
sacramento, CA 95814
Re: Written inpul for public Hearing to be held on February 24, 2010 at Lanterman Developmental Center, Pomona, Califormia

## My name is Dorothy Diamond and my san $\quad$ resides at Lanterman Development Center.

I resides, close to our home and his family, at Lanterman since October 1985. He had been In a teribe car acciderit and was not expected to live. After becoming stabie was roleased fom the hospifat and sent to orehabilation conter. Because of his condifion and the cost of the forg termedical services he requited, he was placed at Lanteman Devolopmental Center handenan wes we best facility that could handie all of his. 24 hour medical needs. There wasn't, at the the any other provder lie the communty that was qualtied to take care of him. There STitil has not been any eommuinity housing built thai can take care of all of my son's medical reeds on their grounds or that ean fill his IPP needs. except a Developmental Center.

I do not feel closing Lanierman would benefit or any others that reside there. Closing Landerman would only put a burden on the Reglonal Centers to find funding to provide suppoits and services for Lanterman consumers and others that are already in the community. These services at Lanterman can nat be provided at less cosit than in the community. I do not feet closing Lanterman would be a practical solution during these economic crists. Ifeel a better solution would be to open Lanterman's services to consumers in the communly to heip bring down costs for the Regionat Center's.

Who would be responsible for socured fundirg, and monitoring of these findings that they would be avalable for now and for the future of and other developinentally disabled consumers at Lanterman that need.long term housing, medical, mediciation, dental, physiological, educ̣ation, transportation; recreatlon, socal needs and other necossities?

I do not think that Is a candidate for community placement. At this time I feel that Lanterman is the least restrictive and the most appropirata placement to meet is medical and activity needs. Lanterman has availabio immedfate on grounds accoss to licensed medical diagnosis. Thioj provide 24hr Hicensed staff trained to take care of the developmentally disabled ieeds a respratory therapist on grounds because of hlo $12 h r s$ a day tratment, physical therapist to do nite week therapy Bocause of his fragilo sidn condifion ho has to be monitored closely, turried frequentiy and all of his social, éducation and recreation needs afe be met.

Ifeel because of the eongestent excellent dedicated care and calming environiment that bias been provided, at Lañemant, for the last 25 years from the nurses and other slaffing ts why the still here with 48.

1 oppose the ciosure at Lanferman.

Dorothy Djamond


# DEVELOPMENTAL SERVICES NETWORK <br> 770 L Street, Suite 950 <br> Sacramento CA 95814 

February 22, 2010

Department of Developmental Services
Developmental Services Division
Attn; Cindy Coppage
1600 9th Street, Room 340, MS 3-17
Sacramento CA 95814
RE: Lanterman DC Public Testimony
Developmental Services Network is a private non profit association of providers of ICF DDH and DDN Services in California. More than 7,000 of our fellow Californians reside in ICF homes throughout the State.

As you know, ICF homes must meet the same stringent state licensing and federal certification requirements as the state developmental centers. As such, they are ideally suited to be the placement of choice for most of the residents who will be moving from Lanterman. Parental and relative's concerns have always been an issue with placement of people into the community from developmental centers and knowing that these community facilities are held to the same high standards as the state centers can serve to address concerns of family and friends.

For some reason, the Department did not emphasize the use of intermediate care facilities in the closure of Agnews Developmental Center and this was unfortunate. The subsequent problems encountered in the rather elaborate Agnews financing schemes used should be a reminder to this time consider use of a proven program that has served many people with developmental disabilities in a very positive manner for almost 30 years.

Please let us know how DSN can help. There are resources available for immediate placement throughout southern California with no development cost to the State.

Sincerely,


From: Diana DeSarro
Sent: Tuesday, March 02, 2010 2:42 PM
To: Coppage, Cindy@DDS
Subject: Lanterman Developmental Center
Mrs. Coppage,
Hello. My name is Diana DeSarro, and I am a teacher employed by Chino Valley Unified School District. I am also a mother and have lived in California my entire life. It is with a heavy heart that I write this letter. I urge you to please reconsider closing the Lanterman Development Center, which offers invaluable services to our community as a whole, including to the residents of LDC.

The 400 residents of LDC would be negatively impacted by this closure. Many are residents because their families simply cannot afford their care, nor can they provide the residents with the critical needs they require. Unfortunately, there are a great number of residents who have no where else to go. I am only referring to the residents, however, there are also 400 non-residents who receive services from Lanterman-all of which would suffer due to the closure.
Imagine needing surgery for an appendectomy, but not being able to receive any medical care. That is what the closing of Lanterman Development Center means to the residents and those who receive services there.

As you may or may not be aware, Lanterman provides training and employment to 1300 employees, many of which suffer from handicaps and severe disabilities. Eliminating their positions and means for productivity will seriously damage the confidence and self-esteem Lanterman has worked so hard to build for its members. There simply aren't many jobs available to the residents and clients of Lanterman Development Center, especially in these turbulent economic times. In fact, there aren't many jobs available to the employees without disabilities.

I realize that our state is faced with a budgetary crisis, however I implore you to make cuts in areas that will not affect those who can neither defend themselves nor take care of their basic needs. I believe that true character is manifested, not during the good times, but during times of great trials and challenges. Let the great state of California show its true character now-one which knows how to come together with its citizenry, yes to make sacrifices when and where necessary, but also protecting the lives of its most valnerable citizens.

I thank you for your time, which I am sure is quite valuable and precious.

## Diana DeSarro

TOA/Instructional Coach
Program Improvement Office
Chino Valley Unified School District
(909)628-1201 ×1330

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Bear Blis. Danliras

From: Dale C. Cook
Sent: Thursday, March 04, 2010 11:09 AM
To: Coppage, Cindy@DDS
Cc:
Subject: Proposed closing of Lanterman Development Center
Dear Ms Coppage --

I am writing you on behalf of my dear friend, Dian Allison, and her mentally challenged brother, D. Dian and I were high school sweethearts many years ago and have remained in touch ever since. At the time we dated, I did not know she even had a brother. Now I learn that he has been comitted since 1947 and needs constant supervision to prevent him from hurting himself and others. From everything Dian has written me, Lanterman has become a wonderful place for him and others like him. The staff is caring and more like family than care givers.

It pained me to hear that the state (my birth state) might be planning to close this excellent facility and sell the land to developers. (Just what California needs is more shopping centers and movie screens.) Dian tells me that a similar facility (Agnews State Hospital) was closed in the 90's and ended up costing the state over $\$ 90$ million. Further, she and her family had the understanding that the land in question was deeded to help the mentally ill in perpetuity. Paying off existing state bonds is NOT caring for those who need help. There are other properties, unused, that could be sold to pay the debt .e.g... The Ronald Reagan State Building in Los Angeles.)

In the end, a society is judged not by how it treats the privileged but the most defenseless among us. Please speak up for $\quad$ and his mates against this proposed closing. . Thank you for your attention.


Formerly of Altadena, CA and graduate of Stanford University

From: Myra Clarke
Sents Wednesday, March 03, 2010 10:47 AM
To: Coppage, Cindy@DDS
Subject: Lanterman Developmental Center
Ms. Coppage,
I am writing to protest the Department of Developmental Services' recent recommendation to the Legislature for the closure of Lanterman Developmental Center in Pomona.

As a California educator and sister of a developmentally disabled adult, I understand the needs of individuals with developmental and intellectual disabilities. Many, like my brother, are able to function in supported home environments and work and live in the greater community. However, others like many at Lanterman, are completely unable to function safely in a group home or similar facility. Many of Lanterman's residents, including the brother of a family friend, are severely autistic, have poor impulse control, and are unable to care for themselves. They require secure facilities where they can be monitored closely and cared for in a humane way. Moreover, these residents form bonds with their caregivers and suffer needlessly when their routine and lifestyle are disrupted.

The State of California, real estate developers, and the greater Pomona community seem driven only by greed. The DDS has not demonstrated that it has considered ALL options regarding Lanterman, and seems uninterested in putting the needs of the disabled first, which should be its fiduciary duty.

Perhaps all sides could benefit from the sale of a large portion of Lanterman property while retaining a smaller developmental center to serve the needs of the remaining residents. Lanterman Developmental Center at one time served more than 3,000 residents, and as of December 2009, had 380 people with developmental disabilities still living at the facility, with the population declining $10 \%$ or more each year. Barring future admissions, the State could convert Lanterman to a private nursing home and/or hospital when the current population has completely declined.

Finally, the community should consider that adding yet another regional shopping center will not benefit the area in any substantial manner. The current economic downturn has made existing shopping centers deal with high vacancy rates. Retail stores typically provide nothing but.low wage jobs. Meanwhile, 1,300 State employees currently work at Lanterman and face job loss or relocation.

The developmentally disabled residents who would be most affected by Lanterman's closure but are sadly least able to voice their needs. I urge you to work on their behalf to modify the plan to close the facility, and instead recommend only a partial sale of the property and retain the current residents.

Thank you, Myra Clarke

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## From: Cara

Sent: Wednesday, March 03, 2010 1:31 PM
To: Coppage, Cindy@DDS
Subject: Opposition to closing Lanterman Center

To: Ms. Cindy Coppage
Subject Opposition to closing Lanterman Center

I am writing to voice my opposition to the proposed legislation to close the 82 year oid Lanterman Developmental Center in Pomona. This facility provides 24 hour residential care for persons with developmental disabilities Including cerebral palsy, epilepsy, down syndrome, autism and some other serious health-related conditions. The Lanterman Center provides a great service to our citizens in need and I strongly oppose closure of this facility which will cause disruption to those served by the center as well as to those employed there.

Cara Gordon

From: Jhonna Lamur
Sent: Friday, March 05, 2010 4:22 PM
To: Coppage, Cindy@DDS
Subject: Fw: Commentary to be included in public hearing response to proposed closure of Lanterman Development Center

My name is Jhonna Lamur
My uncle, has been a resident at Lanterman Developmental Center forover 40 years: In all that time, we have known that he was safe, well-cared for and that his best interests were taken into account. When the IPP process began, we as a family were included in the process of deciding Uncle fate each year during his annual review. Our questions, and concerns were taken into account and we were privy to the plans, treatments and goals set for him each year. Not once did his IPP ever reflect the idea that should become a resident in a community group home.

Clearly, the Department of Developmental Services (the Department) is pushing residents in that direction. During the family meeting, to which the Department sent a representative, not once did they answer the question of where individuals who are not capable of functioning in the community. will go: 3 : They could not tell us how much room was available in the three other state facilities. Their reply to our questions of where our loved ones would go was always that an individual plan would be developed for each client. As stated above, that has been the case for years and not once did my uncle's IPP reflect the possibility of him entering the community. So again, my question is where will he go, if not Lanterman?

There are, and will always be people who need protection because they cannot protect themselves. They are innocent and helpless. As a society we are morally bound to do so. We as family members have heard all the nightmare stories about group homes. And though the Department will say that there have been improvements, they have not improved to adequate levels to truly keep these innocents safe. Group homes do not train their employees. They do not pay well. And, they have extremely high turn over. We would not accept conditions like these if we had to send our toddler and pre-school children to such a facility. Why would we send our innocent and helpless developmentally disabled, like my uncle, into such a . situation? It is morally irresponsible to even consider it.

In addition to appalling living situations, where will my uncle receive his medical services? What doctor's office in an average community is geared to treat these individuals with their myriad of specialized physical, mental, and emotional needs? What will the quality of life be for them? At Lanterman my uncle has access to doctors, trained professionals, and recreational facilities. He even has a job! In fact, he has everything that allows him to live, thrive and exercise his constitutional right to pursue happiness. If he is removed to the community, that will no longer be possible. His life will be reduced to mere existence, unstable at best, unsafe at worst.

The Department has stated that Lanterman is no longer viable because the number of residents has become so low. But clearly, that number is so low because the Department has systematically reduced the numbers by placing people in the community. As stated above, not everyone is a candidate for such placement. If the Department has truly done extensive studies, as they state, where are those studies and of what nature are they? Are they only fiscal studies? Why has the Department made no efforts or studies to find mixed use for the very large campus at Lanterman? Why have they not been proactive about keeping the facility current and viable instead of reactively attempting to close it when times are fiscally precarious? Rather than selling Lanterman, why not lease part of the campus and use the proceeds to update the rest. WHY IS
CLOSING LANTERMAN THE ONLY PROPOSAL ON THE TABLE?

God Bless You. . Jhonna Lamur

To my Esteemed Representatives,

The closure of Lanterman Developmental Center is shameful.
Our center is a home, a town, and a life for folks with multiple deficits, so riany needs. We've got clients with lack of vision, hearing, autism, mental disordeis, developmental disorders and many behavioral problems.

I'm so disiluusioned, so disappointed in the decision to close this whonderfful center. Our staff is the most skilled in the country, knowledgeable in ell areas of their care. There are so many unseen and unacknowledged stafi/heroes that deliyer countless acts of kindness, teachiing multiple educational, vocational, physical, and creạtive skills taught to the 'least of our brethren'.

The clionts at LDC are not glamorous, not famous, not held in high fegard in our society, but does this :- make them less worthy of your care, your conicem? I cannot help but think of my 89 year old father and how hard it wonded be for hiin to adjust to a neiv home; Our clients are 10 xs tess capable as he is.

I know the move would harm all and kill some. You know how haind change is for us, think what a new home, new staff, new job will do for ingreasing behaviors, and decreasing small gains in indeppendence, social and physical digils.

Please don't sit silent as this tragic move is atterapted. Do help us maintain the quality LDC has upheld, visit us, see for yourself the folls with no voice depending on our care.

Value our clitents, keep LDC open. Protect those with no volce, showw compassion, put that above the money that 'might be saved', our society needs that from us now more than ever. California has always been a generous state, let's show that compassion and put our goodness on the line.

Thanks for our help.
Cathy Kisselburg, MA Ed.
Special Education Teacher
Lanterman Developmetal Center

From: Desiree Keplinger
Sent: Thursday, March 04, 2010 12:48 PM
To: Coppage, Cindy@DDS
Subject: Proposed Closure of Lanterman.
Ms. Coppage:
I am writing you today to urge you to please reconsider the proposed closure of the Lanterman Facility near Pomona, California. My mother-in-law's brother, , has was committed in 1946, as an Immediate Danger to Himself---he is severely autistic, he will run and run until he hurts himself--even at age 81! He is not able to be placed in a Group Home. He is curently a resident at Lanterman and s caregivers have been there for years, and understand him. Our family cannot praise them enough for the loving care they give him! As his day charge nurse said, "We are a home, and this isn't a job, this is our family."

I understand that the State of California is experiencing a huge financial crisis, but surely closing a facility such as Lanterman can't be the best option. The patients there have no where else to go. The families of those patients have no where else to turn.

If you need anything further from me, please contact me at: I appreciate your time and hope that you will do everything in your power to see that another solution is found -- one that does not include disrupting the lives of our most vulnerable citizens.
Sincerely
Desiree Keplinger

From: Mari Frandsen
Sent: Friday, March 05, 2010 2:05 PM
To: Coppage, CindyedDS
Subject: Proposed Closure of Lanterman Developmental Centex
Dear Ms. Coppage,
I am writing to express my outrage and disapproval of your plan to close Lanterman Developmental Center. I have been a family friend of Is (in Residence ]) for over 30 years, and am extremely concerned about his continuity of care. "Uncle" has been committed since 1946, as an Immediate Danger to Himself. He is severely autistic, and will run and run until he hurts himself--even at age 81!. He can not be placed in a Group Home. Is caregivers have been there for years, and understand him and I believe that any change in his daily routine will be very disruptive for him.

Further, several patients at Lanterman require 24 hour nursing care by professionals who are familiar with them and can provide the continuity of Care needed. Many parents of the patients are unable to sleep at night since learning of the possible DDS "recommendation for closure" due to be presented in Sacramento in April.

The State of California is financially challenged and the land on which Lanterman sits is being eyed by the developers and local politicians who are already planning strip malls and multiplex movie theater for the site. One developer even suggested a park area to honor what they will be selling off and destroying! Where is the logic? But most importantly, to "relocate" the hundreds of extremely fragile, helpless patients to make way for more eyesores and parking lots is not only irresponsible, it is also materialistic and negligent. California already has several state-owned office buildings up for sale, including the Ronald Reagan State Building in Los Angeles, which could be better used in increasing revenue for the state.

Most, if not all, of the family and friends, as well as the employees of Lanterman, always heard that the land was "deeded in perpetuity" for the disabled citizens of the State, and that if the land ever were sold, then the monies must be used for the patients. However, I understand that the sale of Lanterman would go to pay off State Bonds, instead of placing the patients in appropriate facilities! For the fiscally minded, it ended up costing the State of California over $\$ 90$ million dollars to close up Agnews State Hospital, a similar facility to Lanterman, back in the 1990 's. No doubt, that figure will be higher for Lanterman today. It does not make sense from a fiscal point of view to try to close Lanterman up! I think that the DDS's plan to sell off parts of the Center is an example of the state of California's fiduciary mismanagement and an example of what is wrong with today's society. Please do what ever it takes to help those who cannot speak for themselves, and protect the Lanterman patients.

Sincerely,
Mari Frandsen

Public Comments on tin Recommendation to Close Lantermantovelopmental Center Dipaiment of Devedosminti bupicto. attention indy Coppage
has been at Lanterman over 37 years, when it was Pacific State Hospital. He was first placed In a home in the community in Hacienda Heights. di. did not last there long. did not like the home and gave a lot of trouble. Then he was placed at tanterman Development Center on September 18, 1972.

I have been happy with the services at Lanterman. I know he is safe there. Staff, Doctors, Dentist, Nurses, and Physicians are required to be licensed. I worry about his aggressive behavior, his health and medication. Some of the medications that takes are Black Box and require supervision. Also, has psychotic problems that cause hallucinations. also suffered from seizures when he was younger and his medication must be closely monitored so he does not suffer any seizures. has a history of choking due to overstuffing this mouth with food. His food musth be broken up into small pieces for him to eat and he must be monitored when he eats. On September 30,2099 swallowed his dentures and required emergency surgery to remove them from his throat. He became very sick and was in the hospital for five days.

When gets angry and aggressive, he becomes violent and starts kicking, hitting and biting other people. He may harm another person or harm himself. In the past he has yelled and made gestures to. the staff, using profanity and placing demands an staff. $\quad$ is diagnosed with Mental Retardation Profound.

Terri Delgadillo's letter said that consumers will not move until the appropriate services are available, either in the community or at another development center. I do not want $\quad$ to be moved to one place and then another. The staff must be licensed and experienced with aggressive behavior, health and medication. enjoys going to community industries at Lanterman. serves as an altar boy at Mass every Sunday at Lanterman. enjoys going to dances at Lanterman and going to get his coffee at the Canteen. calls Lanterman home. Where ever is moved he should be able to experience the same activities.

Sincerely,


Mother and Conservator of


Prusen 3.2010

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## From: <br> Sent: Friday, February 12, 2010 1:44 AM <br> To: Coppage, Cindy@DDS <br> Subject: Lanterman Developmental Center closure

Hello Ms. Cindy Coppage:
I want you to know how happy I am that Lanterman Developmentai Center will be closing. My brother, moved to Lanterman Developmental Center when South Central L. A. Regional Center ran out of community placements for him. He lived at Lanterman for 4 long years (May 2005-Oct. 2009 in Unit ${ }_{\text {D. }}$, then Unit ${ }^{\square}$.

The degree of institutional neglect that endured at Lanterman Developmerital Center will haunt me forever. Let me share one example. My parents visited each weekend and I visited every 2 wks . When we visited, was never wearing his own clothes and was often dressed in clothes and shoes that didn't fit or match. Eventually, my mother brought his dirty clothes home each week to wash because the laundry was sent out to a prison and took 6 wks. to come back or didn't come back at all. Even with my mother bringing his clean clothes back weekly. would be wearing "donated" clothes when we saw him. Staff would get clothes from the group room closet to dress in in bathroom next to the group room rather than walk to $\quad$ soom to get his clothes.
moved to a specialized group home in L. A. in October, 2009. At my first visit, I asked him to show me his new house and his new room. He showed me the backyard (he likes to watch tree leaves and flowers blow in the wind). Next, he walked to the kitchen, stood in front of the refrigerator, pointed to it, said "fridgerator" and smiled. I said "Oh, you like having a kitchen and reffigerator, don't you?" He nodded, pointed and said "Yeh!" He walked to his room, touched his bed and said "bed", then walked around the room, touching and telling me the names of everything. He looked around and took a deep breath. He was comfortable in his new home.

My brother continues to have his ups and downs, but he wears his own clothes, receives personal attention and lives.comfortably in this well-maintained home. This brings joy to my heart

Thank you for your time.
Best Regards,
Kathryn Lincoln


From: Lisa Leong
Sent: Tuesday, March 02, 2010 4:13 PM
To: Coppage, Cindy@DDS
Subject: Opposing the Closure of Lanterman

## Dear Ms. Coppage:

We know you may have already received numerous emails and letters opposing the closure of Lanterman Developmental Center. We, as relatives of a resident of LDS, wish for the best for our relative (sister/daughter) also. For 11 years prior to entering LDS, she was placed in several community placement establishments where not only was she physically abused, but also was denied necessary medical attention:

As she has gotten older, constant attention is necessary to monitor her diabetes along with other behavioral problems. What we mean by "constant" is 24 -hour around the clock attention by licensed and competent individuals, such as the staff at LDC. To place her at any other community facility would be disastrous, to say the least. She would undoubtedly cause harm to herself.

Rather than go through the horrible memories of the past community placement facilitles that our sister/daughter endured, we are just going to state this in a short, to-the-point statement - PLEASE DO NOT close LDS. What if you had a sister or daughter who was in the same situation? What would you do? I am sure you would want to have a safe environment for her to live, wouldn't you?

Thank you.
Best regards,
Lisa Leong \& Alice Lew

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From: Doug Hamlin
Sent: Tuesday, March 02, 2010 8:57 AM
To: Coppage, Cindy@DDS
Subject: Proposed Lanterman Closure
Dear Ms. Coppage,
It has been brought to my attention that the State of California is
considering the closure and sale of the Lanterman facility due to the
negative budget situation. I must tell you that this is a very
disturbing development that will displace many needy patients/residents
who are currently stable, comfortable, and receiving excellent care.
I am an entrepreneur who faces difficult decisions every day in a very
tumultuous economic environment. I have been in the working world for }3
years and have been through a few difficult economic cycles but nothing
as negative and prolonged as the one we are currently experiencing. I
tell you this because I want to assure you that I know that cuts in any
way are never easy to contemplate let alone execute.
I know that in my own business health care is the last thing to go on my
list of considered cuts. For the State of California to consider closing
a vital facility like Lanterman should be a last resort. Displacing
those who are in the most serious need of day to day care should be the
last ones made to change. It's just not the American way to turn our
backs on the weakest and most vulnerable of our fellow citizens.
I urge you to do whatever you can to keep Lanterman open and thriving so
that the many unfortunate and less able residents of the facility can
continue to live their lives with dignity and peace. THANK YOU for your
consideration!
Doug Hamlin
Founder& CEO
autoMedia Solutions Inc.
310~212~0395 ext # 229
www.automedia.com
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Department of Developmental Services
Developmental Centers Division
Attention: Cindy Coppage
1600 9th Street, Room 340, MS 3-17
Sacramento, CA 95814

## Dear Ms. Coppage;

My stepson is a longtime resident at Lanterman Developmental Center. I have many times with his mother visited him there and taken him out for picnics on Lanterman's spacious grounds, as well as for day trips and challenging climbs in the San Gabriel Mountains. Although he is mentally handicapped, at the same time he is lively and charming and enjoys life to the fullest. He is an energetic companion, full of curiosity and a love of life. He is a member of the human race and is loved by his family and friends.

During my many years as a professor at UCLA and other universities I often spoke about to my students to try to teach them that we cannot think of ourselves as members of a civilized and cultured society unless we are prepared to cherish those, like my stepson, who are least among us. We must try to guide ourselves by the actions of Him Who healed the leper and the blind man-and might well have healed such beings as my poor unfortunate stepson.

I am prompted to write this letter because I am filled with foreboding and alarm by news that Lanterman may be closed and and its other occupants transferred to what his mother and I believe are altogether unsuitable-and very likely harmful to his well-being-habitations in our violent urban society. We are skeptical of s ability to survive in some citified establishment that may be operated by a proprietor interested only in turning a profit.

We have not heard a single humanely conceived argument for closing Lanterman. In the meetings I attended recently at Lanterman I.did not hear one plausible, cogent, and humane reason for closing this useful, pleasant, and valuable institution where love and caring prevail. .

Sincerely,

Robert H. Hethmon, Ph.D.
Professor Emeritus
UCLA

From: Marcus Mac
Sent: Monday, March 01, 2010 1:16 PM
To: Coppage, Cindy@DDS
Subject: Fw: Proposed Lanterman Closure

## Ms. Coppage

My wife's uncle is a cument resident at the Lanterman facility. He has been so for 27 years. 1 have known him for roughly 18 years and have watched him improve every year through the programs he participates in at Lanterman and also the improved medication he has been prescribed. He is as happy as I have seen him in all those years. I get to see him on most of the major holidays and he is always quick to tell me about the events that are happening at his home... Lanterman. As I'm sure you know, a solid and consistent routine is of upmost importance to a mentally chanllenged human being. It is so evident when he visits that the key to his comfort and peace is repeating his routine even when he.is on "holiday" from Lanterman. He has been a ward of the state since early childhood. This is the only life he knows.

We all understand the buget shortfall the State of California faces and many groups are stating their case for why they should receive their share of what limited funding that is available. Why there case is more important. I do think it is easy to prioritize the "most" needy if one steps back from the noise for a moment and thinks ciearly. We must help those who truly cannot help themselves. Not those who choose not to, but rather those who do not have the capacity or the ability to help themselves. Two groups immediately come to mind, children and the disabled (whether mentally or physically). How can the state justify closing the Lanterman facility from a human perspective? How can it even justify it from a financial perspective? When is it ever a good idea to liquidate an asset to cover expenses? Is that not the type of thinking that was part and parcel to the financial collapse? The thinking that one can solve a personal budget crisis by using equity as a means for cash to pay off other debts is flawed. This idea of selling this property is ludicrous. Yes programs need to be cut. Yes many groups are not going to receive the funding they normally would if the economy was growing. The tough cuts need to be focused on those that have the ability to rebuild, not those who would be shattered and would never recover. Not only is this a financial mistake, it is an insult to humanity. I strongly oppose the closure of this facility and would enjoy seeing anyone in Sacramento defend it's closure.

Marcus Mac
President, Pacific Homeworks Inc.
20725 S. Western ave. \#150
Torrance, Ca. 90501 .
888.584.8474

From: Lanita Mac
Sent: Monday, March 01, 2010 9:29 AM
To: Coppage, Cindy@DDS
Cc:
Subject: Written Request re: Lanterman Developmental Center
For any written submissions, please contact Cindy Coppage at cindy.coppage@dds.ca.gov

Submissions are due by close of business on March 5, 2010
March 1, 2010
Dear Ms. Coppedge,
I am writing you this letter because I strongly oppose the closure of Lanterman Developmental center.

My uncle, has prospered there for 27 years, with great improvements shown each year. Because of this wonderful state facility, has been able to live comfortably and decently. It is his routine. It is all he knows. He thrives on repetition and ritualistic behaviors.

If this program is cut, and is forced to live without the comfort of his necessary routine, and carefully monitored medications, he will become dangerous to himself and to society. s behavior deteriorates quickly without the proper rituals... daily routine, hourly monitored medications, structured meals and careful, attentive aides. He becomes disoriented, distracted, and frustrated which eventually leads to violent outbursts. He becomes vocally and physically abusive to himself and others around him. He becomes uncontrollable.

Please, I urge you to hear my request... "Do not close Lanterman Developmental Center".
It is imperative that my Uncle , and so many others who are incapable of helping themselves, be protected from our govermments' problems. Please give them the decency and respect all human beings deserve. Protect them by keeping Lanterman, a wonderful and most necessary facility, open and operating. Keep Lanterman a "home".

Thank You, Lanita Mac

# Cost Comparisons of Community and Institutional Residential Settings: Historical Review of Selected Research 

Kevia K. Walsh, Theodore A. Kastner, and Regina Gentlesk Green


#### Abstract

A review of the literature on cose comparisons berween commumity settings and institutions for persons with meneal rearidation and developmental disabilicies was. conducted. We selected literatüre for review chat was published in peer-reviewed fournals and had eicher been circd in the area of cost comparisons or provided a novel approach to the area. Methodologiçal problems. were idencifed in most sundies reviewed, althwugh recent rasearch employing multivariate methods promises to bring clarity wo this research area. Findings do not suppors the unqualifed posicion that community setrings are less expensive than are insciturions and suggest that stafing issues play a major role in anq cose differences chat are identified. Implications are discussed in light of the tindings.


The significant growth of community-based seavices has given rise wo a dramacic shife in how services; especially residential services, are provided to peaple with mencal reardation. As communitybased services have expanded relative to instiucions, aspects of coscs, efficiency, and ourcomes have grown in importance to pracicioners, policy makers, and reseanchers (Braddock, Hemp, \& Howes, 1986, 1987; Braddock, Hemp, \& Fujlura, 1987; Campbell \& Heal, 1995; Felce, 1994; Harmingron \& Swan. 1990; Mitchell, Braddock, \& Hemp, 1990; Murphy \& Daxel, 1976; Nerney \& Conley, 1992; Rhouder \& Altuan, 2001; Suncliffe \& Lakin,
 of large facilities thac accorompanied the increase in community-based residencial services, large tacilines are sitill wịid us. Tracking of facility trends shows that shiere are seill more chan 250 facinities narionwide with 16 -ar more beds seiving nearty 48,000 individusts, $80 \%$ of whom are classified as having either severe or profound mental serarqation (Prouty, Smith, \& Lakin, 2901; Lakin, Prouty, Polister, \& Kmak 2001; Smith, Polister Prouty Braịinks,
 Prouty, and Lakin (2001), of the scate-nm facilities with 16 or mipre beds, 113 of them (inearly 60\%) serve 150 or more individuals.

Several factors underlie the concinued use of lagge facilities, including the instixurional bias produced by the entidements in Federal Medicaid programs along with the pace of cominumity expansion and the characteristics of the individuals chemsetves. For example, although community residential sercings wich 15 or fewer residense now number nearly 120,000 nationwiche, waiting lists continue to grow and are a coacern for policy makers and service providers. In sundies of wricing liss, Davis, Abeson, and Uloyd (1997) and Lakin (1996) found between 53,000 and 87,000 tradividuals waiting for residencial services, and pearly 65,000 were waicing. for day programis. Overalli Davis et al repported that 218,186 people were waluing for any type ofservices: Emerson. (1999) has identinied the same problem inthe United Kingdom. Thus, the demand for comsmagmity services for people wich mental iéeardàion andid relaced developmeneat disabilicies (ARPDD) has grown faster that the cagerity of states to expaind or create new community-based seervices.
: The charactesistics of individupls remaining in instituciorial Eacitites has also changed byifyiphals suif in insuinuions pend to be odder and hate mote problems in daily living slills and in walloing independencly (Prouty ec al., 2001). Aluhongh challenging behaviors are observed in boit instioutional
and community sectings, niore individuals remaining in large retring preseint challenging behaviors (Bortwick-Duffy, 1994; Bruininks, Oison, Larson, \& Lakin, 1994). On averige, abour $47 \%$ of residents of large ssate facilities are reported to have behavior disorders, a scaristic chat has stowly inereased sinuce the late 19800 , from around $40 \%$.

Alfiough many have argyed that insititutions coat more than commonity settings (e.g., Heal, 1987), ochers have reported minimal cost differences (e.g., Schalock \& Frederichs, 1990) or differences that favar Instiautions (eg., Emenson et al., 2000). These different oubcomes arise trom the inherent complexities of research in this area, which is charsacterized by a heterogeneous population, complex fugding strategies, methotological chayllenges, and suhoranial variability (cf: Butceerielid 1987).

Because a diveexity of viewpoints exists, and because both sectings gre likely to coexist for some time, it is reasoriable to review research in which inverigators have examined the cosss of these service models. This research area is rich in complexity and, alchough policy repors on corss and expendiures have appeared (e.g., Bradiock, Fujiura, Hemp, Micchell, \& Eacholder, 1991; Braddock, Hemp, \& Fujiura, 1987; Hartingron \& Swan, 1990; LeBlanc, Tonner \& Haringwn, 2000), few reviewens of the cost liceraure have critically examined mechodological elements of the available coat-comparison sundies. This has added to the difficulty in drawing from conclusions.

Although recent literanme in this area has, to some extent, included evaluation of outcomes in addition to service costs, our primary focus in this aricle is on research in which coses were compared. This is not mo denigrate the laporrance of outcornes; rather, our focus reflects the limitations of a strigle paper as well as the reality chat aldhough govemment officials and setvice elements zypically desire to cokee quality and ouscames inno account when planniag programs, teniblatow often sespond more dizecrly $\omega$ coare issues in funding decisions.

## Considerations in Comparing Costs

## Sources of Funds

Althoing serrices ond supports for people with MRyDD are adminisecied by staces, the funds to pay for them are trot limited wo stiare funcls; funds also come fram local (e-g., county) and federal sorrees. The fedecril soverament plays a substaputal role in ataces chrough the Medicald Incemediate Care Fa-
cilities for the Mentally Recarded (ICF/MR) program and the Home and Commuicy-Based Services (HCBS) Waiver program (Harringwo \& Swan, 1990; Exeblainc ec ial, 2000; Miner, Ramslanid; \& Harrington, 1999). Services for people with MR/ DD in staces are funded, $m$ a large extent; through these two programs, which provide matching fumss with the proportions of federal and stare contribucions varying gacross the states ABroddock \& Fujiura, 1987; Braddock \& Hemp 1997; Braddock, Hemp, \& Fujuyra, 1987; LeBlane et at, 2000; Lurskz, Aleexih, Duffe \& Neill, 2000; Smieh \& Gectings, 1996). Curreactp all 50 staces have are least one active ICFMR faciltry (Cenfers for Mediciare \& Medicabd Services, 2001), althuagh not all LCFMR facilities are large (i.e, instimutions). Wfose layies siararua facilities parcicipate in the ECFMM program, alchough chese are large private ICFs/MR as well.

The HCBS Waiver program aids seates in providing habtitative and ocher supports in communiry sectings. Eiken and. Burwell (2001) reported thac
abouc disee-bourths of (federal) Waiver expendinures are uned to puschase borg rema care supports for persons wich mental reasdation and acher developmenual disebiticier. In FY 2000, abour $\$ 9.3$ blilico of the meal $\$ 12.4$ billion spenc for HCBS W/aiver services was oryered to ferons with MRDD.

This amounc nearly equaled the $\$ 9.9$ billion spent on ICE/MR services in the same year. Since 1995, the average annual growth rate of HCBS Whiver services for people wich MR/DD has been over $17 \%$, wheteas spending for the ICE/AR program has increased, on average, by less 由han $1 \%$.

## Cost Shifring

Resuly of early unpublished soudies suggested that largef facilties were up to 2.5 times as expensive as companiey facilfices (e.g. Astifaingh \& Allord, 1983; Wieck \& Bruininks, 1980). However, wuch conclusions ave no longer velid becaues the analyyes took place prios to the.full operacion of the HCBS Waiver program Given the differences in the ICF/MR program and the HCBS Whaiver program, there is tie parencial for costs tọ be sheffed in complex ways. For evample, whereas a placemene in a large !CF/MR facilitry involves boch scase and foderal funds, tin varying proportions and ac differ: eni Tevels" across the scares, not all conmuniny placemena seceive federal funds. Although some commumity-based placements are funcied by boh federial and state funds (e.g., under the HCBS Waiver), osher services and supports are funded
solely by scave funds, or are funded by complex combinacious of personal/ private funds (including "encirlement" funds under Social Securiry) along with scaze funding.

In addition, the federal componear of funding under both Medicaid programs varies from scate mo stace, and for whe HCBS Waiver, it varies based on what is contrined in each smate's Walver agreement with the Centens for Medicare and Medicald Services (CMS). Consequently, as fewer individuals are served in ICFAMR setrings and more receive HCBS services, certain coss may be shifted to other Medicaid programs, or other state funds. Aecording to Lutrky et al. (2001):
 an Waliver recipiens because ir oaly accoune for a poction of
 of their care, mate nocebly acuse corc, hoome bealiti, perional
 the regular Medicabl proyram. (p. 8)

## Cost Variation

Cosss vary bock bewween and within agencies and service systems, based on complex facrors that affect themi in several ways. Very similar services may vary widely in coses based on geography (e.g., urban vs. rumal), unionization of scaff, availability of professional staff, scaff levels and ratios, ownership scanus (i.en, public va. private), and other local fucroos in addition to characteristics of he consumers served. Such cosc variation has been a consistent finding in the liveraure (Campbell \& Heal, 1995; M(xchell, et al., 1990; Nemey \& Conley, 1992).

Service coiss also chanige over time as dynamic service systems constandy alcer cheir complexion For example, costs per zesident in an institutional faciliey tend wo rise when the most capable residents are removed and placed in comimunicy-based facilities. In ruddicion, cost variation is typical both widhin and becween service facility types. For example, in a sundy comparing costs in the Uniced Kingdom, Hiacton, Emerson, Roberison, Henderson, and Cooper (1995) reported average per person cost variations of as much as $\$ 20,000$ beciveen institurional placernents and speciatized units unthin instioutious and the same pmount of variation anvong tegulat giviup homes. This phetromenoh has also regularly appeared in tife literature in Amerion fe.g:1 jones, Conroy, Feinstein, \& Lemanowicz, 1984; Eakini, Pollster, Proury; \& Smith, 2001; Nemey \& Cankeq 1992).

## Scaffing

Scaffing levels and racios have been identified as onc of the major sources of cost differences across sentings (Campbiell \& Heal, 1995; Fetice, 1994). In addition to varlability in staffing ratios acrost setings, there are clear-cue differences in salary and benefit tevels. For example, public employees cypically have ficher compensation packoges, and there may also be lucteased costs assoclated wich the availability of protessional and thempy staff. In short, staffing is not a stable variabte with wide variability in compensation levels accooss sectings and high rates of umover (e.g., Braddock \& Mibehell, 1992). Sicaffing levels arid coses associared with staff, including recruimenc and retention; vary depending on the needs and conditions, and the regula tions in a particular sexing (Larison, Hewitc, \& Anderson, 1999). Therefore, costs associated with staff . will prove to be a critical variable in all service modela in the future.

## Case Mix and Functioning Level

As compumiry services expanded during the past quarter cenuury, the average functioning level of individuals remaining in instiational facilities declined while, in general, their average age increased compared io the general population served by seate agencies. These changes have raken place because fewer individials overall were placed in inscitutionsl faciliniss, and special efforts were made $\omega$ restrice the insciturionalization of children (Lakin; Anderson, \& Proaty, 1998). In adition, individuals with more skills and abilities are trpically placed in coramunity sercings before Individuals wich more complex needs.

Thus, there are now scark differences in the populations served in community secrings, and those remainithig to tanger sérciags, typically puoble: EEF MR facilities. Wtah respece to comparisons between these tiwo groups, whecher on costs, finctional skells, qualicy of life tssues, and so forth, pogulation differences musr be considered. In research terms, this process is known as correcring for case mix or concrolling for client mix (Mícchell: et al., 1990) and mssures comparabifity based in charactectisties of . consurners. The importance of correcting for the severity of hiose senyed is underscored by Felce and bis ootleagues (Felice, Lowe Beecham, \& Hallam, 2000), who conchided that "costs of residentliat services in gerieral tiave been found to depead on case mix, with the inediating variable being level of sadf per residene" (p. 309). Taken rogether, dhe fictors
of funding source, cost variation, seaffing, and case mix are weillknown and central to the cost-comparison literature. We now wurn no a selective review of the literature showing how the research has addressed these and ocher issues in sudies of service syscem costs in the MR/DD fiedd

## Litarature Selection

Fo show how the phenomena described above can affece conclusions about cosur, we presene a hismorical review of cos-comparison titeraume, highlighieng scudies that haye gnined prominence or adtress the issues pised herein. À eomiprehensive litcrapure search. was condicced using stapdard search scraregies (Namey 2000) in several computerized darabases (e-g. Medine, CNAHL, ClinPSYCH, EsychiSCAN LD/ARR) using keywords (eg., mental setiendarion, developmennal disubilities, ICFPMR, cosss. comaunicy, insciation) directly or in combinations ro create Boolean searches. Two projecr members conducted literaure searches using selecrion eriteria zequiring that idencified docurpenss (a) covered the MRIDD population; (b) included cose dace or costrelared policy analysis; (c) were published or available since 1975; (d) were not case soudies; and (e) wese focused, at least in part, on residential services. Search resula, including full identifying information, were asved electronically. Documents were then selected from these search results to form a document darabase. Döcuments chat were selecred were aciquired, encered into the dambare, and stored in hard copy foom. To assure that the two ceam members were selecting documents using the same criteria, we calculated average agreement at $88.5 \%$ on selections made from three large search resulc files. In adfition, we regularly discussed search resultici and selections at project tëan méeciras: Once acquired, the reference lises of documents were also seariched far additional irems nor previousty idenrified Approximately $\mathbf{2 5 0}$ dacuments were identified and acquined in his way to form a working daribiase.

Bocumencs in this database were read and a suigalier numaber selected for specific review if they (a) were published in peer-reviewed joumats: (b) facluded: compunicy-insturuion cosr comparisons; (c) wére referenced la the cost-comparison literaaire; and/or (d) included a unique methodological element or apprioach, were frequently cired in the liteizature, or weie illurwarive of a specific bistorical poins. Because of these stringent criteria, only a
small sample of che documents are specifically zeviewed berein.

## Research Review

Peer-reviewed articles piere selected for review. in chis section oo provide a historical glimpse of che cost-comparison tiremaire over the past quarcer cenoury. Studies were selected thar have a bearing on polisy issues in the feeld, especially those related co cast comparisons. A summary of some of the selecred studies is provided in Table 1. Because absoluce levels of costs. are less important here than comparative coses, no atcempt has been made to adjust cose to a common fiscal basis. Therefore, caution tuust be exereisect because the saidies span a broad nime period. Alithough comparisons wietion stoxdies are possible, coors many nos be dieteldy comparable, on a dolliar basis, between sudites because of infation and ocher facross.

## Murphy and Datel (1976)

In chics early cost-benefic analỵisis, Murphy and Datel reported that a community-placement program in Virginia produced an average net savings, across 52 residens, of $\$ 20,800$ per resident over 10 years (range $=\$ 13,000$ to $\$ 29,000$ ) or, on average, $\$ 2,080$ per person per year. They noted thar most of these savings accrued to the scare racher that io the federal govemranac. Nuuphy and Datel used complex dama colleçred across sysucem elementa, and dheir often-cited 1976 study is not without mechodological problems. One concem is that participants were not represencative of the MR/DD population in two ways. First, over half of che 52 in dividuals srudied ( $61.5 \%$ ) did not even have menial retardation or ocher developraental disabilities, coming faiscegd forom a nual facility for persons with mencal illness, thus also possibly undertepresenting urbin and sububan sertiugs. Second, parricipanits were screened, and those who were not likely to suiceed in comamity placement were excluded. Afnitrelly Murphy and Dayells main puypose mas to assign coss to benefics of communicy placenent and was noc a formal coat-comparision suydy per se. Despite this porpose, the soudy is often cited in the convext of cort eoimparisons. Furthec, with regard mo necthodelow the authona noted tiar " 20 perceniz of the data on costs and benefits over the ren-year perfod were based on projections" (p. 169; emphasis added). The beatis of hese projections was, on average, only 8.5 monthis of community living. A1-
Table 1 Continued

| Source | Settings änd subjects | Cost outcomes | Factors limiting generalization |
| :---: | :---: | :---: | :---: |
| Nemey \& Conley, 1992 | $N=375$ living arrangements (group homies and nonfacility care) in 3 states (MI, NE, NH) compared with institutlonal costs | Institutional Care Rates (from records) <br> Michigan: $\$ 63,000$ <br> Nebraska: \$10,391 <br> Nèw Hantpshire: $\$ \mathbf{\$ 8 , 4 1 1}$ <br> Community Rates (carrected using 50\% split on need) <br> Michigan (non-ICF): \$47;359 <br> Michigan (ICF): 48,487 <br> Nebraska: $\$ 25,778$ <br> New Hampshire: \$42,007 | Data collected at facility leval; incomplete corrention for case-mix factors <br> Different cost aggregation methods across settings <br> Extreme variability in costs <br> Edacation and Medficaidrroimbursed costs exclurded <br> No accounting for start-up or capital costs |
| Knobbe et al., 1995 | $N=21$; all severe/profound with challenging tiehaviors; placed from state ficilities into homes serving 3 individuals | Overall cost savings in community of \$6,154 per person per year | No accounting for start-up and capital costs <br> Estimates for community medical service costs appear to be underestimates |
| Campbell \& Heal, 1995 | $N=1,295$ "observations" of clients living in all settings in South Dakota | Average annualized adjusted rates reported as: $\begin{aligned} & \text { ICF } / M R=\$ 55,560 \\ & \text { ICF/15 }=\$ 39,077 \\ & \text { HCBS }=25,813 \end{aligned}$ <br> Community Training Services $=\$ 21,210$ Costs found to be associated with client characteristics, agency characteristics, funding source, staff: client ratio, and certain geo-demographic variables | Possible case-mix problems given toss of $29 \%$ of community sample Artifcially high cost prediction may be due to use of aggregate vs. individual cost data |
| Stancliffe \& Lakin, 2998; Stancliffe,\& Hayden, 1998 | 116 individuals moved to community settings and 71 remaining in institutions in MN | Average per person annuat costs: $\$ 115,168$ in institutions; $\$ 84,475$ in community settings | Mediexl and case manxigement costs excluded from analyses <br> Covariance. methods may not have fully equalized groups |

Table 1 Continued

| Source | Settings and subjects | Cost outcomes | factosg limiting generalization |
| :---: | :---: | :---: | :---: |
|  |  |  | Possible bias in at least one measure selected as a covariate <br> Cost aggregation methods differed across settings <br> No accounting for start-up or capital costs |
| Emerson et al. 2000 | 86 adults in village communtties; 133 adults in new residential campuses; 281 adults living dispersed housing schemes (group homes and supported (ixing) | Averaged annualized per person costs (converted from pounds sterling to 19971998 doltars): <br> Residential campuses $=\$ 74,516$ Village communities $=\$ 71,604$ Dispersed housing in community $=$ $\$ 85,852$ | Overall system of services in UK may not be direetly comparable with United States <br> Non-randem sample with relatively few exemplars of each model of service |

Note: Because the study by Rhoades and Altman (2001) is not strictly a comparison study and the authors use a national database, it is not included in the table. $M H=$ mental handicap. $M R / D D=$ mental retardation/developmental disabilities. $S=$ subject. ICF $m$ Intermediate Care facility. HCBS $=$ Home and Community Based Sarvices.
though mose subgioups showed some cost-benefit, che one group that did not show cosc-benefit was the mose similar mo the current MRDD institutional pogulation.

## Jones, Conroy, Feinstein, and Lemanowicz (1984)

This widely-cited cost-comparison saridy was conducred as part of the courr-ordered Pennturrt Center (Peansyivania) depopulation effort ta this stuidy the auchois reported an average cose difference of becween $\$ 6,500$ and $\$ 7,000$ in favor of communitr residenieial facilicies. Despite ramy citations in the literaare, the scudy does not appear to have genemated tutch cricical-scruing At the oime of the soudy approximately $85 \%$ of the population of the instiurion was labeled as having either severe or profomd mencal recandarion. Cost dapa were compared between a marched sample of 70 "miovers" and 70 "stayers." Daca on six țpes of service coses were collecred. (a) residencial, (b) day prograim. (c). entidement (i.e., public assissance levels). (d) casemanagement coss, (e) medical cosss, and ( $\ddagger$ other coscr. Because jones et al. collected additional informarion on cosss, their suchy extends an earlier matched comparison suly of behavioral change (Conroy, Efinimiou, \& Lemanowis, 1982).

Despite the prominence of the Jones en al (1984) seudy in the literature, there are several meshodological problems that may compromise the generalization of findings. Eive are cired by the: allchors: (a) the Penahumse dispersal was urider a court-order and was, therefore, unlikely to have a normative cose sicructure; (b) subjects were nor randomily assigned mogroups; (c) all communitry placementis served only 3 or fewer individuak; (d) self. report data on costs from providecs in community residencial facllities were used; and (c) medical costs weire not fully enumerated In addicion, the daracollection design allowed for differenre meniods of daca collection accoss groups. As Time 2 (postretocationa) in this study andid irs precomsor (Conoroy es al., 1982), dame for 40 of 70 movers ( $57 \%$ of those who moved to community facilities) were collected by "county woikers," whereas this was noe the case for sciayers (Le.e, those who remained in the insticution). Daca for staryers were collecred by a team of crained porkers witio used teams of profestionals as respoidents. Furchemioie, those witio collected che behaytoral daca ar. Time 1 were nor che same as those who collected the dam at Time $Z$ for any subiects. Thus, ratess were different between Tme 1
and Tune 2 and, for 40 aut of 70 movers, were different from thiose rating all of the scayers at Time 2. In adidion, as the authors seared, the incerrater reliability of the behavioral daca-collection instrumenc, the Behavior Development Surves, "has been shown to be barcly adequaçe" (Jones ec al, 1984, p. 306). Similar problems in mechodology appeared in the collection of cost data,

For example, the autions did not explicidy examine the extent to which the different cost-escimation mechoos in the community and the institurion' may have yielded systematic biases in the dasa. In the commmity, cost weric obsained by phone contacr, wich some costs being based on escunctes made by ane administrator in a councr: hese escimates were then applied to all individuals in that councy In the instiation, by comparison, He operating costs were derived from saze biling razes and examination of financial records. These differences in cost-aggregation methods, especially the reliance on broadly applied cuimates in comounity sectings, raises the possibility of systemaric error It is norevorthy, given the problems delineared here, thar the audhors themselves nored difficulties in making valid cost comparisons berween communicy setuing and institudions, including the difficulty in caperring costs, the hererogeneity of settings, and the fact chat costs can be shiffed between the stare and federal govemments.

More problematic in the presenc context is that the authors identified "three people living in community facilizies wich extremely high cosrs ( $\$ 77,578, \$ 103,679$, and $\$ 10 \$, 565)^{n}(\mathrm{p} .308)$ and excluded chem, arguing that they were statisdical ouclies. It is not uncommon for tnvescigarors conducting fiscal malyses in human services to find that a small segment of a population aciounts for 2 proportionally lafge thare of costs. Extreme values such as these fikely represent real cosss, despite the fact that in a stacistied sampling distribution they appear as outhems. Excluilugg such data may have serfousky skewed the coas findings. A beater smacesy would have been to analyze the daca with the socalled "outiers" left in the dicaseji and then reanalyse the daci with the oudiers reinoved, thus allowing comparison of the overall effect of such cases.

## Schalock and Fredericks (1990)

In a sunty coraparivig the Fairview facility in Oregon with four group homes and an apartuient program, Schalock and Fredericka (1990).reported
an average cost of $\$ 59,412$ in the ICFAMR inscitucional facility compazed on an average cost of $\$ 33,63 j$ in community residences. They atcribured the average cose difference primarily to scaif salary levels and noted that if corrections were made to equalise salary levels, the insuitutional faciliny would accually bave been less expensive. Cerrain mechodological problems were noced in chis comparison as well.

For exampte; of the 1,048 individuals in Fairview at the time of this stuchy, most had profound disabilities and fewer than $100(<10 \%$ ) were schoot age, yer-all of the community searings but one provided services to chulldren. Furthermore, two of che comparisona umoup homes provided services to chiltren with milid menal rerandation and emprional probilems or distubarices. When considering only the two grote homes serving resideats who were must similar wo che-Fairuiew population, the community seuings are fournd to be more expensive than the institution (urithour correcriag staff salaries). One of these graup homes served individuals wich severe monor and ambulation problems who were inconrinear and wha, with the exception of one individual, needed to be fed by a scaff member. The other home seryed children with profound mental recardation, some ambulation problems, and challenging behavioss. The average cosis in these two facilicies was $\$ 60,615$, or slighdy more chan the Eairview average cosc. These authors concluded that:
 sidrocater of deinstifutionaltzacioi. A geseral condusion an be droma from these dacx diac, tor indtrilunia wich challerying be-
 marely the evare an itardipspional services in Oregon, giver the



 less expensive chan comounumiry revidences for chase chattensing popilations. (p. 283, emphasin ia original)

## Nemey and Conley (199.2)

In chis larye-scale analysis of cosss in regions of 3. stares (ifichigan, Nebraska, and New Hampshïre), Nency and Coniley (1992) compared instituctional soose and costr in communitrybased settinef (inglinding ICF and nq̣-SCF group houes in Michigain). An amay of cost daca wiere collected from compualy settings, including direct-care and famik-care paypuenics (coses of care givers' operationsladrinisuative costs, transportation costs,
medical/clinical coscs (acher than those paid by Medicaid or ocher thind-party papers), day programcosts, and ocher coss. Data were nor collecred on educational coss or Medicaid-reimbused healh care costs. Data on instisucional services in chese regions were collected from overall scare cose repors. The instifucional dian were not collecred in the same way as dhe commeniry coor daca (i.e, stane developmental disabilities offices provided the rates), a raiechodological problem shared by much of the research in chis area.

The overall coso of services to community. based indivituals in che specified regions of Michigan, Nebraska, and New. Hampshite were $\$ 980998$, $\$ 19,391$, and $\$ 28,411$, zespectively, compared to stare rates for instloutiopal care, which were $\$ 63,000, \$ 32,000$; and $\$ 72,000$, respecivivety. The community races in this sauty, however $\mathrm{r}_{\mathrm{i}}$ include both facility (i.e., group home) and non-facilicy (Le., aparcuent, family, and fosfer care acrangemenos). Taken separtuely, and partially corrected for case mix by examining the $50 \%$ of secrings with "high need ${ }^{n}$ indiviluals, the differences berween group tome rates and inszimuions in Michigan were reduced to $\$ 15,641$ (ion-ICF) and. $\$ 14,513$ (ICF); in Nebraska they were $\$ 6,222$; and in New Hampshite, $\$ 28,993$. Faccoring in the Medicald medical coss and applicable education costs would further amenuate the reported communtity-itistiturion cost differences.

The interprecation of chese findings remains difficult for several reasons. First, data were colececedrat che level of facitiries racher than individuab: It is lakely that chere are substantial differences, in each of these 3 scates, between the population that resides in their community group hiques and the population residing in dieir inscipurional seatigs. It is undikely that the letell of need analysis (2 $50 \%$. split) fully accounreat for such variability (L.e., fulliy cocrected for case-anix factors). Second, as noced, He procedures for aggregating costs differed between the community seteings and she institurion, and cermin corcs, as the authors noted, were excluded (e.g., healch care coscs cowered by Medicaid or start-4p and capital casta). Thitd, alubiongh the Nerueg and Conley (1992) provided separate estimates, the ageregacion-of all conniunicy setimgs (ie., faciltes. and nonfacilite commurity sextipg). de-mphasizes the cost differences stuthin commurnify seteings. That $i s$, theq repported "enormous" vartahlitry bown within and becween scares: For example, in Michigan, cosss in 11 community place-
meats wete under $\$ 10,000$, whereas costs in 4 ochers were over $\$ 00,000$.

In accounding for the differences beween communing and instiouisonal placemens, Nemey and Coaley (1992) nored that staffing was a primary variable, given thar berween $50 \%$ and $75 \%$ of all of the program coses are associared with scaffing For example, they noted thax a subrancial partion of the differences in cosss becween Mlehigan and Ne braska could be directly artributed to a staffing ratio in Michigan that was 1.62 times higher than in Nebraska.

Kinobbe, Carey, Rhodes, and Homer (1995)
Although employing a very suall sample (AN $=11$ ), Knobbe et al. reported a more complece castagregegaion methodokogy than is typical in this area. Similar to Schalock and Fredericks' (1990) work, all of che participans hed either severe or profound menrit recardation and exdibited challenging behaviois and/or mernal health problems, chereby providing an interprecive link to current instimrional populations. A suiength of the Knobbe es al. study is that it is tqugioudinal; the authors followed the paricicipanss who moved from large cencralized stare facilities to communiry settings of three individuals each (thereby avoiding case-mix problems). These auchors agrecgared coses in 16 distince categories, between 1988 and 1990 , including fcod, medical, utilittes, adminiscrative costs, smaff maining, transporcation, insurance, gas/vehicle maincenance, and others. Unlike Jones ec al. (1984) and Nerney and Conley (1992), commumity coscs were collected by Krobbe es. al. in 2 way chat. was similar to how institutional cossa were collected. They reported an average yearly coss. per resident for the 11 indivktuals in the community during 1990 ass $\$ 111,123$ compared to their last year in the instimion, which cost $\$ 117,277$ (adjusted for inflation). The difference in costs across dhe sectings was $\$ 6,154$.

Whah regard to cosc shifting, there was a racher large diserrepancy becurecn miedical costs in the two sectings, with institutional medical coats being more than f̣̂ve times greater than coss in the commumity ( $\$ 10,939 \mathrm{vs} . \$ 2,144$, respectively). The estimate for medicat cosss in the carumumity secrings is low considering heald care cost findings in this populacion. For eximaple, incerpolating an annual cost for healch care services; for 1990, from available lizeraure (e-g., Adams, Ellwood, \& Pine, 1989; Kronick, 1997; Kronick, Dreyfus, Lee, \& Zhou, 1996)
suggested that a reasonable annualised cstimate for all healch care coss (ie.; inpatient and oucpatieit coses) for this population would have been between $\$ 4,000$ and $\$ 4,500$, which would accoune for much (about $38 \%$ ) of the community versus instioution cost difference found in wis scudy.

Although Knobibe et al. (1995) emploged a commendable methodoloyy for aggregating coss, we note thar neidier searr-up cosses nor caplinat eoses were included in the cort estimates. Novertheless, these kinds of expendibures are real costs associated with developing communiry secciags and, arguably, should be amortised and entered into the cost-comparison research. Afirchell et al. (1990) roted this issue in their review and comriented that it is possible dixar such costr during rapid deinsticutionutication periods acnually cause cosss to rise sharply and then return wo lower levels. In most of the suudies. reviewed herein, none of the auctions accounted for either community or institudional capical costs or community statt-up coste nor was there any cortecrion for costs necessary to pay for stare-operated regional and compunity offices that would not be necessary in an insticurion-only sysem.

## Campbell and Heal (1995)

Campbell and Heal (1995) employed complex scatistical moteling rechriques oo predict costs of services acribumble no facility location, size, funding source, and livel of cliear functioning. They reviewed the literature and indicaced that the resulss of many costromparison sutudies can be challenged because of (a) the difficulty in aggregating coss equitably across community and institutional sexings and (b) the lack of comparability in the inscitutional and community-based groups with respect to funscioning level and care needs (i.e., case mix). In cheir 1995 siunty these authors endeavored .to adiress chese problems.

Carupbell and Heal (1995) examined 1,295 obscrvations in Souch Dakota of individuals of all ages. in 79 servics groins, which were combinations of different provider agenices, funding sourres, and residencial service, rypes. Dara were collec̈red on average dally coses that were comiprised of seven corr ceiters (administracion, support, foom and boand, exce); in addition, the analysis inclyded the average -daly reimbirsement ate for chese servicerise well: ar staff-to-client racios. The siatiscical analysis linked these dota to eharacterisrics of service locsrion, agency characereistics, client chatacreriscics, and service funding class as well as to a set of ocher
demographic variables (e.g., city population, councy unemploqment rate). A substancial portion of individuals in community setrings (29\%) were excluded from considerarion for various reasons, whereas all bur 2 individuals in the two instinutions represented were included.

In the analysis, mean average daily coos for the differene funding classes, adjusted for community, agency, and client characceristic variables, were (annualized): $\$ 55,560$ (ICFMR); $\$ 39,077$ (ICF/15, Le., a 15 -bed ICFAMR facility); $\$ \mathbf{2}, 813$ (HCBS); and $\$ 21,210$ (Communicy Training Services). In a related analysis staff racios were found wh be significandy higher for the $1 C E / M R$ sectings, which accounced, in part, for the cost differences. Still, the difference across ICF sertings (i.e., ICF/MR vs. ICF/ 15) is striking and suggests that different factors may be inchided in the cost bases. In oudicion, certain geodemographic variables (ciky unemploymenc tate, population size), along with client functional and behavior characterisricis, predicred over $73 \%$ of the variance in cosss. Adding provider characteristics (e.g., acility size) and funding source (ICFMR, [CF/15, or HCBS) Increased prediction to over 90\%. Thus, a grear deat of the variability to costs was associared wich (a) provider and client characteristia (elients with more intense needs required more eipensive services), (b) funding sources, and, interstingly, (c) characteristics of the beale. This last finding echioes the large cost differences across scares. that was reported by Nerney and his colleagues in the 3 states hery soudied (Michigan, Ne braska, and New Hampshire).

Exclusive of the institutional placements, Campbell and Heal (1995) found chat comraunity services costa bore a U-shaped relarion to agency size, wich large and small agenctes being, more costiy that inceimedace-sired agencies. This soudy although analytically complex, provides no direct comparisons of costs across comparable groups: rathes, the aumhors sought $\infty 0$ predict coses (and other variables) based on a wide assorment of daca. Lareje-scale studies such as this one are important and complement concrolled group comparison sundies.

Oae finding of special incerest in the Campbell and Hieal (1995) suady was the strang predictive natiute of client chamcrexistics on coses. This finding is in juxceposicion with cercain earlier findings. For erample, Ashbaugh and Nemey (1990) coneluded thar client cliaracteristies weice not related io expenditures. Scancliffe and Lakin (1998) reported
a similar lack of relarion becween expendiures and client characteristics. The finding of a relacioa by Campbell and Heal, however, is important, because predicting 65\% of the variance in coses shows that client characteristics do matter in service costs.

## Stancliffe and Lakin (1998) and Stancliffe and Hayden (1998)

In these two scudies, boch conducted as the University of Minnesoca, the auchors drew their participants from 190 individuals enrolled in an ongoing longinudiral saydy. Expenditures and outcomes for 116 individuals with severe and profound cogiaitive impaizments following movement co communiry sekums and 71 individuals who zemained in instiational facilities were saxdied. Sanclifte and Hayden (1998) followed the 71 individuals who did not move to community placemencs. Because cose analysis is racher secondary in the Scancliffe and Hayden study our focus here will be he study by Seancliffe and Lakin (1998) in which "movers" and "stayers" were compared.

Alchough Sancliffe and Lakin (1998) made comparisons based an residencial coses as well as pocal cosss (residential cosss + day program costs), comparisons becween communiry and intritutional sectings were only conducred on total coses due to the' aggregation mechodology. These comparisous were reporred far boch raw and adjusted dare using residentestaff ratio as a corariate, based on staff members available on weekday evenings. Scancliffa and Lakin reporred significant differences in boh raw and adjusted average daily cocal expendianes becween community and instimaions. Coser for tesIdente in community secings (annualized: $\$ 84,475$ ) were $36 \%$ less chian cosers for residients in instiertional secrings (annualized $\$ 115,168$ ).

Sorie of the probilems identified in this research area, such as care-mix issues, appear to be resolved by. the use of stacisical analyses using co variazes. Howeves, taken wogether, scatistics from boch of these articles (Stancliffe \& Hayden, 1998; Sancliffe \& Lakin, 1998) sugesesc that cerrain seleetion factors may still haye been operating that affected the outcomes and conclusions. For example, it appears from the data diar a befiaviorally chatlenging group may have been inicially overlooked for coinumity placement, sequiting the state to develog pustic commuaity ICEMMR settings. In addtrion Seancliffe and Hayden preseneed seacistics on heidpy use in the scayers groip, suggesting that many of them had severe physical dis-
abilities. It is possible thar some of these differences were nor apparent in significance testing due to the reactivity of certain measures (e.g., using the ICAP Broad Indeperdence score as a measure of adaptive behavior).

In addition, one of the variables used as a covariate, residenteseaff ratio on weekday evenings, may have unduly penalired the inscioution relarive w the community sample. Differences in staffing $\mathrm{ca}-$ rior across the day may simply be a proxy for differences iṇ setring charicperistics. For example, ir is tikely that the assessment of overall residentestaff tacios would have attenuated secting differences because in ICEAMR setings, there are many therapists available during the day thas cannoc be counted on weekday arenings. In an ICF/MR secting with residenes who have multiple disablities and restricred functioning, many resident training programs are tikely to be accive during the day, when specialized scaif nembers are available to carry them out.

It is also the case chat stafing levels in public ICF/MR sectings thar are slared for downsizing or closure may nor be representarive of typical stafing tation. If is likely thac, due to civil service tules, unionization, and so forch, thac a lag exiscs becween the reduction in census and the reduction in scaff. In the studies conducred by Seancliffe and his colleagues, daca were collecred during a 4 -year cransicion period as scaffing levels were adjusted down in the insriturion and up in tie community so aceommodate the shift in consumers. Because staffing reduccion in instimuional sertings almost certainly proceeds slower dhan scaffing up in community setclngs, suafing racios in chese sardies may be somewhat surpect ani, as a covarlate, are likely oo have affected many of the analyses.

Finally, the exclusion of medical, case management, and capital costs no doube affecred the comparisons. We have already addressed the issue of the medical costs shifting from ICFMR cosss mo other sources (e.g., privare insurance, Medicaid fee-forservice). However, given the complexities of che community-based populacion described in these saidies, it is not unreasonable to conclude dataddidional case manazement cooss would accue in the non-ICFAMR sertings compared to the institution and community ICE/MR settingr.

## Intemationat Cost-Comparison Research

Although the main focus of the present review is the United States, there is 2 substancial body of literature from other countries that cannor be ig-
nored. This literacure is, in some ways, sarikingly different than the American literacure. Felce (1994) reviewed the research on cost studies in the United Kingdom and explored what he characrerized as a consisgent finding chat communicy setvices were more expensive than instiutional services, in juscaposition to the perceprion of many in America. For example, Enverson and his colleagues, who also saudied coss in we United Kingdom, cired a previous meez-analysis thas "adjusted coscs. . . reported for hospicals finsriutionsl ranged across studien from $\$ 799$. op $\$ 1,540$ per week, wherias coser reported for group homes ranged from $\$ 912$ to $\$ 2,750$ per week" (Kavanagh \& Opic. 1998, quoted in Equexson et al., 2000; p. 83, material in Erackes \$did. ed). Undertying the differences in cost-comparison research in the Uniced Kingdom and America may be differences thar exist in the-setvice syssems. For example, in America staxes share cossos with he federal govermment in contoplex rays that promote cost shifüng as stare spstems expand commumicy sptrems. relacive to instiourions. Because the costs thar can be shifted under Medicaid programg differ and are not clearly understood by many, a perception may have arisen that there is no diseconomy of scale in smaller facilities. In concrast, because funding formula are less complex in the Uniced Kingdom, it is. assumed that community care will be more cordy; in some ways juse che opposite of che Anderican view.

Still, Felee (1994) concluded that smaller com-mumiry-based faciliries offer the patential for increases in certain aspects of quality of lifa and chat, in the long am, may be economically affortable. However, he caucioned that very small placements (i.e., smaller chan 4) may noc be able to mainazin favorable cost sturctures if addirional scaff members are required based on increased needs of residents.

Recent work in the Uniked Kingdom by Emerson and his colleagues (Emerson ef al., 2000) found that coars associaced wich dispersed housing (i.e., housing hat is ingegrated into exisuing coinmunities) were $15 \%$ higher than diose of residencial campuses (i.e., insticutions) and were 20\% higher than village communities (i.e., clustered housing similar, in some waps to regional cencers and cercain privace facilities in Anierica). After the auchors adjusted for boch adaptive bahaviox and challenging behaviog, the annualized per person cosi in 1997 1998 dollars (conyerted at $£ 1=\$ 1.63$ ) for village communities was $\$ 71,604$ for resideatial cempuses,
$\$ 74,516$; and for dispersed housing in the community, $\$ 85,852$.

In a mulivariate saudy conducted by Felce and his collazues in Wales (Felce et al., 2000), wal accommodation coses were predicred from residenr and setting characteristics, setting size, service processes, and Indicators of quality: These researchers derived a two-factor regression solution predicting accommodation costs that included service.model and elient characrecistics (Adqptive Behavior Seale [ABS] scores) wat accounted for $31 \%$ of the variance in cocrs, adjusted $R^{2}=$.48. Unlibe the findings in America, coses in this model were found $\omega$ be lowers for instiations in comparison to community sectings. Surnilar to scme of the zesearch carducted in the United Stares, client characratisrics were improtent in predicting coss. According wo Felce et al., the cost differences between service mudels were zelared to client characteristics, such thas "costs tanded to be bigher for people wich lower AES scores. wirhin each service model... (and that) dhe consistene finding of UK research on deinsciutionalitation is that communiry services are moce expensive than insriturional services" (p. 321).

Ar present, there is speculation as to what forc: es produce this juxcaposition of cost differences beexeen the United Kingdom and the Unicsd Scaces. Suncliffe, Emerson, anu Lakin (2000) suggest that "one factor concribucing to higher instinutional coss in US sadies may be thac many US inscius. tions have been downsized to the extent that telarively fixed institucional infrastructure and running costs are distributed over a small and diminishing population" (p. iti). This is grecisely the inserprecation offered by Braddock et al. (1991). This riew is further echoed by Felce and his colleagues and has been voiced elsewhere in the literadre. In addition, the work by Felce and his colleagues (2000) also assessed quality of life sud noted war "This analysis provides asditional evidence of a weak linear relationship bewvean tesource infus and service qualicy, even after concrolling for service recipient chameteristics" (p. 323).

## Rhoades and Altman (2001)

Using dara from the 1987 Narional Medical Expendiure Survey (NMES), Rhoades and AItanan (2001) ueed a different approach wo soudying costs in MR NPD services. In this surver, instead of taking the copital perspective of ayerage aggregaced costs from samples of individuals across setings, they de-
tived daca at the individual level. That is, individuals were sampled, and then asked abour their individwal coscs. Rhoades and Alman began by noting that despice the success of deinsticutionalization problems remained, including (a) the more incense needs and, thus, associaced increased costs, of those who remain in congtegate cart facilizies and (b) he declining cosr-benefir of communicy sectings comt pared $m$ instiurional secrings. These problems prompred the recogrition that now that che field has effecrively deinsticulionalized many individuals, "che remaining population, more likely to have multiple problems is generally a population that would generace higher expendicures no matter where they are located" (p:115).

From chis perspective Rhoades and Aluman (2001) conducted a multiple regression analysis that, ameng ocher chimgs, predicted mean daily expendiunes by seyeral categaries of person variobles and facility characteristics. The authors exrended the work done by researchers such as Campbell and Heal. Rhoades and Altuan reported thac:

The resuler of the mulcivariace analysit aruticase, at a sational bevel, what Campbeill and Fieal (149s) found in Souch Datwici. Fxeiliny charricteristies, residenc chanacrenstics, and even comnumity sesourest play a port induencing disify ewenses far triz denn in incidities boch large and small. . . The resules also show
 of mencal remedadion, is is moxe expensive wo provide care in lerger facilicies. For iesjivituols tixh protoment menrol rearda: cion, the site of the ficilisy is nem a factux in divily eirpenses once tue increased expenses for the level of mental retandation are constered. (pp. 123-124)

In a way, the Rhoades and Alcman scudy (2001) was the beginning of the shift in the liseratuze away from contolled comparison studies. Insread of using scauc comparisons to deremmine specific costs in a policy-making concers, resules of this study suggesir that researchers should approach the. problen from the perspective of the individual and idenvify the most favorable placement based on the characteristics of the person and the serice setuing megecher. The auchors showed, for exarople, wiar residenr chatacrestistics were, indeed, associaged with costs of care regardless of the sexting. Rechapis even more interesting is che interaction with level of mental vecardation such chat "Persons with sim- . ilar levels of dependence had different datly expenses, related to their level of mencal retandation and, thereby, che akility $\infty$ cooperate and communicare with caregivers" (p. 126). This work is important because the resuls sugqesr quescions thar relare speciiic needs of individuals mosecific tz-
quized serviees independenx of the secting. Again, in the words of Rhoades and Altrean:

It is inporrane to undercanal how ortonizational type; revident charcopectition, number and topes of services, and location come roperber zo isfluence erfendiares in order up develog the recesary resources foe propowed beelah care delivery plines. Exumining expenees from the individeal achex chan cte orynizationil prispective allowed us co exzmine this cocuplicurd pueste in a different wry. (p. 127)

In such a conterr the question: "What cors more, community or institutions?" or "Which expe of setung seives an individual better"' is no longer the critical question. Adopting the approach implied by Rhoides and Aftrman (2001), it becomes clear that cosco and expenditioures are zelared to the needs of the person, the quality of services provided, che desired ourcomes, and perceived satistaction on the parr of the indixidual.

## A Wort on Dutcomes

Alchough we ate aware that the issues of quality of services and service outcornes necessarily go hand in hand with coscs, the empirical association becween costs and qualicy is less esrablished when a broad array of research findings are examined. For axample, posidive outcomes reported in che literature assoclared with deinstitutionalizarion and communitr:based services include increased choice (Spancliffe, 2001; Sancliffe \& Abery, 1997), behavioral improvement (Kim. Lamon, \& Lakin, 2001) a mproved social interaction of certain segsments of the population (Andesson, Lakin, Hill, \& Chen, 1992), integration in rural seatings (Campbell, Forane, \& Heinlein, 1998), and inclusion in various day-woday ectivicies (Campo, Sharpton Thompson, \& Sexton, 1997; Emerson er al., 2000). Howerier, such positive findings need to be considered in zelarion to findings of increased mortatity in community setrinigs (Strauss \& Kastner, 1996; Surauss, Kasmerer; Q Staarelle, 1998; Scrauss, Shavelle; Baumeitetes, A Anderson, 1998; see also Taylor, 1998), problemis in wocitional services and employmear (Srancliffe \& Lakin, 1999), and probleins of Individual Habilitation Plan objectuves and behaviozal rechnology (Stancliffe, Htayden, \& Lakin, 1999, 2000): Recent wotk has also highlighted problerus in access, ualitincion, and quality in com-tuynicy-hasethiealith care and pensonal care for people with mental reardation and developmencal disabilisies (Knobbe èr al., 1995; Larston \& Lansson, 2001: Walsh \& Kasmen, 1999). Emerson arid his
colleagues (2000) identified higher rates of verbal abuse and relacively greacer exposure wo crime among individuals who lived in dispersed coramunity sexines. Finally, Felce and Pery (1997) reported that in the communicy sectings they studied, staff members generally lacked organized approeches and skill sets to promoce develogment in chose living in the setrings in which they worked.

Although the assessment of consumer satisfacrion and quality of life has been reported often in HCBS sectings, in other evaluation reports, investigators (eg., Lutsky et al., 2000) have noted a set of specifie concerns around quality of care, as did LeBlanc e5 al. (2000). As scaced by Luceky and his colleagues, these concerns include (a) difficulty in stare monitoring of noninstirutional care because of theiz dipperred namare, an increasing prablem as more HCBS placements have been created; (b) inexperience in munitoring noninstimutional care, in some states inchuding a lack of regulacions and itcensing requirements; and (c) the pocential impace of low provider reimbursement zates on the quality of care. In the words of Lutsky et al. (2000): "The effectiveness of licensing and regulatory requiremencs ac ensuring quality of care is impaired if staces do not sufficiendly monitor compliance. However, moaitoring qualiry of HCBS services may present greater chatlenges than monicosing qualicy in inscitutional setrings" (p. 28).

It may also be the case that qualicy of care and quality of life differ actoss communicy and insdartional sectings in cheir imporcance do scakeholders. For example, as instioutions increasingly provide services wo people widh severe and profound cog nitive deficits, complex needs, challenging behavioss, and diminishing skills, concenis abour quality. of care may ountreigh .those of satisfacrion. In com-munity setrings, on the other hand, with a more hererogeneous and able population, it may be that quality of life, sasisfaction, and incereac m self-decemination akes on more imporrance. Thus, the acsessuruent of boh qualtity of care and quality of life, alchough relaced and important in bothi seutrings, may need to be adfurred for characieristics of the secting in. which they are assessed.

Therefore, we afree wich Emerson (1999) thar ourcome-measureraen be expanded'bejond assessmient of personay ourcome paensines, such as chaice and communicy involvement, so include a greater emphasis on health and safect. As Walsh and Kascner (1999) have poinced out, health sad safect ourcomes haye been underrepresented in whe MR/BD
titerature (cf. Hughes, Hwang, Kim, Eisenman, \& Killian, 1993). Outcome measurement needs to include direct indicator and benchmark assesstient of ourcomes based on clear standards. For example, individuals winh profound disabilicies and multiple disabling conditions may benefir from measures evabuacing (a) access to comprehensive health care services (primary, poychiauric, and dencal care as well as ancillary services, including care coordination); (b) rates and scatus of abuse/neglect repores and inyestigations finchuding victimization in the comunuicilk (c) moroality review; (d) access and uetisation of behavioral services; and (e) similar direce measures.

## Biscussion

In this review of selected peer-reviewed sauties, we have documented wie complexicy of research examining cosss of community and instriturional service models and show how mecthodological probleras affect conclusions. The work reviewed here spanaued a quarter-century during which time the field was in constane cransition. Early studies were designed simply to show the cose-benefit of commumity placeraens (e.g., Murphy \& Dacel, 1976), whereas more recent work has highlighted the complex multivariace nature of the area and recognized the reed wo Identify costs ar the individual level (Rhoades \&cAlman, 1001). The shifting cost struccures across serings during die periad reviewed, and the hecerogeneiny of the population served, prompts the conclusion that the question "Which is less expenstive, instioution or communitr?" is the wrong one to ask. Racher, the quescions that need to be asked revolve around the fndividual (i.e., What does this person need? Where is the best place to provida for these needs?" and "ar what cost?").

The research reviewed here suggesta, in several ways: dhac compuunity placeineats are not inherendy less expersive chan inscimpipars. First diere is an incrinisiç tack of comparability berween institurions and commenicy sectings. For example, consnumicy services include i diverse array of service tyjes, maging form minimal incermitrent suppors to residencial end day program services, whereas insifinterios craditionally offer an esmblished service packige (es. KCMMR seryices). Thus, only a part of tie zange of comunurity services is comparable wiuth the services received in a large ICF/MR. Researchers celmparing costs need to assure chat the secvice packages are couparable across settings, a
challenge given the inherent differences in these sevvice spstems. Second, during deinscinutionalizaton efforss, the ability to shift cerrain community coso to programs other than those administered by a particular MR/DD scara agency will lead wo seduced costs widtin that specific goveramental division or auchority. However, the overall cost to sociery may nor be reduced. For example, medical coss wishin an ICFAMR are clearty part of the budget of the stace $\triangle \mathbb{R} / \mathrm{DD}$ auchority; however, when an individual meves no a communicy setcing, medleal expeases can often be shifted $\infty$ anocher finding.sourci (eg, the component of state government that adminisrers Medicaid heallh care bene$\mathrm{f}(\mathrm{s})$. Third, the apparent cost savinges in comimunty setrings, os the extent that it is found, is ofren directly relared to scafing costro. Results of the research reviewed herein suggest that the modest differences reported for community setvices are predominaindy the resule of tower seaffiag costs in privacely operated community setzings compared to state-operaced iettings. However, the lack of parivy. between stafing costs in instimutions and communicy sentings is not a desired efficiency. In fact, it is tikely that any initial cose benefies claimed for community sectings will be difficult mostrain as individuals which more complex needs are served in these sexings. Further, over rime, it is postble chat the disparicy becween community and insidurional cost stuccures for smaffing will diminish as com. munity workers sund advopates strive to achieve parity in compensarion with respect to spare workers. Resuls of the presenc scudy suggest char the area of staff compensarion deserves further scudy.

These elements of complexiry in communicyinstitution cost comparisous give rise to several recurting methodological problems. These problems include (a) the lack of comparabilicy berween groups based on biased, noncandofn, or converienice samples; (b) the lack of adequate case-mix controks (c) differences in diba-collection and cossaggregation qethods across grouss; (d) the exclision of cuitical caregaries of costs, such as medical expenses, case management, scart-up, and capital cosss and (e) exireme variability.jn cossts, cost shifting and scarstical-modeling̈ problems.

These mechodological problems limil genewalizstion scrớs seppings. Three especially chaltenging memiodological problems deserve special meacion. Firsch few of che studies reviewed herein completely accoumted for case-mite factors. Given the heterogeneity of the population of individuals with MR/
$D D$ and the near impossibility for random assignment io residential sertings, complex case-mix factors are always presenc. Longindinal studies and moldivariate studies using scikistical conmols (e.g., employing covariate methods) offer promise as long as care is exercised in che selection of variables. Ideally, covariaces that include boch cognieive and adapitive measuzes should be included, although his was noe cypical of the studies we reviewed.

Second, cost-agigregarion mẹhods varied wide k over the reviewed swudes Often, the cosc-asgregàion mẹihod used in communicy sectings was different than the way coss were identified In facility secings. In oir reciew, researchers who employed more.complex and cosoplers cost-agarteation methods mpicilily found smaller, if any, communicy-instipution diffierences. In sauties from the United Kingdom, which seem wo be less suscepable to meitiodological artifacts (sech as coss shiffing or inability we estimate cors), researchers typically reported increased cosss in communicy secrings.

Third, elemenos of cosco were routinely excluded in even the bese soudies reviexped hare, sonacimes because they were shlficed to orher funding sources and samedianes because the dasa wete unavailable In both cases in is noc acceptable to assume that the effects of cosss that are shifted or exceluded are the same in the comparison groups. We have noted, for example, chat many service costs are buik inw the ICFMR model. The costs incurred for supporting comimunity infrasmucrure for such costs cannot simply be excluded fram the cost-comparison analyses. Relaced to this, an inherentiy difficule fiscal problem is the inclesion of startup and capital costs incurred in community semings compared wo longercern scate ownership of insticutiopal facilicies. Excluding these caregories of costs is: not justifiable, and researthes need to identify mechodotogies that include chese cosies (e.g., Emrexson at all, 2000). In conchasion, in nearly all of dee studies revieped, certain specific costr were excluded from the analyses, chus limiting the generalitarition of resulc.

From the coost stuydies reviewed here, it is clear diat large savinis are noc possible winhin the MR/ DD field. That is, the costs of residencial care, repardiess of secring, ingolye a ppecific gmounc of re-.
 ing Levelk clieqr characieristics, and o oher variables as in the suydies reviewied. These sundies do noe suppoit the view that large coot savings gre posslble. In fact, researchers who conducred the suxdies re-
viewed here that employed more sophisticared and complere cost-aqgregacion methods cended no ind the smallest differences across sectings (e-g., Knobbe er al., 1995; Schalock \& Fradericks, 1990).

Although this review provides a unique hiscorical overview of research ini this area, is is not without limitacions. First, we rescricted our selection of srudies to those that werc. peer-ceviewed and addressed the isties under consideration. We narrowed our selection to pecr-reviewed studies ficic quality concoll reasons and because, for example, unpublished state-level repors inight be enpecialliy susceptible oo cost-shifting effects. A cursory teview of many of these reports, however, suiggested that their inclusion mould not substanigitit atces our conclusions. Second we did not direcdy review the ourcomes licerature, although, as we have noted, we believe it to be cridically imporcant in this feld. Thind, the scope of chis wark did not allow as to review cost comparisons made beween dafferent comunnicy sexings, alchough published work is beginning to appear in chis area and will prove so be more critical in the future. We believe that we methodological considerations presenced herein will concinue so be inafortant as that litemnire grows.

In the final analysis, it appears that the costs. of caring for people with MRIDD will be highly variable across semings and will vary with the characteristics of those served and the resources, especiality seaising, devored to serving dhem. Because chis populaion ranges from individuals who are barely distinguishable in the geneial poputation so individuals who require high levels of sophiscicaced cares is is likely chat a ranige of service models will concinue to be needed. In we future, researchers wha condiuce studies thar will best inform public policy are likely wo be chose employing multivariate methods wo make auch hecerogeneity Into account. As we have documenced here, movement toward such research models is atreiady undenway.

Based on the andlysis presentrid here, the chaices made by govempiental agenciea aboar the relative mix of service types should include a consideration of consumer needs rather than being made solely on the basis of local servire cossr. Le is also important to take inico account the values of those whio use fie services,

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[^12]
## A Report of the Economic Impact During Fiscal Year 2010 of the Kansas Neurological Institute in Topeka, Kansas

## September 24, 2009

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Conduct of thia Analysis ..... 12

Thịs repoif praṣenta the ressultis of an oconomic impact analysis performed by impact Datiasouscesi an Austiri, Texas eganomic consulting and ressareh fim. The purpose of the analysis was to determine the impact - that he Kaisas Neurological Institute had on the economy of the Tapeka area dufing fiscal year: 2010 (July T, 2009 to June 30,2010 ). The related revenues tor State of Kansas, City of Topeka and cther local taxing disticts ware also calculated.

## The Instrttute

The Kansas Neurological Institute, located in Topeka, Kansas, Is a state hospitai for pạientes with intellectual disabilftes and a component of the Kansas Department of Social and Riehabifitation Services.

The Institute opened on January 5,1960 , with the admission of its first six residents. By November 1960 approximately 200 peaple had been admitted.

On October 1, 2008, the instituto had 163 residents.
The Instutute has 373,688 square feet of buildings and 456,257 square feai of homas for residents on a 180.5 apfe glte.

Duning'fiscal year. 2009, the Insitute recelved funding of \$28.7 million. During fiscal year 2010, the faclity haid 570.2 fult-ime equlvalent employees and annual payroll costs of $\$ 27$ millition.

## Economic Impact dụring Fiscal Yẹar 2010

The institute will have a significant impact on the state's economy during fiscal year 2010. The instituta's reveniuss and expendltures and its employees and their salaries provide direct economlc: activity. In addition, this activity will ripple through the area's economy supporting indrect benefits including sales in local businesses and organizations, as well as indirect jobs and salaries.

The estimated direct economic lmpact of the Instikute in fiscal year 2010 was $\$ 28$ million. The direct revenues of the listifute, tis spending and the spending of its workers will generate another $\$ 37$ million in sajes or economic qutput in area bussinesses and other organlzations. In total, the economic impact of the Instiute in Ascal year 2010 will be $\$ 68$ million.

Whlle the Institute amployed 570.2 individuals, the Institute's spending and the spending of its workers. support another 741 jobs in the area. in total, the Institute supports 1311.2 areaj jobs.

Similarly, while the salanes and other payront casts of the Insthute's employeas total $\$ 27$ million in tiseal year 2010, the Insttute's sperding and the speriding of fis workers will suppori another $\$ 35.2$ million in salaries for workers in retated spin-off jobs sipported in the stale. Thereforg, total salaries and other payroll costs supported by the finstifute during the year wil tetal \$62.3: million.

This economic output and related jobs and salaries supported by the institute are responsible for significant retall sales in the state, spending on lodiging and residential property owned or ocecupled by insttute employees and thdiect workers on local tax rolls. These taxabie retair sales, spending on lodiging and residential property are shown below.

| Why kx 1 <br>  |  |
| :---: | :---: |
| Taxable annual petall sales in the area | \$20,832,963 |
|  |  |
| axable value of residentilal property owned or occupted in the | \$189,143,264 |
| Topaka apta by Institute employees and indirect workers |  |
| Annual spending ty out-af-town visitors on lodging | \$9,500 |

The oconomicictivigy gerieratod by the Instituta translates into substantial reveriues for the state and local taxing districts.

## Rexenues for the State and liocal Taxing Dintricts

The State of Kansas, Clty of Topaka and other local taxing district will receive the following revenues during inscal year $20: 10$ as a result of the linstitute's presence in the community.

|  |  |  |  |
| :---: | :---: | :---: | :---: |
|  | State |  | Total |
| Salep taxes | \$1,104,147 | \$447,909 | \$1,552;056 |
| Tranisitg guest taxes | \$190 | \$190 | \$380 |
| Properity taxes collected on residential property | \$504,042 | \$3,283;465 | \$3,787,507 |
| State parsonat Income taxes | \$2,554,791 |  | \$2,554,791 |
| Stiata corparate income taxes | \$265,241 |  | . $\$ 265_{2} \mathbf{2 4 1}$ |
| Total. . $\because . . . . \quad \because$ | \$ $84,428,412$ | \$3,73,1,564 | \$8,159,976 |

Datalla of this anelyis are on the following pages.

## A Report of the Prolected Economic mpact of the Kansas Neurological Institute

## Introdititions

This report prosents the regults of an economic impact analysis performed by Impact DataSource, an Austin, Texas esponomic consulting and research irm. The purpose of the analysis was to detemine the impact that the Kansas Nourojogical hnstluta had on the economy of the Topeka area diung fiscal year 2010 (July 1, 2009. to June 30, 2010). The related reverues for the State of Kansas, City of Topeka and other local taxing districtis were also calculated.

The seport presents the following loformation:

- Adescriplon of the Insutitite,
- Tha ecorromik impect of the operations of the institute during fiscal year 2010,
- . Arnual revenues recefived by the state and focal taxing districts as a result of the Institute's presence In tiedty,
- An explamatien of how the analysis was conducted and some information on Impact DataSource, the firm that conducted this analysis.

A description of the Insuturte ls next.

## Dascription of tire Institite

The Kansas Neurological Insttunte, located in Topaka, Kansas, is a state hospital for patients with Inteltectual disabilltes and a component of the Kansas Department of Social and Rehabilitation Services.

The Instltute opened on January 5, 1960, with the admission of lis first slx residents. By November 1960 approximataly 200 people had bean admitted.

On October 1,2008 , thie Institute had 163 residents.
The institute has 373,688 square feat of buildings and $\mathbf{1 5 6 , 2 5 7}$ square feet of hames for residents on a 180.5 acre site.

## Annual Funding

During fiscal year 2009, the Institute had the following funding:

|  |  |
| :---: | :---: |
| Ravenue (Medicald) | \$11,112,811 |
| Feg Fund - Other | \$1,181,122 |
| State Appropriations | \$16, 651,$3 ; 8$ |
| Other Fuinds | . $4491 ; 622$ |
| Totai ${ }^{\text {a }}$ | \$28,736,878 |

[^13]
## Number of Warkers and Annual Salarjas

During fiscal year 2010, the Instlute hạd the following nurnber of workers and annuai paycoll:

|  |  |  |  |
| :---: | :---: | :---: | :---: |
| - | EulleTme Equityalent Nutmber of Workers | Average <br> Aninual <br> Saläries | Total <br> - Annuà <br> Salaries |
| Non-professional employees | 456 | \$28,639 | \$12,927,065 |
| Professional employees | 114.2 | \$54,041 | \$5,641,016 |
| Total salary paymants | 570.2 | \$32,564 | \$18,568,08t |
| Addtidonal payroll costs: |  |  |  |
| Rosiftent:werkers' salaries Finge baneits |  |  | \$471.788 |
| Hollday pay |  |  | 47,618,560 5207794 |
| Loridevty tonusies (ail eligible emplo |  |  | \$288,800 |
| Shin differential pay primarily for non- | ional |  | \$237.t46 |
| Tokal number of workers and payroll costs. | 570.2 |  | \$27,092,166 |

Source: Kansas Neurokogical Instituto

## Where Employees Live

-According to the Inṣltuta, there are currently 487 Institute employees who are Shawnee County residents ( $92.8 \%$ of total employees) and 38 who reside in other countles ( $7.4 \%$ ).

The annual economicimpact of the operations of the Institute are discussed naxt.

## 

,
Thẹ statit of Kansas racelves substanityaf economic benefits from the operations of the instifute: These econariic benentis inçưque the following:

- Rovenupes of thẹ Instikita and revenụge for area businesses and other organizations,
- Jobser.
- Workeis' salafes or personal income,
- Local worket spaneing end
- Vistiov spenaling.

These economic impacts maybe characterzed as direct, indirect and induced, as ellscussed next.

## Fypes of Impacts that the Operations of the Insututa Provide

## Direct, Indirect and Induced Economic Impacts

The direct economis lmpact comes from the operations of the Institute and its employees. From the revenues and speriding of the Institute and its employees, Indirect and Induced feieneftis or spin-off benefits are supported fir the state.

Indirect sales, jobs and salaries are supported in area businessseș and organizations, suech as food distibution companies, alr conditioning service firms, office supply firms, sic. that supply goods and services to the Institute. In addition, Induced sales, jobs and salafies are supported in area businessess or organtzations, such as restaurantis, gas stations, bänks, boop stores, geocery stores, apartmént camplexes, convenience stiores, computar stores, sarvice companles, etc. that supply goods and services to the Instturie's employiees and their families and, in tum, to workers In tridirect jobs arid their famites.

To estimate the indfrect and induced economic impect of the institute and to employees on the state of Kansas, reglonal economle muldiplieis were ueed. Reglonè economic multolters for Kansas aid areas of
 (RIM' li).

Three typees of regional economic multipliers were used in this analysis!

- An output multupller,
- An employment multiphier and
- Ari aarnings multiplier.

An ouitput mutiplier was used to estimate the additional sales or output created by the Institute in area businesses or organtzations. An employment mutiplier was used to estimate the number of indirect and induced jobs created and supported in the Topeka area by the institute. Similarly, an earnings multiplier was used to estmata the amount of salaries paid to workers in these indrect and induced jobs.

The multipliars show (1) the estumated sales or output in area businesses or organizations for each dollar of revenue recelved by the insiftute, (2) the number of indrect and induced jobs created for every one elirect.job at the Insillute and (3) the amount of salaries pald to these workers for every dollar to be pald to an employee of the Insittute.

A multipler of 1,3 was used in this analysit. This means that for every dellar of revenue that the institute recelves, there is $\$ 1.30$ in șales or output in area bưsinesses or organizations. Slmplariy, for every dolar. pald to employess at the instifute there is $\$ 1.30$ pald to workers in spip-off fobs cragted lin the area. Further, for every amplayee at the Instute there are an additonal 1.30 workers suppoited in sphooff jobs fithe area.

## The Econemic Impact of the Operations of the Instlkute During Flacal Year 2010

As stated before, during fiscal year 2009, the Institute had an annual revenues of \$28,736,873 and 570.2 full-ime employees and annual payroll costs of $\$ 27,092,166$ in fiscal year $26 t 0$.

Since fiscal year 2010 has not been completed, this analiysis assumes that fiscal year. 2010 revenues will be the same as 2009 revenues.

This activity generated the following direct and indifect economic activity in the state during fiscal year 2010:

|  | Economic Output | Jobs. | Staries: |
| :---: | :---: | :---: | :---: |
| Direct | \$28,736,873 | 570.2 | \$27,092,466 |
| Indiract and Inducad | \$37,357,935 | 741 | \$ $3,5,219,816$ |
| Total | \$86,094,808 | 1311.2 | \$ $6 \mathbf{6 2 , 3 1 1 , 9 8 2}$ |

As shown on above, the astimated difect economicimpact of the Instthte in fiscal year 2010 was $\$ 28$
 another $\$ 37$ mitlion in sales or economic outpuiln area businesses and other organlzations. In total, the oconomig tmpact of the knstituta In liscel year 2010 will be $\$ 66$ million.

While the institute employed 570.2 individuals, the Institute's spending and the spending of its workers support another 741. jabs in the area. In totail, the listitute supports 131.1 .2 area jobs.

Similarlyr while the sataries of the institute's emplayees total $\$ 27$ milltan in fiscal year 2010, the insititute's spending and the spending of lits workers support ariother $\$ 35.2$ million in safaries for workersin related spin-oft jobs supporied ln the area. Therefore, tokal salaries supported by the fistitute during the yeiar will total $\$ 62.3$ million.

## Out-of-Town Visitars to the institute

The insitute has some out-of-town visitors during the year inciuding visitors to patients and other visitors.

The estimaied number of out-oi-town visitors to the Instute and their spending during the year are shown helow.


 at local molela, in total, out-ot-town visitars to the institute spent $\$ 17,000$ in the 7 ppepa area duining flẹcallyour 2010.

## Taxable Spending in tha State

Annual taxable spending by the Institute's amployees, workers in spin-off Jobs supported in the community and visitors' spending will account for the following ratail sales in the Topeka areag during the year:

|  | Totai Salaries, Spending of Seques |  |
| :---: | :---: | :---: |
| Employees at tha institute | \$27,092,166 | \$9,753,180. |
| Workers in Indrect and Induced Jops | \$35,219,816 | \$12,679,134. |
| Qut-ot-town vistors | \$17,000 | \$17,000 |
| Parcent of spending in Shawnee County |  | 92.8\% |
| Total | \$62;328,982 | \$20,832,963 |

## Rasldential Property on Local Tax Rolls

As stated bsiore, there are currently 487 Instlute employees who are Shawnee County residents ( $92.8 \%$ of total employees) and 38 who reslde in other countles ( $7.4 \%$ ).

Although the Institute's property is not on local tax rolls, employees and warkers in spin-off jobs in the community own or occupy residentlal property on which they directily or indirectly pay property taxes, as showin bolow.


Annual tax revenues for the City of Topeka and other local taxing districts are discussed naxt.

## Net Income of Businesses Suliject to Kansas' Corporate Income Taxes

Although the Insttute's revenue or net Income is not sublect to the state's corpopate income taxes, the net income of indirect and induced businesses ars. The firllowing estimated net income will be subject to corporate income taxes:


##  <br> duatiol fistad Ye.an 2016

Fhe State of Kansas, Clty of Topeka, as well as other local taxing districtes, will receive substantigltax revenues from the institute, the employees, and workers in indirect jobs supporged in the area and out-oftown visters.

## Some Tax Rates Used in this Analysis

Some tax rates Included in this enafisis are shownibelow.

|  |  |
| :---: | :---: |
| Sales lax fate: |  |
| State of Kansas | 5.30\% |
| City of Topeka | 4.\% |
| Shawnee County | 0.5\% |
| Wash̆bum University | 0.65\% |
| Estimated transit quest tax allocated to the City of Topeka |  |
| State of Kansas transit guest tax retained by the state |  |
| Mall levies: |  |
| State of Kansas | 21.5 |
| Clty of Topeka | 32,682 |
| Shawriee County | 40.117 |
| Averags levy for AuburnNashbum Unified School District 437 and other districts | 50.881 |
| Topeka Translt | 3.000 |
| Mietropolitan Topeka Alrport Authortly | 1.09 |
| Washburn University | 3.316 |
| Topeka \& Shawnee County Public Llorary | 8.999 |
| Classfication rate for real property used for residentlal purpases | 11.50\% |
| Effective property tax rate as a percent of the appraiged or market value of ragkdeñ țal property: |  |
| State of Kansas | 0.2473\% |
| Clity of Topeka | 0.3758\% |
| Shawnee County | $0.4613 \%$ |
| Avafagilevy for AuburnWashbum Unifed School Bistrict 437 and ether districts | $0.5851 \%$ |
| Topeka Tranalt | 0, $08.45 \%$ |
| Matropolitan Topenka Alpport Authority | $0.0125 \%$ |
| Washhuitu Untuersty | $0.0381 \%$ |
| Topeka | $0.4035 \%$ |
| Estimated state copporate income tax rate | 7.1\% |
| Estimàterd stäte personial lncomie tax rata, as a percent of gross income | 4.1\% |

The state and local taxing elistricts will recelve the following estimated revenues during fiscal yoar 2010 as a result of tie listituter's prosencie in the communty.


A disgoussion of the conduct of thils analysis is next.

## Co matu:t if thas: Analysis; <br>  <br>    <br>   

The firm's. Principal, Jerry Waiker, performed this economic impact analysis. He is an economist and has Bachelor of Science and Master of Business Administration degrees in accounting and economics from Nichollis State Institute, Thibodaux, Loulsiana.

# An Overview and Analysis of the "2003 Evaluation of People with Developmental Disabilities Moving from Developmental Centers into the Communify" conducted by California State University, Sacramento. 

## Introduction

In the study entitied "2003 Evaluation of People With Developmental Disabilities Moving from Developmental Centers into the Community", Dr. Dorothy Place reviews the outcomes of $\boldsymbol{j} 200$ movers that have been tracked yearly since leaving Developmental Centers (DCs) as a result of the Coffelt settlement (1993). The stidy outlines their hemes, their lives, their caregivers and their day programs. It discusses which of these 2200 have bean suicessfal in their community placement, and touches on those that have not (although the aggregate data does not include these "failures"). This report is done yearly by contract with the state Department of Developmental Services, as a result of a provision in the Lanterman Act.

The study was conducted by 'visitors' who surveyed consumers in their homes and day programs, and talked with family, advocates, and staff about the consumers' happiness and well being. Physical and mental health issues were studied, as was physical and social environment. This group of 2200 movers was then compared to 26 residents of Developmental Centers who are scheduled to move to community over the following year.

## Summary

This data strongly suggests that these consumers have left a congregate setting but have lost valuable and necessary medical services, stability, friendships, community, programs and qualified staff. Their lives have, at times, been put at risk. They have. lost familiair physicians and caregivers, who have been replaced by lower paid, less qualified staff that is newly emigrated to the U.S. They have lost high quality day programs to be moved into poor babysitting situations. As Dr. Place states:
"The primary reason for changing the consumers' living arrangements from DCs to Community Living Facilities is to improve their quality of ijfe by integrating them into
non-instiutionalized lifestyles."

But then adds about this study group:
"..physical, emotional and mental disabilities interfere with or prevent integration" and "Some consumers are so physically disabled that they will never integrate in the community"

Dr. Place further reminds readers "While consumers have been moved to the community, it appears that DDS and RCS (regianal centers) have not yet found a wecy to integraie consumers into the non-disability world Simply bussing them to MfcDonalds is not integration". In addition the report points out "some consumers may be leading separate but unequal lives in the community because the public sometimes resents sharing public places with the consumer population", refering to the "Not In My Backyard" (NIMBY) mentality.

Dr. Place adds "...physical. emotional, and mental disabilinies interfere with or prevent integration" and "Some consumers are so physically ctisabled that they will never integrate in the community" when refering to her study group of movers. First suggesting that a portion of these individuals gained nothing by their relocation, she goes on to document that $D C$ residents preparing to move to community are twice as likely to have chronic health problems that would make them nearly impossible to integrate. The inference is that consumers with severe, chronic heath problems gain piothing by moving to community and may be placed in jeopardy.

In reading the details of her report, some key points can be extracted. Points and trends that may betie the assertion that thess movers (the 2200 included in the study), as Place suggests, have not gained from community placement. The report shows:

- DC consumers reported a queater satisfaction with their lives than their community counterpars. This could explain why community providers reported 11 attempted suicides during the one-year period of the study (no attempted suicides were reported at the developmental centers).
- $45 \%$, or 990 , have no family involvement, and $66 \%$ have no advocate to serve as a 'check and balance' to assure quality care and protection from abuse.
- DC consumers were more likely than their community counterparts to have fijends. $25 \%$ from community have no ctose friends, compared to only $11 \%$ at the developmental centers.
- $43 \%$ of the community consumers have difficulty finding medical specialists, whereas all DC consumers have access to a complete range of specialty needs. Those community consumers that do receive specialized services must be transported long distances to acquire adequate medical or dental care.
- "Slgnificant weight gain or loss had a negative impact on $30 \%$ of the consumers in this group".
- " $58 \%$ of the consumers that went to family-owned homes ended up in unsafe neigtibathoods".
- Researchers were asked to provide feedback on the homes visited To the question "Would you place a family member in this facility", $21 \%$ ( 462 homes) replied " $\mathrm{N}{ }^{2}$ ".
- $30 \%$ of these community consumers receive NO day treatment because thiey are on wafting lists for programs. All $D C$ consimẹs have aceess fọ school and day or work programs.
- Community lacks stability. Staff tumover is quite high, and 10 times that of DCs. $61 \%$ of compumity staff has worked with the consumer for less than one year,
while, "on average, the DC staff has worked with persons with developmental disabilities for 16.8 years." More importantly, staff has been connected with specific clients for more than 10 years, making them akin to family. Staff and client tumover in community homes makes it difficult to build any relationship, while DCs truly foster friendships between consumers, family, and staff. DCs offer consistency in programs and living arrangements, and leisure activities.
- Staff in group homes is significantly less qualified than staff at ECs. Some lack degrees or certifications, or have degrees from other countries that are not recognized in the U.S. Many are new arrivals to this country, and $11 \%$ do not speak the language of the consumer (all staff at DCs speak the consumers' language). The report states "Staff (in DCs) is well trained, better paid, and have more benefits than staff in community facilities".


## Physical and Hantal Health Care

The reparts states "Health care services are critical to maintaining perisons with developnental disabilities in the community because the population carries a heavy burden of chronic disease, birth defects, and genetic disorders than the general population...these statistics suggest a fragile population at high risk one for whom medical care is essential." And yet, most group homes have no licensed nụses on ștaff, as do developmental centers that provide 24 by 7 support. Consumers spend an average of one third of their day with drivers and day program staff who lack even rudimentary medical training, placing their lives at risk. All medical needs axe accessed by a phone call to a nursing support service, or a trip to the emergency room. A few medical statistics on this group:

1589 (72\%) experienced accidents requiring medical care. These resulted in:

- 302 overnight stays at the hospital
- 534 emergency room or psychiatric facility visits
- . 146 crisis response interventions
- 88 calls requiring police intervention

As Dr. Place points out, this group has far less chronic heallh problems than those currently living at the DCs ( $39 \%$ verses $77 \%$ ). Moving DC residents to community will have a far greater impact on medical services and place consumers at greater risk when access to qualified staff is lost. For the study group, $43 \%$ had difficulty finding a medical specialist.

For mental health needs, more than half of this population needs medication monitoring, yet $20 \%$ of those hiad difficulty finding it. $28 \%$ had difficulty finding medication monitoring with therapy. In one case, it took more than 5 years for the regional center to respond to corisuiper mental health needs. These services are difficult to access for community conisuimers. If contrast; DCs offer nedication monitoring and therapy to $100 \%$ of their residents.

## Study Details

The "2003 Evaluation of People With Developmental Disabilities Moving from Developmental Centers into the Community" (from hereon referred to as the '03 DC Mover Study) should not be confused with the Life Expectancy studies conducted by $\mathrm{Dr}_{\mathrm{r}}$ David Strauss on this same group of individuals. Dr. Strauss was employed by a national organization to conduct a study on profoundly retarded individuals moving from DCs to the community. Dr. Strauss identified a $72 \%$ increase in mortality rates as a result of "preventable deaths", deaths that would not have occurred if these individuals had remained in DCs.

The State of California, through a provision in the Lanterman Act, hired a consultant to conduct a study of the Coffelt movers. James Conroy was employed from 1994 to 2000. Conray's results were questioned by many advocates, consumer groups and families, who suggested he portrayed an unrealistic picture of the movers. As Conroy states in his 2000 summary, "these people (movers) are much better off" and adds, with emphasis "no one fell through the cracks". Yet, according to Conroy's own data, in 2000 alone $19 \%$ of the original movers weren't better off, as those 534 individuals either:

- Returned to the DCs through crisis intervention
- Died
- Were jailed
- Went into a psychiatric hospital
- Became homeless or disappeared from the Regional Center system

Advocates question Conroy's results because he decided to exclude these failures from his totals, giving the appearance that the movers were "much better off". Conroy was then able to state that the forced displacement of the Coffelt settlement was an unqualified success. 534 failures make Comroy's results questionable.

In 2002 Dr. Dorothy Place at the California State University at Sacramento (CSUS) was retained by DDS to continue the study. Dr. Place's experience includes a study on the Stockton Developmental Center closure. The "2003 Evaluation of People With Developmental Disabilities Moving from Developmental Centers into the Conmunity"' was published in lune 2003 and its results are summarized here.

The ' 03 DC Movers Study also portrays a positive environment for these Coffelt movers, but like Comroy, igmores a group that was less than successfual, thus skewing the results. 119 individuals, or $5 \%$, failed in this forced displacement and, like. Conroy's consumers, were not reported an due to death, DC or psychiatric hospital placement, homelessness or jail. The DDS task force that was conyened to address these findings decided to ignore these failumes and focused on the succossfill cases. Dr. Place does temind readers that, eyen though she portrays positive results "... the results are not representative of the entire population". Moreover, she states "we should not pat ourselves on the baek without looking over our shoulder at those len behind", referencing the 119 individuals.

And finally:
"While consumers have been moved to the community, it appears that DDS and RCs (regionat centers) have not yet found a way to integrate consumers into the non-disability warld Simply bussing them to McDonalds is nor integration".

The repori seems to make clear that the primary reason for moving was to improve the quality of life, but the data strongly suggest there may have been no improvement in quality, and possibly a significant reduction. It is highly questionable whether these consumers are better off, more likely far worse off as a result of lost medical benefits. It should also be remembered that the resuits do not include 119 consumers that experienced traurhatic resuits from the move, some fatal.

## Highlights of the report show:

- DC consumers reported a greater satisfaction with their lives than their commmity counterparts. This could explain why community providers reported 11 attempted suicides during the one-year period of the study (no attempted suicides wieze reported at the developmental centers).
- DC consumers were more likely than their community counterparts to have friends. $25 \%$ from community have no close fiends, compared to only $11 \%$ at the developmental centers.
* $43 \%$ of the community consumers have difficulty finding medical specialists, whereas all DC consumers have access to a complete range of specialty needs. Those community consumers that do receive specialized services must be transported long distances to acquire adequate medical or dental care.
- 'Significant weight gain or loss had a negative impact on $\mathbf{3 0 \%}$ of the consumers in this group".
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- Researchers were asked to provide feedback on the homes visited. To the question "Would you place a family member in this facility", $21 \%$ ( 462 homes) replied " $\mathrm{N} \mathrm{O}^{2}$.
- $30 \%$ of these community consumers receive NO day treatruent because they are on waiting lists for programs. All DC consumers have aceess to school and day or work programs.
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- Staff in grow homes is siguificantly less qualified then staffat DCs. Some lack degrees or certifications, or bave degrees from other counties that are not recognized in the U.S. The report states 'Staff (in BCs) is well trained, better paid, and have more bercifits than staff in commonity facilities".


## Emergency Hoalth Care

Community consumers do not have access to the critical onsite care they so often need. Their closest emergency responders are at 911 , and untrained on the specific needs of the developmentally disabied. For emergencies, community consumers are forced to wait in họspital emergency rooms, where problems escalate or consumers may become unruly. The study group required 534 visits to the emergency room during the one-year study period. Regional Center clinical response teams are not available on an around the clock basis.

## Day Programs

Group home providers report that same day programs are ill-equipped to care for the medical and personal hygiene problems of consumers. Consumerst lives are put at nisk if emergency mediesal needs arise. In addition, "some day prograins arz liute more than poor bubjuititing sifuations". Day program staff are not trained or equipped to deal with the needs of consumers, nor are the drivers. Thus consumers spend a third of their day in situations that place them at risk.

## Transportation

The report states, "...many of the consumers' lives are endongered during transport because there is no supervision orher than the diver." Drivers are not adequately trained to act as care providers or manage behavioral outbursts. In addition, "trips ro and from day programs can be so long thar consumers choose not to participare. They arrive home exhausted and soon become unwilling to continue." This long commute is because of the relatively few day programs with openings, and long waiting lists. These long commutes place consumers at greater risk.

# Comparative Mortality of People With Mental Retardation in Institutions and the Community 

David Strauss<br>University of California. Riverside<br>Theodore A. Kastner<br>Morristown Memorial Hospital (Morristown, NJ)

The role of institutions has come into question in recent decades, and the size of the institusionalized population has been drastically reduced. Rishadjusted mortality rates in institutions and the community in California from 1980 through 1992 were compared, with the aim of improving out undefstanding of the capaciry of the community health system to support deinstitutionalization. Risk-adjusted odds on mortality were estimated to be $72 \%$ higher in the communiry than in institutions. Some problems with health care delivery in the community were rewiewed; these may help account for the difference. Consumers and guardians should weigh these considerations when making choices berween institutional versus communite-based care.

As recently as 40 years ago. professionals and consumers believed that the ideal location for services for people with mental retardation oras the congregate care senting. Public concern over tie quality of institutional care peaked wish revelations in the 1950s of abuse and neglect in insticutional setrings. iactuding the Willowbrook Center in .iew York City and the Pennhurst Center in Philadelphis. Congress pisssed certification-procedures related to funding received by states through the Medicaid Progern and gave civil rights protection to residents through

[^14]the Civil Rights of Insticutionalized Persons Act of 1980.

These protections not withstanding. the belief that institutional delivery suscems were fundamentally flowed gained. currency among sociat activists. This belief retlected a reformulation oí principles. ior buildiang social service systems. Chiefi among these was the concept of normalratom, defined by wolfenisorger (1972) is the utilization of means which afe as culturatly normative as possible, in order to esiablish andyor maintain personal behaviors and chatracteristics which are is culturally normative as possiole (p. 28). This is closefy allied to the cancept of the least restrictive environment-ihat the places where people live and work should not restrict their parigipation in the mainsterag of society. Almost all agree that normalization ang proyision of sefvices in. the lenst restrictive seming afe important social goals. As metins to achieying these
goals. however ene st significant debate over the current practice of deinstitutionalizision (Erb, 1995: Maciamara, 199í).
: Normalization and an emphasis on least restrictive care-sentings have significandy affected the service system for persons with mental retardation. Berween 1967 and 1991, the institutional population shrank by 60\% (Lutin. Braddock, \& Smith. 199i). Two states and ine Dïstrict of Columinia have ciosed all of their stageoperated facilitues. There is, howewer, 3 groning public and consumer conern that not all institulional residents cian be successiully integristed into sommunity serlines (Sundram, 199-i). Aacional organizations such as Congress of Advocates for the Rearded and The Voice of the Retarded hase resisted she movernenic to close allistze-operted facities (L:S. House of Representuives Cominitee on Small Business. 1993). They have noted that although states may close residential facilities for people with mencal retardation. there is an ever increasing business of contracting with privite organimations for services previously provided by the scase. on these mintinces. there may be less state \{supervision and. thes. less public input anto the guality and appropraseness of services provided (Agency ior Health Care Policy. and Research. 199j: Braddock. Hemp. Fujiura. Bachelder, N: Mitchell. 1995: Sundram. 1994; L.5. House of Represencatives Committee on Small Business, 199j).

Despite the intensity of public debate. there have been relativeiy few empirical studies in othich the quality of care in institutional and community settings has been compared. Landesman-Dwyer (1281), in a study conducted for the Presidents Commitee on Mental Retardation, reviewed more than 500 articles on deinstiationalization and normatization and found that fewer chan $20 \%$ presented empifica! dam. She idencified three major problems affecting research in this area: (i) the absence of scandardized terminology and nomenclature for describing and evaluating residential environment: (b) inadequife ancention to pre- and
postplas lent measures. buas ir. selector: of subjecs from difieseat =nurenme:.:and insufficuent objective ceserfpuons i the type of residential tresiment fecenver and (c) investigator bias tix ressid to te meusurement and interpretition of cl: $\rightarrow$ ars "quality of life." Conseguently. the efieat of normalized services on me funcuor o: people with mental retardation are largely unknown.

Horality rates in specitic devemo. ment?l disability onpulacions are strongit: related to clinical varabies. those that. best predict premature death incluce am. mobility, incontinence. and inability to $=3 t$ without assistance (Eyman. Grossman. Chaney, \& CzII, 1990). The placement of a feeding cube is also associsted with 3 shortened life-span, particularly for cliens with less severe dissbilties (Eyman. Grossman, Chaney \& Czill. 199j; Kistne:. Criscione. \& Watsh. 198i).

Only a few puiblished studies have been conduced to compare institutional and community mortality rates of people with rental retardiztion. McCurley. Dachely, and sizlly (19:2) observed higner rates for institutional residents, pirticularly for children with profound mentst repardstion. When a fere characteristics. such as level of developmental dissability were controlhed, however, mortaley rates amone alteramave placements tiere compirade (Hiller \& Eyman. 1979). A simitar finding Wirs reported by Silverman. Zigman, and silver (1992). There have been no puolished srudies, hossever. in winich investsgators have conitolled for a large array of client characteristics.

Mlortality is generilly considered a useful proxy mezsure of guality of care when studying health cafe ouscomes for lirge groups (Eyman, Grossman, Tagian. 紋 Willer. 1987). In this study we compared the morality of people with mental retardation in the comimunity and in inctitutions, based on a large population of Californian adults, with the goal of improving our understanding of the ability of the community hẹalh care system to support deinstitutionatization.

## Method

## Instrument

The source of the study data is the Client Development Evaluation Report (California Department of Developmencal Services, 1978). The relinbility of this instrument has been invesugated ebsewhere and considered to be satastactory (Arias, Ito. \&: Takagi 1983: Harris. Eyman, \& Mayedia, 1982; Wjdaman, 1984: Widaman, Stacy, \& Bortinwick. 1985). A Client Development Evaluation Report is completed annually, and additionally athen a client moves to a different placemenc. for any person re-
 parment of Developmental Serices. The. report includes a 66 -item Evaluation Element grouped into six domains of adaplive skills and behavior: motor and selfcate skills tagecher with social, emotional. cognitive. and communication domains.

## Sample

The sample consisted of all soults with mental retardition. ages 40 or over, bino had received services from the Department oi Developmental Services berveen lanuary 1980 and December 1992. The in- age group corresponds to one sub. b roup of incerest. namely older adults: other subgroups, not considered here: include high-risk children (studied in Strauss. Eyman. and Grossman. in press) and younger adults. All persons in the study had been referted to one of the 21 regional centers that contract with the state to provide services to individuals in their area. Approximately $9 \%$ of this population, in accordance with the International Classification of Diseases etiology (U.S. Depanment of Health and Human Services, 1980), were categorized as having Down syndrome. These pegple were excluded from consideration, as older individuals with Down syadrome are kiown to have a vefy different aging patem from other oldes persons with mental reardation (Eyman Call. \& White,

1991: Strauss \& Eyman, in press. Zismar: Selczer, \& Silverman. 199i) and novita require a separate study finformatior: on deaihs was obtained from both Citent Development Evaiuation Report sources and the California Bureau of vitai Stallstes.

In this study the unit of analysis was not an individual person, but rather 1. person-year. A person-year is taken to be the interval between two birndays. Piti-son-years are included only. if there is evidence that the subject wiss in the Department of Developmental Services system at the beginning of the year and either died or was still in the system at the end. Fureher details and theoretical justinication are provided in the Appendix. The procedure resulted in a set of 105,099 personyears. drawn from 18,362 subjecrs. The number of years contributed range from one to a manimum of 12, with an average of 5.73 . For $92 \%$ of subjects, the personyears concributed twere consecutive.

## Variables

Our primary focus twas on the relation of mortality and residence type. We controlled for variables such as age. gender. and levels of functioning as determined from the Client Developmen Evaluation Repor. First. havever, we preseńt some descriptive statistics.

Table 1 strows the prevalence rates and mortality tates for selected variables. Each of the original Client Development Evaluation Report adaptive skill items has between four and nine levels, but all were collapsed here to a 3 -point scale: the highest level itern (score -2 ), all intermediate levels (score $=1$ ), and the lowest level (score $=0$ ). This seemed appropiate because the moriality rates (compured as the ratio of number of deaths to nuraiber of person-y yats) proved to be generally rather similar among the intiermediate levels, and the grouping substantially improved the discrimination when different varizbles from the same domain wers adgitively combined. In addition, the

Table 1
Praportions of Persun－Yeass Classified as．High，Intermediate and Low by jkill Yariables and Cotresponding：Mortality Rates（in \％）

| 5 Kill | $\begin{aligned} & \text { Farsan. } \\ & \text { years. } \end{aligned}$ | ісестаи： <br> ：3：45 |
| :---: | :---: | :---: |
| Motof $\quad \therefore \quad$ |  |  |
| Ambulation（ 3.36$)^{4}$ |  |  |
| Lowt dous hot walk | 12.9 |  |
| Intermediate：walks wrh supportwalks stadily alone at least 3.05 m | 13.7 | 5 |
| Hight：walks wall aboee at teast 6.2 m ．balaness wati | i5： | $\because$ |
| Folling and sitting（4．11）z |  |  |
|  | 1.5 | ．. |
|  backimanitans stang witn minimal subport for $\geq 3$ marutes | も | ： |
| Higtre assumas and mantans stinng sosmon moepencenty | \％0：90． | ： |
| Crawling and stanciing（3．79） |  |  |
|  | 6．3 | ： |
| interruedigts：erawls，creeps，or scoats：pulls to standing＇stanas with sucpori at leasti immutifor unsteadily alone fer 1 minute | 18.0 |  |
| High：stands well alope．batances well lex at least i minutas | 73.7 | i． |
| Armise（a．0．8） |  |  |
| Low：ne tunctional uss of amm． | 1.5 | 三－ |
| Intermiadiaxa：maves arm，but does not extendor gartally exienas | 10.7 | ： |
| Highit futy extends afm | 37.8 | ： |
|  |  |  |
| Lowe：ne finetional use of hand | 2.9 | ¢ |
|  | 16.1 | 2.7 |
| Hignt：usas fingers notepencernty of eaen other | 31.3 | ：．o |
| Sall－caft ool |  |  |
| Eating（4．90） |  |  |
| Lowt does not fred salf．must be led eomoterely | 4.6 | 6.5 |
| intermadiate：athernots to hinger feadfingar heedsifeeds selt with socon anc fork with soillage | 39.6 |  |
| Hign：uses eating titensls with no spllaçe | \＄5．3 | Y |
| Torieting（3．81）${ }^{\text {3 }}$ |  |  |
| －－st mat torlat trauned or hrabt tranned | 7.5 | ： 3 |
| ：－．．medrate：naout trandindicaras nesa／goes by saif naeds nelo | 23.3 | 2.5 |
| Hignt．goes to latect by self．comotates by sail | \％ิ． 3 | ¢ |
| gladaer contral（4．i3） |  |  |
| Low，mo control | 7.1 | ミ |
| Intememeizas some controlventrol during yay enfy | 18.3 | 2.3 |
| Hignt comptere centrai | 74．6 | $\cdots$ |
| Eawel cartrol（t．13）．．． |  |  |
| Lowe no control | 8.7 | E． 2 |
| internediate：some centroucontrol aurng cay enty | 12.5 | $\overline{5}$ |
| －High：ecmolete control | 81.1 | ：$:$ |
| Oressing（4．731－ |  |  |
|  |  |  |
| ceabres but caes nat do ditalis． | 42.1 | 2.3 |
|  | 51.4 | i．： |
|  |  |  |
| silld | 33.1 | ： |
| Moderate | 24.7 | i． 3 |
| Severe | 17.1 | 2.1 |
| Srotound | 18.5 | $E .2$ |
| Tutae feuting：（6．82） 2.3 |  |  |
| Hiaj tejding tube | ． 54 | 12.1 |
| Opess iot miys feeding cube | 99.5 | 1.8 |
| Placement． |  |  |
| Owi home | 23.6 | 1.1 |
| Compunty care ．$\quad \therefore$ | 53.3 | 1.0 |
| Hratit taeifitiou | 7.1 | 2.2 |
| mastuputioins | 16.1 | 1.8 |


 citigorus．
Nuniberis in pareṇtiasets we crude refarwe risks．
simple high/inte adiate.fon seale may be more interpretable and usable by those working with other instruments.

The first variable, ambulation. shons a tupical pattern. à substantial majority of individuals were at the highest level. and mortality rose sharpiy 25 the level of skill decreased. The relative risk for persons at the highest and lowast levels was 3.36 ( $=$ 4.23/1:26). 5uggesting ciareanbulatory skill is an important predictor. Niore. however. that this is a "crude" relative rish.. unadjusted for the effiect oi ocher vatrables. The next variable, rolling and sitting, refers to a lower level of skill. Very few of the cases were in the lowest category, and these had a high mortality rate. Azain the relative risk is large. Also shown in Table 1 are three ather motor skill variables uṣed in subsequenc analysis--arawling ability, arm use. and hand uss-followed by the five predictors from the self-care domain. All show a similar pattern of association with moraliny
:ior shown in tible 1 are the variables from the social. emottonal. cogniuve. and commumucation domains. Xearly all oi these varnables were associated with. morsality. but more weakly so than the vaniables shown in Table 1. Preliminary multivariate modeling indicated that these domaıns provided little additional predicuve information. Severny of menal reardation (Eyman et al. 1990: Eyman. Grossman et al. 199j; Eyman: Olmstead. Grossman. \& Call. 1993) is included inTable 1. but it nas not in important predictor in the presence of the other varisbles and. therefore, was not included in the subsequent $2 n a l y s i s$.

Tuige feeding reiers to use of enther nasogastric or gastrostomy tube. Overall prevalence oi anbe feeding was $0.5 \%$ ( - able 1), although the rate was much hizher within the fioss debilitated subgroups. For example, it was $31 \%$ in the group of people who were age. 70 or over and lacked all the motor skills. Atthough preciṣe figupes afe unavailable, it is beliaved that the great majority (more than 90\%) of tube-fed clients are fed by gastrostony
tube. Su dients generally suftas ciors chronic difficulties with the sazilionmon reflex. often in combination wits. jevere cerebral pals: or enilepsy. The ceus relative risk associated with tube feedins (see Table 1) is strikingly large. A sumua: though less diamanc. sesult had been noted in a group of children with severe disabilities (Eyman, Olmstead at al.. 1993 Eastner et al., 1994). These fincings do not demonstrate that tube feeding sieritus mortahty: to a large exrent, the necestit: for tube feeding serves 35 a marker for the presence of serious healith problems.

Residential placements were grou'ped into four categories: own home. community care. health facilicies. and insurutions. Parent'relative homes were counted as own home. Community care included both small group homes and targer board-andcare facilities serving seven or more people. Health facilities provide internediare healdin care. Insmentions, now called Developmentil Centers in California, are state operated. The most common placemeni was community care. and health facilities had the highest crude mortality rate (Table 1).

Table ? stratifies the person-years into : Jur age groups. For each age group. the tabie shows how the person-years break donn according to selected variables. \#1so shown are che corresponding mortaliny rates. The first row shows the decline in the proportions by age and the increasing annual mortality rates, although these are difficule to interpret because oi the coniounding of age and cohort effects (Baltes. Cornslius. \& iesselroade, 1979).

Table 3 is stfatified according to the four residence types instead of age groups. As expected, levels of skill are on average much lower in health facilities and institutions than in own home and small group homes. Table 3, interestingly, indicaces that the lower morality in community placement (see Table 1) largely: disap: peared when just one major factor. such as ambulation, was controlled.

The five motor-skill vatiables were of roughily comparable predicive: yalue

[^15]Table 2


| Charieteristic | $\therefore$ àge crenies |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 40－49 |  | 50－59 |  | cit－69 |  | $\because-$ |  |
|  | $\mathrm{s}^{+}$ | Mortafite | 9 | Morality | $\div$ | Marcility | ： | Stersat： |
| Gerider |  |  |  |  |  |  |  |  |
| Male | 54.7 | 1.0 | 52．6 | 2.9 | 三5． 5 | 3 ¢ | －3．3 | ミ |
| Fegmas | 45.3 | 1.0 | 47.4 | 1.7 | －J | 3.0 | E3．9 | 三！ |
| Ammerturation ． |  |  |  |  |  |  |  |  |
| High：walks well aitone at least 6.10 m ，balances wall | 77.8 | ． 7 | 74.9 | 1.4 | 53.7 | 3.5 | Es，${ }^{\text {－}}$ | $\pm{ }^{\circ}$ |
| intermegiate | 12.5 | 1.5 | 14．8． | 2.6 | 20.1 | 4.5 | $3 . .3$ | $3{ }^{3}$ |
| Low：doess not walk | c． 7 | 2.9 | 10.2 | 3.9 | 10.5 | $6 .{ }^{\circ}$ | 15.3 | ： |
| ```Eating Hight useas atang utensils wheth no sollizge insaetas diate``` |  | ． |  | ． |  |  |  |  |
|  | 53.7 | ． 7 | Eミ． 7 | 1.3 | E． 2.1 | 2.6 | $\pm 0.7{ }^{\circ}$ | ¢．${ }^{\text {a }}$ |
|  | 36.4 | 1.1 | 40.1 | 2.2 | 48.3 | 3，4 | ＝3．\％ | ： |
| Law：dẹes not leted sefi，must be ted corppintely | 4.9 | 4.3 | 4.2 | 6.3 | 37 | 11.3 | E； | 14； |
| Rolling aid sittirig |  |  |  |  |  |  |  |  |
| Hights issurnes and mamtains string |  |  |  |  |  |  |  |  |
| Intermediate | 7.9 | 2.3 | 9.5 | 3.7 | 5.5 | 6.5 | $1 \Xi .1$ | 104 |
| Lows didit nag lith nadi when hymy on stamicin | 1.5 | E．s | 1.4 | 5.6 | 1.2 | 9.9 | i． 4 | 1E． |
| Touleting |  |  |  |  |  |  |  |  |
| High：－goes to toder by sall．emplates by suli | \％ 8.0 |  | 57.3 | 12 | 62.1 |  |  |  |
| Interpritidaz | 24.3 | 1.3 | 25.3 | 2.6 | 31.9 | 2.4 | 52.9 | 5.8 |
| tow：nat tonlet trained or hatat traned | 7.7 | 2.9 | \％．8 | 5.2 | 5.3 | 7.9 | J0．9． | \％ $\begin{array}{r}\text { i．} \\ \mathbf{3} .5\end{array}$ |

＊Sreakdown of person－fiars．＂estesntage of annual mertality rate．

Tatle 3
Person－Years（N－105．099）Classified by Kesidence Type and Subjent Chamexeristics

| Charactariske | Dacerment |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Own nome |  | Cemmunhy zars |  | ：ielith faclity |  | instilution |  |
|  | ${ }_{3} 3^{4}$ | Afortailer | 4 | Nortalíty | 3 | Biorality | 9 | Monairey |
| Gatider |  |  |  |  |  |  |  |  |
| Nare | ミ2．9 | ： 2 | ミ2． 5 | 1.7 | E1．3． | 2.1 | 5 5． 4 | 1.9 |
| Fernale | 47.3 | 1.1 | 47.0 | 1.5 | 40.2 | 2.3 | ＋3．0 | 1.7 |
|  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |
| － | 88.8 | ． 8 | 34．2 | $1: 3$ | 43.9 | － 1.8 | $\underline{5}$ \％ 3 | 1.1 |
| Intermediate | ¢C． 7 | 2.1 | i 2.3 | 6.9 | 27.4 | 2.2 | 17：3 | 1.7 |
| Low：daes not wralk | 4.3 | － 3 | 2.3 | $\pm .0$ | 23.7 | 2.1 | 24.1 | ذ． |
| Eaturg． |  |  |  |  |  |  |  |  |
| Hugh：ughs extrg utansits with | － |  |  |  |  |  |  |  |
| no safluge | $2 \mathrm{C}$. | ． 3 | 63． 3 | i．3 | 25．2 | 1．9＊ | 15.9 | ． 3 |
| minctapopzte． | 17.7 | 5.9 | 25.4 | 2.0 | EE． 5 | 2.1 | － 75.5 | I 5 |
| Law：duges fipt fead sall．must bis fed equmolately | 2.1 | 8.1 | ． 3 | 3.3 | 3.6 | 3.7 | 14.7 | 4.1 |
| R̈ollirig äry sitikg－ |  |  |  | － |  |  |  |  |
| Hight dejuges and mantains sutting ifestitom indepandently | 95.0 | ． 9 | ¢\％．${ }^{\text {¢ }}$ | 1.5 | 73.9 | 2.1 ． | 75．5 | 1.2 |
| intermeditu | 4.3 | 3.7 | 3.1 | 2.4 | 23.8 － | 2.1 | 18.5 | 3.1 |
| Lowis does nat litt had when Hyigita stomiach | ． 6 | 8.7 | ． 2 | 2.5 | 2.1 | 7.1 | 5.9 | 5.0 |
| Tedetming －igh：gopes to tailet by sulf． | －． |  |  | ． | ． | ． |  |  |
| ． | 86.7 | ． 8 | 79.3 | 1.3 | 32.3 | 1.9 | 20.2 | 1.2 |
| Inturprediate | 11.5 | 2.8 | 19.5 | 2.4 | ¢2．6 | 2.2 | 51.4 | 1.3 |
| Lown thet trifes tramed or hatort trained | 1.9 | 7.1 | 1.2 | 5.1 | 14．3 | $2.3{ }^{\circ}$ | 29.3 | 3.0 |


and showed subst. .ial intercorrelation. Ruther than make a somewhat artificial selectuon, we preferred to combine the items by summing the five values, resulting in a 10 -point motor skills scale. The morrality rates suggested a grouping into four categories 0.1 to 4,5 to 9 , and 10 rather than a linear scale, a pattern confirmed by subsequent multivariate modeling. The relative risk for the two extreme estegories is $8 . j$. Simulatiy, the five man self-care varidibles (Table 1) were transformed to a 10 -point seale, which also naturally grouped into the same four homogeriepus categories. The five motor sitills, nat surprisingly, were all positively assaciased wẹth the tive self-care skills: cortelations annged from .57 to 62 . The cortelacion berween the summary mocor and self-care c-point scales wis . 59 . This swas not so large as to taise sarious concems over multicollinearay in the subsequent modeling.

## Statistical Amalysis

In this section we offer a relatively nonrecinical ourline of the statistical metinods. Further detzils. together with issues of statustical theory; are provided in the topendix. is explained there, the modering procedure. based on person-years dasa derived from longitudinal repeated observations. is not nem. For eximple. It. has:been routinety used in the Framingham. Heart Study (Cupples. D'Agostino. Andersor. \& Kannel. 1998).

Our focus in the present-study was on the refation of the outcome variable. survival. to the predicior yariables. The laterincluded residental placemient-the variable of main interest-and the covariases, or porential confounding variables: for example, age, gender, motor sḳills, self-care skills, and tube feeding. It was conyenient to treat the dation as crosssectional ather chan longitudinal, with the change of surviving in a given person-year being modeled in terms of residence type and the coyariates. Logistic regression (Hosmer \& Lemeshow, 1969) was used.

According to thus the loganthm of the odds on survival in a person-ver: $1:=$ expressed as a linear function of tin= sarous predictor variables. In symbois.

InlProb(Survive)/Prob(Die)i
$=\beta_{\mathrm{a}}+\beta_{1}$ " $\mathrm{Age}+\beta_{2}$ - Hobility score - ...
For binary predictors. such as pres. ence or absence of tube feeding, in $=$ lagistic regression coefficients give the oads ataio for mortality when other warables are controlled (Hosmer \& Luméhon 1959). Except for age, all predictor raciables in the analysis were binary. For the fout-category motor-skills variable, thres binary variables mOTOR1, MOTOR? :HOTOR3 were constructed. each sepresenting a contrast of one of the three lower tevels of motor staill (i.e., 0,1 to 5 . and ó to 9) against the highest level (10). This fourth level thus.serves as referent group.

The residence cypes were modeled wich a binary variable for each of the following: 'own home, health facilities. and insticutions. Each variable represents a conirast with community care, used as reieent group here because it wias by in the largest (Table 1). The logistic model was developed using standard variable seiectoon techniques (Hosmer \& Lemesinow. 1989). The fit of the final model appeared to be satisfactory, according to the Hosmer-Lemeshow test (Lemeshow Hosmer. 1982).

To provide a graphical comparison of community care and institutional mortality rates at different leviels of tist, we parttioned the person-years into eight groups (risk octiles) that were homogeneous with respect to risk. Thus. for example. the first group (lomest risk) consisted largely of per: ont-years where the subject wasp in his or her early 0 ofs and hid optimal:mobility and self-care skills. By contrast, a person-year in which the subjeci tias ubbe fed. immobile, and was 90 years old would fall into the eighth group. This pracedure allowed is to graph two quantities across the risk ocijles-(a) the fractiot of the person- yeas that wert

37
Ahe volume tor No 1
lived in exach rusidence $e$ and（b）the mortality rates（number of death divided by number of peison，years）－separately for each restdence type．Details on the construction and statistical theory or the risk octiles is provided in the A．ppendix．

## Results

## $\bar{j}$

The man findings of the study are con－ densed into the logistic regression model of Table 4．This shows only those vari－ ables making a substantial contribution． Colike the relatuve risks in Table 1 ．the odds ratios here wete corrected for effects of the other risk factors．

Tableq
Lögistic Reqression Hodel Predicting Annual Hartality Probabilicy

| Y／ariabla | Joss ratio4 | ロฐร＝ontidanc： mernal ior ogas rato＂ flower，unas？ |
| :---: | :---: | :---: |
| ．atercset | － | － |
| 295 |  |  |
| Mates | 1.070 | （1．05， 2.081 |
| Famares | 1．087＊ | （1．07．1．10］ |
| Fencer | ． 53 | 1．37．．941 |
| Exal1 | 50.05 |  |
| 亏alfz | ： 3.04 | （E．E2，25．10） |
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iote．Easet $2 n 105.099$ gerson－years．
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The age and gender rows of the table indicate that，other variables ineld constanit．mortality rates increased at $7.0 \%$ per yeir for kemales and $8.7 \%$ per year ior
males．Mafe mot ry fates were aoout equal to femate rates ai age in．but were nearly $50 \%$ higlier by age 65 ．tht is not surprising that a simple linear age term proved adequate： 3 motrality rate whose logarithra increases linearly with age cor－ responds to the classical Gompertz model ［Cox \＆Oakes，1984］，known to fir the age range oi roughly 35 to $i 5$ years in many demographic applications（Keyitice，198jू．）

Tube ièding use was a strong pre－ dictor even winen other risk factors in the tuble were taken noro account．increasing mortality odds by 3．1．The first motor skill entry in Table 4．MOTOR1，compares the mortality odds for those scoring zero on the motor variable（i．e．，lowest level on all five motor items）with the odds for the referent group（full motor stailts）．The odds ratio．3．5．indicates a strong predic－ une effect．The intermediate levels corre－ spond to smaller．but still substantial，odds atios．The seif－care varizbles show a simi－ lar pattern．chough an interaction with age wis present．The inceraction took the form oi a cendency for the differences outween the tists associated with the four seli－care varidies to diminish with in－ zeising age．Note that the odeds ratios for the ige ing self－care interaction terms lack a simple incuitive interpretation：in recognation of this，these quancities afe not boldfice in Table t．）

As stated preirousty．we were primh－ aly intereste：in the residence variables． Communte cite ismall group homes）was iaken as refertat group：Odds ritios for both own home and health iacilities were ＝sumated at l．j．As．can be sesm from
 indicated no sugnifient mortality differ－ ences between these placements and com－ munity care．The institition term．havever． was highly significant．with che odds anio of 58 ，correspanding to．a $45 \%$ recduction in mortality odds compared to cominunity． care．Equivatently，the risk－adjusted odis on dying in a given yerr were estimated to be 7 zas higher in the community than in institutions．

Figure 1 shows how the person－
vears were dist fed among the four residence types, within each of eight iomogeneous risk groups. As explained in the Appendix, these r:sk octiles were derived from the logistic model of Table 3. Instirutions had disproportionately many higher risk subjects, which explains their elevated caude mortality rase (Table 1). Figure ? offers a giaphical comparison of


Figure 1 Sreakdown oi person-yezrs io piasment zithun ceqiot homozenous rist octies


Frgure 2 Morality gates ior communty care and for instutuane witath risk ocules. (Lisung communaty eate as reiercat popuiauon. we directly sundardized usthuton tates). Noce that the finding of a $\bar{z}$ ath incerease in moralitry in tae community reiers to the rato of the odds of dying in a given year. Although the ratios of community to instixutional rates appear io vary across the eight groups in the figure, there is no suggestion of any systempuce trends in these tratios. As expitined in the deppencilix. it is not approptiate so base statusucal rests or enerfidence interajls on the zesults ni Figure ?: suich procesures are more properiy appited to the logistic medel uself (Table 4).
mortality . .es ta institutions and tem.m. nuty care within the risk octites. A. x plained in the Appendix. it woule roi be approptiate to carry out formal statisica!
 ertheless the lower mortalty in instutions, which ras expected from Table 3. seems consistent across the risk specterer.

## Discussion

Our màjor finding was that tiè risk-acejusted mortality rates of people with mental retardation were higher in the community than in insticutions. regardless of the level of risk. Because the study was observational rather than experimental. this result should be veried ientatively: It is conceivable that the difference was due to the confounding effect of unobserved variables. This, however, may appear somewhat less likely in view of our finding (not detailed here) that the addition of each mortality predictor to the model tilted the comparison in favor of institutions. For example. the crude mortality rases strongly fiyored the community (Tiole 1). but control for a single major risk variable largely canceled this out (Tible 3). The findings, moreover., are consistent with those oi a corresponding study oí children with severe disabilities (Sitrauss et al.: in press).

In this study die do not offer an explanation for the findings. Possible causes of increased mortality in community sectings can only be inferied from ocher sources in the field. Howeveri, a significant body of literature exists. Health care in the communiry is generally considered to be a problem for persons with mental retardution. Shortcomings have been noted regarding Medicsid reimbursement, the fack of crained practiciónérs, and. coordinatioñ of care (Crocker \& Yankauer, 1987; Garrard, 1982; Kastnet \& Luekhardr. 1990; Minihan, 1986; Mtiniman; Dean, \& Lyons. 1993; Ziting es al., 1288). Propblemis -nored in a survey of physicians in maine included poor qualicy of medical records

[^16]and information ognitiveiverbal limitations of these patients, whith hinder diagnosis and treztment: difficulty for physicians in communiçating with multiple earegivers: maladaptive behavior of patients in office; and potertial liability issues (Minihan et al., 1993). In two sudies of previously institutionalized persons residing in the communite, rates of undiagnosed thyrord disezse and undiagnosed heart disease in persons with Down sÿncrome were elevated (Buanett. Friediman. \& Kastner. 1988; Friedmin. Kastner, Pond. * O'Brien. 1989). In another such suly Änabbe, Carey, Rhodes. and Horner (199j) round an 80\% reduction in annual perclient medical expenditure, Kasther. Vathanson, and Friedman (1993) exymined ciuses of If deaths in the community: nearly half of the deaths were judged preventable. Finally; persons with menial retardation lacking access to health care coordination services requited longer and more irequeat hospitalizations than did a comparable group receiveng coordinuted care iCrisctone. Walsh. \& Kastner. 199\%: Cascione Kistne:. Walsh. \& .isthanson. :993) Each of these weaknesses, ethes alone or in combination. could conerioute so the findings of the present study:

Insututions overcome many oi these batraers because :ney offer a centralized三etung in winich provider traning. retrubursement. record-keeping. and qualhty assurance functions are in place. Fiow; = $\because$ er. many institutions suifer from provess:onsl isolatron, paor morale. and adremistrative and financial neglect on the patt of policy makers and advocates. To an extent. the lack of support for instutuuons nas iead to an eroston in their ability to provide high quality care.

W'hat does this mean for persons with mental retardation who currently reside in institutions? There is no certain answer. Results of the present study do not allow us to conclude that either institutional care or community-based care is superior. Each service syscem offers streingths and weaknesses with porential risks and benefits. The indiuidutu! needs of
persons ith mental retardation :3r: gready. and for some individuis arre:one setting may be more desirabte trañ ir. the other. These risks and benerics 20 only be understood th the context of an individual person's needs and their suinjective experisnce of the care reseive: The inability to fully quanuify these rises and benefits in an objective fishion has led to a high latel of conmsior and anxiery among consumers. gurdans.añ fanilies. which. in turn, bas iceled tis. rocal public disate orer the furure of institutionill care.

On. the basis of our findings. :we have severat recommendations. Firs. we recommend a policy oŕ selective dennsucutionatization. as originally propdsedf in 19 tu br the Naztional Associangon of super. intendents of Public Residenual Fucilues for the Nlentally Retarded and hater zoopied in the $19: 5$ Derelopmentally Disables Assistance and Bill of Rights tict (P.L. $g_{i+}$. 103) (tindesman \& Butterfield. 198\%; These poincies will likely support a conthang role for instutuons the the trath ment oi some people wth mencil retardation. Second. we recommend tial consumers wino consider relocation from instutuonal setungs to the communty tes tully informed si the potental rists and benefits of this choice. Given the lomutéj knowledge a oont the likeihood"or"spearic ourcomes in earier secting- we belrese inat colley makers and advociltes sinould defer choices of residential care so cunsumers and proiessionals. Third. the healc:: and other service needs of institutuonal residents couid be evaluated and alternatre piatement decisions made dependent on the 3 araitioility of adequate actess within the community.

- Finally, and most imporant. we en. courage addicional research to determine whether the findings of this study are consistenc with experiences in states other chan California. If se, it will be important to learn the causes of elevated mortalaty rates in community settings in order in improve outcomes. li the meantime. con-
sumers should . allowed to weigh the available evidence against their parsonal needs, desires, and aspiranons.


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## APPE:NDLX

## Statistical Issues and Procedural Protocol Related to the Person-Years Analysis

## Statistical Modeling

Alfirst sight 1 ,


 precise iniormatuon on wrien the ctant was rask. One shoule not "eredit" a clent for surviving time pertods during winkin on of sine tity hive ben out of the service sfistem. so that if deatin ind occurred it would not have been recordeni. Second. many cients entered the sysiem after the hesanning of the siud: perad or were ofder than 40 in 1980 In either case there ace issues of left censoring. in adition on the more customary right censoring: There refe evẹn cases of chents ofto lert the systern for several years and then returned. Einally. the focus in this study was enturely on prediction of risk rather
.

## Lungren, Nancy@DDS

## From: Angela Gardner

Sent: Wednesday, March 03, 2010 1:02 PM
To: Coppage, Cindy@ODS
Subject: Public Comment re:Proposed Closure of Lanterman Developmental Center
To Department of Developmental Services,
These are my comments and suggested recommendations regarding the proposed closure of Lanterman Developmental Center.
1.Impact of the Closure

At the hearing many Lanterman staff and families with loved ones living there expressed much fear about the safety and well being of their loved ones if the center closed and they had to be relocated. Many of them feel that Lanterman is a safe environment that provides high quality services and that would be lost upon being moves to a new placement.
Another real problem if the center closed is transfer trauma. Many residents consider Lanterman the only home they ever known. Many people at the hearing feared that the transfer trauma could have a long term effect on their loved ones health and well being. Some family members feared their loved ones may not survive relocation.
Another concern I have is how the residents will be treated. I would suggest that if the closure is approved, many of the residents and staff that work with them be transferred to nearby developmental centers.
I would also like to suggest that local regional centers allow case managers from Lanterman to transfer over. These suggestions will reduce disruptions to services which is essential to a successful transition. The last impact of the closure is Lanterman Center state employees that could potentially lose their jobs in a already bad economy. Many of these workers would not be able to find a job equivalent to their state jobs in the private sector (wages and benefits). Another issue is if the center closed, where will college students and other professionals (psych. techs,nurses,behavioral therapist,etc) get the professional development training they need when the demand for trained professionals is always increasing.

## 2.AIternative Solutions to Closure

At the hearing, many people as well as myself suggested alternatives to the closure proposals. DDS and the Legislature should seriously consider all proposals to maintain Lanterman in a reduced/scaled down way until all alternatives are exhausted. Many proposed ideas included: using part of the property to provide services to other populations(veterans,seniors needing long-term care).

## 3.Concern Over Long Term Future of Developmental Centers

Due to the closures(proposed) two Developmental Centers in two years, many employees and families of those and other Developmental Centers are in fear that their facilities will be next to close. They deserve answers to that question, where they stand, and what will happen if there is a closure.
DDS needs to do a public report on the future of Developmental Centers. The report should also include how DDS is going to provide services for the populations in Developmental Centers.
At the hearing, many staff and families stated that there is a lack of availability to find equivalent services in the private sector at the same level of quality as Developmental Centers. Many Lanterman staff especially medical staff and families stated many doctors in the private sector are not trained to care for patients with developmental and physical disabilities.
With the rise of people with Autism entering adulthood and aging senior citizens the demand for services-and facilities like Lanterman will increase. Those services are not available to the average family in the private sector equivalent to Developmental centers at the same cost.

## 4. Closing Comments

The issue of deinstitutionalization is a important and relevant one. However, Developmental Centers have evolved from institutions to residential communities for people with disabilities that provide similar services as community based programs. Developmental Centers are not legally institutions via the Lanterman Act. The Developmental Center model has successfully served individuals with severe physical and developmental disabilities. It also has worked well for individual seniors with developmental disabilities that may not benefit for community based services available outside Developmental Centers. There is no "one size fits all" service model for people with disabilities. At the hearing, thie issue was raised several times that DDS does not regulate community based residential facilities well. Many of these facilities do not have the professionals with the level of training and experience as Developmental Centers. Turnover of staff at these facilities is much higher due to low wages and reimbursement rates from DDS and Medi-Cal.
I am going to contact the Legislature committees to request that they request DDS to issue a detailed report containing how the closure of Lanterman will save the state money and how every service Lanterman provides can be found in the private sector in detail with the same professionals providing the same level of quality before considering the closure proposal.
I'm deeply concerned that the state will not have the funds to relocate Lanterman residents properly. I want to make sure that employees and families with loved ones get the fair treatment, assistance, and services they need. Thank you for your consideration.

Sincerely, Angela Gardner Disability Advocate

Perspectives Regarding the Closing of Lanterman Developmental Center PAGE 1
Name: Joanna Parrish RN, BSN - at Cal State University. Worked at LDC since 1982. These are some of the perspectives that came to mind that I shared at the open public feedback forum last week at LDC Yesterday, I saw the CA state flag: The mother bear needs to protect her young AKA - disabled, ill \& weak citizens. I. Economic

Questions: This decision has boiled down to economics. As a $4^{\text {th }}$ generation Californian, $I$ have seen our golden state shine and also seen some deterioration in our great state.
a. I am aware that DDS is only a part of this great states many components, such as legislature, executive $\boldsymbol{\&}$ judicial branches department: Health and Welfare, Education, Correc-tions/Prisons, Housing, Lottery, Highways, Parks, Car Licenses, License, Police, Fire, etc
b. The legislature needs to seriously address all the variables/issues popular of not that affect revenues and state costs. Some examples: Any abuse of funds: welfare fraud, non-citizens using the system, healthy people receiving disability funds, incarcerated non-citizens supported by taxpayers, the underground economy where tares are not paid as well as promoting a better business climate to increase businesses and promote jobs/revenue. DDS is a small part of the system and should not be ignored. Our special needs clients need us.
c. I agree with Dr Larry Larimore and others who have spoken to consider downsizing the property and selling a large part of the land for local development and revenue. There are clients who reside here who can successfally transition to the community with the proper supports. But there are many clients who live here that have survived their prognosis due to the great health care given and staff who know then well, love them and provide the best quality of life. Many clients here have rare genetic conditions, are quadriplegic, need tracheostomies and gastrostomy tubes, have seizures and need the special medical, nursing and behavioral supports that not readily available in the community. Are the most fragile and susceptible CA citizens going to be the victims of the economy when there are millions of dollars being taken by able-bodied people are abusing state funds that the truly disabled deserve to have.
2. Health/Supports: a. Program 1 Acute 55 and Nursing Facility. The Federal Nursing Facility survey rates LDC NF rating services 5 out of 5 . This shows how we truly care about our clients and go the extra mile. We provide MD, nurses, Physical Therapy, OT, RT, Rehab Eugineering Services. We have a great Risk Management system Exec Alerts. Very low pressure sores, good bone health (decrease in Fractures, W/C systems. FX Cases 03 [Pop 610$] 57$ to 272009 [Pop 400]. Human Rights Committee: Our clients have a right to the best quality services. B. The UCR Study published in 1996 the American Journal of Mental Retardation by Professor David Strauss and Dr. Theodore Kastner reviewed mortality rates in institutions vs community. The Risk Adjusted odds of mortality was $\mathbf{7 2 \%}$ higher in the community thanin institutions.
3. Personal. Lanterman is a family. My Aunt Lois Ross was a PT Tech Behavior Specialist in the 1960 s to 1980s. I started work in the Pediatric Acute Unit in 1982. Many special kids \& adults have taught lessons to us. I remember some of my kids who will forever be in my heart: (spina bifida), and (drowning victims) (car accident victim) and (Pompeis Disease). My mother had a bachelors degree and was disabled by Alzheimers, I had to be her advocate in the NF facility for the best services and I am advocating for our special needs clients who need our love, health and behavior management skills and experience. We are a special family of care. providers and clients who know each other well and care about each other. Many of us are grieving.over the possible loss and destruction of our special community
4. NEW Information: Employment Opportunities: We do not want it to happen. If LDC is to close, staff would like to assure there are opportunities for their knowledge/skills to be utilized. Welfare and Institutions Code 4474.1. (d) Prior to the submission of the plan to the Legislature, the department shall confer with the county in which the developmental center is located, the regional centers served by the developmental center, and other state departments using similar occupational classifications, to develop a program for the placement of staff of the developmental center planned for closure in other developmental centers, as positions become vacant, or in similar positions in programs operated by, or through contract with, the county, regional centers, or other state departments. Welfare and Institutions Code 4474.1. (f) The plan submitted to the Legislature pursuant to this section shall include all of the following: (7) Potential job opportunities for developmental center employees and other efforts made to mitigate the effect of the closure on employees.
5. My LDC Poem. PAGE 2 My resource was LDC history written by Monica Lopez. Assistant to the Executive Director. The Title of the poem was what a LDC resident communicated to us: (see below)

## Happiness Depends On Lanterman

Let us take a trip down memory lane about our own special facility After the original 1921 Pacific Colony was closed in January 1923 Needing to move from Walnut, a Pacific State Hospital came to be The buildings on these grounds expanded much during the 1930's Employee quarters, the administration building and a hospital wing Residences, power plant; the auditorium, a barn and the commissary Mortuary, a trades building, blacksmith area and a shop for printing A paint shop, a school, the communicable disease wing and laundry $\mathbf{N}$ ew philosophical attitudes helped society with new compassion see

D ue to overcrowding, land and buildings increased during the 1950's E ntering an era of dissolving stereotypes and improved patient dignity V ision sure, Dr. Tarjan helped recruit more volunteers and ID teams E ven changing from Pacific Colony, the hospital became Pacific State $L$ egitimizing the MR field, Dr. Tarjan brought new research funding O pening frontiers, President Kennedy appointed him due to expertise P sychological, sociological and genetic studies began via universities M any Regional Centers were created via the Lanterman Act in 1969 E ven Pacific State became Lanterman Developmental Center in 1979 N ancy Reagan supported the Foster Grandparent Program statewide T he population has declined since 2856 clients lived at LDC in 1958 A training and research center with our library reveals a priceless place L eaving past ignorance, we evolved and provide a high quality of life

C alifornian's with disabilities deserve services, empathy and advocacy E very client has experienced care by staff gifted with so much expertise N ew policies, tracking, care and documentation brought success stories T he LDC staff have helped realize potentials and provided opportunities $E$ very decade, the employees have risen to the occasion with creativity $R$ eaching to new heights, together we have invested in goals and dreams

Written by Joanna Parrish RN on 2/22/10

Department of Developmental Services
Developmental Centers Division
Attr: Cindy Coppage
$16009^{\text {th }}$ Street, Room 340, MS 3-17
Sacramento, CA 95814
Re: Proposal to close Lanterman Developmental Center
This letter is being written to address the State of California's purposely misleading, self interest, money motivated, proposal, to close Lanterman Developmental Center (LDC), with little or no regard for the Developmentally Disabled (DD) whom were dealt their life choices at birth.

LDC is one of, if not the, best facility of its kind in the State of CA. My wife \& I know this $1^{\text {st }}$ hand, from experience! Our son was born with Ataxic Cerebral Palsy, was diagnosed with Autism, has serious self abusive problems and he is also overly aggressive. Of note, he also has Scoliosis and deformities of his thumb \& both feet.

His problems were-shed to light at the age of 7 years old, where the problems started but continued to spiral downhill from there.

We traveled to countless facilities not only in CA but also in AZ, NV and WA, seeing again countless "Specialist's". A never ending search for answers. Local, State, and of course private facilities, reaching, researching, searching for that "Cure". Everywhere we went it was basically the same story. If you have insurance or enough money, they'll try to help. And we tried! But it always ended up the same. After a period of time, his "Unique Behaviors", read self abusive aggressiveness, were too much and we again had to move lived, their help, their answer "Always" included medication. Medication that turned into a NonCoherent, Non-Functioning Zombie", he was just existing, not living! But they got their money! We exhausted over $\$ 500,000$ in insurance premiums. To the point we didn't have a clue what we were going to do.

It hit bottom when at one facility he was at called us in a panic to come see him immediately! When we arrived, he was in 5 point restraints! But ... before they were able to secure him, he had puiled off both thumb nails, all of his fingernails, his toenails and he had bitten off his bottom lip! We, he, had a lot more problems to deal with than we could have ever imagined! We had no where to turn. Exhausted, frustrated, confused, and scared, every emotion in the world!

We finally secured an attorney through Protection \& Advocacy to try and regain some of our sanity. My wife was to the point that she wanted to take and drive off a cliff and end it all! , my wife and I, were going thru Hell! Yes that's how absolutely serious this is! Their help was definitely appreciated and needed, but ... unknown at that time, we still a long road ahead.

But, finally at a Neurologist's direction, when turned 18, we visited LDC. It appeared not only to have what we were looking for, more importantly, it had what needed.

After placing at LDC, their Trained, Certified, Dedicated Staff worked with us, side by side, to address s needs. It took almost 2 full years just to get to a starting point, to wear off all of his medications. Think about that for a minute! The medications he was taking were so strong that a reduction of 1 tenth of a $\mathrm{mg} /$ month, per medication, was necessary! He finally would no longer be in a stupor, a non-coherent over medicated state. Where he had been so many times, so as to make his care "Easy".

Today, 13 years later, LDC and its Trained Dedicated Staff, working with has changed our lives dramatically! $\square$ has a life. A life that approaches "normalcy" as much as is possible.

Yes he has many problems, was dealt his cards at birth and we now know he didn't have any choice in the matter. DD's don't have a choice. They are Developmentally Disabled. They are NOT like you and me. Today at 33 years old, does not know how to read, to write, to differentiate between reality and fantasy. He doesn't have the ability to use cognitive deductive reasoning. like the other residents at LDC is there for a reason. They have "Special" needs. Needs that have to be addressed.

## They need,

"Special Care":
Trained Certified, Credited Staffing: Teachers, Nutritionists, Psych. Tech's., Speech Therapists, Staff to address their Medication needs daily, personal hygene, clothing, haircuts, dental, etc., all "On Site"!
Special Facilities ... "On-Site":
Housing, Acute Hospital, Church, Recreation areas, School,
Plus immediate access to:
Doctors, Nüses; Psychologists, Psychiatrists.
It is IMPOSSIBLE for any group home to address and meet these needs! But, ALL of these "Special Needs" and then some, are met at LDC!
is supervised, taught (schooled), goes on outings, to the beach, movies, parks, Disneyland, Knott's Berry Farm, he takes walks, exercises, goes shopping. He eats 3 nutritional meals daily, brushes his teeth, showers daily, has daily chores, works in the recycling center, he sees a doctor and a dentist regularly. His now much more minimal medications are administered daily by Certified Trained personnel. He buys his own clothes "On-Site"; he is rewarded with a trip to the "Canteen" for good, appropriate behavior. And most importantly, he's in a Structured, Supervised, Safe, Caring setting, 24 hours a day, 7 days a week, 365 days a year! And all with Trained, Certified, Dedicated, Caring personnel!

Now, the State of California, with its arrogance and deceit, is using misleading propaganda to manipulate the closing of LDC, under the guise of costs. But when Agnew closed, it cost almost $100,000,000$, yes that's Millions! Yet the State had assured the costs to be negligible.

LDC is "Prime" property. The day after it was announced by the State of their proposal to close LDC, newspapers across the State "On the Front Page" ran articles about RealEstate" investors and their "Plans" for the property!

The State of California has again put money before the lives of individuals.
In a State that has "Millions" of illegal's using our Constitution and our Medical system against us, driving debt into the hundreds of millions, in a State that spends hundreds of millions of dollars to "Welfare" recipients, mostly able bodied people that again, not only don't want to work, they have found another way to circumvent and milk our system of all it can. We continue to pay for these exorbitant expenses and now at the same time ... The State of California has made a proposal to close a facility that provides for the lives of almost 400 Developmentally Disabled, mentally handicapped people ... people who not only cannot provide for themselves, they don't have the ability to provide for themselves!

They continue to need our help. It won't go away! That is until they are called to their Maker!

LDC has for over 50 years and continues today to provide for them. Provide for them as you, your spouse or significant other may provide for each other and your children.

At no time, under any circumstances, should a person's life be cast aside for political reasons. The State of California not only should stop this proposal to close LDC immediately, but it should apologize to all of the people in the State for even considering such a proposal in the $1^{\text {st }}$ place. And don't insult our intelligence saying it has to do with the cost to keep it open!

Submitted Sincerely,

Ron E. \& Renee D. Stein


From: Sunny Maden
Sent: Thursday, February 25, 2010 11:36 AM
To: Lungren, Nancy@DDS
Subject: Re: Nice to meet you
I truly hope that Governor Schwarzenegger's legacy will not be that he put aging people with disabilities out of their homes at developmental centers to sleep on the streets and under bridges. The Regan legacy lives on that he created the homelessness: It breaks my heart.

Givemor Schwarzenegger has already has closed Agnews and regardless of the planning and 962 homes etc. many. Agnews residents, who were well cared for at Agnews, are not receiving adequate care and services due to inappropriate placements, poor staffing and Medicare budget cuts. dental care is an obvious one.

The array of services offered in California has never been fully offered by the Regional Centers to families who desperately need them. Most do not even know DCs exist and they provide 24/7 professional care. There are many people with disabilities, living desperate lives, in the community who are eligible for and need DC services and care but the Regional Centers deny the help for admission. Transparency is lacking in the California attitude toward care for the disabled.

Thank you for finding me last night to introduce yourself. I am so please to meet you. Thank you also for being at the Public Hearing. Can you tell me how to obtain a CD or copy of the testimony?

Sunny Maden
South Hills Escrow Corp.
220 S. Glendora Ave.
West Covina, Ca. 91790
626-919-3464
800-847-5486
626-919-3436 fax
Sunny@southhillsescrow.com

## Parents Coordinating Council \& Friends

Lanterman Developmental Center: 3530 W.Pomona Blvd, Pomona, CA 91769-0100
*P.O. Box 4408, Dlamond Bar, CA 91765
Bus: (909) 444-7572 Fax: (909) 444-2047 E-Mall: LDCPCC@GMAIL.COM

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Sunny Maden
Terry DeBell

March 8, 2010

Senator Gloria Negrete McCloùd

## State Capitol

Room 2059
Sacramento, CA 94248-0001
Re: SB 1196
Dear Senator Negrete McCloud:
I understand that the Senate Bill 1196 concerning Lanterman and Fairview Developmental Centers is currently a "spot" or provisional bill. Since you represent Lanterman and are our senator, we would certainly appreciate the opportunity to work with you in formulating a . modified version of this bill.

As president of the Parents Coordinating Council of Lanterman Developmental Center, I represent the families and friends of the residents. We also work closely with the 5 unions (CAPT, UAPD, SEIU, Operations, and the Social Workers unions) who provide the care giving and services to the clients who reside at Lanterman. There are about 1300 employees, most of which belong to one of the 5 unions. It must be understood that the approximately 400 residents who reside in Lanterman are persons who are developmentally disabled, severely and profoundly mentally retarded. These categories represent about 15 to 20 per cent of those with mental retardation. When compared to the other $85 \%$ who are mildly and moderately mentally retarded, our population represents the most fragile of our citizens. Besides having mental retardation, many also have behavioral and/or medical issues that compound their level of care. The reason that they are living in Lanterman is that they need a higher level of care than is currently available in the community.

We are inviting you to tour our campus so that you may more fully understand and appreciate what the capabilities are and the nature of our population. Since you sit on the Health Committee along with Senator Fran Pavley, who is my local senator, we will be inviting her also to tour Lanterman. I will call your local office this Thursday to follow up.

## Sincerely,

Robert A. Hazard President



March 2, 2010
Department of Developmental Services
Mark Hutchinson, Chief Deputy Director
1600 9th Street
P.O. Box 944202

Sacramento, Califormia 94244-2020
RE: DDS Proposal to Close Lanterman Developmental Center


## Dear Mark Hutchinson:

As parents, advocates and conservators of our 29 year old son who resides at Lanterman Developmental Center in Pomona, California, we strongly oppose the proposed plan and recommendation to the State legislature by the Department of Bevelopmental Servicesto : close the residences and facility.

Our son is severely disabled, with disabilities including cerebral palsy, and severe behavioral issues. We are concerned for his safety, care and lack of stability should this ill conceived plan go forward.
Our son has resided at Lanterman twice. First in 1991, for six monthis and then he reentered Lanterman in May 2002, after exhausting many attempts at community placements including ICFDDH's, level 4-I's, etc. Most of these placements in the community were specifically developed for him. Within mimutes, hours, and in two instances a few weeks, care providers notified us that they could not care for our son. Once a provider called the police to our son's residence, where police found him pimned against a wall by a table. The residence manager was pleading with the police to take him. They removed him and took him to the county mental health facility, placing him in a 72 hour hold. All of this without our knowledge, until we received a call from the doctor on duty, who calmly asked us why he was here!

Community care facilities and community day programs are not the answer for everyone who requires intense and specialized support We found first-hand in the commumity care. facilities that minimal traming (if at all), lack of continuityfretention of staff (most likely due to low wages), profit motivation by the owners and most importantly, the ability of all community care facilities to 'cry uncle' with further care of perceived problem and/or difficult residents, made it impossible to provide him the quality and stability he needs to live his life. We always attempted to provide him care in our home throughout his life prior to and after all community placements, which is now impossible for us. Let us be clear...every community placement failed him.
Lanterman Developmental Center and the staff have been instrumental in helping our son finally become stabilized, comfortable, safe, and happy! It wasn't until he entered the State facility that his condition improved and he began to thrive without the threat of expulsion.

Although the altruistic approach to $100 \%$ community inclusion is a goal, albeit unrealistic, not every resident living in the residence that is Lanterman would achieve "least restrictive environment" in the community.

The State of California must remain an active partner and "safety net" given the necessary constraints applied to community placements. Your efforts must be directed to improve the facility and services already provided, not waste the state's taxpayer's monies on short-sighted motives. The State of Califomia now has a golden opportunity to rework, revamp, improve, and enhance the delivery of services to this population that has been sorely underserved for decades. We agree that the existing model needs improvement; to that end we feel that the campus at Lanterman should become the prototype of what the future combination of public/priyate partnerships can achieve through their common goal to continually improve the living conditions and services provided to individuals with developmental disabilities/medically fragile conditions.
Do remember, the State must remain hands-on in maintaining the life and well-being of our State's most 'fragile of the fragile' members of society. This should not only be each individual's right to be cared for with dignity and to be provided with the highest level of care by fully-trained staff (which does not exist in the community placements), but it is the "human" and "right" thing to do! Anything less and our society will have morally and ethically failed to protect our most vulnerable community.

We love our son and continue to be active advocates for him and others without a voice. We are very involved in his life and we and his sister see him often. He is close enough that we are available for every doctor/dentist/etc. appointments and outing events.

We look forward to being an active participant in seeking the solutions and improvements necessary to give all residents of developmental centers and the community placements the quality of life they deserve.

Very sincerely,

M. Jay Keller


Amy M. Keller


Debra C. Keller

March 2, 2010
Department of Developmental Services
Developmental Centers Division
Patricia Flannery, Deputy Director
1600 9th Street
P.O. Box 944202

Sacramento, California 94244-2020

# RECEIVED 

RE: DDS Proposal to Close Lanterman Developmental Center

MAR 092010<br> DEVELOPMENTAL CRTEES DUSION

## Dear Patricia Flamnery:

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Commmity care facilities and community day programs are not the answer for everyone who requires intonse and specialized support. We found first-hand in the community care facilities that minimal training (if at all), lack of continuity/retention of staff (most likely due to low wages), profit motivation by the owners and most importantly, the ability of all community care facilities to 'cry uncle' with further care of perceived problem and/or difficult residents, made it impossible to provide him the quality and stability he needs to live his life. We always attempted to provide him care in our home throughout his life prior to and after all community placements, which is now impossible for us. Let us be clear...every community placement failed him.

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> M. Jay Keller


Amy M. Keller

Maech 2, 2010
Departiment of Developmental Services
Developmental Centers Division
Attention: Cindy Coppage
1600 9th Street; Room 340, MS 3-17
Sacramento, CA 95814
RE: DDS Proposal to Close Lanterman Developmental Ceuter

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M. Jay Keller


Debra C. Keller

Amy M. Keller:

March 2, 2010
Department of Developmental Services
Developmental Centers Division
Attention: Cindy Coppage
1600 9th Street, Room 340, MS 3-17
Sacramento, CA 958̈14
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As parents, advocates and conservators of our 29 year old son who resides at Lanterman Developmental Center in Pomona; Californîia, we strongly oppose the proposed plan and recommendation to the State legislature by the Department of Developmental Services to close the residences and facility.

Our son is severely disabled, with disabilities including cerebral palsy and severe behavioral issues. We are concerned for his safety, care and lack of stability should this ill conceived plan go forward.

Our son has resided at Lanterman twice. First in 1991, for six months and then he re-entered Lanterman in May 2002, after exhausting many attempts at community placements including ICFDDH's, level 4 II 's, etc. Most of these placements in the community were specifically developed for him. Within minutes, hours, and in two instances a few weeks, care providers notified us that they could not care for our son. Once a provider called the police to our son's: residence, where police found him pinned against a wall by a table. The residence manager was pleading with the police to take him. They removed him and took him to the county mental health facility, placing him in a 72 hour hold. All of this without our knowledge, until we received a call from the doctor on duty, who calmly asked us why he was here!

Community care facilities and community day prograns are not the answer for everyone who requires intense and specialized support. We found first-hand in the community care facilities that minimal training (if at all), lack of continuity/retention of staff (most likely due to low wages),
profit motivation by the owners and most importantly, the ability of all community care facilities to 'cry uncle' with further care of perceived problem and/or difficult residents, made it impossible to provide him the quality and stability he needs to live his life. We always attempted to provide him care in our home throughout his life prior to and after all community placements, which is now impossible for us. Let us be clear...every community placement falled him.

Lanterman Developmental Center and the staff have been instrumental in helping our son finally become stabilized, comfortable, safe, and happy! It wasn't until he entered the State facility that his condition improved and he began to thrive without the threat of expulsion.

Although the altruistic approach to $100 \%$ community inclusion is a goal, abbeit unrealistic, not every resident living in the residence that is Lanterman would achieve "least restrictive environment" in the community.

The State of California must remain an active partner and "safety net" given the necessary constraints applied to community placements. Your efforts must be directed to improve the facility and services already provided, not waste the state's taxpayer's monies on short-sighted motives. The State of California now has a golden opportunity to rework, revamp, improve, and enhance the delivery of services to this population that has been sorely underserved for decades. We agree that the existing model needs improvement; to that end we feel that the campus at Lanterman should become the prototype of what the future combination of public/private partnerships can achieve through their common goal to continually improve the living conditions and services provided to individuals with developmental disabilities/medically fragile conditions.

Do remember, the State must remain hands-on in maintaining the life and well-being of our $\$$ tate's most 'fragile of the fragile' members of society. This should not only be each individual's right to be cared for with dignity and to be provided with the highest level of care by fully-trained staff (which does not exist in the community placements), but it is the
"human" and "right" thing to do! Anything less and our society will have morally and ethically failed to protect our most vulnerable community.

We love our son and continue to be active advocates for him and others without a voice. We are very involved in his life and we and his sister see him often. He is close enough that we are available for every doctor/dentist/etc. appointments and outing events.

We look forward to being an active participant in seeking the solutions and improvements necessary to give all residents of developmental centers and the community placements the quality of life they deserve.

Very sincerely,

M. Jay Keller


Amy M. Keller

Dina tare Kelly
Debra C. Keller

```
From: [\square]
Sent: Tuesday, March 02, 2010. 2:41 PM
To: Coppage, Cindy@DDS
Subject: Lanterman Developmet Center
We elected you to serve the will of the people.
You must not let this facility be closed. They are doing work that is
well worth the amount to keep it open.
    Please abide by the will of the people.
a concerned.voter,
Jeff Meyer
```

From: Gene Meyer
Sent: Thursday, March 04, 2010 10:12 AM
To: Coppage, Cindy@DDS
Subject: Fw: RE: FW: The Proposed Lanterman Development Center Closure
Dear Cindy,
PLEASE do everything you can to $\$ T O P$ the closing of Lanterman Development Center. This heartless move will affect many potential displaced people in need of this assistance.

Gene Meyer
Veda Meyer

From: carl morberg
Sent: Tuesday, March 02, 2010 7:34 PM
To: Coppage, Cindy@DDS
Subject: The Proposed Lanterman Development Center Closure [DO NOT CLOSE]
Dear Ms. Coppage,

Please do not close the Lanterman Development Center. Its existence is the life blood and only home for many of its current residents. There are other ways to cover the budget short fall such as reforming the state's pension system.

I strongly oppose the closure of this facility

Carl R. Morberg

Departiment of Developmental Services
Developmental Centers Division
Attention: Cindy Coppage, Teressa Flannery, Julia Mullins, \& Others
$16009^{\text {d }}$ Street, Room 340 , MS 3-17
Sacramento, CA. 95814
We do hereby OPPOSE the closure of Lanterman Developmental Center.
We understand that the residents who live at Lanterman have severe and profound developmental disabilities, along with fragile medical conditions
or severe behavioral issues that require professional care to ensure that they may live their lives to their fullest potential.
This is a sample of a petition signed by 649 individuals.
Department of Devalopmental Services Developmental Centers Division
Attention: Cindy Coppage
$16009^{\text {th }}$ Street, Room 340,
Sacramento, CA 95814
We the vohunteers who willingly give our time to help the residents at Lanterman, due hereby OPPOSE the closure of Lanterman Developmental Center.
We understand that the residents who live at Lanterman have severe and profound developmental diby their lives to thoir potential.
The closure of Lanterman Developmintal Center would force the residents to try to obtain these services in other settings, maxy of
 residents to community settings would jeopardize their fres and those of ohers who rely on a co. There so asarance that the
For these and other reasons, we the vohunteers art opposed to the closure of Lamterman Developmental Center.
This is a sample of a petition signed by 81 individuals.

## Department of Developmental Services

Dovelopmental Centers Division
Aitention' Cindy Coppage
$16009^{\text {th }}$ Street, Room 340, MS 3-17 Sacramento, CA 95814
As members of the surrounding community and supporters of Lanterman, we hereby OPPOSE the closure of Lanterman Developnental Center.
We understand that the residents who live at Lanterman have severe and profound developmental disabilitios, along with fragile medical conditions or severe behavioral issues that tequire professional care to ensure that they may live.their lives to their potential.
The closure of Lanterman Developmental Center would force the residents to try to obtain these services in other setings, many of which are not available or are already over-burdened due to the ongoing fiscal crisis in California, The transfer of Lianterman residents to community settings would jeopardize their lives and those of others who rely on a community system that is not sufficiont to care for everyone with complex medical and behavioral needs at the professional level required. There is no assurance that the residents will receive the services they need if they are moved to the community.
For theso and other:measons, we the public are opposed to the closura of Lanterman Devielopmental Centery:
This is a sample of a petition signed by 16 individuals.

## APR 012010

Honorable Denise Moreno Ducheny, Chair
Senate Budget and Fiscal Review Committee

Attention: Ms. Keely Bosler, Staff Director (2)

Honorable Bob Blumenfeld, Chair
Assembly Budget Committee
Attention: Mr. Christian Griffith, Chief Consultant (2)

## Amendment to Budget Bill Items 4440-001-0001 and 4440-101-0311, Support and Local Assistance, Department of Mental Health

Legal Services Workload (Issue 100)—It is requested that Item 4440-001-0001 be revised to decrease $\$ 3,076,000$ from Program 20 and to increase Program 35 by the same amount to reflect an adjustment for additional legal services to be performed by the Department of Mental Health (DMH). Previously, the Attorney General's Office provided a variety of legal services to the DMH. However, due to reductions in the Department of Justice budget, hours available for DMH legal services were significantly reduced. This request would redirect savings due to a decreased number of parolee evaluations in the Sex Offender Commitment Program to the DMH's legal office. It is also requested that 6.0 new positions are proposed to support the increased workload.

Technical Adjustment to Accurately Reflect Transfer of Traumatic Brain Injury (TBI) Program to Department of Rehabilitation (DOR) (Issue 103) -It is requested that Item 4440-101-0311 be eliminated to reflect the Governor's Budget proposal to transfer the TBI program to the DOR, as required by Chapter 439, Statutes of 2009 (AB 398). Due to an oversight, $\$ 149,000$ in reimbursement authority was not removed from the DMH budget.

The effect of my requested action is reflected on the attachment.
If you have any questions or need additional information regarding this matter, please call Carla Castañeda, Principal Program Budget Analyst, at (916) 445-6423.

ANA J. MATOSANTOS
Director
By:
Toad e fum
TODD JERUE
Chief Deputy Director
Attachment
cc: On following page
cc: Honorable Christine Kehoe, Chair, Senate Appropriations Committee Attention: Mr. Bob Franzoia, Staff Director
Honorable Bob Dutton, Vice Chair, Senate Budget and Fiscal Review Committee Attention: Mr. Seren Taylor, Staff Director
Honorable Felipe Fuentes, Chair, Assembly Appropriations Committee Attention: Mr. Geoff.Long, Chief Consultant
Honorable Jim Nielsen, Vice Chair, Assembly Budget Committee Attention: Mr. Peter Schaafsma, Staff Director
Honorable Mark Leno, Chair, Senate Budget and Fiscal Review Subcommittee No. 3
Honorable Dave Jones, Chair, Assembly Budget Subcommittee No. 1
Mr. Mac Taylor, Legislative Analyst (4)
Mr. Craig Cornett, Senate President pro Tempore's Office (2)
Mr. Christopher W. Woods, Assembly Speaker's Office (2)
Ms. Christine Robertson, Chief of Staff, Assembly Republican Leader's Office
Mr. Michael Wilkening, Undersecretary, Health and Human Services Agency
Mr. Andrew Signey, Assistant Secretary, Health and Human Services Agency
Dr. Stephen W. Mayberg, Director, Department of Mental Health
Mr. Stan Bajorin, Acting Chief Deputy Director, Department of Mental Health
Ms. Mieko Epps, Assistant Deputy Director, Financial Services, Department of Mental Health
Ms. Patty Lee, Budget Officer, Department of Mental Health

| CBS313R | DEPARTMENT OF FINANCE | PAGE: 1 |
| :--- | ---: | :--- |
| UNIT DATABASE | $2010-11$ CHANGE BOOK | DATE: 03/26/10 |
| $($ BUFF $)$ | WORKSHEET - Finance Letters | TIME: $17: 07: 27$ |


| DEPT: Department of Mental Health STATE OPERATIONS |  <br> 4440-001-0.001 1010 G <br>  |
| :---: | :---: |
| ITEM TITLE: <br> 001 Budget Act appropriation (Headquarters) | $\begin{aligned} \text { ISSUE: } 100 & \text { P98: N } \\ & \text { P98 ISSUE: } \end{aligned}$ |
|  | date signed: APR 012010 |
| ISSUE: 100 Legal Services Workload |  |

```
---DETAIL CHANGES--- POS/PY TYPE/LANG
```

| Redirect funds from Program 20 to |  |  |  |
| :---: | :---: | :---: | :---: |
| Program 35 to adjust for additional |  |  |  |
| legal services to be performed by: |  |  |  |
| Proposed New Staff ( $\$ 656,000$ ), the |  |  |  |
| Attorney General's Office ( $\$ 920,000$ ), |  |  |  |
| and Outside Counsel ( $\$ 1,500,000$ ). |  |  |  |
| Authorized Positions: |  |  |  |
| Staff Counsel | 4.0 | R |  |
| Legal Assistant | 1.0 | R |  |
| Legal Secretary | 1.0 | R |  |
| Salary Savings | -0.3 | S |  |
| TOTAL FINANCE LETTER CHANGES | 5.7 |  | 0 |
| TOTAL DETAIL CHANGES | 5.7 |  | 0 |

    ---SCHEDULE CHANGES-..-
    20.00.000.000 Long-Term Care Services -3,076,000 *
35.01.000.000 Departmental Administration
$-3,076,000 *$
$3,076,000$
NET IMPACT TO 4440-001-0001 0 *
TOTAL NET IMPACT TO 4440-001-0001
0

| POSITION CHANGES FOR ISSUE NUMBER | AMOUNT | \|ASM CONSULTANT: ALM |  |
| :--- | :---: | ---: | :--- |
| REG/ON-GOING POS | 6.0 | 0 | SEN CONSULTANT: DVM |
| PART YR ADJ PY | 0.0 | 0 | DOF ANALYST: MicheIle Baca |
| TEMP HELP PY | 0.0 | 0 | LAO DIRECTOR: S. MARTIN |
| OVERTIME | 0.0 | 0 |  |
| SALARY SAVINGS PY | -0.3 | 0.7 | 0 |
| -TOTAL- |  |  |  |

* DEPT OF FINANCE LETTER

HOUSE=F1 YOB=2010 ITEM=444000100011010
ISSUE= 100
ISSUE-STATUS=L
MULTI-DOF=



* DEPT OF FINANCE LETTER

HOUSE=F1 YOB=2010 ITEM=444010103111010
ISSUE= 103
ISSUE-STATUS=L
MULTI-DOF=

## APR 012010

Honorable Denise Moreno Ducheny, Chair
Senate Budget and Fiscal Review Committee
Attention: Ms. Keely Bosler, Staff Director (2)
Honorable Bob Blumenfield, Chair
Assembly Budget Committee
Attention: Mr. Christian Griffith, Chief Consultant (2)

## Amendment to Various Budget Bill Items, Support and Local Assistance, Department of Child Support Services

Administrative Order Setting and Modification Process (Issue 001)—It is requested that Item 5175-001-0001 be increased by $\$ 110,000$, Item $5175-001-0890$ be increased by $\$ 214,000$ Item 5175-002-0001 be decreased by \$922,000, Item 5175-002-0890 be decreased by $\$ 1,789,000$; Item 5175-101-0001 be decreased by $\$ 211,000$, and Item 5175-101-0890 be decreased by $\$ 410,000$ to reflect the creation of a three-tier administrative process for the establishment and modification of child support orders. This new approach will phase-out the current child support establishment and modification contract with the Judicial Council of California over the next four years and implement similar functionality within the Department of Child Support Services (DCSS). The DCSS will be redirecting existing vacancies and associated resources to implement this change. This proposal will result in estimated savings of $\$ 3.0$ million ( $\$ 1.0$ million General Fund) in 2010-11, $\$ 17.0$ million ( $\$ 5.8$ million General Fund) in 2011-12, $\$ 34.3$ million ( $\$ 11.7$ million General Fund) in 2012-13, and $\$ 41.2$ million ( $\$ 14.0$ million General Fund) in 2013-14 and continuing. Trailer Bill Language is required to implement this change (see Attachment 1).

California Child Support Automation System (CCSAS) (Issue 005)-It is requested that Item 5175-101-0001 be increased by \$4,797,000 and Item 5175-101-0890 be increased by $\$ 9,313,000$ to allow the DCSS to pursue a transitional contract with the California Child Support Automation System (CCSAS) business partner for continued transaction service and for one-time start-up costs for the new State Disbursement Unit service provider. The Administration is proposing to use unspent reappropriation funds to fund this request. The CCSAS business partner currently hosts the Child Support Enforcement (CSE) system at its San Jose data center. This proposal would transfer CSE hosting activities to the state's data center operated by the Office of Technology Services.

The effect of my requested action is reflected on the attachment.

If you have any questions or need additional information regarding this matter, please call John Wordlaw, Principal Program Budget Analyst, at (916) 445-6423.

ANA J. MATOSANTOS
Director
By:
Trace qum
TODD JERUE
Chief Deputy Director
Attachment
cc: Honorable Christine Kehoe, Chair, Senate Appropriations Committee
Attention: Mr. Bob Franzoia, Staff Director
Honorable Bob Button, Vice Chair, Senate Budget and Fiscal Review Committee
Attention: Mr. Seren Taylor, Staff Director
Honorable Felipe Fuentes, Chair, Assembly Appropriations Committee
Attention: Mr. Geoff Long, Chief Consultant
Honorable Jim Nielsen, Vice Chair, Assembly Budget Committee
Attention: Mr. Peter Schaafsma, Staff Director
Honorable Mark Leno, Chair, Senate Budget and Fiscal Review Subcommittee No. 3
Honorable Dave Jones, Chair, Assembly Budget Subcommittee No. 1
Mr. Mac Taylor, Legislative Analyst (4)
Mr. Craig Cornett, Senate President pro Tempore's Office (2)
Mr. Christopher W. Woods, Assembly Speaker's Office (2)
Ms. Christine Robertson, Chief of Staff, Assembly Republican Leader's Office
Mr. Michael Wilkening, Undersecretary, Health and Human Services Agency
Ms. Lorna Fong, Assistant Secretary, Health and Human Services Agency
Mr. Jan Sturla, Director, Department of Child Support Services
Ms. Juney Lee, Chief Deputy Director, Department of Child Support Services
Mr. Mark Beckley, Deputy Director, Administrative Services Division, Department of Child Support Services
Ms. Linda Adams, Chief Financial Officer, Department of Child Support Services
Ms. Kim Sharp, Budget Officer, Department of Child Support Services

## Attachment 1

## Administrative Process for Court Orders

Chapter $\qquad$ , commencing with Section $\qquad$ is added to the Family Code, to read:

## CHAPTER ---. EXPEDITED ADMINISTRATIVE PROCESS FOR ESTABLISHMENT AND MODIFICATION OF CHILD SUPPORT ORDERS

Section : Legislative findings and declarations: administrative process.. The Legislature finds and declares all of the following:
(a) An administrative process for establishing and modifying child support orders is more cost-effective, efficient and customer-friendly process than processing all orders solely through the courts. Cases can be processed faster, and provide parents with a simpler, less adversarial process in which to participate.
(b) In accordance with federal law, states have considerable flexibility in designing the processes by which they establish and modify child support orders. The federal government supports expedited processes and many states have successfully adopted administrative processes for child support cases to maximize federal funding.
(c) An administrative process can guarantee due process safeguards, and in fact improve due process protections by providing a less formal setting that allows for more meaningful participation by unrepresented parents.
(d) An administrative process can ensure more accurate orders based on actual income information and more timely payments by noncustodial parents on current support and arrears. By reducing the time involved in establishing or modifying orders, it can also assist in preventing the accrual of arrears and result in more efficient use of both local child support agency and court resources.

Section : The definitions contained in this section and definitions applicable to Division 9 (commencing with Section 3500), shall govern the construction of this chapter, unless the context requires otherwise.
(a) "Administrative order" means any child support order issued by a local child support agency upon conclusion of an Office Conference or Hearing by Hearing Officer, and subsequently filed with the superior court.
(b) "Conference officer" means a local child support employee with a minimum education requirement of a Bachelor's degree or the equivalent who is specially trained to conduct an office conference.
(c) "Conference summary" means a written summary of the facts of a particular case, along with each party's agreement or disagreement regarding those facts, written by the conference officer, signed under penalty of perjury by the conference officer and submitted to the court along with a stipulation or interim order and the recommendation to the court of the conference officer regarding adoption of the order.
(d) "Court" means any superior court of this state and any court or tribunal of another state that has jurisdiction to determine the liability of persons for the support of another person.
(e) "Court order" means any judgment, decree, administrative order filed by the court, or order of any court of this state that orders the payment of a set or determinable amount of support by a parent. It does not include any order or decree of any proceeding in which a court did not order support.
(f) "Expedited administrative process" means the process by which the local child support agency may take legal action in a case as described in section 17400, et seq.
(g) "Final order" means an order that is filed with the court for which the time for objection has lapsed. An interim order becomes a final order upon filing of a Notice of Entry of Judgment or Notice of Entry of Order.
(h) "Hearing officer" means an attorney under the direction of the California Department of Child Support Services with no less than 3 years experience as a child support attorney who is specially trained to conduct a child support hearing.
(i) "Hearing by hearing officer" means a hearing conducted by a hearing officer at which parties to the action have the right to appear and present evidence and make argument regarding the calculation of child support, at the conclusion of which the hearing officer will issue a proposed order regarding support which will subsequently be filed with the superior court.
(j) "Hearing summary" means a written summary of the facts of a particular case, along with each party's agreement or disagreement regarding those facts, written by the hearing officer, signed under penalty of perjury by the hearing officer and submitted to the court along with a stipulation or interim order and the recommendation to the court of the hearing officer regarding adoption of the order
(k) "Interim order" means a proposed order that has been signed by and filed with the court. An interim order is enforceable as an order of the court.
(I) "Office conference" means a conference conducted by a Conference Officer during which parties to the action have the right to appear and present evidence and make argument regarding the calculation of child support, at the conclusion of which the conference officer will issue a proposed order regarding support which will subsequently be filed with the superior court.
(m) "Proposed order" means an order prepared by the conference officer or hearing officer upon conclusion of an office conference or hearing by hearing officer, which will be submitted to the court for approval. A proposed order is not enforceable.
(n) "Required party" means any party listed in the court case caption. If listed in the case caption, Other Parent is not a required party until the other parent is joined as a party to the action.

Section : Expedited administrative process. Actions brought pursuant to this section shall be taken as follows:
(a) Office conference. The local child support agency shall schedule an office conference with the required parties to be held within 30 days after filing with the court a summons and complaint or motion or order to show cause regarding support. The local child support agency shall notice the required case participants of the office conference by mail. Service of an initial complaint shall be accomplished according to the rules of

Civil Procedure. The notice of office conference shall contain a warning regarding expedited administrative process to be developed by the Director of Child Support Services. Service of an initial complaint shall be completed no later than five calendar days prior to the scheduled office conference.
(1) If the required parties appear at the office conference and reach an agreement, the conference officer shall prepare a written stipulation for signature of the parties. The conference officer shall prepare a written conference summary, signed under penalty of perjury by the conference officer. The local child support agency shall submit the stipulation and conference summary to the court for filing. The court may, on its own motion, decline to sign a stipulation and schedule a court hearing on the requested relief. The order shall be final upon filing by the court. The local child support agency shall serve the parties with the order within 10 days of receipt.
(2) If the required parties appear at the office conference and do not reach an agreement, the conference officer shall prepare a proposed order based on the information available at the time of the office conference and utilizing the guideline formula pursuant to Section 4055 of this Code. The conference officer shall prepare a written conference summary, signed under penalty of perjury by the conference officer. The local child support agency shall submit the proposed order and conference summary to the court for filing. The court may, on its own motion, decline to sign the proposed order and schedule a court hearing on the requested relief. The proposed order becomes the interim order upon filing by the court and is enforceable as an order of the court. The local child support agency shall serve the parties with the interim order within 10 days of receipt. Service of the interim order shall be in compliance with Section 1013 of the Code of Civil Procedure. Any required party may request a hearing before a hearing officer within 20 days from service of the interim order. Such request may be made in writing or orally to the local child support agency. Request for court hearing may be made directly to the court. If request for hearing is made within the allotted period of time, the local child support agency shall proceed with the process under this Section. If no request for hearing is made to the local child support agency within the allotted period of time, the agency shall send to the court for filing a notice of entry of judgment or notice of entry of order. Upon filing of the notice of entry, the interim order becomes the final order of the court. The local child support agency shall serve the parties with the notice of entry within 10 days of receipt.
(3) If no required party appears at the office conference, the conference officer shall prepare a proposed order based on the information available at the time of the office conference and utilizing the guideline formula prescribed in Section 4055 of this Code. The conference officer shall prepare a written conference summary, signed under penalty of perjury by the conference officer. The local child support agency shall submit the proposed order and conference summary to the court for filing. The court may, on its own motion, decline to sign the proposed order and schedule a court hearing. The proposed order becomes the interim order upon filing by the court and is enforceable as an order of the court. The local child support agency shall serve the parties with the interim order within 10 days of receipt. Service of the interim order shall be in compliance with Section 1013 of the Code of Civil Procedure. Any required party may request a hearing with a hearing officer within 20 days from service of the interim order. Such request may be made in writing or orally to the local child support agency. Request for court hearing may be made directly to the court. Failure to appear without good cause shall not be grounds for request for hearing. If request for hearing is made within the allotted period of time, the local child support agency shall proceed with the process under this Section. If no request for hearing is made to the local child support agency within the allotted period of time, the agency shall send to the court for filing a notice of entry of judgment or notice of entry of order. Upon filing of the notice of entry, the interim order becomes the final order of the court. The local child support agency shall serve the parties with the notice of entry within 10 days of receipt.
(b) Hearing by hearing officer. Where request for hearing is received within 20 days after service of an interim order, the local child support agency shall file with the court a notice of request for hearing. Request for hearing shall not stay enforcement of an interim order. The
local child support agency shall schedule a hearing before a hearing officer to be within 30 days after the request for hearing. Notice of the hearing shall be sent by mail to the required parties. A hearing by hearing officer shall be de novo and not limited to information available at the time of the office conference.
(1) If the required parties appear at the hearing and reach an agreement regarding the requested relief, the hearing officer shall prepare a written stipulation for signature of the parties. The hearing officer shall prepare a written hearing summary, signed under penalty of perjury by the hearing officer. The local child support agency shall submit the stipulation and hearing summary to the court for filing. The court may, on its own motion, decline to sign a stipulation and schedule a court hearing on the requested relief. The order shall be final upon filing by the court. The local child support agency shall serve the parties with the order within 10 days of receipt.
(2) If the required parties appear at the hearing and do not reach an agreement regarding the requested relief, the hearing officer shall prepare a proposed order based on the information available at the time of the hearing and utilizing the guideline formula prescribed in Section 4055 of this Code. The hearing officer shall prepare a written hearing summary, signed under penalty of perjury by the hearing officer. The local child support agency shall submit the proposed order and hearing summary to the court for filing. The court may, on its own motion, decline to sign the proposed order and schedule a court hearing on the requested relief. The proposed order becomes the interim order upon filing by the court and is enforceable as an order of the court. The local child support agency shall serve the parties with the interim order within 10 days of receipt. Service of the interim order shall be in compliance with Section 1013 of the Code of Civil Procedure. Any required party may request a court hearing within 20 days from service of the interim order. Such request must be made in writing to the local child support agency or by filing a request with the court. If request for hearing is made within the allotted period of time, the local child support agency shall schedule a court hearing. If no request for hearing is made to the local child support agency within the allotted period of time, the agency shall, send to the court for filing a notice of entry of judgment or notice of entry of order. Upon filing of the notice of entry, the interim order becomes the final order of the court. The local child support agency shall serve the parties with the notice of entry within 10 days of receipt.
(3) If no required party appears at the hearing, the hearing officer shall prepare a proposed order based on the information available at the time of the hearing and utilizing the guideline formula prescribed in Section 4055 of this Code. The hearing officer shall prepare a written hearing summary, signed under penalty of perjury by the hearing officer. The local child support agency shall submit the proposed order and hearing summary to the court for filing. The court may, on its own motion, decline to sign the proposed order and schedule a court hearing on the requested relief. The proposed order becomes the interim order upon filing by the court and is enforceable as an order of the court. The local child support agency shall serve the parties with the interim order within 10 days of receipt. Service of the interim order shall be in compliance with Section 1013 of the Code of Civil Procedure. Any required party may request a court hearing within 20 days from service of the interim order. Such request must be made in writing to the local child support agency or by filing a request with the court. Failure to appear without good cause shall not be grounds for request for court hearing. If request for hearing is made within the allotted period of time, the local child support agency shall schedule a court hearing. If no request for hearing is made to the local child support agency within the allotted period of time, the agency shall send to the court for filing a
notice of entry of judgment or notice of entry of order. Upon filing of the notice of entry, the interim order becomes the final order of the court. The local child support agency shall serve the parties with the notice of entry within 10 days of receipt.
(c) Court hearing. A court hearing pursuant to (c) of this Section shall be de novo. (d) Judgment in an action brought pursuant to this section, and in an action brought pursuant to Section 17402, if at issue, may be rendered pursuant to a notice of office conference or hearing, that shall inform the defendant that in order to exercise his or her right to trial, he or she must appear at the conference or hearing. If parentage is at issue, the notice of office conference or hearing shall inform the defendant that in order to exercise his or her right to a trial, he or she must appear at the conference or hearing. If genetic tests have not already been conducted and the defendant appears at the conference or hearing, the conference officer or hearing officer shall inquire of the defendant if he or she desires to subpoena evidence and witnesses, whether he or she desires genetic tests, and if he or she desires a trial. If the defendant's answer is in the affirmative, a continuance shall be granted to allow the defendant to exercise those rights. A continuance shall not postpone the conference or hearing to more than 30 days from the conference or hearing date. If a continuance is granted, the conference officer or hearing officer may propose an order for temporary support without prejudice to the right of the court to make an order for temporary support as otherwise allowed by law.

Section : (1) The Judicial Council, in consultation with the department and representatives of the California Family Support Council, the Senate Committee on Judiciary, the Assembly Committee on Judiciary, and a legal services organization providing representation on child support matters, shall develop simplified summons, complaint, and answer forms for any action for support brought pursuant to this chapter. The Judicial Council may combine the summons and complaint in a single form.
(2) The simplified complaint form shall provide notice of the amount of child support that is sought pursuant to the guidelines set forth in Article 2 (commencing with Section 4050) of Chapter 2 of Part 2 of Division 9 based upon the income or income history of the support obligor as known to the local child support agency. If the support obligor's income or income history is unknown to the local child support agency, the complaint shall inform the support obligor that income shall be presumed to be the amount of the minimum wage, at 40 hours per week, established by the Industrial Welfare Commission pursuant to Section 1182.11 of the Labor Code unless information concerning the support obligor's income is provided to the court or local child support agency. The complaint form shall be accompanied by a proposed judgment. The complaint form shall include a notice to the support obligor that the proposed judgment will become effective if he or she fails to file an answer with the court within 30 days of service or appear at an office conference after service of summons and notice to appear. Except as provided in paragraph (2) of subdivision (a) of Section 17402, if the proposed judgment is entered by the court, the support order in the proposed judgment shall be effective as of the first day of the month following the filing of the complaint.
(3) (A) The simplified answer form shall be written in simple English and shall permit a defendant to answer and raise defenses by checking applicable boxes. The answer form shall include instructions for completion of the form and instructions for proper filing of the answer.
(B) The answer form shall be accompanied by a blank income and expense declaration or simplified financial statement and instructions on how to complete the financial forms. The answer form shall direct the defendant to file the completed income and expense declaration or simplified financial statement with the answer, but shall state
that the answer will be accepted by a court without the income and expense declaration or simplified financial statement.
(C) The clerk of the court shall accept and file answers, income and expense declarations, and simplified financial statements that are completed by hand provided they are legible.
(4) (A) The simplified complaint form prepared pursuant to this subdivision shall be used by the local child support agency or the Attorney General in all cases brought under this chapter.
(B) The simplified answer form prepared pursuant to this subdivision shall be served on all defendants with the simplified complaint. Failure to serve the simplified answer form on all defendants shall not invalidate any judgment obtained. However, failure to serve the answer
form may be used as evidence in any proceeding under Section 17432 of this code or Section 473 of the Code of Civil Procedure.
(C) The Judicial Council shall add language to the governmental summons, for use by the local child support agency with the governmental complaint to establish parental relationship and child support, informing defendants that a blank answer form should have been received with the summons and additional copies may be obtained from either the local child support agency or the superior court clerk.
(e) In any action brought or enforcement proceedings instituted by the local child support agency pursuant to this section for payment of child or spousal support, an action to recover an arrearage in support payments may be maintained by the local child support agency at any time within the period otherwise specified for the enforcement of a support judgment, notwithstanding the fact that the child has attained the age of majority.
(f) The county shall undertake an outreach program to inform the public that the services described in subdivisions (a) to (c), inclusive, are available to persons not receiving public assistance. There shall be prominently displayed in every public area of every office of the agencies established by this section a notice, in clear and simple language prescribed by the Director of Child Support Services, that the services provided in subdivisions (a) to (c), inclusive, are provided to all individuals, whether or not they are recipients of public assistance.
(g) (1) In any action to establish a child support order brought by the local child support agency in the performance of duties under this section, the local child support agency may make a motion for an order effective during the pendency of that action, for the support, maintenance, and education of the child or children that are the subject of the action. This order shall be referred to as an order for temporary support. This order has the same force and effect as a like or similar order under this code.
(2) The local child support agency shall file a motion for an order for temporary support within the following time limits:
(A) If the defendant is the mother, a presumed father under Section 7611, or any father if the child is at least six months old when the defendant files his or her answer, the time limit is 90 days after the defendant files an answer.
(B) In any other case in which the defendant has filed an answer prior to the birth of the child or not more than six months after the birth of the child, then the time limit is nine months after the birth of the child.
(3) If more than one child is the subject of the action, the limitation on reimbursement shall apply only as to those children whose parental relationship and age would bar recovery were a separate action brought for support of that child or those children.
(4) If the local child support agency fails to file a motion for an order for temporary support within the time limits specified in this section, the local child support agency shall be barred from obtaining a judgment of reimbursement for any support provided for that child during the period between the date the time limit expired and the date the motion was filed, or, if no motion is filed, when a final judgment is entered. (5) Except as provided in Section 17304, nothing in this section prohibits the local child support agency from entering into cooperative arrangements with other county departments as necessary to carry out the responsibilities imposed by this section pursuant to plans of cooperation with the departments approved by the Department of Child Support Services.
(6) Nothing in this section otherwise limits the ability of the local child support agency from securing and enforcing orders for support of a spouse or former spouse as authorized under any other law.
(h) As used in this article, "enforcing obligations" includes, but is not limited to, all of the following:
(1) The use of all interception and notification systems operated by the department for the purpose of aiding in the enforcement of support obligations.
(2) The obtaining by the local child support agency of an initial order for child support that may include medical support or that is for medical support only, by civil or criminal process.
(3) The initiation of a motion or order to show cause to increase an existing child support order, and the response to a motion or order to show cause brought by an obligor parent to decrease an existing child support order, or the initiation of a motion or order to show cause to obtain an order for medical support, and the response to a motion or order to show cause brought by an obligor parent to decrease or terminate an existing medical support order, without regard to whether the child is receiving public assistance.
(4) The response to a notice of motion or order to show cause brought by an obligor parent to decrease an existing spousal support order if the child or children are residing with the obligee parent and the local child support agency is also enforcing a related child support obligation owed to the obligee parent by the same obligor.
(5) The referral of child support delinquencies to the Franchise Tax Board under subdivision (c) of Section 17500 in support of the local child support agency.
(i) As used in this section, "out of wedlock" means that the biological parents of the child were not married to each other at the time of the child's conception.
(j) (1) The local child support agency is the public agency responsible for administering wage withholding for current support for the purposes of Title IV-D of the Social Security Act (42 U.S.C. Sec. 651 et seq.).
(2) Nothing in this section limits the authority of the local child support agency granted by other sections of this code or otherwise granted by law.
(k) In the exercise of the authority granted under this article, the local child support agency may intervene, pursuant to subdivision (b) of Section 387 of the Code of Civil Procedure, by ex parte application, in any action under this code, or other proceeding in which child support is an issue or a reduction in spousal support is sought. By notice of
motion, order to show cause, or responsive pleading served upon all parties to the action, the local child support agency may request any relief that is appropriate that the local child support agency is authorized to seek.
(l) The local child support agency shall comply with all regulations and directives established by the department that set time standards for responding to requests for assistance in locating noncustodial parents, establishing paternity, establishing child support awards, and collecting child support payments.
(m) As used in this article, medical support activities that the local child support agency is authorized to perform are limited to the following:
(1) The obtaining and enforcing of court orders for health insurance coverage.
(2) Any other medical support activity mandated by federal law or regulation.
(n) (1) Notwithstanding any other law, venue for an action or proceeding under this division shall be determined as follows:
(A) Venue shall be in the superior court in the county that is currently expending public assistance.
(B) If public assistance is not currently being expended, venue shall be in the superior court in the county where the child who is entitled to current support resides or is domiciled.
(C) If current support is no longer payable through, or enforceable by, the local child support agency, venue shall be in the superior court in the county that last provided public assistance for actions to enforce arrearages assigned pursuant to Section 11477 of the Welfare and Institutions Code.
(D) If subparagraphs (A), (B), and (C) do not apply, venue shall be in the superior court in the county of residence of the support obligee.
(E) If the support obligee does not reside in California, and subparagraphs (A), (B), (C), and (D) do not apply, venue shall be in the superior court of the county of residence of the obligor.
(2) Notwithstanding paragraph (1), if the child becomes a resident of another county after an action under this part has been filed, venue may remain in the county where the action was filed until the action is completed.
(o) The local child support agency of one county may appear on behalf of the local child support agency of any other county in an action or proceeding under this part.

## Section

$\qquad$ : (a) In any case of separation or desertion of a parent or parents from a child or children that results in aid under Chapter 2 (commencing with Section 11200) of Part 3 of Division 9 of the Welfare and Institutions Code being granted to that family, the noncustodial parent or parents shall be obligated to the county for an amount equal to the amount specified in an order for the support and maintenance of the family issued by a court of competent jurisdiction or issued by the local child support agency in accordance with this chapter.
(b) The local child support agency shall take appropriate action pursuant to this section as provided in subdivision (I) of Section 17400. The local child support agency may establish liability for child support as provided in subdivision (a) when public assistance was provided by another county or by other counties.
(c) The amount of the obligation established for each parent with a liability under subdivision (a) shall be determined by using the appropriate child support guideline currently in effect and shall be computed as follows:
(1) If one parent remains as a custodial parent, the support shall be computed according to the guideline.
(2) If the parents reside together and neither father nor mother remains as a custodial parent, the guideline support shall be computed by combining the noncustodial parents' incomes. The combined incomes shall be used as the high earner's net monthly disposable income in the guideline formula. Income shall not be attributed to the caretaker or governmental agency. The amount of guideline support resulting shall be proportionately shared between the noncustodial parents based upon their net monthly disposable incomes.
(3) If the parents reside apart and neither father nor mother remains as a custodial parent, the guideline support shall be computed separately for each parent by treating each parent as a noncustodial parent. Income shall not be attributed to the caretaker or government agency.
(d) A parent shall pay the amount of support specified in the support order to the local child support agency.

Section $\qquad$ : In any action filed by the local child support agency pursuant to this chapter, the local child support agency shall provide the mother and the alleged father the opportunity to voluntarily acknowledge paternity by signing a paternity declaration as described in Section 7574 prior to a office conference, hearing by hearing Officer, court hearing, or trial where the paternity of a minor child is at issue. The opportunity to voluntarily acknowledge paternity may be provided either before or after an action pursuant to this chapter, is filed and served upon the alleged father. For the purpose of meeting the requirements of this section, the local child support agency may afford the defendant an opportunity to enter into a stipulation for judgment of paternity after an action for paternity has been filed in lieu of the voluntary declaration of paternity.

Section $\qquad$ : In any action or judgment brought or obtained pursuant to this chapter, a supplemental complaint may be filed, pursuant to Section 464 of the Code of Civil Procedure and Section 2330.1, either before or after a final judgment, seeking a judgment or order of paternity or support for a child of the mother and father of the child whose paternity and support are already in issue before the court. A supplemental judgment entered in the proceedings shall include, when appropriate and requested in the supplemental complaint, an order establishing or modifying support for all children named in the original or supplemental actions in conformity with the statewide uniform guideline for child support. A supplemental complaint for paternity or support of children may be filed without leave of court either before or after final judgment in the underlying action. Service of the supplemental summons and complaint shall be made in the manner provided for the initial service of a summons by the Code of Civil Procedure.

## Section <br> $\qquad$ : Default judgment under expedited administrative process

Notwithstanding any other provision of law, in any action filed by the local child support agency pursuant to Section 17404.5, an interim judgment shall become a final judgment without further hearing, without the presentation of any other evidence or further notice to the defendant, upon the filing of proof of service by the local child support agency evidencing that more than 30 days has passed since the simplified summons and complaint, proposed judgment, blank answer, blank income and expense declaration,
and all notices required by this division were served on the defendant, and more than 20 days have passed since the service of the interim judgment issued by the local child support agency.

Section $\qquad$ $\therefore$ (a) In any action filed by the local child support agency pursuant to this chapter, the court may, on any terms that may be just, set aside that part of the judgment or order concerning the amount of child support to be paid. This relief may be granted after the six-
month time limit of Section 473 of the Code of Civil Procedure has elapsed, based on the grounds, and within the time limits, specified in this section.
(b) This section shall apply only to judgments or orders for support that were based upon presumed income as specified in subdivision (d) of Section 17400 and that were entered after the entry of the default of the defendant under Section 17430 This section shall apply only to the amount of support ordered and not that portion of the judgment or order concerning the determination of parentage.
(c) The court may set aside the child support order contained in a judgment described in subdivision (b) if the defendant's income was substantially different for the period of time during which judgment was effective compared with the income the defendant was presumed to have.

A "substantial difference" means that amount of income that would result in an order for support that deviates from the order entered by default by 10 percent or more.
(d) Application for relief under this section shall be filed together with an income and expense declaration or simplified financial statement or other information concerning income for any relevant years. The Judicial Council may combine the application for relief under this section and the proposed answer into a single form.
(e) The burden of proving that the actual income of the defendant deviated substantially from the presumed income shall be on the party seeking to set aside the order.
(f) A motion for relief under this section shall be filed within one year of the first collection of money by the local child support agency or the obligee. The one-year time period shall run from the date that the local child support agency receives the first collection.
(g) Within three months from the date the local child support agency receives the first collection for any order established using presumed income, the local child support agency shall check all appropriate sources for income information, and if income information exists, the local child support agency shall make a determination whether the order qualifies for set aside under this section. If the order qualifies for set aside, the local child support agency shall bring a motion for relief under this section.
(h) In all proceedings under this section, before granting relief, the court shall consider the amount of time that has passed since the entry of the order, the circumstances surrounding the defendant's default, the relative hardship on the child or children to whom the duty of support is owed, the caretaker parent, and the defendant, and other equitable factors that the court deems appropriate.
(i) If the court grants the relief requested, the court shall issue a new child support order using the appropriate child support guidelines currently in effect. The new order shall have the same commencement date as the order set aside.
(i) The Judicial Council shall review and modify any relevant forms for purposes of this section. Any modifications to the forms shall be effective July 1, 2005. Prior to the implementation of any modified Judicial Council forms, the local child support agency or custodial parent may file any request to set aside a default judgment under this section using Judicial Council Form FL-680 entitled "Notice of Motion (Governmental)" and form FL-684 entitled "Request for Order and Supporting Declaration (Governmental)."

## Section <br> $\qquad$ : In any action in which a judgment or order for support was entered after

 the entry of the default of the defendant under this chapter, the court shall relieve the defendant from that judgment or order if the defendant establishes that he or she was mistakenly identified in the order or in any subsequent documents or proceedings as the person having an obligation to provide support. The defendant shall also be entitled to the remedies specified in subdivisions (d) and (e) of Section 17530 with respect to any actions taken to enforce that judgment or order. This section is only intended to apply where an order has been entered against a person who is not the support obligor named in the judgment or order.Section $\qquad$ : This chapter shall become effective for modification of child support orders on January 1, 2012, and for modification and establishment of child support orders on January 1, 2013.

## Electronic Hearings for Child Support Orders

Amend Section 17400( $n$ ) of the Family Code to read:
$(n)(1)$ Notwithstanding any other law, venue for an action or proceeding under this division shall be determined as follows:
(A) Venue shall be in the superior court in the county that is currently expending public assistance.
(B) If public assistance is not currently being expended, venue shall be in the superior court in the county where the child who is entitled to current support resides or is domiciled.
(C) If current support is no longer payable through, or enforceable by, the local child support agency, venue shall be in the superior court in the county that last provided public assistance for actions to enforce arrearages assigned pursuant to Section 11477 of the Welfare and Institutions Code.
(D) If subparagraphs (A), (B), and (C) do not apply, venue shall be in the superior court in the county of residence of the support obligee.
(E) If the support obligee does not reside in California, and subparagraphs (A), (B), (C), and (D) do not apply, venue shall be in the superior court of the county of residence of the obligor.
(2) Notwithstanding paragraph (1), if the child becomes a resident of another county after an action under this part has been filed, venue may remain in the county where the action was filed until the action is completed.
(3) Notwithstanding any other provision of law, commissioners appointed to hear cases under this division have the authority to hold hearings from any physical court location within any venue where they are appointed by telephone, audiovisual means, or other electronic means. The Judicial Council shall adopt court rules implementing this subdivision by July 1, 2011 to implement this subdivision. County courts, at their option, may implement this section upon adoption of the court rules.



* DEPT OF FINANCE LETTER

HOUSE=F1 YOB=2010 ITEM=517500100011010
ISSUE= 001
ISSUE-STATUS=L
MULTI-DOF=

date signed: APR 012010
ISSUE: 001 Administrative Order Setting and Modification Process
---DETAIL CHANGES--- POS/PY TYPE/LANG

| Transfer funding from the Judicial Council of California contract to fund a three-tiered administrative process for the establishment and modification of child support orders. |  |  |
| :---: | :---: | :---: |
| Operating Expenses and Equipment |  | -2,711,000 |
| total finance letter changes | 0.0 | -2,711,000 |
| total detail changes | 0.0 | -2,711,000 |

---SCHEDULE CHANGES---
10.00.000.000 Child Support Services -2,711,000 *
00.00 .902 .890 Amt pay from Federal Trust Fund (Item. 1,789,000 * 5175-002-0890)

NET IMPACT TO 5175-002-0001
TOTAL NET IMPACT TO 5175-002-0001
$-922,000$ *
-922,000
---IMPACT TO SUBSIDIARIES---
5175-002-0890 F
$-1,789,000$
total finance letter changes
-1,789,000 *
total net impact to subsidiaries


```
* DEPT OF FINANCE LETTER
HOUSE=F1 YOB=2010 DOF=510 ITEM=517500200011010
```


---DETAIL CHANGES--- POS/PY TYPE/LANG

| Transfer funding from the Judicial Council of California contract to fund a three-tiered administrative process for the establishment and modification of child support orders. |  |  |
| :---: | :---: | :---: |
| County Administration |  | -621,000 |
| TOTAL FINANCE LETTER CHANGES | 0.0 | -621,000 |
| total detail changes | 0.0 | -621,000 |


| 10.01.000.000 | Child Support Administration | -211,000 |
| :---: | :---: | :---: |
| 10.03 .000 .000 | Child Support Automation | -410,000 |
| 00.00 .911 .890 | Amt pay from Federal Trust Fund (Item 5175-101-0890) | 410,000 |
| NET IMPACT TO | 5175-101-0001 | -211,000 |
| total net | IMPACT TO 5175-101-0001 | -211,000 |

    ---IMPACT TO SUBSIDIARIES--.
    5i175-101-0890 F $\quad-410,000$ *
TOTAL FINANCE LETTER CHANGES -410,000 *
TOTAL NET IMPACT TO SUBSIDIARIES

## date signed: APR 012010

ISSUE: 001 Administrative Order Setting and Modification Process

```
    ---SCHEDULE CHANGES---
```

| $5175-101-0890$ F | $-410,000 *$ |
| :--- | :--- |
| TOTAL FINANCE LETTER CHANGES | $-410,000 *$ |
| TOTAL NET IMPACT TO SUBSIDIARIES | $-410,000$ |



[^17]

| POSITION CHANGES FOR | ISSUE NUMBER | AMOUNT | \| ASM | CONSULTANT: | NV |
| :---: | :---: | :---: | :---: | :---: | :---: |
| REG/ON-GOING POS | 0.0 | 0 | SEN | CONSULTANT: | JNT |
| PART YR ADJ PY | 0.0 | 0 | DOF | ANALYST: | Marvin Deon |
| TEMP HELP PY | 0.0 | 0 | LAO | DIRECTOR: | T. BLAND |
| OVERTIME | 0.0 | 0 |  |  |  |
| SALARY SAVINGS PY | 0.0 | 0 | RUN | DATE: 03/2 | 24/10 14:12:12 |
| -TOTAL- | 0.0 | 0 | \| UPDT | TIME: 03/24 | 24/10 11:08:10 |

```
* DEPT OF FINANCE LETTER
HOUSE=F1 YOB=2010 DOF=510 ITEM=517510100011010
```


## APR 012010

## Honorable Denise Moreno Ducheny, Chair

Senate Budget and Fiscal Review Committee
Attention: Ms. Keely Bosler, Staff Director (2)
Honorable Bob Blumenfield, Chair
Assembly Budget Committee
Attention: Mr. Christian Griffith, Chief Consultant (2)

## Amendment to Various Budget Bill Items, Support, Department of Social Services

## California Community Care Licensing Program, Strengthening Health and Safety

 Protections (Issue 004)-This request would realign business practices within the Community Care Licensing program to strengthen health and safety protections by implementing a new facility inspection protocol and an increase in the licensing fees.It is requested that language be added to Items 5180-001-0001 and 5180-001-0270 to allow the Director of Finance to decrease General Fund authority and increase special fund authority commensurate with the amount of fee revenue received in support of the Community Care Licensing program. Suggested Budget Bill language is attached (see Attachment 1). This proposal requires trailer bill language, which is included in Attachment 2.

Penalty Avoidance Statutory Change for State Hearings/Use of Video Conferencing in State Hearings-This request would clarify in statute more efficient state hearing processes. The request would allow for increased use of videoconferencing and a streamlined penalty structure for state hearing claimants. The changes would reduce penalties and decrease the wait time for consumers between hearing request and hearing. This proposal requires trailer bill language, which is included in Attachment 3.

The effect of my requested action is reflected on the attachment.
If you have any questions or need additional information regarding this matter, please call Jay Kapoor, Principal Program Budget Analyst, at (916) 445-6423.

ANA J. MATOSANTOS
Director
By:


Chief Deputy Director
Attachment
cc: On following page
cc: Honorable Christine Kehoe, Chair, Senate Appropriations Committee
Attention: Mr. Bob Franzoia, Staff Director
Honorable Bob Dutton, Vice Chair, Senate Budget and Fiscal Review Committee
Attention: Mr. Seren Taylor, Staff Director
Honorable Felipe Fuentes, Chair, Assembly Appropriations Committee
Attention: Mr. Geoff Long, Chief Consultant
Honorable Jim Nielsen, Vice Chair, Assembly Budget Committee
Attention: Mr. Peter Schaafsma, Staff Director
Honorable Mark Leno, Chair, Senate Budget and Fiscal Review Subcommittee No. 3
Honorable Dave Jones, Chair, Assembly Budget Subcommittee No. 1
Mr. Mac Tayior, Legislative Analyst (4)
Mr. Craig Cornett, Senate President pro Tempore's Office (2)
Mr. Christopher W. Woods, Assembly Speaker's Office (2)
Ms. Christine Robertson, Chief of Staff, 'Assembly Republican Leader's Office
Mr. Michael Wilkening, Undersecretary, California Health and Human Services Agency
Ms. Fran Mueller, Deputy Director, Administration Division, Department of Social Services
Mr. Brian Dougherty, Chief, Budget Bureau, Department of Social Services

## Add Provision X to Item 5180-001-0001 as follows:

X. The Director of Finance may decrease the authority within this item commensurate with the amount of increased fee revenue received in support of the Community Care Licensing program. Upon making the adjustment, Finance shall report the decrease to the Legislature.

## Add Provision 1 to Item 5180-001-0270 as follows:

1. The Director of Finance may increase the authority within this item commensurate with the amount of increased fee revenue received in support of the Community Care Licensing program. Upon making the adjustment, Finance shall report the increase to the Legislature.

# Proposed Trailer Bill in Support of the Community Care Licensing Program 

Repeal of Required Annual Visits, Random Sample Visits and Trigger Language Requirements:

## Section 1534 of the Health and Safety Code is amended to read:

1534-(a) (1)-Every-licensed-community-care facility shall be subject to unannounced visits by the department. The department shall visit these facilities as often as necessary to ensure the quality of-care provided.
(a)(1)(A)Every licensed community care facility shall be inspected at least once per year and as often as necessary to ensure the quality of care provided. Evaluation visits shall be unannounced except as noted in Section 1533.
(A) The department shall conduct an annual unannounced visit to a facility under any of the-following-circumstances:
(i) When a license-is-on-probation.
(ii) When the terms of agreement in a facility-compliance-plan require an annual evaluation.
(iii) When-an accusation against a licensee is pending.
(iv) When a facility-requires-an-annuat-visit as a condition of receiving federal financial participation.
(v) In-order to verify that a person who has been ordered-out-of a facility by the department-is-no longer at the facility.
(B) (i) The department shall conduct-annua-unannounced visits to
no less-than 20 percent of facilities not subject to an evaluation under subparagfaph (A). These unannounced visits shall be conducted based on a random sampling methodology developed by the department.
(ii) If the total citations issued by the department-exceed the
previous year's total by 10 percent, the following year the department-shall increase the random sample by an additional 10 percent of the facilities-not-subject to an evaluation under subparagraph (A). The department may-request-additional resources to inerease the random sample by 10 percent.
(G) Under no circumstance shall the department visit a community

Gare-facility-less-often than once every five years.
$(D)(B)$ In order to facilitate direct contact with group home clients, the department may interview children who are clients of group homes at any public agency or private agency at which the client may be found, including, but not limited to, a juvenile hall, recreation or vocational program, or a nonpublic school. The department shall respect the rights of the child while conducting the interview, including informing the child that he or she has the right not to be interviewed and the right to have another adult present during the interview.

## Section 1569.33 of the Health and Safety Code is amended to read:

1569.33. (a) Every licensed residential care facility for the elderly shall be subject to unannounced visits by the department. The department shall visit these facilities at least once per year and as often as necessary to ensure the quality of care provided.
(b) The department shall conduct an annual unannounced visit of a
facility under any of the following circumstances:
-(1) When a license is on probation.
-(2) When the terms of agreement-in-afacility-compliance-plan require-an-annual evaluation.
(3) When an accusation against a licensee is pending.
(4) When a facility requires an annual visit as a condition of receiving federal financial participation.
(5) In order to verify that a person who has been ordered-out-of the facility for the elderly by the department is no longer at the facility.
(c) (1) The department shall conduct annual-unannounced visits to no less than 20 percent of facilities not subject to an evaluation under-subdivision (b). These unannounced visits shall be conducted based on a random-sampling methodology developed by the department. (2) If the total citations issued-by-the department exceed the previous year's total by 10 percent, the following-year the department-shall increase the random sample by 10 percent-of the facilities not subject to an evaluation under subdivision (b). The department may request additional resources to increase the random sample by 10 percent.
(d) Under no circumstance shall the department visit a residential Gare facility-for the elderly less often than once every five-years.
(e) (b) The department shall notify the residential care facility for the elderly in writing of all deficiencies in its compliance with the provisions of this chapter and the rules and regulations adopted pursuant to this chapter, and shall set a reasonable length of time for compliance by the facility.
(f) (c) Reports on the results of each inspection, evaluation, or consultation shall be kept on file in the department, and all inspection reports, consultation reports, lists of deficiencies, and plans of correction shall be open to public inspection.
(g) (d) As a part of the department's evaluation process, the department shall review the plan of operation, training logs, and marketing materials of any residential care facility for the elderly that advertises or promotes special care, special programming, or a special environment for persons with dementia to monitor compliance with Sections 1569.626 and 1569.627.

## Section 1597.09 of the Health and Safety Code is amended to read:

1597.09. (a) Each licensed child day care center shall be subject to unannounced visits by the department. The department shall visit these facilities at least once per year and as often as necessary to ensure the quality of care provided.
(b) The department shall conduct an annual unannounced visit to a licensed child day care center under any of the following circumstances:
(1) When-a-license-is-on probation.
(2) When the terms of agreement in a facility compliance plan
require an annual evaluation.
(3) When an accusation against a licensee is pending.
-(4) In order to verify that a person who has been ordered-out-of-a
ehild day care center by the department is no lenger at the facility-
(c) (1) The-department-shall-conduct-an-annual-unannounced visit to no less than 20 percent of facilities not subject to an evaluation under subdivision (b). These unannounced visits shall be conducted based-on-a random-sampling methodology-developed by the-department. (2) If the totalcitations issued by the depatment exceed the previous year's total by 10 percent, the following year the department-shall increase the random sample by 10 percent of facilities not subject to an evaluation under subdivision-(b). The department may request additional resources to increase the random sample by 10 percent.
(d)-Under-no-circumstance shall the department visit a licensed
child day care center-less-often than-once-every-five-years:

## Section 1597.55a of the Health and Safety Code is amended to read:

1597.55a. Every family day care home shall be subject to unannounced visits by the department as provided in this section. The department shall visit these facilities at least once every two years and as often as necessary to ensure the quality of care provided.
(a) The department shall conduct an announced site visit prior to the initial licensing of the applicant.
(b) The department shall conduct an annual unannounced visit to a facility under any of the following circumstances:
(1) When a license is on probation.
(2) When the terms of agreement in a facility compliance plan require an annual evaluation.
(3) When an accusation against a licensee is pending.
(4) In order to verify that a person who has been ordered out of a family day care home by the department is no longer at the facility. (o) (1) The department-shall-conduct annual unannounced visits to no-less than-20-persent of facilities not subject to an evaluation under-subdivision (b). These unannounced visits shall be conducted
based on a random sampling methodology developed by the-department. (2) If the total citations issued by the department exeeed the previous year's total by 10 percent, the following year the department shall increase the random sample by-10-pergent-of-the facilities not subject to an evaluation under-subdivision-(b). The department may request-additional-resources to increase the random sample-by 10 -percent.
(d) Under no-circumstance shall the department visit a licensed family day care home less often than once every five years.
(e) (c) A public agency under contract with the department may make spot checks if it does not result in any cost to the state. However, spot checks shall not be required by the department.
( $\ddagger$ (d) The department or licensing agency shall make an unannounced site visit on the basis of a complaint and a followup visit as provided in Section 1596.853.
(g) (e) An unannounced site visit shall adhere to both of the following conditions:
(1) The visit shall take place only during the facility's normal business hours or at any time family day care services are being provided.
(2) The inspection of the facility shall be limited to those parts of the facility in which family day care services are provided or to which the children have access.
(h) (f) The department shall implement this section during periods that Section 1597.55 b is not being implemented in accordance with Section 18285.5 of the Welfare and Institutions Code.

## Required Amendments to Eliminate Post-Licensing Visits

## California Community Care Facilities Act

## Section 1526.5 of the Health and Safety Code is repealed:

1526.5. (a) Within 90 days after a facility accepts its first client for placement followingthe issuance of a license or special-permit-pufsuant to Section 1525, the department shall inspect the facility. The licensee shall within five business days after accepting its first client for placement notify the department that the facility has commenced operating. Foster family homes are exempt from the-provisions-of this-stbdivision:
(b) The -inspection required-by-subdivision-(a)-shall-be-conducted to evaluatecompliance with rules-and-regulations and to assess the facility's continuing ability to meet regulatory requirements. The department may take appropriate remedial actionas authorized by this chapter.

## Section 1526.75 of the Health and Safety Code is amended to read:

1526.75. (a) It is the intent of the Legislature to maintain quality resources for children needing placement away from their families. If, during a periodic inspection or-an-inspection-pursuant to-Section-1526-5, a facility is found out of compliance with one or more of the licensing standards of the department, the department shall, unless an ongoing investigation precludes it, advise the provider of the noncompliance as soon as possible. The provider shall be given the opportunity to correct the deficiency.

## Residential Care Facilities for Persons with Chronic Life-Threatening Illness

## Section 1568.07 of the Health and Safety Code is amended to read:

1568.07. (a)(1) Within-90 days-after a facility accepts its first resident for placement following-its initial Hicensure, the department shall inspect the facility to evaluatecompliance with rules and regulations and to assess the facility's continuing-ability tomeet regulatory requirements. The licensee-shall notify the-department within fivebusiness days after accepting its first resident-for-placement, that the facility hascommenced operating.
(2) The-department-may take-appropriate remedial action as provided for in thischapter.
(ba)(1) Every licensed residential care facility shall be periodically inspected and evaluated for quality of care by a representative or representatives designated by the director. Evaluations shall be conducted at least annually and as often as necessary to ensure the quality of care being provided.
(2) During each licensing inspection the department shall determine if the facility meets regulatory standards, including, but not limited to, providing residents with the appropriate level of care based on the facility's license, providing adequate staffing and services, updated resident records and assessments, and compliance with basic health and safety standards.
(3) If the department determines that a resident requires a higher level of care than the facility is authorized to provide, the department may initiate a professional level of care assessment by an assessor approved by the department. An assessment shall be conducted in consultation with the resident, the resident's physician and surgeon, and the resident's case manager, and shall reflect the desires of the resident, the resident's physician and surgeon, and the resident's case manager. The assessment also shall recognize that certain illnesses are episodic in nature and that the resident's need for a higher level of care may be temporary.
(4) The department shall notify the residential care facility in writing of all deficiencies in its compliance with this chapter and the rules and regulations adopted pursuant to this chapter, and shall set a reasonable length of time for compliance by the facility.
(5) Reports on the results of each inspection, evaluation, or consultation shall be kept on file in the department, and all inspection reports, consultation reports, lists of deficiencies, and plans of correction shall be open to public.
(6) The department may take appropriate remedial action as provided for in this chapter.
( $6 \underline{b}$ ) Any duly authorized officer, employee, or agent of the department may, upon presentation of proper identification, enter and inspect any place providing personal care, supervision, and services at any time, with or without advance notice, to secure compliance with, or to prevent a violation of, this chapter.
(dc) No licensee shall discriminate or retaliate in any manner against any person receiving the services of the facility of the licensee, or against any employee of the facility, on the basis, or for the reason, that a person or employee or any other person has initiated or participated in an inspection pursuant to Section 1568.071.
(ed) Any person who, without lawful authorization from a duly authorized officer, employee, or agent of the department, informs an owner, operator, employee, agent, or resident of a residential care facility, of an impending or proposed inspection or evaluation of that facility by personnel of the department, is guilty of a misdemeanor and upon conviction thereof shall be punished by a fine not to exceed one thousand dollars ( $\$ 1,000$ ), by imprisonment in the county jail for a period not to exceed 180 days, or by both a fine and imprisonment.

## California Residential Care Facilities for the Elderly Act

## Section 1569.24 of the Health and Safety Code is repealed:

1569.24. Within 90 days after a facility accepts its first resident-for-placement, following its initial licensure, the department shall inspect the-facility to evaluate compliance with rules and regulations and to-assess-the-facility's continuing ability to meet regulatory requirements. The-licensee-shall notify the department within five business days-after agcepting-its-first resident for placement, that the facility has commenced operating.

The department may take appropriate remedial action as-provided-for-in-this-chapter.

## Day Care Centers

## Section 1597.13 of the Health and Safety Code is amended to read:

1597.13. (a) The department and any local agency with which it contracts for the licensing of day care centers shall grant or deny an application for license within 30 days after receipt of all appropriate licensing application materials, as determined by the department, after a site visit has been completed and the facility has been found to be in compliance with licensing standards. The department shall conduct an initial site visit within 30 days after the receipt of all appropriate licensing application materials.
(b) Notwithstanding subdivision (a), the department may exercise its discretion and elect not to conduct a site visit after the receipt of all appropriate licensing application materials when an operating day care center licensee sells or transfers the property or business to a new license applicant.

## Section 1597.14 of the Health and Safety Code is amended to read:

1597.14. (a) Notwithstanding Section 1596.858, in the event of a sale of a licensed child day care center where the sale will result in a new license being issued, the sale and transfer of property and business shall be subject to both of the following:
(1) The licensee shall provide written notice to the department and to the child's parent or his or her legal guardian of the licensee's intent to sell the child day care center at least 30 days prior to the transfer of the property or business, or at the time that a bona fide offer is made, whichever period is longer.
(2) The licensee shall, prior to entering into an admission agreement, inform the child's parent or his or her legal guardian, admitted to the facility after notification to the department, of the licensee's intent to sell the property or business.
(b) Except as provided in subdivision (e), the property and business shall not be transferred until the buyer qualifies for a license or provisional license pursuant to this chapter.
(1) The seller shall notify, in writing, a prospective buyer of the necessity to obtain a license, as required by this chapter, if the buyer's intent is to continue operating the facility as a child day care center. The seller shall send a copy of this written notice to the licensing agency.
(2) The prospective buyer shall submit an application for a license, as specified in Section 1596.95, within five days of the acceptance of the offer by the seller.
(c) No transfer of the facility shall be permitted until 30 days have elapsed from the date when notice has been provided to the department pursuant to paragraph. (1) of subdivision (a).
(d) The department shall give priority to applications for licensure that are submitted pursuant to this section in order to ensure timely transfer of the property and business. Applicants for licensure pursuant to this section are exempt from the initial site visit required in section 1597.13. However, this does not preclude the-Department from making-an-initial-site-visit if good cause exists for this inspection. This does not preclude the Department, when acting within its discretionary authority, from making an initial site visit. The department shall make a decision within 60 days after a complete application is submitted on whether to issue a license pursuant to Section 1596.95.
(e) If the parties involved in the transfer of the property and business fully comply with this section, then the transfer may be completed and the buyer shall not be considered to be operating an unlicensed facility while the department makes a final determination on the application for licensure.

## California Child Day Care Act

## Section 1596.858 of the Health and Safety Code is amended to read:

1596.858. A license shall be forfeited by operation of law prior to its expiration date when any one of the following occurs:
(a) The licensee sells or otherwise transfers the facility or facility property, except when change of ownership applies to transferring of stock when the facility is owned by a corporation, and when the transfer of stock does not constitute a majority change in ownership.
(b) The licensee surrenders the license to the department.
(c) The licensee moves the facility from one location to another.

The department shall develop regulations to ensure that the facilities are not charged a full licensing fee and do not have to complete the entire application process when applying for license for the new location.
(d) The licensee is convicted of an offense specified in Section 220, 243.4, or 264.1, or paragraph (1) of Section 273a, Section 273d, 288, or 289 of the Penal Code, or is convicted of another crime specified in subdivision (c) of Section 667.5 of the Penal Code.
(e) The licensee dies. If an adult relative notifies the department of his or her desire to continue operation of the facility and submits an application, the department shall expedite the application. Applicants for licensure pursuant to this section are exempt from the initial site visit required in section 1597.13. However, this-does not-preclude the Department from making an initial-site-visitif-good-cause-exists for this inspection. This does not preclude the Department, when acting within its discretionary authority, from making an initial site visit. The department shall promulgate regulations for expediting applications submitted pursuant to this subdivision.
(f) The licensee abandons the facility.

## California Residential Care Facility for the Elderly Act

## Section 1569.20 of the Health and Safety Code is amended to read:

1569.20. Upon the filing of the application for issuance of an initial license, the department shall, within five working days of the filing, make a determination regarding the completeness of the application. If the application is complete, the department shall immediately request a fire clearance and notify the applicant to arrange a time for the department to conduct a prelicensure survey. Applicants for licensure of a currently or previously licensed facility are exempt from the initial site visit. This does not preclude the Department, when acting within its discretionary authority, from making an initial site

Attachment 2
visit. inspection._If the application is incomplete, the department shall notify the applicant and request the necessary information. Within 60 days of making a determination that the file is complete, the department shall make a determination whether the application is in compliance with this chapter and the rules and regulations of the department and shall either immediately issue the license or notify the applicant of the deficiencies. The notice shall specify whether the deficiencies constitute denial of the application or whether further corrections for compliance will likely result in approval of the application.

## Increase in Fee Revenue

## Section 1523.1 of the Health and Safety Code is amended to read:

1523.1. (a) An application fee adjusted by facility and capacity shall be charged by the department for the issuance of a license. After initial licensure, a fee shall be charged by the department annually on each anniversary of the effective date of the license. The fees are for the purpose of financing the activities specified in this chapter. Fees shall be assessed as follows:


Fee Schedule

| Facility Type | Capacity | Application | Annua |
| :---: | :---: | :---: | :---: |
| Foster Family |  | \$3,025 | \$1,513 |
| And Adoption |  |  |  |
| Agencies |  |  |  |
| Adult Day |  |  |  |
| Programs | 1-15 | \$182 | \$91 |
|  | 16-30 | \$303 | \$152 |
|  | 31-60 | \$605 | \$303 |
|  | 61-75 | \$758 | \$378 |
|  | 76-90 | \$908 | \$454 |
|  | 91-120 | \$1,210 | \$605 |
|  | 121+ | \$1,513 | \$757 |

Other
Community
Care Facilities

| 1-3 | \$454 | \$454 |
| :---: | :---: | :---: |
| 4-6 | \$908 | \$454 |
| 7-15 | \$1,363 | \$681 |
| 16-30 | \$1,815 | \$908 |
| 31-49 | \$2,270 | \$1,135 |
| 50-74 | \$2,725 | \$1,363 |
| 75-100 | \$3,180 | \$1,590 |
| 101-150 | \$3,634 | \$1,817 |
| 151-200 | \$4,237 | \$2,119 |
| 201-250 | \$4,840 | \$2,420 |
| 251-300 | \$5,445 | \$2,723 |
| 301-350 | \$6,050 | \$3,025 |
| 351-400 | \$6,655 | \$3,328 |
| 401-500 | \$7,865 | \$3,933 |
| 501-600 | \$9,075 | \$4,538 |
| 601-700 | \$10,285 | \$5,143 |
| 701+ | \$12,100 | \$6,050 |

(b) (1) In addition to fees set forth in subdivision (a), the department shall charge the following fees:
(A) A fee that represents 50 percent of an established application fee when an existing licensee moves the facility to a new physical address.
(B) A fee that represents 50 percent of the established application fee when a corporate licensee changes who has the authority to select a majority of the board of directors.
(C) A fee of twenty-five dollars (\$25) when an existing licensee seeks to either increase or decrease the licensed capacity of the facility.
(D) An orientation fee of fifty dollars (\$50) for attendance by any individual at a department-sponsored orientation session.
(E) A probation monitoring fee equal to the annual fee, in addition to the annual fee for that category and capacity for each year a license has been placed on probation as a result of a stipulation or decision and order pursuant to the administrative adjudication procedures of the Administrative Procedure Act (Chapter 4.5 (commencing with Section 11400) and Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 of Title 2 of the Government Code).
(F) A late fee that represents an additional 50 percent of the established annual fee when any licensee fails to pay the annual licensing fee on or before the due date as indicated by postmark on the payment.
(G) A fee to cover any costs incurred by the department for processing payments including, but not limited to, bounced check charges, charges for credit and debit transactions, and postage due charges.
(H) A plan of correction fee of two hundred dollars (\$200) when any licensee does not implement a plan of cofrection-on-or prior to the-date-specified in the plan:
$(H)$ A reinspection fee of one hundred dollars ( $\$ 100$ ) whenever an inspection of a facility is necessary to ensure a violation has been corrected.
(2) Foster family homes shall be exempt from the fees imposed pursuant to this subdivision.
(3) Foster family agencies shall be annually assessed ninety-seven eighty-eight dollars (\$97)(\$88) for each home certified by the agency.

## Section 1568.05 of the Health and Safety Code is amended to read:

1568.05. (a) An application fee adjusted by facility and capacity, shall be charged by the department for a license to operate a residential care facility for persons with chronic life-threatening illness. After initial licensure, a fee shall be charged by the department annually, on each anniversary of the effective date of the license. The fees are for the purpose of financing the activities specified in this chapter. Fees shall be assessed as follows:

|  | Fee Schedule |  |
| :--- | :--- | :--- |
|  | Initial |  |
| Gapacity | Application | Annual |
| 16 | $\$ 550$ | $\$ 275$ plus $\$ 10$ |
|  | $\$ 689$ | per bed |
| 7.15 | $\$ 344$ plus $\$ 10$ |  |
| $16-25$ | $\$ 825$ | per bed |
|  | $\$ 413$ plus $\$ 10$ |  |
| 264 | $\$ 964$ | per bed |
|  | $\$ 482$ plus $\$ 10$ |  |
|  |  | per bed |

## Fee Schedule

Capacity
Initial Application
Annual

| 1-6 | \$605 | \$303 plus |
| :---: | :---: | :---: |
|  |  | \$10 per bed |
| 7-15 | \$758 | \$378 plus |
|  |  | \$10 per bed |
| 16-25 | \$908 | \$454 plus |
|  |  | \$10 per bed |
| $\underline{26+}$ | \$1,060 | \$530 plus |
|  |  | \$10 per bed |

(b) (1) In addition to fees set forth in subdivision (a), the department shall charge the following fees:
(A) A fee that represents 50 percent of an established application fee when an existing licensee moves the facility to a new physical address.
(B) A fee that represents 50 percent of the established application fee when a corporate licensee changes who has the authority to select a majority of the board of directors.
(C) A fee of twenty-five dollars (\$25) when an existing licensee seeks to either increase or decrease the licensed capacity of the facility.
(D) An orientation fee of fifty dollars (\$50) for attendance by any individual at a department-sponsored orientation session.
(E) A probation monitoring fee equal to the annual fee, in addition to the annual fee for that category and capacity for each year a license has been placed on probation as a result of a stipulation or decision and order pursuant to the administrative adjudication procedures of the Administrative Procedure Act (Chapter 4.5 (commencing with Section 11400) and Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 of Title 2 of the Government Code).
(F) A late fee that represents an additional 50 percent of the established annual fee when any licensee fails to pay the annual licensing fee on or before the due date as indicated by postmark on the payment.
(G) A fee to cover any costs incurred by the department for processing payments including, but not limited to, bounced check charges, charges for credit and debit transactions, and postage due charges.
(H) A plan of correction fee-of two hundred dollars (\$200) when any-licensee-does not implement a plan of correction-on-or-prior to the-date-specified in the plan.
(H) A reinspection fee of one hundred dollars (\$100) whenever an inspection of a facility is necessary to ensure a violation has been corrected.

## Section 1569.185 of the Health and Safety Code is amended to read:

1569.185. (a) An application fee adjusted by facility and capacity shall be charged by the department for the issuance of a license to operate a residential care facility for the elderly. After initial
licensure, a fee shall be charged by the department annually on each anniversary of the effective date of the license.
The fees are for the purpose of financing activities specified in this chapter. Fees shall be assessed as follows:

| Fee Schedule <br> Initial |  |  |
| :--- | :---: | :---: |
| Capacity | Application | Annual |
| $1-3$ | $\$ 413$ | $\$ 413$ |
| $-4-6$ | $\$ 825$ | $\$ 413$ |
| 715 | $\$ 1,239$ | $\$ 619$ |
| $16-30$ | $\$ 1,650$ | $\$ 825$ |
| $31-49$ | $\$ 2,064$ | $\$ 1,032$ |
| $50-74$ | $\$ 2,477$ | $\$ 1,239$ |
| $75-100$ | $\$ 2,891$ | $\$ 1,445$ |
| $101-150$ | $\$ 3,304$ | $\$ 1,652$ |
| $151-200$ | $\$ 3,852$ | $\$ 1,926$ |
| $201-250$ | $\$ 4,400$ | $\$ 2,200$ |
| $-251-300$ | $\$ 4,950$ | $\$ 2,475$ |
| $-301-350$ | $\$ 5,500$ | $\$ 2,750$ |
| $351-400$ | $\$ 6,050$ | $\$ 3,025$ |
| $-401-500$ | $\$ 7,150$ | $\$ 3,575$ |
| $501-600$ | $\$ 8,250$ | $\$ 4,125$ |
| $601-700$ | $\$ 9,350$ | $\$ 4,675$ |
| $701+$ | $\$ 11,000$ | $\$ 5,500$ |

Fee Schedule

| Capacity | Initial Application | Annual |
| :---: | :---: | :---: |
| 1-3 | \$454 | \$454 |
| 4-6 | \$908 | \$454 |
| 7-15 | \$1,363 | \$681 |
| 16-30 | \$1,815 | \$908 |
| 31-49 | \$2,270 | \$1135 |
| 50-74 | \$2,725 | \$1,363 |
| 75-100 | \$3,180 | \$1,590 |
| 101-150 | \$3,634 | \$1,817 |
| 151-200 | \$4,237 | \$2,119 |
| 201-250 | \$4,840 | \$2,420 |
| 251-300 | \$5,445 | \$2,723 |
| 301-350 | \$6,050 | \$3,025 |
| 351-400 | \$6,655 | \$3,328 |
| 401-500 | \$7,865 | \$3,933 |
| 501-600 | \$9,075 | \$4,538 |
| 601-700 | \$10,285 | \$5,143 |
| $701 \pm$ | \$12,100 | \$6,050 |

(b) (1) In addition to fees set forth in subdivision (a), the department shall charge the following fees:
(A) A fee that represents 50 percent of an established application fee when an existing licensee moves the facility to a new physical address.
(B) A fee that represents 50 percent of the established application fee when a corporate licensee changes who has the authority to select a majority of the board of directors.
(C) A fee of twenty-five dollars (\$25) when an existing licensee seeks to either increase or decrease the licensed capacity of the facility.
(D) An orientation fee of fifty dollars (\$50) for attendance by any individual at a department-sponsored orientation session.
(E) A probation monitoring fee equal to the annual fee, in addition to the annual fee for that category and capacity for each year a license has been placed on probation as a result of a stipulation or decision and order pursuant to the administrative adjudication procedures of the Administrative Procedure Act (Chapter 4.5 (commencing with Section 11400) and Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 of Title 2 of the Government Code).
(F) A late fee that represents an additional 50 percent of the established annual fee when any licensee fails to pay the annual licensing fee on or before the due date as indicated by postmark on the payment.
(G) A fee to cover any costs incurred by the department for processing payments including, but not limited to, bounced check charges, charges for credit and debit transactions, and postage due charges.
(H) A-plan-of-correction-fee-of two hundred dollars (\$200) when any licensee does not-implement a plan of correction on or prior to the date specified in the plan.
$(H)$ A reinspection fee of one hundred dollars ( $\$ 100$ ) whenever an inspection of a facility is necessary to ensure a violation has been corrected.

## Section 1596.803 of the Health and Safety Code is amended to read:

1596.803. (a) An application fee adjusted by facility and capacity shall be charged by the department for the issuance of a license to operate a child day care facility. After initial licensure, a fee shall be charged by.the department annually, on each anniversary of the effective date of the license. The fees are for the purpose of financing activities specified in this chapter. Fees shall be assessed as follows:

| Fee-Schedule |  |  |  |
| :--- | :---: | :---: | :---: |
|  | Original | Annual |  |
|  | Capacity | Application | Fee |
| Facility Type | $1-8$ | $\$ 66$ | $\$ 66$ |
| Family Day Gare | $9-14$ | $\$ 127$ | $\$ 127$ |
|  |  | $1-30$ | $\$ 440$ |



Fee Schedule

| Facility Type | Capacity | Application | Annual |
| :---: | :---: | :---: | :---: |
| Family Day Care | 1-8 | \$73 | \$73 |
|  | 9-14 | \$140 | \$140 |
| Day Care |  |  |  |
| Centers | 1-30 | \$484 | \$242 |
|  | 31-60 | \$968 | \$484 |
|  | 61-75 | \$1,210 | \$605 |
|  | 76-90 | \$1,452 | \$726 |
|  | 91-120 | \$1,936 | \$968 |
|  | 121+ | \$2,420 | \$1,210 |

(b) (1) In addition to fees set forth in subdivision (a), the department shall charge the following fees:
(A) A fee that represents 50 percent of an established application fee when an existing licensee moves the facility to a new physical address.
(B) A fee that represents 50 percent of the established application fee when a corporate licensee changes who has the authority to select a majority of the board of directors.
(C) A fee of twenty-five dollars (\$25) when an existing licensee seeks to either increase or decrease the licensed capacity of the facility.
(D) An orientation fee of twenty-five dollars (\$25) for attendance by any individual at a department-sponsored family child day care home orientation session, and a fifty dollar (\$50) orientation fee for attendance by any individual at a department-sponsored child day care center orientation session.
(E) A probation monitoring fee equal to the annual fee, in addition to the annual fee for that category and capacity for each year a license has been placed on probation as a result of a stipulation or decision and order pursuant to the administrative adjudication procedures of the Administrative Procedure Act (Chapter 4.5 (commencing with Section 11400) and Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 of Title 2 of the Government Code).
(F) A late fee that represents an additional 50 percent of the established annual fee when any licensee fails to pay the annual licensing fee on or before the due date as indicated by postmark on
the payment.
(G) A fee to cover any costs incurred by the department for processing payments including, but not limited to, bounced check charges, charges for credit and debit transactions, and postage due charges.
(H)-A plan of correction fee of two hundred-dollars (\$200) when
any licensee does not implement a plan-of-correction on or prior to the date-specified in the plan.
(H) A reinspection fee of one hundred dollars (\$100) whenever an inspection of a facility is necessary to ensure a violation has been corrected.

## Attachment 3

## Section 10952.1 is added to the Welfare and Institutions code, to read:

10952.1. The Department of Social Services and the Department of Health Care Services through its contract with the Department of Social Services pursuant to Section 10950, may conduct all hearings by videoconference unless a party to the case objects to the hearing being conducted by videoconference. The Administrative Law Judge shall consider the objection, and upon finding good cause, may postpone the hearing and reschedule it for an in-person hearing.

## Section 10961.5 is added to the Welfare and Institutions code, to read:

10961.5. (a) The Department of Social Services and the Department of Health Care Services shall pay a monetary penalty to a claimant for granted cases in which a final decision is completed more than 90 days from the filing date, exclusive of any time waivers approved by the claimant or the Administrative Law Judge. The penalty amount shall be the greater of $\$ 50.00$ or $\$ 5.00 /$ day. The daily penalty rate shall increase by $\$ 2.50$ in each month that 90 percent of the total final decisions issued by the Department are not timely.
(b) Requests for state hearings which do not involve the current amount of aid shall not be included in the calculation of timely decisions by the Department of Social Services or the Department of Health Care Services, and no penalty payments as provided in subdivision (a) above, shall be made on those cases.
(c) Requests for state hearings in which the beneficiary receives aid paid pending the hearing decision shall not receive a penalty payment as provided in subdivision (a) above.
(d) No penalty payment shall be owed or paid on hearing requests filed in the 12 months following the effective date of a change in the law where the application of that change in the law is an issue in the case.



[^18]


* DEPT OF FINANCE LETTER

HOUSE-F1 YOB=2010 ITEM=518000102701010
ISSUE= 004
ISSUE-STATUS=L
MULTI-DOF=



[^0]:    * DEPT OF FINANCE LETTER

    HOUSE=FI YOB=2010 ORG=4265 CHAR=5

[^1]:    "The Council advocates, promotes \& implements policies and practices that achieve self-determination, independence, productivity \& inclusion in all aspects of community life for Californians with developmental disabilities and their families."

[^2]:    "The Council advocates, promotes \& implements policies and practices that achieve self-determination, independence, productivity \& inclusion in all aspects of community life for Califomians with developmental disabilities and their families."

[^3]:    1|Page

[^4]:    ${ }^{1}$ Olmstead v. L.C., 119 S. Ct. at 2187 (1999).
    ${ }^{2}$ Arc of VIrginia v. Kaine, December 17, 2009.
    ${ }^{3} 42$ C.F.R $\$ 441.302$ (d)
    2|Page

[^5]:    ${ }^{4}$ See, Kevin Walsh, et al., "Cost Comparisons of Community and Institutional Residential Settlngs: Historical Review of Selected Research," InteHectual Diṣabilitiles, Vol. 41, Number 2, Aprill 2003 (Update, 2009).

[^6]:    ${ }^{5}$ Greater Topeka Chamber of Commerce/GO Topeka, "A Report of the Economic Impact During Fiscal Year 2010 of Kansas Neurologlcal Instltute [KNI] !n Topeka Kansas" (September 24, 2009).
    4) P age

[^7]:    Marta E. Mahoney, Vice President, Placement Specialist
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[^8]:    cc: Honorable Members of the Assembly Budget Subcommittee No. 1, Subcommittee on Health and Human Services, Assembly Committee on Budget Mr. Daniel Alvarez, Staff Director, Assembly Committee on Budget
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    Services Subcommittee, Senate Committee on Budget and Fiscal Review Mr. Christian Griffith, Chief Consultant, Senate Committee on Budget and Fiscal Review
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    /Monteray Bav / Northridae / Pomona / Sacramento / San lemardino / San Dleqa / San Francisco / San Jose / San Luis Obisdo / San Marcos / Sanoma /

[^10]:    is supervised, taught (schooled), goes on outings, to the beach, movies, parks, Dispeyland, Knott's Berry Farm, he takes walks, exercises, goes shopping. He eats 3 nutritional meals daily, brushes his teeth, showers dälly, has daily chores, works in the recycling center, he sees a doctor and a dentist regularly. His now much more minimal medications are administered daily by Certified Trained personnel. He buys his own clothes "On-Site"; he is rewarded with a trip to the "Canteen" for good, appropriate behavior. And most importantly, he's in a Structured, Supervised, Safe, Caring setting, 24 hours a day, 7 days a week, 365 days a year! And all with Trained, Certified, Dedicated, Caring personnel!

[^11]:    Cc: Cheryl Bright, LDC Executive Director

[^12]:    Authors:
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[^13]:    Source: Känsas Nerrologicạal Institute,
    

[^14]:    Editor's Moxe. This paper is on a refi mportant but controversint topic. The results pad ine interpretition by the authon dn not represent a position caken by cijkr or by the Amefcian Association on
     afy on martalicy rites in mental reardutina ate invited by d/HR. ln all cases. pape:s suimatted will be peer reviewed.-S.R.S.

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